

Illinois Environmental Protection Agency  
Bureau of Air, Permit Section  
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Project Summary  
Federally Enforceable State Operating Permit (FESOP) Renewal  
Flowers Baking Company of Peoria LLC  
Peoria, Illinois

Site Identification No.: 143065AMF  
Application No.: 75080034

Schedule

Public Comment Period Begins: August 21, 2014  
Public Comment Period Closes: September 20, 2014

Illinois EPA Contacts

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## **I. INTRODUCTION**

Flowers Baking Company of Peoria has applied for renewal of its Federally Enforceable State Operating Permit (FESOP) for their bakery. This plant requires an air pollution control operating permit because it is a source of emissions. The Illinois EPA has prepared a draft of the renewed permit that it would propose to issue for the plant. However, before renewing the permit, the Illinois EPA is holding a public comment period to receive comments on this proposed action and the terms and conditions of the draft permit that it would propose to issue.

## **II. SOURCE DESCRIPTION**

Flowers Baking Company of Peoria is located at 1511 West Lincoln Avenue, Peoria, Illinois is a bakery. The emission units at this bakery that requires an operating permit include the following:

Flour transferring (including two (2) flour receiving silos) with filters;  
Two (2) Natural gas-fired Bake ovens (4.80 and 2.42 mmBtu/hr);  
Two (2) 6.28 mmBtu/hr Natural gas-fired Boilers (Boilers 1 and 2);  
Miscellaneous Natural Gas-Fired heating units;  
Oven chain lubrication; and  
Line filters.

These units are sources of emissions because of emissions of Volatile Organic Material (VOM) are released into the atmosphere from these units at various times. Other contaminants formed by natural gas combustion are nitrogen oxides, carbon monoxide, and particulate matter.

## **III. GENERAL DISCUSSION**

Federally Enforceable State Operating Permits (FESOPs) are federally enforceable, that is, the terms and conditions of the permits can be enforced by USEPA under federal law, as well as by Illinois government and the public under state law. These permits can establish federally enforceable limitations on the operation and emissions of a source that restrict the potential emissions of the source.

The source has been operating this plant under a FESOP because the actual emissions of the plant are below the levels at which the plant would be considered a major source under Title V of the federal Clean Air Act. However, in the absence of federally enforceable limitations, the plant's potential emissions would be such that the plant would be considered a major source. The permit acts to restrict the plant potential emissions so that it need not be considered a major source. As a result, the source does not need not obtain a Clean Air Act Permit Program (CAAPP) permit for the plant, as would otherwise be required.

The FESOP limits the operation and annual emissions of the plant to below the major-source-thresholds of 100 tons/year for Volatile Organic Material (VOM).

#### **IV. APPLICABLE EMISSION STANDARDS**

All emission units in Illinois must comply with state emission standards adopted by the Illinois Pollution Control Board. These emission standards represent the basic requirements for sources in Illinois. The board has standards for sources of Volatile Organic Material (VOM). The application shows that the plant is in compliance with applicable state and federal emission standards.

The principal air contaminant of concern is volatile organic material (VOM) which is created by the Bakery. The facility has limited their throughput that will keep the VOM emissions below the major source threshold level of 100 tons per year for VOM.

#### **V. CONTENTS OF THE PERMIT**

The renewed permit that the Illinois EPA is proposing to issue would continue to identify the specific emission standards that apply to the emission units at the plant.

The permit would also contain limitations and requirements to assure that this plant is operated as a non-major source. The permit would limit the operation and annual emissions of the plant to below the major-source-thresholds of 100 tons for VOM. (Annual emissions of other pollutants from the plant are well below the 100 ton major source threshold.)

The permit would also set limitations on requirements to assure that this facility will be operated as a non-major source. The permit sets limitations on bakery emissions. These limitations are consistent with the historical operation and capacity of the facility.

The permit conditions would also continue to require appropriate compliance procedures, including inspection practices as well as recordkeeping and reporting requirements. The source must carry out these procedures on an on-going basis to demonstrate that the plant is being operated within the limitations set by the permit and the plant's emissions are being properly controlled.

#### **VI. REQUEST FOR COMMENTS**

It is the Illinois EPA's preliminary determination that the source has met the requirements for renewal of its permit. The Illinois EPA is therefore proposing to renew the permit.

Comments are requested on this proposed action by the Illinois EPA and the proposed conditions on the draft permit. If substantial public interest is shown in this matter, the Illinois EPA will consider holding a public hearing in accordance with 35 IAC Part 166.