



ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

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RENEWAL  
CLEAN AIR ACT PERMIT PROGRAM (CAAPP) PERMIT

PERMITTEE

Southwestern Electric Cooperative, Inc.  
Attn: Russell W. Gilbert, General Manager  
2516 North 2125 Street  
Greenville, Illinois 62246

I.D. No.: 051808AAK  
Application No.: 01080001

Date Received: December 14, 2011  
Date Issued: November 21, 2014  
Expiration Date<sup>1</sup>: November 21, 2019

Operation of: Freedom Power Station, Electric Generation Station  
Source Location: County Road 4, R.R. 2-142-1, St. Elmo, Fayette, IL 62458  
Responsible Official: Russell W. Gilbert, General Manager, Freedom Power Station

This permit is hereby granted to the above-designated Permittee to operate a electric generation station, pursuant to the above referenced permit application. This permit is subject to the conditions contained herein.

If you have any questions concerning this permit, please contact John H. Michael at 217/785.1705.

Raymond E. Pilapil  
Acting Manager, Permit Section  
Division of Air Pollution Control

REP:JHM:psj

cc: Illinois EPA, FOS Region 3  
CES  
Lotus Notes

<sup>1</sup> Except as provided in Conditions 1.5 and 8.7 of this permit.



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1.0 INTRODUCTION

1.1 Source Identification

Freedom Power Station  
2516 North 2125 Street  
St. Elmo, Illinois 62458

I.D. No.: 051808AAK  
County: Fayette  
Standard Industrial Classification: 4911, Electric Generation

1.2 Owner/Parent Company

Southwestern Electric Cooperative, Inc.  
525 U.S. Route 40  
Greenville, Illinois 62246

1.3 Operator

Southwestern Electric Cooperative, Inc.  
525 U.S. Route 40  
Greenville, Illinois 62246

Russell W. Gilbert, General Manager  
618/829-5466

1.4 Source Description

The source utilizes a natural gas combustion turbine to generate electricity. In addition, the turbine controls nitrogen oxide emissions with water injection system.

Note: This narrative description is for informational purposes only and is not enforceable.

1.5 Title I Conditions

As generally identified below, this CAAPP permit contains certain conditions for emission units at this source that address the applicability of permitting programs for the construction and modification of sources, which programs were established pursuant to Title I of the Clean Air Act (CAA) and regulations thereunder. These programs include PSD and MSSCAM, and are implemented by the Illinois EPA pursuant to Sections 9, 9.1, 39(a) and 39.5(7)(a) of the Illinois Environmental Protection Act (Act). These conditions continue in effect, notwithstanding the expiration date specified on the first page of this permit, as their authority derives from Titles I and V of the CAA, as well as Titles II and X of the Act. (See also Condition 8.7.)

- a. This permit contains Title I conditions that revise Title I requirements established in permits previously issued for this source, which conditions are specifically designated as "T1R".

2.0 LIST OF ABBREVIATIONS AND ACRONYMS COMMONLY USED

ACMA	Alternative Compliance Market Account
Act	Illinois Environmental Protection Act [415 ILCS 5/1 et seq.]
AP-42	Compilation of Air Pollutant Emission Factors, Volume 1, Stationary Point and Other Sources (and Supplements A through F), USEPA, Office of Air Quality Planning and Standards, Research Triangle Park, NC 27711
ATU	Allotment Trading Unit
BACT	Best Available Control Technology
BAT	Best Available Technology
CAA	Clean Air Act [42 U.S.C. Section 7401 et seq.]
CAAPP	Clean Air Act Permit Program
CAM	Compliance Assurance Monitoring
CEMS	Continuous Emission Monitoring System
CFR	Code of Federal Regulations
CO	Carbon Monoxide
ERMS	Emissions Reduction Market System
HAP	Hazardous Air Pollutant
IAC	Illinois Administrative Code
I.D. No.	Identification Number of Source, assigned by Illinois EPA
ILCS	Illinois Compiled Statutes
Illinois EPA	Illinois Environmental Protection Agency
LAER	Lowest Achievable Emission Rate
MACT	Maximum Achievable Control Technology
MSSCAM	Major Stationary Sources Construction and Modification (35 IAC 203, New Source Review for non-attainment areas)
NESHAP	National Emission Standards for Hazardous Air Pollutants
NO <sub>x</sub>	Nitrogen Oxides
NSPS	New Source Performance Standards
PM	Particulate Matter
PM <sub>10</sub>	Particulate matter with an aerodynamic diameter less than or equal to a nominal 10 microns as measured by applicable test or monitoring methods
PM <sub>2.5</sub>	Particulate matter with an aerodynamic diameter less than or equal to a nominal 2.5 microns as measured by applicable test or monitoring methods
PSD	Prevention of Significant Deterioration (40 CFR 52.21, New Source Review for attainment areas)
RMP	Risk Management Plan
SO <sub>2</sub>	Sulfur Dioxide
T1	Title I - identifies Title I conditions that have been carried over from an existing permit
T1N	Title I New - identifies Title I conditions that are being established in this permit
T1R	Title I Revised - identifies Title I conditions that have been carried over from an existing permit and subsequently revised in this permit
USEPA	United States Environmental Protection Agency
VOM	Volatile Organic Material

### 3.0 CONDITIONS FOR INSIGNIFICANT ACTIVITIES

#### 3.1 Identification of Insignificant Activities

The following activities at the source constitute insignificant activities as specified in 35 IAC 201.210:

- 3.1.1 Activities determined by the Illinois EPA to be insignificant activities, pursuant to 35 IAC 201.210(a)(1) and 201.211, as follows:

None

- 3.1.2 Activities that are insignificant activities based upon maximum emissions, pursuant to 35 IAC 201.210(a)(2) or (a)(3), as follows:

Cooling Tower

- 3.1.3 Activities that are insignificant activities based upon their type or character, pursuant to 35 IAC 201.210(a)(4) through (18), as follows:

Storage tanks of organic liquids with a capacity of less than 10,000 gallons and an annual throughput of less than 100,000 gallons per year, provided the storage tank is not used for the storage of gasoline or any material listed as a HAP pursuant to Section 112(b) of the CAA [35 IAC 201.210(a)(10)].

Storage tanks of any size containing exclusively soaps, detergents, surfactants, waxes, glycerin, vegetable oils, greases, animal fats, sweetener, corn syrup, aqueous salt solutions, or aqueous caustic solutions provided an organic solvent has not been mixed with such materials [35 IAC 201.210(17)].

- 3.1.4 Activities that are considered insignificant activities pursuant to 35 IAC 201.210(b). Note: These activities are not required to be individually listed.

#### 3.2 Compliance with Applicable Requirements

Insignificant activities are subject to applicable requirements notwithstanding status as insignificant activities. In particular, in addition to regulations of general applicability, such as 35 IAC 212.301 and 212.123 (Condition 5.3.2), the source owner or operator shall comply with the following requirements, as applicable:

- 3.2.1 For each particulate matter process emission unit, the source owner or operator shall comply with the applicable particulate matter emission limit of 35 IAC 212.321 or 212.322 (see Attachment 2) and 35 IAC Part 266. For example, the particulate matter emissions from a process emission unit shall not exceed

0.55 pounds per hour if the emission unit's process weight rate is 100 pounds per hour or less, pursuant to 35 IAC 266.110.

- 3.2.2 For each organic material emission unit that uses organic material, e.g., a mixer or printing line, the source owner or operator shall comply with the applicable VOM emission limit of 35 IAC 215.301, which requires that organic material emissions not exceed 8.0 pounds per hour or, if no odor nuisance exists, do not qualify as photochemically reactive material as defined in 35 IAC 211.4690.
- 3.2.3 For each open burning activity, the source owner or operator shall comply with 35 IAC Part 237, including the requirement to obtain a permit for open burning in accordance with 35 IAC 237.201, if necessary.
- 3.2.4 For each cold cleaning degreaser, the source owner or operator shall comply with the applicable equipment and operating requirements of 35 IAC 215.182.
- 3.2.5 For each storage tank that has a storage capacity greater than 946 liters (250 gallons) and, if no odor nuisance exists, that stores an organic material with a vapor pressure exceeding 2.5 psia at 70°F, the source owner or operator shall comply with the applicable requirements of 35 IAC 215.122, which requires use of a permanent submerged loading pipe, submerged fill, or a vapor recovery system.

### 3.3 Addition of Insignificant Activities

- 3.3.1 The source owner or operator is not required to notify the Illinois EPA of additional insignificant activities present at the source of a type that is identified in Condition 3.1, until the renewal application for this permit is submitted, pursuant to 35 IAC 201.212(a).
- 3.3.2 The source owner or operator must notify the Illinois EPA of any proposed addition of a new insignificant activity of a type addressed by 35 IAC 201.210(a) and 201.211 other than those identified in Condition 3.1, pursuant to Section 39.5(12)(b) of the Act.
- 3.3.3 The source owner or operator is not required to notify the Illinois EPA of additional insignificant activities present at the source of a type identified in 35 IAC 201.210(b).

4.0 SIGNIFICANT EMISSION UNITS AT THIS SOURCE

Emission Unit	Description	Date Constructed	Emission Control Equipment
CTG-1	436 mmBtu/hr, 47 MW Natural Gas Fired Turbine (GELM LM6000)	June 1999	Water Injection System

5.0 OVERALL SOURCE CONDITIONS

5.1 Applicability of Clean Air Act Permit Program (CAAPP)

5.1.1 This permit is issued based on the source requiring a CAAPP permit as a major source of CO and GHG emissions.

5.1.2 This permit is issued based on the source requiring a CAAPP permit as an "affected source" for the purposes of Acid Deposition Control, Title IV of the Clean Air Act, pursuant to 40 CFR 70.3(a)(4).

5.2 Area Designation

This permit is issued based on the source being located in an area that, as of the date of permit issuance, is designated attainment or unclassifiable for the National Ambient Air Quality Standards for all criteria pollutants (CO, lead, NO<sub>2</sub>, ozone, PM<sub>2.5</sub>, PM<sub>10</sub>, SO<sub>2</sub>).

5.3 Source-Wide Applicable Provisions and Regulations

5.3.1 Specific emission units at this source are subject to particular regulations as set forth in Section 7 (Unit-Specific Conditions for Specific Emission Units) of this permit.

5.3.2 In addition, emission units at this source are subject to the following regulations of general applicability:

- a. No person shall cause or allow the emission of fugitive particulate matter from any process, including any material handling or storage activity, that is visible by an observer looking generally overhead at a point beyond the property line of the source unless the wind speed is greater than 40.2 kilometers per hour (25 miles per hour), pursuant to 35 IAC 212.301 and 212.314.
- b. Pursuant to 35 IAC 212.123(a), no person shall cause or allow the emission of smoke or other particulate matter, with an opacity greater than 30 percent, into the atmosphere from any emission unit other than those emission units subject to the requirements of 35 IAC 212.122, except as allowed by 35 IAC 212.123(b) and 212.124.

5.3.3 Ozone Depleting Substances

The source owner or operator shall comply with the standards for recycling and emissions reduction of ozone depleting substances pursuant to 40 CFR Part 82, Subpart F, except as provided for motor vehicle air conditioners in Subpart B of 40 CFR Part 82:

- a. Persons opening appliances for maintenance, service, repair, or disposal must comply with the required practices pursuant to 40 CFR 82.156.

- b. Equipment used during the maintenance, service, repair, or disposal of appliances must comply with the standards for recycling and recovery equipment pursuant to 40 CFR 82.158.
- c. Persons performing maintenance, service, repair, or disposal of appliances must be certified by an approved technician certification program pursuant to 40 CFR 82.161.

#### 5.3.4 Risk Management Plan (RMP)

Should this stationary source, as defined in 40 CFR 68.3, become subject to the federal regulations for Chemical Accident Prevention in 40 CFR Part 68, then the owner or operator shall submit the items below. This condition is imposed in this permit pursuant to 40 CFR 68.215(a)(2)(i) and (ii).

- a. A compliance schedule for meeting the requirements of 40 CFR Part 68 by the date provided in 40 CFR 68.10(a); or
- b. A certification statement that the source is in compliance with all requirements of 40 CFR Part 68, including the registration and submission of the RMP, as part of the annual compliance certification required by Condition 9.8.

#### 5.3.5 Future Emission Standards

- a. Should this stationary source become subject to a new or revised regulation under 40 CFR Parts 60, 61, 62, or 63, or 35 IAC Subtitle B after the date issued of this permit, then the owner or operator shall, in accordance with the applicable regulation(s), comply with the applicable requirements by the date(s) specified and shall certify compliance with the applicable requirements of such regulation(s) as part of the annual compliance certification, as required by Condition 9.8. This permit may also have to be revised or reopened to address such new or revised regulations (see Condition 9.12.2).
- b. This permit and the terms and conditions herein do not affect the source owner or operator's past and/or continuing obligation with respect to statutory or regulatory requirements governing major source construction or modification under Title I of the CAA. Further, neither the issuance of this permit nor any of the terms or conditions of the permit shall alter or affect the liability of the source owner or operator for any violation of applicable requirements prior to or at the time of permit issuance.

### 5.3.6 Episode Action Plan

#### a. Episode Action Plan

- i. Pursuant to 35 IAC 244.141, the Permittee shall have on file with the IEPA an Episode Action Plan for reducing the levels of emissions during yellow alerts, red alerts, and emergencies, consistent with safe operating procedures. The Episode Action Plan shall contain the information specified in 35 IAC 244.144.
- ii. The Permittee shall immediately implement the appropriate steps described in the Episode Action Plan should an air pollution alert or emergency be declared, as required by 35 IAC 244.169, or as may otherwise be required under 35 IAC 244, Appendix D.
- iii. Pursuant to 35 IAC 244.143(d), if an operational change occurs at the source which invalidates the Episode Action Plan, a revised Episode Action Plan shall be submitted to the IEPA for review within 30 days of the change and is automatically incorporated by reference provided the revision is not expressly disapproved, in writing, by the IEPA within 30 days of receipt of the revision. In the event that the IEPA notifies the Permittee of a deficiency with any revision to the Episode Action Plan, the Permittee shall be required to revise and resubmit the Episode Action Plan within 30 days of receipt of notification to address the deficiency pursuant to Section 39.5(7)(a) of the Act.
- iv. The Episode Action Plan, as submitted by the Permittee on August 06, 2014, is incorporated herein by reference. The document constitutes the formal Episode Action Plan required by 35 IAC 244.142, addressing the actions that will be implemented to reduce SO<sub>2</sub>, PM<sub>10</sub>, NO<sub>2</sub>, CO and VOM emissions from various emissions units in the event of a yellow alert, red alert or emergency issued under 35 IAC 244.161 through 244.165.
- v. Pursuant to Section 39.5(7)(b) of the Act, the Permittee shall keep a copy of the Episode Action Plan, any amendments or revisions to the Episode Action Plan (as required by Condition 5.3.6(a)), and the Permittee shall also keep a record of activities completed according to the Episode Action Plan.

### 5.4 Source-Wide Non-Applicability of Regulations of Concern

Source-wide non-applicability of regulations of concern is not set for this source. However, there are terms for unit specific non-

applicability of regulations of concern set forth in Section 7 of this permit.

#### 5.5 Source-Wide Control Requirements and Work Practices

Source-wide control requirements and work practices are not set for this source. However, there are requirements for unit specific control requirements and work practices set forth in Section 7 of this permit.

#### 5.6 Source-Wide Production and Emission Limitations

##### 5.6.1 Permitted Emissions for Fees

The annual emissions from the source, not considering insignificant activities as addressed by Section 3.0 of this permit, shall not exceed the following limitations. The overall source emissions shall be determined by adding emissions from all emission units. Compliance with these limits shall be determined on a calendar year basis. These limitations (Condition 5.6.1) are set for the purpose of establishing fees and are not federally enforceable (see Section 39.5(18) of the Act).

##### Permitted Emissions of Regulated Pollutants

Pollutant	Tons/Year
Volatile Organic Material (VOM)	16.2
Sulfur Dioxide (SO <sub>2</sub> )	1.3
Particulate Matter (PM)	42.0
Nitrogen Oxides (NO <sub>x</sub> )	85.9
HAP, not included in VOM or PM	---
Total	145.4

##### 5.6.2 Emissions of Hazardous Air Pollutants

Pursuant to Section 39.5(7)(a) of the Act, the emissions of HAPs from the source shall be less than 10 tons/year for each individual HAP and 25 tons/year for all HAPs combined. Compliance with annual limits shall be determined on a monthly basis from the sum of the data for the current month plus the preceding 11 months (running 12 month total). This condition is being imposed so that the source is not a major source of HAP emissions. The source owner or operator shall fulfill the applicable testing, recordkeeping, and reporting requirements of Conditions 5.7.2, 5.9.2, and 5.10.2.

##### 5.6.3 Other Source-Wide Production and Emission Limitations

Other source-wide emission limitations are not set for this source pursuant to the federal rules for PSD, state rules for MSSCAM, or Section 502(b)(10) of the CAA. However, there may be unit specific emission limitations set forth in Section 7 of this permit pursuant to these rules.

## 5.7 Source-Wide Testing Requirements

5.7.1 Pursuant to 35 IAC 201.282 and Section 4(b) of the Act, every emission source or air pollution control equipment shall be subject to the following testing requirements for the purpose of determining the nature and quantities of specified air contaminant emissions and for the purpose of determining ground level and ambient air concentrations of such air contaminants:

- a. Testing by Owner or Operator: The Illinois EPA may require the owner or operator of the emission source or air pollution control equipment to conduct such tests in accordance with procedures adopted by the Illinois EPA, at such reasonable times as may be specified by the Illinois EPA and at the expense of the owner or operator of the emission source or air pollution control equipment. All such tests shall be made by or under the direction of a person qualified by training and/or experience in the field of air pollution testing. The Illinois EPA shall have the right to observe all aspects of such tests [35 IAC 201.282(a)].
- b. Testing by the Illinois EPA: The Illinois EPA shall have the right to conduct such tests at any time at its own expense. Upon request of the Illinois EPA, the owner or operator of the emission source or air pollution control equipment shall provide, without charge to the Illinois EPA, necessary holes in stacks or ducts and other safe and proper testing facilities, including scaffolding, but excluding instruments and sensing devices, as may be necessary [35 IAC 201.282(b)].
- c. Any such tests are also subject to the Testing Procedures of Condition 8.5 set forth in the General Permit Conditions of Section 8.

### 5.7.2 HAP Testing to Verify Minor Source Status

Pursuant to Condition 5.7.1 and to verify compliance with the requirements of Condition 5.6.2, that is that this source is not a major source of HAPs, the following testing requirements are established:

- a. If in the previous calendar year, emissions of HAPs exceeded 80% of major source threshold for individual or total HAPs (greater than 8 tons of a single HAP or greater than 20 tons of total HAPs), then testing for HAPs using USEPA Method 311 shall be conducted as follows:
  - i. Testing shall be conducted using methods that would be acceptable under the federal National Emissions Standards for Hazardous Air Pollutants for Stationary Combustion Turbines, 40 CFR 63 Subpart YYY. Specifically, the testing procedures detailed at 40

CFR 63.6120 of the performance tests section shall be used. The source owner or operator shall test largest turbine, which makes the largest contributions to individual and total HAP emissions.

- b. The calculation as to whether the 80% of major source threshold was exceeded shall be based on records and procedures in Condition 5.9.2 and shall be completed by January 31 for the previous calendar year. If testing is required it shall be completed by May 1st.
- c. Any such tests are also subject to the Testing Procedures of Condition 8.5 set forth in the General Permit Conditions of Section 8.

#### 5.8 Source-Wide Monitoring Requirements

Source-wide monitoring requirements are not set for this source. However, there are provisions for unit specific monitoring set forth in Section 7 of this permit.

#### 5.9 Source-Wide Recordkeeping Requirements

##### 5.9.1 Annual Emission Records

The source owner or operator shall maintain records of total annual emissions on a calendar year basis for the emission units covered by Section 7 (Unit Specific Conditions for Specific Emission Units) of this permit to demonstrate compliance with Condition 5.6.1, pursuant to Section 39.5(7)(b) of the Act.

##### 5.9.2 Records for HAP Emissions

- a. The source owner or operator shall maintain records of individual and combined HAP emissions on a monthly and annual basis for the emission units covered by Section 7 (Unit Specific Conditions for Specific Emission Units) of this permit to demonstrate compliance with Condition 5.6.2, pursuant to Section 39.5(7)(b) of the Act.

At a minimum, the records shall contain individual and combined HAP emissions and calculations based from:

- i. HAP emission factors listed in the emission unit's appropriate AP-42 section.
  - ii. HAP emission data available from previous testing.
- b. If testing is required by Condition 5.7.2, the source owner or operator shall keep records of the testing, including the test date, conditions, methodologies, calculations, test results, and any discrepancies between the test results and formulation specifications of Condition 5.9.2(c) below.

### 5.9.3 Retention and Availability of Records

- a. All records and logs required by this permit shall be retained for at least five years from the date of entry (unless a longer retention period is specified by the particular recordkeeping provision herein), shall be kept at a location at the source that is readily accessible to the Illinois EPA or USEPA, and shall be made available for inspection and copying by the Illinois EPA or USEPA upon request.
- b. The source owner or operator shall retrieve and print, on paper during normal source office hours, any records retained in an electronic format (e.g., computer) in response to an Illinois EPA or USEPA request for records during the course of a source inspection.

## 5.10 Source-Wide Reporting Requirements

### 5.10.1 General Source-Wide Reporting Requirements

The source owner or operator shall promptly notify the Illinois EPA, Air Compliance Unit, of deviations of the source with the permit requirements within 30 days, pursuant to Section 39.5(7)(f)(ii) of the Act. Reports shall describe the probable cause of such deviations, and any corrective actions or preventive measures taken. There are also reporting requirements for unit specific emission units set forth in Section 7 of this permit.

### 5.10.2 Annual Emissions Report

The annual emissions report required pursuant to Condition 9.7 shall contain emissions information for the previous calendar year.

## 5.11 Source-Wide Operational Flexibility/Anticipated Operating Scenarios

Source-wide operational flexibility is not set for this source.

## 5.12 Source-Wide Compliance Procedures

### 5.12.1 Procedures for Calculating Emissions

Except as provided in Condition 9.1.3, compliance with the source-wide emission limits specified in Condition 5.6 shall be addressed by the recordkeeping and reporting requirements of Conditions 5.9 and 5.10, and compliance procedures in Section 7 (Unit Specific Conditions for Specific Emission Units) of this permit.

## 6.0 CONDITIONS FOR EMISSIONS CONTROL PROGRAMS

### 6.1 Clean Air Interstate Rule (CAIR) Program

#### 6.1.1 Applicability

This source is an affected source for purposes of the Clean Air Interstate Rule ("CAIR") Program and the following emission units at the source are affected CAIR units:

Natural Gas Fired Turbine - CTG-1

Note: Under Section 110 of the Clean Air Act (CAA), the USEPA adopted the Clean Air Interstate Rule or CAIR, 40 CFR Part 96, to reduce and permanently cap emissions of sulfur dioxide (SO<sub>2</sub>), and nitrogen oxides (NO<sub>x</sub>) from electric power plants that significantly contribute to fine particulate and ozone in the ambient air in the Eastern United States. To implement CAIR in Illinois, the Illinois EPA adopted 35 IAC Part 225 Subparts A, C, D and E. For purposes of this permit, these requirements are referred to as CAIR provisions.

#### 6.1.2 Applicable CAIR Requirements for SO<sub>2</sub> Emissions

The owners and operators of this source shall not violate applicable CAIR provisions, in 35 IAC Part 225, Subpart C. SO<sub>2</sub> emissions from the affected CAIR units shall not exceed the equivalent number of allowances that the source lawfully holds under these CAIR provisions.

Note: CAIR affected sources must hold CAIR SO<sub>2</sub> allowances to account for the emissions from the affected CAIR units. Each CAIR SO<sub>2</sub> allowance is a limited authorization to emit during the respective CAIR SO<sub>2</sub> annual period or subsequent period. The possession of SO<sub>2</sub> allowances does not authorize exceedances of applicable emission standards or violations of ambient air quality standards.

#### 6.1.3 Applicable CAIR Requirements for NO<sub>x</sub> Emissions

The owners and operators of this source shall not violate applicable CAIR provisions, in 35 IAC Part 225, Subpart D. NO<sub>x</sub> emissions from the affected CAIR units shall not exceed the equivalent number of allowances that the source lawfully holds under these CAIR provisions.

Note: CAIR affected sources must hold CAIR NO<sub>x</sub> allowances to account for the emissions from the affected CAIR units. Each CAIR NO<sub>x</sub> allowance is a limited authorization to emit during the respective CAIR NO<sub>x</sub> annual period or subsequent period. The possession of NO<sub>x</sub> allowances does not authorize exceedances of applicable emission standards or violations of ambient air quality standards.

6.1.4 Applicable CAIR Requirements for NO<sub>x</sub> Ozone Season Emissions

The owners and operators of this source shall not violate applicable CAIR provisions, in 35 IAC Part 225, Subpart E. Seasonal NO<sub>x</sub> emissions from the affected CAIR units shall not exceed the equivalent number of allowances that the source lawfully holds under these CAIR provisions.

Note: CAIR affected sources must hold CAIR NO<sub>x</sub> ozone season allowances to account for the emissions from the affected CAIR units. Each CAIR NO<sub>x</sub> ozone season allowance is a limited authorization to emit during the respective CAIR NO<sub>x</sub> ozone season or subsequent season. The possession of NO<sub>x</sub> allowances does not authorize exceedances of applicable emission standards or violations of ambient air quality standards.

6.1.5 Monitoring, Recordkeeping and Reporting

The owners and operators of the source and, to the extent applicable, their designated representative, shall comply with applicable requirements for monitoring, recordkeeping and reporting specified by 35 IAC Part 225 Subparts C, D and E.

6.1.6 CAIR Permit

The owners and operators of the source shall comply with the terms and conditions of the source's CAIR permit (attached).

Note: This source is subject to a CAIR permit, which was issued pursuant to 35 IAC Part 225.320, 225.420 and 225.520. CAIR sources must be operated in compliance with their CAIR permits. This source's CAIR permit is incorporated into this CAAPP permit with a copy of the current CAIR permit included as an attachment to this permit. Revisions and modifications to the CAIR permit are governed by Section 39.5 of the Act. Accordingly, revision or renewal of the CAIR permit may be handled separately from this CAAPP permit and a copy of the new CAIR permit may be included in this permit by Administrative Amendment.

6.1.7 Coordination with other Requirements

- a. This permit does not contain any conditions that are intended to interfere with or modify the requirements of 35 IAC Part 225 C, D, and E, 40 CFR Part 96; or Title IV of the CAA. In particular, this permit does not restrict the flexibility of the owners and operators of this source to comply with CAIR provisions, including the ability to obtain CAIR NO<sub>x</sub> allowances from Illinois' Clean Air Set Aside (CASA) for qualifying projects.
- b. Where another applicable requirement of the CAA is more stringent than an applicable requirement of 35 IAC Part 225, Subparts C, D, or E; 40 CFR Part 96; or Title IV of the CAA, all requirements are incorporated into this permit

and are enforceable and the owners and operators of the source shall comply with both requirements.

## 6.2 Acid Rain Program

### 6.2.1 Applicability

Under Title IV of the CAA, Acid Deposition Control, this source is an affected source and the following emission units at the source are affected units for acid deposition:

Natural Gas Fired Turbine - CTG-1

Note: Title IV of the CAA, and other laws and regulations promulgated thereunder, establish requirements for affected sources related to control of emissions of pollutants that contribute to acid rain. For purposes of this permit, these requirements are referred to as Title IV provisions.

### 6.2.2 Applicable Emission Requirements

The owners and operators of the source shall not violate applicable Title IV provisions. SO<sub>2</sub> emissions of the affected units shall not exceed any allowances that the source lawfully holds under Title IV provisions [Section 39.5(7)(g) and (17)(1) of the Act].

Note: Affected sources must hold SO<sub>2</sub> allowances to account for the SO<sub>2</sub> emissions from affected units at the source that are subject to Title IV provisions. Each allowance is a limited authorization to emit up to one ton of SO<sub>2</sub> emissions during or after a specified calendar year. The possession of allowances does not authorize exceedances of applicable emission standards or violations of ambient air quality standards.

### 6.2.3 Monitoring, Recordkeeping and Reporting

The owners and operators of the source and, to the extent applicable, their designated representative, shall comply with applicable requirements for monitoring, recordkeeping and reporting specified by Title IV provisions, including 40 CFR Part 75 [Section 39.5(7)(b) and 17(m) of the Act].

### 6.2.4 Acid Rain Permit

The owners and operators of the source shall comply with the terms and conditions of the source's Acid Rain permit [Section 39.5(17)(1) of the Act].

Note: The source is subject to an Acid Rain permit, which was issued pursuant to Title IV provisions, including Section 39.5(17) of the Act. Affected sources must be operated in compliance with their Acid Rain permits. This source's Acid Rain permit is incorporated by reference into this permit and a copy of the current Acid Rain permit is included as Attachment 6 of this permit. Revisions and modifications of this Acid Rain permit, including administrative amendments and automatic

amendments (pursuant to Sections 408(b) and 403(d) of the CAA or regulations thereunder) are governed by Title IV provisions, as provided by Section 39.5(13)(e) of the Act. Accordingly, revision or renewal of the Acid Rain permit may be handled separately from this CAAPP permit and a copy of the new Acid Rain permit may be included in this permit by administrative amendment.

#### 6.2.5 Coordination with Other Requirements

- a. This permit does not contain any conditions that are intended to interfere with or modify the requirements of Title IV provisions. In particular, this permit does not restrict the flexibility under Title IV provisions of the owners and operators of this source to amend their Acid Rain compliance plan [Section 39.5(17)(h) of the Act].
- b. Where another applicable requirement of the CAA is more stringent than an applicable requirement of Title IV provisions, both requirements are incorporated into this permit and are enforceable and the owners and operators of the source shall comply with both requirements [Section 39.5(7)(h) of the Act].

7.0 UNIT SPECIFIC CONDITIONS FOR SPECIFIC EMISSION UNITS

7.1 Natural Gas-Fired Turbine (Subject to NSPS - 40 CFR Subpart GG)

7.1.1 Description

The turbine is a process emission unit used to generate electricity. The turbine is powered by natural gas. NO<sub>x</sub> emissions are controlled with a water injection system.

Note: This narrative description is for informational purposes only and is not enforceable.

7.1.2 List of Emission Units and Air Pollution Control Equipment

Emission Unit	Description	Date Constructed	Emission Control Equipment
CTG-1	436 mmBtu/hr, 47 MW Natural Gas Fired Turbine (GELM LM6000)	June 1999	Water Injection System

7.1.3 Applicable Provisions and Regulations

- a. The "affected turbine" for the purpose of these unit-specific conditions, a turbine described in Conditions 7.1.1 and 7.1.2.
- b. Pursuant to 35 IAC 212.123,
  - i. No person shall cause or allow the emission of smoke or other particulate matter, with an opacity greater than 30 percent, into the atmosphere from any emission unit.
  - ii. The emission of smoke or other particulate matter from any such emission unit may have an opacity greater than 30 percent but not greater than 60 percent for a period or periods aggregating 8 minutes in any 60 minute period provided that such opaque emissions permitted during any 60 minute period shall occur from only one such emission unit located within a 1000 ft radius from the center point of any other such emission unit owned or operated by such person, and provided further that such opaque emissions permitted from each such emission unit shall be limited to 3 times in any 24 hour period.
- c. Pursuant to 35 IAC 214.301, no person shall cause or allow the emission of sulfur dioxide into the atmosphere from any process emission source to excess 2000 ppm.
- d. The affected turbine is subject to the NSPS for Stationary Gas Turbines, 40 CFR 60 Subparts A and GG, because the heat

input at peak load is equal to or greater than 10.7 gigajoules per hour (10 mmBtu/hr), based on the lower heating value of the fuel fired and the affected turbine commenced construction, modification, or reconstruction after October 3, 1977. The Illinois EPA administers the NSPS for subject sources in Illinois pursuant to a delegation agreement with the USEPA.

i. Standard for Nitrogen Oxides:

Pursuant to 40 CFR 60.332(b), electric utility stationary gas turbines with a heat input at peak load greater than 107.2 gigajoules per hour (100 million Btu/hour) based on the lower heating value of the fuel fired shall comply with the provisions of 40 CFR 60.332(a)(1). Pursuant to 40 CFR 60.332(a)(1), no owner or operator of an affected turbine shall cause to be discharged into the atmosphere from such gas turbine, any gases which contain nitrogen oxides in excess of:

$$STD = 0.0075 \frac{(14.4)}{Y} + F$$

Where:

STD = Allowable NO<sub>x</sub> emissions (percent by volume at 15 percent oxygen and on a dry basis).

Y = Manufacturer's rated heat rate at manufacturer's rated load (kilojoules per watt hour) or, actual measured heat rate based on lower heating value of fuel as measured at actual peak load for the facility. The value of Y shall not exceed 14.4 kilojoules per watt hour.

F = NO<sub>x</sub> emission allowance for fuel-bound nitrogen calculated from the nitrogen content of the fuel as follows:

Fuel-bound nitrogen (percent by weight)	F (NO <sub>x</sub> percent by volume)
N ≤ 0.015	0
0.015 < N ≤ 0.1	0.04 (N)
0.1 < N ≤ 0.25	0.004 + 0.0067(N - 0.1)
N > 0.25	0.005

Where:

N = The nitrogen content of the fuel (percent by weight) determined in accordance with Condition 7.1.8(b).

ii. Standard for Sulfur Dioxide:

Pursuant to 40 CFR 60.333, on and after the date on which the performance test required to be conducted by 40 CFR 60.8 is completed, every owner or operator subject to the provision of 40 CFR 60 Subpart GG shall comply with one or the other of the following conditions:

No owner or operator subject to the provisions of this subpart shall cause to be discharged into the atmosphere from any stationary gas turbine any gases which contain sulfur dioxide in excess of 0.015 percent by volume at 15 percent oxygen and on a dry basis, pursuant to 40 CFR 60.333(a).

No owner or operator subject to the provisions of this subpart shall burn in any stationary gas turbine any fuel which contains total sulfur in excess of 0.8 percent by weight (8000 ppmw), pursuant to 40 CFR 60.333(b).

- e. i. No owner or operator shall cause or allow the emissions of NO<sub>x</sub> into the atmosphere from the affected turbine to exceed 0.25 lbs/mmBtu of actual heat input during each ozone control period from May 1 through September 30, based on a ozone control period average, for that unit [35 IAC 217.706(a)].
- ii. Notwithstanding the above emission limitation of 35 IAC 217.706(a), the affected turbine subject to a more stringent NO<sub>x</sub> emission limitation pursuant to any State or federal statute, including the Act, the Clean Air Act, or any regulations promulgated thereunder, shall comply with both the requirements of 35 IAC 217 Subpart V and that more stringent emission limitation [35 IAC 217.706(b)].

f. Startup Provisions

Subject to the following terms and conditions, the source owner or operator is authorized to operate an affected turbine in violation of the applicable standards in Condition 7.1.3(b) during startup. This authorization is provided pursuant to 35 IAC 201.149, 201.161 and 201.262, as the source owner or operator has applied for such authorization in its application, generally describing the efforts that will be used "...to minimize startup emissions, duration of individual starts, and frequency of startups."

- i. This authorization only extends for a period of up to 20-minutes following initial firing of fuel during each startup event.

- ii. This authorization does not relieve the source owner or operator from the continuing obligation to demonstrate that all reasonable efforts are made to minimize startup emissions, duration of individual startups and frequency of startups.
- iii. The source owner or operator shall conduct startup of the affected turbine in accordance with written procedures prepared by the source owner or operator and maintained at the facility for the affected turbine, that are specifically developed to minimize emissions from startups and that include, at a minimum, the following measures:
  - A. The source owner or operator shall conduct startup of an affected turbine in accordance with the manufacturer's written instructions or other written instructions prepared by the source owner or operator and maintained on site.
  - B. The source owner or operator shall take the following measures to minimize emissions resulting from startups, the duration of startups, and minimize the frequency of startups:
    - I. Operating in accordance with the manufacturer's written operating and startup procedures, including a pre-check of the unit, or other written procedures developed and maintained by the source owner or operator so as to minimize the duration of startups and the emissions associated with startups. These procedures should allow for review of operating parameters of the unit during startup, or shutdown as necessary to make adjustments to reduce or eliminate excess emissions.
    - II. Maintaining units in accordance with written procedures developed and maintained by the source owner or operator so as to minimize the duration of startups and the frequency of startups. These maintenance practices shall include maintenance activities before the unit is started up, when the unit is in operation, and when the unit is shut down.
    - III. The procedures described above shall be reviewed at least annually to make

necessary adjustments and shall be made available to the Illinois EPA upon request.

- iv. The source owner or operator shall fulfill applicable recordkeeping and reporting requirements of Condition 7.1.9(1) and 7.1.10(e).
- v. As provided by 35 IAC 201.265, an authorization in a permit for excess emissions during startup does not shield a source owner or operator from enforcement for any violation of applicable emission standard(s) that occurs during startup and only constitutes a prima facie defense to such an enforcement action provided that the source owner or operator has fully complied with all terms and conditions connected with such authorization.

#### 7.1.4 Non-Applicability of Regulations of Concern

- a. The affected turbines are not subject to the National Emissions Standards for Hazardous Air Pollutants for Stationary Combustion Turbines, 40 CFR Part 63, Subpart YYYYY, because the affected turbines are not located at a major source of HAP emissions, pursuant to 40 CFR 63.6085.
- b. The affected turbines are not subject to 35 IAC 212.321 or 212.322, due to the unique nature of such units, a process weight rate cannot be set so that such rules cannot reasonably be applied, pursuant to 35 IAC 212.323.
- c. The affected turbines are not subject to 35 IAC 217.141 or 35 IAC 216.121 because the affected engines are not fuel combustion units, as defined by 35 IAC 211.2470.
- d. The affected turbines are not subject to 40 CFR Part 64, Compliance Assurance Monitoring (CAM) for Major Stationary Sources, because the affected turbines are subject to a NSPS proposed after November 15, 1990, pursuant to 40 CFR 64.2(b)(1)(i).
- e. The affected turbine is not subject to 35 IAC 217 Subpart Q: Stationary Reciprocating Internal Combustion Engines And Turbines, because the affected turbine is not located at sources located in areas identified in 35 IAC 217.386(a)(2).

Note: 35 IAC 217.386(a)(2) requires that affected sources are located in either one of the following areas and that emit or have the potential to emit NO<sub>x</sub> in an amount equal to or greater than 100 tons per year:

- i.) The area composed of the Chicago area counties of Cook, DuPage, Kane, Lake, McHenry, and Will, the

Townships of Aux Sable and Goose Lake in Grundy County, and the Township of Oswego in Kendall County; or

- ii. The area composed of the Metro East area counties of Jersey, Madison, Monroe, and St. Clair, and the Township of Baldwin in Randolph County.
- f. The affected turbine is not subject to the National Emission Standards for Hazardous Air Pollution (NESHAP) for Coal- and Oil-Fired Electric Utility Steam Generating Units, 40 CFR Part 63 Subpart UUUUU, because the turbine is not an electric utility steam generating unit by definition, pursuant to 40 CFR 63.10042.

Furthermore, pursuant to 40 CFR 63.9983(c), heat input means heat derived from combustion of fuel in an EGU and does not include the heat derived from preheated combustion air, recirculated flue gases or exhaust gases from other sources (such as stationary gas turbines, internal combustion engines, and industrial boilers).

#### 7.1.5 Control Requirements and Work Practices

- a. i. At all times, including periods of startup, shutdown, and malfunction, the source owner or operator shall, to the extent practicable, maintain and operate any affected turbine in a manner consistent with good air pollution control practice for minimizing emissions. Determination of whether acceptable operating and maintenance procedures are being used will be based on information available to the Illinois EPA or the USEPA which may include, but is not limited to, monitoring results, opacity observations, review of operating and maintenance procedures, and inspection of the source [40 CFR 60.11(d)].
- ii. The source owner or operator shall operate the affected turbines in accordance with written operating procedures that shall include at a minimum the following measures:
  - A. Review of operating parameters of the unit during startup or shutdown as necessary for the proper operation of the affected turbine with appropriate adjustments to reduce emissions.
  - B. Implementation of inspection and repair procedures for a affected turbine prior to attempting startup following repeated trips.
- iii. The source owner or operator shall maintain the affected turbines in accordance with written

procedures that shall include at a minimum the following measures:

- A. Monthly inspection of emissions-related components.
  - B. Repair and routine replacement of emissions-related components.
- iv. The above procedures may incorporate the manufacturer's written instruction for operation and maintenance of the affected turbines and associated control systems. The source owner or operator shall review these procedures at least every two years and shall revise or enhance them if necessary to be consistent with good air pollution control practice based on the actual operating experience and performance of the source.
- b. Pursuant to Construction Permit #99060052, natural gas shall be the only fuel in the affected turbine.
- c. Pursuant to Construction Permit #99060052, the affected turbine shall be equipped, operated, and maintained with water injection to control NO<sub>x</sub> emissions, unless the Permittee obtains a Construction Permit from the Illinois EPA authorizing the removal of the water injection system.

7.1.6 Production and Emission Limitations

In addition to Condition 5.3.2 and the source-wide emission limitations in Condition 5.6, the affected turbine is subject to the following:

- a. i. Operation of turbine shall not exceed more than 1,580,000 million BTU per year. This is based on the fuel use at 100% load for 4,000 hours, 59°F turbine inlet. Compliance with this limit shall be determined from a running total of 365 days of data [TIR].
- ii. Emissions from the affected turbine shall not exceed the following limits:

<u>Pollutant</u>	<u>(Lbs/Hour)</u>	<u>(Tons/Year)</u>
NO <sub>x</sub>	43.0	85.9
CO	78.1	113.0
VOM	8.1	16.2
PM/PM <sub>10</sub>	21.0	42.0
SO <sub>2</sub>	0.7	1.3

These limits are based on requested emission limits based on the maximum hours of operation per year

(4000 hr/yr) and based on the average fuel firing rate of 395 mmBtu/hr of the turbine.

Compliance with annual limits shall be determined on a monthly basis from the sum of the data for the current month plus the preceding 11 months (running 12 month total) [T1R].

iii. The above limitations contain revisions to previously issued Permit 01080001. The source has requested that the Illinois EPA establish conditions in this permit that allow various refinements from the conditions of this aforementioned permit, consistent with the information provided in the CAAPP application. The source has requested these revisions and has addressed the applicability and compliance of Title I of the CAA, specifically MSSCAM and/or PSD. These limits continue to ensure that the construction and/or modification addressed in this permit does not constitute a new major source or major modification pursuant to these rules. These limits are the primary enforcement mechanism for the equipment and activities permitted in this permit and the information in the CAAPP application contains the most current and accurate information for the source. Specifically, certain emission limits are being increased after they were downwardly revised per Southwestern Electric Cooperative's February 20, 2002 request, which was based from biased stack test emission rates. The limitations are identical to the limitations used in the original Construction permit [T1R].

- b. i. This permit is issued based on the turbine being gas-fired peaking unit, as specified in 40 CFR Part 75, so that continuous emission monitoring is not required for NO<sub>x</sub>. To maintain this status, the three year rolling average annual capacity factor of a turbine shall not be greater than 10 percent, and the highest annual capacity factor shall not be greater than 20 percent in any one of the three averaging years.
- ii. Should the operation of the turbine exceed the above requirements relating to the definition of a gas-fired peaking unit in 40 CFR 75, the source owner or operator shall install the appropriate Continuous Monitoring System(s) on the turbine by December 31 of the following calendar year, as defined in 40 CFR 75, in order to remain in compliance with the provisions of the Acid Rain Program.

7.1.7 Testing Requirements

- a. The nitrogen oxides (NO<sub>x</sub>) emissions, and the oxygen (O<sub>2</sub>) concentration and opacity of exhaust shall be measured for the affected turbines at the source owner or operator's expense by an independent testing service approved by the Illinois EPA as follows to determine compliance with applicable emission limits:
  - i. Within 120 days after a written request from the Illinois EPA, for such pollutants listed above as specified by the request.
  - ii. Any extension to these time periods that may be provided at its discretion by the Illinois EPA shall not alter the source owner or operator's obligation to perform emission testing for purposes of the NSPS in a timely manner as specified by 40 CFR 60.8.
- b. The following methods and procedures shall be used for testing of emissions:

- i. The USEPA Reference Test Methods shall be used including the following:

Opacity	USEPA Method 9
Nitrogen Oxides	USEPA Method 20

- ii. A. Pursuant to 40 CFR 60.335(b), the owner or operator shall determine compliance with the applicable nitrogen oxides emission limitation in 40 CFR 60.332 and shall meet the performance test requirements of 40 CFR 60.8 as follows:

For each run of the performance test, the mean nitrogen oxides emission concentration (NO<sub>xo</sub>) corrected to 15 percent O<sub>2</sub> shall be corrected to ISO standard conditions using the following equation. Notwithstanding this requirement, use of the ISO correction equation is optional for: Lean premix stationary combustion turbines; units used in association with heat recovery steam generators (HRSG) equipped with duct burners; and units equipped with add-on emission control devices, pursuant to 40 CFR 60.335(b) (1):

$$NO_x = (NO_{xo}) (P_r/P_o) 0.5 e^{19(H_o - 0.00633)} \\ (288^\circ K/T_a)^{1.53}$$

Where:

$NO_x$  = emission concentration of  $NO_x$  at 15 percent  $O_2$  and ISO standard ambient conditions, ppm by volume, dry basis

$NO_{x0}$  = mean observed  $NO_x$  concentration, ppm by volume, dry basis, at 15 percent  $O_2$

$P_r$  = reference combustor inlet absolute pressure at 101.3 kilopascals ambient pressure, mm Hg

$P_o$  = observed combustor inlet absolute pressure at test, mm Hg

$H_o$  = observed humidity of ambient air, g  $H_2 O$ /g air

$e$  = transcendental constant, 2.718

$T_a$  = ambient temperature, °K

The 3-run performance test required by 40 CFR 60.8 must be performed within  $\pm 5$  percent at 30, 50, 75, and 90-to-100 percent of peak load or at four evenly-spaced load points in the normal operating range of the gas turbine, including the minimum point in the operating range and 90-to-100 percent of peak load, or at the highest achievable load point if 90-to-100 percent of peak load cannot be physically achieved in practice. If the turbine combusts both oil and gas as primary or backup fuels, separate performance testing is required for each fuel. Notwithstanding these requirements, performance testing is not required for any emergency fuel (as defined in 40 CFR 60.331), pursuant to 40 CFR 60.335(b)(2).

If water or steam injection is used to control  $NO_x$  with no additional post-combustion  $NO_x$  control and the owner or operator chooses to monitor the steam or water to fuel ratio in accordance with 40 CFR 60.334(a), then that monitoring system must be operated concurrently with each EPA Method 20, ASTM D6522-00 (incorporated by reference, see 40 CFR 60.17), or EPA Method 7E run and shall be used to determine the fuel consumption and the steam or water to fuel ratio necessary to comply with the applicable 40 CFR 60.332  $NO_x$  emission limit, pursuant to 40 CFR 60.335(b)(4).

If the owner or operator elects to install a CEMS, the performance evaluation of the CEMS

may either be conducted separately (as described in paragraph (b)(7) of this section) or as part of the initial performance test of the affected unit, pursuant to 40 CFR 60.335(b)(6).

Pursuant to 40 CFR 60.335(b)(7), if the owner or operator elects to install and certify a NO<sub>x</sub> CEMS under 40 CFR 60.334(e), then the initial performance test required under 40 CFR 60.8 may be done in the following alternative manner:

Perform a minimum of 9 reference method runs, with a minimum time per run of 21 minutes, at a single load level, between 90 and 100 percent of peak (or the highest physically achievable) load, pursuant to 40 CFR 60.335(b)(7)(i).

Use the test data both to demonstrate compliance with the applicable NO<sub>x</sub> emission limit under 40 CFR 60.332 and to provide the required reference method data for the RATA of the CEMS described under 40 CFR 60.334(b), pursuant to 40 CFR 60.335(b)(7)(ii).

The requirement to test at three additional load levels is waived, pursuant to 40 CFR 60.335(b)(7)(iii).

If the owner or operator elects under 40 CFR 60.334(f) to monitor combustion parameters or parameters indicative of proper operation of NO<sub>x</sub> emission controls, the appropriate parameters shall be continuously monitored and recorded during each run of the initial performance test, to establish acceptable operating ranges, for purposes of the parameter monitoring plan for the affected unit, as specified in 40 CFR 60.334(g), pursuant to 40 CFR 60.335(b)(8).

Pursuant to 40 CFR 60.335(b)(10), if the owner or operator is required under 40 CFR 60.334(i)(1) or (3) to periodically determine the sulfur content of the fuel combusted in the turbine, a minimum of three fuel samples shall be collected during the performance test. Analyze the samples for the total sulfur content of the fuel using:

For gaseous fuels, ASTM D1072-80, 90 (Reapproved 1994); D3246-81, 92, 96; D4468-85 (Reapproved 2000); or D6667-01 (all of which are incorporated by reference, see 40 CFR 60.17). The applicable ranges of some ASTM

methods mentioned above are not adequate to measure the levels of sulfur in some fuel gases. Dilution of samples before analysis (with verification of the dilution ratio) may be used, subject to the prior approval of the Administrator, pursuant to 40 CFR 60.335(b)(10)(ii).

The fuel analyses required under paragraphs (b)(9) and (b)(10) of this section may be performed by the owner or operator, a service contractor retained by the owner or operator, the fuel vendor, or any other qualified agency, pursuant to 40 CFR 60.335(b)(11).

- B. Pursuant to 40 CFR 60.335(c), the owner or operator may use the following as alternatives to the reference methods and procedures specified in this section:

Instead of using the equation in paragraph (b)(1) of this section, manufacturers may develop ambient condition correction factors to adjust the nitrogen oxides emission level measured by the performance test as provided in 40 CFR 60.8 to ISO standard day conditions, pursuant to 40 CFR 60.335(c)(1).

- c. At least 60 days prior to the actual date of testing, a written test plan shall be submitted to the Illinois EPA for review. This plan shall describe the specific procedures for testing and shall include as a minimum:
- i. The person(s) who will be performing sampling and analysis and their experience with similar tests.
  - ii. The specific conditions under which testing shall be performed including a discussion of why these conditions will be representative of maximum emissions and the means by which the operating parameters for the turbine will be tracked and recorded.
  - iii. The specific determinations of emissions that are intended to be made, including sampling and monitoring locations; the test method(s) that will be used, with the specific analysis method, if the method can be used with different analysis methods. The source owner or operator may also propose a plan for testing across the normal operating range of the affected turbines.
- d. The Illinois EPA shall be notified prior to these tests to enable the Illinois EPA to observe these tests.

Notification of the expected date of testing shall be submitted a minimum of thirty (30) days prior to the expected date. Notification of the actual date and expected time of testing shall be submitted a minimum of five (5) working days prior to the actual date of the test. The Illinois EPA may, at its discretion, accept notifications with shorter advance notice provided that the Illinois EPA will not accept such notifications if it interferes with the Illinois EPA's ability to observe the testing.

- e. The Final Report for these tests shall be submitted to the Illinois EPA within 60 days after the date of the tests. The Final Report shall include as a minimum:
  - i. A summary of results.
  - ii. General information.
  - iii. Description of test method(s), including description of sampling points, sampling train, analysis equipment and test schedule.
  - iv. Detailed description of test conditions, including:
    - A. Fuel consumption (standard ft<sup>3</sup>).
    - B. Firing rate (million Btu/hr).
    - C. Turbine/Generator output rate (MW).
  - v. Data and calculations, including copies of all raw data sheets and records of laboratory analyses, sample calculations, and data on equipment calibration.
- f.
  - i. Upon written request by the Illinois EPA, the source owner or operator shall have the opacity of the exhaust from the affected turbine(s) tested during representative operating conditions as determined by a qualified observer in accordance with USEPA Test Method 9, as further specified below, pursuant to Section 39.5(7)(d) of the Act.
  - ii. Such testing shall be conducted for specific turbine(s) within 90 calendar days of the request, or on the date turbine(s) next operates, or on the date agreed upon by the Illinois EPA, whichever is later.
  - iii. The duration of opacity observations for each test shall be at least 30 minutes (five 6-minute averages) unless the average opacities for the first 12 minutes of observations (two six-minute averages) are both less than 10.0 percent.

- iv. The source owner or operator shall notify the Illinois EPA at least 7 days in advance of the date and time of these tests, in order to allow the Illinois EPA to witness testing. This notification shall include the name and employer of the qualified observer(s).
- v. The source owner or operator shall promptly notify the Illinois EPA of any changes in the time or date for testing.
- vi. The source owner or operator shall provide a copy of its observer's readings to the Illinois EPA at the time of testing, if Illinois EPA personnel are present.
- vii. The source owner or operator shall submit a written report for this testing within 15 days of the date of testing. This report shall include:
  - A. Date and time of testing.
  - B. Name and employer of qualified observer.
  - C. Copy of current certification.
  - D. Description of observation conditions.
  - E. Description of turbine operating conditions.
  - F. Raw data.
  - G. Opacity determinations.
  - H. Conclusions.

7.1.8 Monitoring Requirements

- a. i. If an affected turbine is routinely operated or exercised to confirm that the turbine will operate when needed, the operation and opacity of the affected turbine shall be formally observed by operating personnel for the affected turbine or a member of source owner or operator's environmental staff on a regular basis to assure that the affected turbine is operating properly, which observations shall be made at least every six months.
- ii. If an affected turbine is not routinely operated or exercised, i.e., the time interval between operation of an affected turbine is typically greater than six months, the operation and opacity of the affected turbine shall be formally observed as provided above

each time the source owner or operator carries out a scheduled exercise of the affected turbine.

- iii. The source owner or operator shall also conduct formal observations of operation and opacity of an affected turbine upon written request by the Illinois EPA. With the agreement of the Illinois EPA, the source owner or operator may schedule these observations to take place during periods when it would otherwise be operating the affected turbine.

Note: The formal observation required above is not intended to be a USEPA Test Method 9 opacity test, nor does the observation require a USEPA Test Method 9 certified observer. It is intended to be performed by personnel familiar with the operation of the affected turbine who would be able to make a determination based from the observed opacity as to whether or not the affected turbine was running properly, and subsequently initiate a corrective action if necessary.

- b. The affected turbine shall comply with the applicable monitoring requirements of 40 CFR 60.334(h), below. Monitoring of fuel nitrogen content shall not be required while the facility does not claim an allowance for fuel-bound nitrogen. Monitoring for sulfur content in fuel is not required while natural gas is the only fuel fired in the affected turbine and the requirements of 40 CFR 60.334(h)3(i) or (ii) are met.

Pursuant to 40 CFR 60.334(h), the owner or operator of any stationary gas turbine subject to the provisions of this subpart:

Shall monitor the total sulfur content of the fuel being fired in the turbine, except as provided in paragraph (h)(3) of this section. The sulfur content of the fuel must be determined using total sulfur methods described in 40 CFR 60.335(b)(10). Alternatively, if the total sulfur content of the gaseous fuel during the most recent performance test was less than 0.4 weight percent (4000 ppmw), ASTM D4084-82, 94, D5504-01, D6228-98, or Gas Processors Association Standard 2377-86 (all of which are incorporated by reference-see 40 CFR 60.17), which measure the major sulfur compounds may be used, pursuant to 40 CFR 60.334(h)(1); and

Shall monitor the nitrogen content of the fuel combusted in the turbine, if the owner or operator claims an allowance for fuel bound nitrogen (i.e., if an F-value greater than zero is being or will be used by the owner or operator to calculate STD in 40 CFR 60.332). The nitrogen content of the fuel shall be determined using methods described in 40

CFR 60.335(b)(9) or an approved alternative, pursuant to 40 CFR 60.334(h)(2).

Pursuant to 40 CFR 60.334(h)(3), notwithstanding the provisions of paragraph (h)(1) of this section, the owner or operator may elect not to monitor the total sulfur content of the gaseous fuel combusted in the turbine, if the gaseous fuel is demonstrated to meet the definition of natural gas in 40 CFR 60.331(u), regardless of whether an existing custom schedule approved by the administrator for subpart GG requires such monitoring. The owner or operator shall use one of the following sources of information to make the required demonstration:

The gas quality characteristics in a current, valid purchase contract, tariff sheet or transportation contract for the gaseous fuel, specifying that the maximum total sulfur content of the fuel is 20.0 grains/100 scf or less, pursuant to 40 CFR 60.334(3)(i); or

Representative fuel sampling data which show that the sulfur content of the gaseous fuel does not exceed 20 grains/100 scf. At a minimum, the amount of fuel sampling data specified in section 2.3.1.4 or 2.3.2.4 of appendix D to part 75 of this chapter is required, pursuant to 40 CFR 60.334(h)(3)(ii).

- c. Should the operation of the affected turbine exceed the limitations of 7.1.6(b)(i) relating to the definition of a gas-fired peaking unit in 40 CFR 75, the source owner or operator shall install the appropriate Continuous Monitoring System(s) on the affected turbine by December 31 of the following calendar year, as defined in 40 CFR 75, in order to remain in compliance with the provisions of the Acid Rain Program.
- d.
  - i. The owner or operator of an affected turbine subject to 35 IAC 217 Subpart V (Condition 7.1.3(e)) shall install, calibrate, maintain and operate continuous emissions monitoring systems (CEMS) for NO<sub>x</sub> that meet the requirements of 40 CFR 75, Subpart B [35 IAC 217.710(a)].
  - ii. Notwithstanding 35 IAC 217.710(a) above, the owner or operator of a gas-fired peaking unit or oil-fired peaking unit as defined in 40 CFR 72.2 may determine NO<sub>x</sub> emissions in accordance with the emissions estimation protocol of 40 CFR 75, Subpart E [35 IAC 217.710(b)].
  - iii. Notwithstanding 35 IAC 217.710(a) above, the owner or operator of a combustion turbine that operates less than 350 hour per ozone control period may determine

the heat input and NO<sub>x</sub> emissions of the turbine as follows [35 IAC 217.710(c)]:

- A. Heat input shall be determined from the metered fuel usage to the turbine or the calculated heat input determined as the product of the turbine's maximum hourly heat input and hours of operation as recorded by operating instrumentation on the turbine [35 IAC 217.710(c)(1)].
  - B. NO<sub>x</sub> emissions shall be determined as the product of the heat input, as determined above, and the appropriate default NO<sub>x</sub> emission factors below [35 IAC 217.710(c)(2)]:
    - 0.7 lbs/mmBtu - Natural gas
    - 1.2 lbs/mmBtu - Fuel oil
- e. i. The affected turbine shall be equipped, operated, and maintained with a continuous monitoring system to monitor and record the fuel consumption being fired.
- ii. The affected turbine shall be equipped, operated, and maintained with a continuous monitoring system to monitor and record the ratio of water to fuel being fired, pursuant to 40 CFR 60.334(a).

#### 7.1.9 Recordkeeping Requirements

In addition to the records required by Condition 5.9, the source owner or operator shall maintain records of the following items for the affected turbine to demonstrate compliance with Conditions 5.6.1, 7.1.3, 7.1.5, and 7.1.6, pursuant to Section 39.5(7)(b) of the Act:

- a. The owner or operator of an affected turbine subject to the requirements of 35 IAC 217 Subpart V (Condition 7.1.3(e)) shall:
  - i. Comply with the recordkeeping and reporting requirements of 40 CFR 75 applicable to NO<sub>x</sub> emissions during the ozone control period, including, but not limited to, 40 CFR 75.54(b) and (d) [35 IAC 217.712(a)].
  - ii. Notwithstanding 35 IAC 217.712(a) above, the owner or operator of a combustion turbine for which heat input and NO<sub>x</sub> emissions are determined pursuant to 35 IAC 217.710(c) (Condition 7.1.8(c)(iii)) shall comply with the following recordkeeping and reporting requirements [35 IAC 217.712(b)]:

- A. Maintain records of the heat input and NO<sub>x</sub> emissions of the turbine as determined in accordance with 35 IAC 217.710(c), and records of metered fuel use or operating hours used to determine heat input [35 IAC 217.712(b)(1)].
- b. The source owner or operator shall maintain records of the following items:
  - i. A. The three year rolling average annual capacity factor and the highest annual capacity factor in any one of the three averaging years to determine the status of the affected turbine as a "gas-fired peaking unit" as detailed in Condition 7.1.6(b)(i).
  - B. A record documenting whether the capacity factors exceeded the limitations of Condition 7.1.6(b)(i) and whether Acid Rain Program Continuous Monitoring System(s) will be required.
  - ii. The sulfur content of the natural gas used to fire the turbines as determined in accordance with Condition 7.1.8(b).
  - iii. A copy of the Final Report(s) for emission testing conducted pursuant to Condition 7.1.7.
  - iv. Copies of opacity determinations taken for the source by qualified observer(s) using USEPA Method 9.
  - v. Records documenting its periodic review of its operating procedures as required by Condition 7.1.5(a).
  - vi. Information for the formal observations of opacity conducted pursuant to Condition 7.1.8(a). For each occasion on which observations are made, these records shall include the date, time, identity of the observer, a description of the various observations that were made, whether or not the affected engine was running properly, and whether or not corrective action is necessary and was subsequently initiated.
- c. A maintenance and repair log for the affected turbine, listing each activity performed with date.
- d. The sulfur content of the fuels fired in the affected turbine.
- e. Fuel consumption for the affected turbine, scf/month and scf/year.

- f. Ratio of water to fuel being fired in the affected turbine.
- g. Operating hours for the affected turbine, hr/month and hr/year.
- h. Heat content of the fuel being fired in the affected turbine.
- i. Emissions of each pollutant from the affected turbine, including emissions from startups, with supporting calculations including documentation on the validity of the emission factors used, ton/month and ton/year.
- j. The source owner or operator shall maintain records that identify:
  - i. Any periods during which a continuous monitoring system was not operational, with explanation.
  - ii. Any 1-hour period during which the average water to fuel ratio, as measured by the continuous monitoring system, falls below the water-to-fuel ratio determined by test to be necessary to comply with requirements for NO<sub>x</sub> emissions, with the average water-to-fuel ratio, average fuel consumption, ambient conditions and turbine load.
  - iii. Any period when the affected turbine was in operation during which ice fog was deemed to be a traffic hazard, the ambient conditions existing during the periods, the date and time the water injection system was deactivated, and the date and time the system was reactivated.
  - iv. Any day in which emission and/or opacity exceeded an applicable standard or limit.
- k. The source owner or operator shall keep records of good operating practices for each turbine.
- l. The source owner or operator shall maintain the following records related to each startup and shutdown of the turbines:
  - i. The following information for each startup of the turbines:
    - A. Date and time of startup.
    - B. Whether operating personnel for the turbines or air environmental staff are on site during startup.

- C. A description of the startup, if written operating procedures are not followed during the startup or significant problems occur during the startup, including detailed explanation.
- ii. The following information for each shutdown of a turbine:
  - A. Date and time of shutdown.
  - B. A description of the shutdown, if written operating procedures are not followed during the shutdown or significant problems occur during the shutdown, including detailed explanation.
- iii. The following information for the turbines when above normal opacity has been observed by source personnel:
  - A. Name of observer, position and reason for being at site.
  - B. Date and duration of above normal opacity, including affected turbine, start time and time normal operation was achieved.
  - C. If normal operation was not achieved within 30 minutes, an explanation why startup could not be achieved within this time.
  - D. A detailed description of the startup, including reason for operation.
  - E. An explanation why established startup procedures could not be performed, if not performed.
  - F. The nature of opacity following the end of startup or 30 minutes of operation, whichever occurs first, and duration of operation until achievement of normal opacity or shutdown.
  - G. Whether an exceedance of Condition 7.1.3(b), i.e., 30 percent opacity, may have occurred during startup, with explanation if qualified observer was on site.

#### 7.1.10 Reporting Requirements

##### a. Reporting of Deviations

The source owner or operator shall promptly notify the Illinois EPA, Air Compliance Unit, of deviations of the

affected turbine with the permit requirements as follows, pursuant to Section 39.5(7)(f)(ii) of the Act. Reports shall describe the probable cause of such deviations, and any corrective actions or preventive measures taken:

- i. Emissions from the affected turbine in excess of the limits specified in Conditions 7.1.3 and 7.1.6 within 30 days of such occurrence.
  - ii. Operation of the affected turbine in excess of the limits specified in Conditions 7.1.5 and 7.1.6 within 30 days of such occurrence.
- b. In conjunction with the Annual Emission Report required by 35 IAC Part 254, the source owner or operator shall provide the operating hours for each affected turbine, the total number of startups, the total fuel consumption during the preceding calendar year, and the records necessary from Condition 7.1.9(b)(i) which demonstrate the Acid Rain Program status of the affected turbine as a "gas-fired peaking unit."
- c. Pursuant to 40 CFR 60.7(c) and 40 CFR 60.334(j), a report shall be submitted on a semi-annual basis, postmarked by the 30th day following the end of each six-month period. This report shall contain information on any one-hour period when the average water to fuel ratio falls below the ratio needed to show compliance. For such periods, the report shall include the actual water to fuel ratio, average fuel consumption, ambient conditions and turbine load.
- d. i. Annually report the heat input and NO<sub>x</sub> emissions of the turbine as determined in accordance with 35 IAC 217.710(c) (Condition 7.1.8(c)(iii)), for each ozone control period, by November 30 of each year [35 IAC 217.712(b)(2)].
- ii. Pursuant to 35 IAC 217.712(c) and (d), no later than November 30 of each year, the source owner or operator shall submit a report to the Illinois EPA that demonstrates that the affected turbine has complied with Condition 7.1.3(e). These reports shall be accompanied by a certification statement signed by a responsible official for the source owner or operator as specified by 35 IAC 217.712(c).
- e. Reporting of Startups

The source owner or operator shall submit semi-annual startup reports to the Illinois EPA pursuant to Sections 39.5(7)(a) and (f) of the Act. These reports shall be submitted along with the semi-annual reports required by Condition 7.1.10(c) and shall include the following

information for startups of the affected turbine during the reporting period:

- i. A list of the startups of the affected turbine, including the date, duration and description of each startup, accompanied by a copy of the records pursuant to Condition 7.1.9(i) for each startup for which such records were required.
- ii. If there have been no startups of an affected turbine during the reporting period, this shall be stated in the report.

#### 7.1.11 Operational Flexibility/Anticipated Operating Scenarios

Operational flexibility is not set for the affected turbine.

#### 7.1.12 Compliance Procedures

- a. Compliance with the PM emission limitations of Conditions 7.1.3(b) is addressed by the requirements of Condition 7.1.5, and the records required in Condition 7.1.9, and the reports required in Condition 7.1.10.
- b. Compliance with the SO<sub>2</sub> emission limitations of Conditions 7.1.3(c) is addressed by the requirements of Condition 7.1.5, and the records required in Condition 7.1.9, and the reports required in Condition 7.1.10.
- c.
  - i. Compliance with the NO<sub>x</sub> emission limitations of Conditions 7.1.3(d)(i) is addressed by the requirements of Condition 7.1.5, the testing requirements of 7.1.7, the monitoring requirements of 7.1.8, and the records required in Condition 7.1.9, and the reports required in Condition 7.1.10(a).
  - ii. Compliance with the SO<sub>2</sub> emission limitations of Conditions 7.1.3(d)(ii) is addressed by the requirements of Condition 7.1.5, the records required in Condition 7.1.9, and the reports required in Condition 7.1.10(a).
- d.
  - i. Compliance with the NO<sub>x</sub> emission limitations of Conditions 7.1.3(e) is addressed by the requirements of Condition 7.1.5, the testing requirements of 7.1.7, the monitoring requirements of 7.1.8, the records required in Condition 7.1.9, and the reports required in Condition 7.1.10(a).
  - ii. Notwithstanding 35 IAC 217.710(a), Condition 7.1.8(d), the owner or operator of a gas-fired peaking unit or oil-fired peaking unit as defined in 40 CFR 72.2 may determine NO<sub>x</sub> emissions in accordance

with the emissions estimation protocol of 40 CFR 75, Subpart E [35 IAC 217.710(b)].

iii. Notwithstanding 35 IAC 217.710(a), Condition 7.1.8(d), the owner or operator of a combustion turbine that operates less than 350 hour per ozone control period may determine the heat input and NO<sub>x</sub> emissions of the turbine as follows [35 IAC 217.710(c)]:

A. Heat input shall be determined from the metered fuel usage to the turbine or the calculated heat input determined as the product of the turbine's maximum hourly heat input and hours of operation as recorded by operating instrumentation on the turbine [35 IAC 217.710(c)(1)].

B. NO<sub>x</sub> emissions shall be determined as the product of the heat input, as determined above, and the appropriate default NO<sub>x</sub> emission factors below [35 IAC 217.710(c)(2)]:

0.7 lbs/mmBtu - Natural gas

1.2 lbs/mmBtu - Fuel oil

e. i. Compliance with the fuel limits in Condition 7.1.6(a)(i) is addressed by the records and reports required in Conditions 7.1.9 and 7.1.10.

ii. Compliance with the emission limits in Conditions 5.6 and 7.1.6(a)(ii) is addressed by the records and reports required in Conditions 7.1.9 and 7.1.10 and from emission factors developed from the most recent approved stack test in accordance with Condition 7.1.7 (NO<sub>x</sub>), standard emission factors (CO, VOM and PM/PM<sub>10</sub>) and analysis of fuel sulfur content or standard factors (SO<sub>2</sub>).

## 8.0 GENERAL PERMIT CONDITIONS

### 8.1 Permit Shield

Pursuant to Section 39.5(7)(j) of the Act, the source owner or operator has requested and has been granted a permit shield. This permit shield provides that compliance with the conditions of this permit shall be deemed compliance with applicable requirements which were applicable as of the date the proposed permit for this source was issued, provided that either the applicable requirements are specifically identified within this permit, or the Illinois EPA, in acting on this permit application, has determined that other requirements specifically identified are not applicable to this source and this determination (or a concise summary thereof) is included in this permit.

This permit shield does not extend to applicable requirements which are promulgated after September 2, 2014 (the date of issuance of the proposed permit) unless this permit has been modified to reflect such new requirements.

### 8.2 Applicability of Title IV Requirements (Acid Deposition Control)

This source is an affected source under Title IV of the CAA and is subject to requirements pursuant to Title IV of the CAA as specified in Section 6.2. To the extent that the federal regulations promulgated under Title IV of the CAA, are inconsistent with the requirements of this permit, the federal regulations promulgated under Title IV of the CAA shall take precedence pursuant to Section 39.5(17)(j) of the Act.

### 8.3 Emissions Trading Programs

No permit revision shall be required for increases in emissions allowed under any USEPA approved economic incentives, marketable permits, emissions trading, and other similar programs or processes for changes that are provided for elsewhere in this permit and that are authorized by the applicable requirement [Section 39.5(7)(o)(vii) of the Act].

### 8.4 Operational Flexibility/Anticipated Operating Scenarios

#### 8.4.1 Changes Specifically Addressed by Permit

Physical or operational changes specifically addressed by the Conditions of this permit that have been identified as not requiring Illinois EPA notification may be implemented without prior notice to the Illinois EPA.

#### 8.4.2 Changes Requiring Prior Notification

The source owner or operator is authorized to make physical or operational changes that contravene express permit terms without applying for or obtaining an amendment to this permit, provided that [Section 39.5(12)(a)(i) of the Act]:

- a. The changes do not violate applicable requirements;

- b. The changes do not contravene federally enforceable permit terms or conditions that are monitoring (including test methods), recordkeeping, reporting, or compliance certification requirements;
- c. The changes do not constitute a modification under Title I of the CAA;
- d. Emissions will not exceed the emissions allowed under this permit following implementation of the physical or operational change; and
- e. The source owner or operator provides written notice to the Illinois EPA, Division of Air Pollution Control, Permit Section, at least 7 days before commencement of the change. This notice shall:
  - i. Describe the physical or operational change;
  - ii. Identify the schedule for implementing the physical or operational change;
  - iii. Provide a statement of whether or not any New Source Performance Standard (NSPS) is applicable to the physical or operational change and the reason why the NSPS does or does not apply;
  - iv. Provide emission calculations which demonstrate that the physical or operational change will not result in a modification; and
  - v. Provide a certification that the physical or operational change will not result in emissions greater than authorized under the Conditions of this permit.

## 8.5 Testing Procedures

Tests conducted to measure composition of materials, efficiency of pollution control devices, emissions from process or control equipment, or other parameters shall be conducted using standard test methods if applicable test methods are not specified by the applicable regulations or otherwise identified in the conditions of this permit.

Documentation of the test date, conditions, methodologies, calculations, and test results shall be retained pursuant to the recordkeeping procedures of this permit. Reports of any tests conducted as required by this permit or as the result of a request by the Illinois EPA shall be submitted as specified in Conditions 8.6.3 and 8.6.4.

8.6 Reporting Requirements

8.6.1 Monitoring Reports

Reports summarizing required monitoring as specified in the conditions of this permit shall be submitted to the Illinois EPA every six months as follows, unless more frequent submittal of such reports is required in Sections 5 or 7 of this permit [Section 39.5(7)(f) of the Act]:

<u>Monitoring Period</u>	<u>Report Due Date</u>
January - June	September 1
July - December	March 1

Alternatively, the Permittee may submit such reports with the semi-annual reports required by Conditions 7.1.10(c) and (e). All instances of deviations from permit requirements must be clearly identified in such reports. All such reports shall be certified in accordance with Condition 9.9.

8.6.2 Test Notifications

Unless otherwise specified elsewhere in this permit, a written test plan for any test required by this permit shall be submitted to the Illinois EPA for review at least 60 days prior to the testing pursuant to Section 39.5(7)(a) of the Act. The notification shall include at a minimum:

- a. The name and identification of the affected unit(s);
- b. The person(s) who will be performing sampling and analysis and their experience with similar tests;
- c. The specific conditions under which testing will be performed, including a discussion of why these conditions will be representative of maximum emissions and the means by which the operating parameters for the source and any control equipment will be determined;
- d. The specific determinations of emissions and operation that are intended to be made, including sampling and monitoring locations;
- e. The test method(s) that will be used, with the specific analysis method, if the method can be used with different analysis methods;
- f. Any minor changes in standard methodology proposed to accommodate the specific circumstances of testing, with justification; and

- g. Any proposed use of an alternative test method, with detailed justification.

#### 8.6.3 Test Reports

Unless otherwise specified elsewhere in this permit, the results of any test required by this permit shall be submitted to the Illinois EPA within 60 days of completion of the testing. The test report shall include at a minimum [Section 39.5(7)(e)(i) of the Act]:

- a. The name and identification of the affected unit(s);
- b. The date and time of the sampling or measurements;
- c. The date any analyses were performed;
- d. The name of the company that performed the tests and/or analyses;
- e. The test and analytical methodologies used;
- f. The results of the tests including raw data, and/or analyses including sample calculations;
- g. The operating conditions at the time of the sampling or measurements; and
- h. The name of any relevant observers present including the testing company's representatives, any Illinois EPA or USEPA representatives, and the representatives of the source.

#### 8.6.4 Reporting Addresses

- a. Unless otherwise specified in the particular provision of this permit or in the written instructions distributed by the Illinois EPA for particular reports, reports and notifications shall be sent to the Illinois EPA - Air Compliance Unit with a copy sent to the Illinois EPA - Air Regional Field Office.
- b. As of the date of issuance of this permit, the addresses of the offices that should generally be utilized for the submittal of reports and notifications are as follows:
  - i. Illinois EPA - Air Compliance Unit

Illinois Environmental Protection Agency  
Bureau of Air  
Compliance & Enforcement Section (MC 40)  
P.O. Box 19276  
Springfield, Illinois 62794-9276

ii. Illinois EPA - Air Quality Planning Section

Illinois Environmental Protection Agency  
Bureau of Air  
Air Quality Planning Section (MC 39)  
P.O. Box 19276  
Springfield, Illinois 62794-9276

iii. Illinois EPA - Air Regional Field Office

Illinois Environmental Protection Agency  
Division of Air Pollution Control  
2009 Mall Street  
Collinsville, Illinois 62234

Phone No.: 618/346-5120

iv. USEPA Region 5 - Air Branch

USEPA (AR - 17J)  
Air & Radiation Division  
77 West Jackson Boulevard  
Chicago, Illinois 60604

Phone No.: 312/353-2000

- c. Permit applications should be addressed to the Air Permit Section. As of the date of issuance of this permit, the address of the Air Permit Section is as follows:

Illinois Environmental Protection Agency  
Division of Air Pollution Control  
Permit Section (MC 11)  
P.O. Box 19506  
Springfield, Illinois 62794-9506

217/785-1705

8.7 Title I Conditions

Notwithstanding the expiration date on the first page of this CAAPP permit, Title I conditions in this permit, which are identified by a T1, T1N, or T1R designation, remain in effect until such time as the Illinois EPA takes action to revise or terminate them in accordance with applicable procedures for action on Title I conditions. This is because these conditions either: (a) incorporate conditions of earlier permits that were issued by the Illinois EPA pursuant to authority that includes authority found in Title I of the CAA (T1 conditions), (b) were newly established in this CAAPP permit pursuant to authority that includes such Title I authority (T1N conditions), or (c) reflect a revision or combination of conditions established in this CAAPP permit (T1R conditions). (See also Condition 1.5.)

9.0 STANDARD PERMIT CONDITIONS

9.1 Effect of Permit

9.1.1 The issuance of this permit does not release the source owner or operator from compliance with State and Federal regulations which are part of the Illinois State Implementation Plan, as well as with other applicable statutes and regulations of the United States or the State of Illinois or applicable ordinances, except as specifically stated in this permit and as allowed by law and rule.

9.1.2 In particular, this permit does not alter or affect the following [Section 39.5(7)(j)(iv) of the Act]:

- a. The provisions of Section 303 (emergency powers) of the CAA, including USEPA's authority under that Section;
- b. The liability of an owner or operator of a source for any violation of applicable requirements prior to or at the time of permit issuance;
- c. The applicable requirements of the acid rain program consistent with Section 408(a) of the CAA; and
- d. The ability of USEPA to obtain information from a source pursuant to Section 114 (inspections, monitoring, and entry) of the CAA.

9.1.3 Notwithstanding the conditions of this permit specifying compliance practices for applicable requirements, pursuant to Section 39.5(7)(j) and (p) of the Act, any person (including the source owner or operator) may also use other credible evidence to establish compliance or noncompliance with applicable requirements.

9.2 General Obligations of Source Owner or Operator

9.2.1 Duty to Comply

The source owner or operator must comply with all terms and conditions of this permit. Any permit noncompliance constitutes a violation of the CAA and the Act, and is grounds for any or all of the following: enforcement action; permit termination, revocation and reissuance, or modification; or denial of a permit renewal application [Section 39.5(7)(o)(i) of the Act].

The source owner or operator shall meet applicable requirements that become effective during the permit term in a timely manner unless an alternate schedule for compliance with the applicable requirement is established.

9.2.2 Duty to Maintain Equipment

The source owner or operator shall maintain all equipment covered under this permit in such a manner that the performance or operation of such equipment shall not cause a violation of applicable requirements.

9.2.3 Duty to Cease Operation

No person shall cause, threaten or allow the continued operation of any emission unit during malfunction or breakdown of the emission unit or related air pollution control equipment if such operation would cause a violation of an applicable emission standard, regulatory requirement, ambient air quality standard or permit limitation unless this permit provides for such continued operation consistent with the Act and applicable Illinois Pollution Control Board regulations [Section 39.5(6)(c) of the Act].

9.2.4 Disposal Operations

The source shall be operated in such a manner that the disposal of air contaminants collected by the equipment operations, or activities shall not cause a violation of the Act or regulations promulgated there under.

9.2.5 Duty to Pay Fees

The source owner or operator must pay fees to the Illinois EPA consistent with the fee schedule approved pursuant to Section 39.5(18) of the Act, and submit any information relevant thereto [Section 39.5(7)(o)(vi) of the Act]. The check should be payable to "Treasurer, State of Illinois" and sent to: Fiscal Services Section, Illinois Environmental Protection Agency, P.O. Box 19276, Springfield, Illinois 62794-9276.

9.3 Obligation to Allow Illinois EPA Surveillance

Upon presentation of proper credentials and other documents as may be required by law and in accordance with constitutional limitations, the source owner or operator shall allow the Illinois EPA, or an authorized representative to perform the following [Sections 4 and 39.5(7)(a) and (p)(ii) of the Act]:

- a. Enter upon the source owner or operator's premises where an actual or potential emission unit is located; where any regulated equipment, operation, or activity is located or where records must be kept under the conditions of this permit;
- b. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit;
- c. Inspect during hours of operation any sources, equipment (including monitoring and air pollution control equipment),

practices, or operations regulated or required under this permit;

- d. Sample or monitor any substances or parameters at any location:
  - i. At reasonable times, for the purposes of assuring permit compliance or applicable requirements; or
  - ii. As otherwise authorized by the CAA, or the Act.
- e. Obtain and remove samples of any discharge or emission of pollutants authorized by this permit; and
- f. Enter and utilize any photographic, recording, testing, monitoring, or other equipment for the purposes of preserving, testing, monitoring, or recording any regulated activity, discharge or emission at the source authorized by this permit.

#### 9.4 Obligation to Comply with Other Requirements

The issuance of this permit does not release the source owner or operator from applicable State and Federal laws and regulations, and applicable local ordinances addressing subjects other than air pollution control.

#### 9.5 Liability

##### 9.5.1 Title

This permit shall not be considered as in any manner affecting the title of the premises upon which the permitted source is located.

##### 9.5.2 Liability of source owner or operator

This permit does not release the source owner or operator from any liability for damage to person or property caused by or resulting from the construction, maintenance, or operation of the sources.

##### 9.5.3 Structural Stability

This permit does not take into consideration or attest to the structural stability of any unit or part of the source.

##### 9.5.4 Illinois EPA Liability

This permit in no manner implies or suggests that the Illinois EPA (or its officers, agents or employees) assumes any liability, directly or indirectly, for any loss due to damage, installation, maintenance, or operation of the source.

#### 9.5.5 Property Rights

This permit does not convey any property rights of any sort, or any exclusive privilege [Section 39.5(7)(o)(iv) of the Act].

### 9.6 Recordkeeping

#### 9.6.1 Control Equipment Maintenance Records

A maintenance record shall be kept on the premises for each item of air pollution control equipment. At a minimum, this record shall show the dates of performance and nature of preventative maintenance activities.

#### 9.6.2 Records of Changes in Operation

A record shall be kept describing changes made at the source that result in emissions of a regulated air pollutant subject to an applicable requirement, but not otherwise regulated under this permit, and the emissions resulting from those changes [Section 39.5(12)(b)(iv) of the Act].

#### 9.6.3 Retention of Records

- a. Records of all monitoring data and support information shall be retained for a period of at least 5 years from the date of the monitoring sample, measurement, report, or application. Support information includes all calibration and maintenance records, original strip-chart recordings for continuous monitoring instrumentation, and copies of all reports required by this permit [Section 39.5(7)(e)(ii) of the Act].
- b. Other records required by this permit including any logs, plans, procedures, or instructions required to be kept by this permit shall be retained for a period of at least 5 years from the date of entry unless a longer period is specified by a particular permit provision.

### 9.7 Annual Emissions Report

The source owner or operator shall submit an annual emissions report to the Illinois EPA, Air Quality Planning Section no later than May 1 of the following year, as required by 35 IAC Part 254.

### 9.8 Requirements for Compliance Certification

Pursuant to Section 39.5(7)(p)(v) of the Act, the source owner or operator shall submit annual compliance certifications. The compliance certifications shall be submitted no later than May 1 or more frequently as specified in the applicable requirements or by permit condition. The compliance certifications shall be submitted to the Air Compliance Unit, Air Regional Field Office, and USEPA Region 5 - Air

Branch. The addresses for the submittal of the compliance certifications are provided in Condition 8.6.4 of this permit.

- a. The certification shall include the identification of each term or condition of this permit that is the basis of the certification; the compliance status; whether compliance was continuous or intermittent; the method(s) used for determining the compliance status of the source, both currently and over the reporting period consistent with the conditions of this permit.
- b. All compliance certifications shall be submitted to USEPA Region 5 in Chicago as well as to the Illinois EPA.
- c. All compliance reports required to be submitted shall include a certification in accordance with Condition 9.9.

#### 9.9 Certification

Any document (including reports) required to be submitted by this permit shall contain a certification by a responsible official of the source owner or operator that meets the requirements of Section 39.5(5) of the Act and applicable regulations [Section 39.5(7)(p)(i) of the Act]. An example Certification by a Responsible Official is included as Attachment 1 to this permit.

#### 9.10 Defense to Enforcement Actions

##### 9.10.1 Need to Halt or Reduce Activity Not a Defense

It shall not be a defense for the source owner or operator in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit [Section 39.5(7)(o)(ii) of the Act].

##### 9.10.2 Emergency Provision

- a. An emergency shall be an affirmative defense to an action brought for noncompliance with the technology-based emission limitations under this permit if the following conditions are met through properly signed, contemporaneous operating logs, or other relevant evidence [Section 39.5(7)(k) of the Act]:

- i. An emergency occurred as provided in Section 39.5(7)(k) of the Act and the source owner or operator can identify the cause(s) of the emergency.

Note: For this purpose, emergency means a situation arising from sudden and reasonably unforeseeable events beyond the control of the source, as further defined by Section 39.5(7)(k)(iv) of the Act.

- ii. The permitted source was at the time being properly operated;
  - iii. The source owner or operator submitted notice of the emergency to the Illinois EPA within two working days of the time when emission limitations were exceeded due to the emergency. This notice must contain a detailed description of the emergency, any steps taken to mitigate emissions, and corrective actions taken; and
  - iv. During the period of the emergency the source owner or operator took all reasonable steps to minimize levels of emissions that exceeded the emission limitations, standards, or regulations in this permit.
- b. This provision is in addition to any emergency or upset provision contained in any applicable requirement. This provision does not relieve a source owner or operator of any reporting obligations under existing federal or state laws or regulations [Section 39.5(7)(k)(iv) of the Act].

#### 9.11 Permanent Shutdown

This permit only covers emission units and control equipment while physically present at the indicated source location(s). Unless this permit specifically provides for equipment relocation, this permit is void for the operation or activity of any item of equipment on the date it is removed from the permitted location(s) or permanently shut down. This permit expires if all equipment is removed from the permitted location(s), notwithstanding the expiration date specified on this permit.

#### 9.12 Reopening and Reissuing Permit for Cause

##### 9.12.1 Permit Actions

This permit may be modified, revoked, reopened and reissued, or terminated for cause in accordance with applicable provisions of Section 39.5 of the Act. The filing of a request by the source owner or operator for a permit modification, revocation and reissuance, or termination, or of a notification of planned changes or anticipated noncompliance does not stay any permit condition [Section 39.5(7)(o)(iii) of the Act].

##### 9.12.2 Reopening and Revision

This permit must be reopened and revised if any of the following occur [Section 39.5(15)(a) of the Act]:

- a. Additional requirements become applicable to the equipment covered by this permit and three or more years remain before expiration of this permit.

- b. Additional requirements become applicable to an affected source for acid deposition under the acid rain program.
- c. The Illinois EPA or USEPA determines that this permit contains a material mistake or that inaccurate statement were made in establishing the emission standards or limitations, or other terms or conditions of this permit.
- d. The Illinois EPA or USEPA determines that this permit must be revised or revoked to ensure compliance with the applicable requirements.

#### 9.12.3 Inaccurate Application

The Illinois EPA has issued this permit based upon the information submitted by the source owner or operator in the permit application. Any misinformation, false statement or misrepresentation in the application shall be grounds for revocation and reissuance under Section 39.5(15) of the Act, pursuant to Sections 39.5(5)(e) and (i) of the Act.

#### 9.12.4 Duty to Provide Information

The source owner or operator shall furnish to the Illinois EPA, within a reasonable time specified by the Illinois EPA any information that the Illinois EPA may request in writing to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit, or to determine compliance with this permit. Upon request, the source owner or operator shall also furnish to the Illinois EPA copies of records required to be kept by this permit, or for information claimed to be confidential, the source owner or operator may furnish such records directly to USEPA along with a claim of confidentiality [Section 39.5(7)(o)(v) of the Act].

#### 9.13 Severability Clause

The provisions of this permit are severable. In the event of a challenge to any portion of the permit, other portions of the permit may continue to be in effect. Should any portion of this permit be determined to be illegal or unenforceable, the validity of the other provisions shall not be affected and the rights and obligations of the source owner or operator shall be construed and enforced as if this permit did not contain the particular provisions held to be invalid and the applicable requirements underlying these provisions shall remain in force [Section 39.5(7)(i) of the Act].

#### 9.14 Permit Expiration and Renewal

Upon the expiration of this permit, if the source is operated, it shall be deemed to be operating without a permit unless a timely and complete CAAPP application has been submitted for renewal of this permit. However, if a timely and complete application to renew this CAAPP

permit has been submitted, the terms and all conditions of this CAAPP permit will remain in effect until the issuance of a renewal permit [Section 39.5(5)(l) and (o) of the Act].

Note: Pursuant to Sections 39.5(5)(h) and (n) of the Act, upon submittal of a timely and complete renewal application, the permitted source may continue to operate until final action is taken by the Illinois EPA on the renewal application, provided, however, that this protection shall cease if the applicant fails to submit any additional information necessary to evaluate or take final action on the renewal application as requested by the Illinois EPA in writing. For a renewal application to be timely, it must be submitted no later than 9 months prior to the date of permit expiration.

#### 9.15 General Authority for the Terms and Conditions of this Permit

The authority for terms and conditions of this permit that do not include a citation for their authority is Section 39.5(7)(a) of the Act, which provides that the Illinois EPA shall include such provisions in a CAAPP permit as are necessary to accomplish the purposes of the Act and to assure compliance with all applicable requirements. Section 39.5(7)(a) of the Act is also another basis of authority for terms and conditions of this permit that do include a specific citation for their authority.

Note: This condition is included in this permit pursuant to Section 39.5(7)(n) of the Act.

10.0 ATTACHMENTS

Attachment 1 Example Certification by a Responsible Official

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Signature: \_\_\_\_\_

Name: \_\_\_\_\_

Official Title: \_\_\_\_\_

Telephone No.: \_\_\_\_\_

Date Signed: \_\_\_\_\_

Attachment 2 Emissions of Particulate Matter from Process Emission Units

- a. New Process Emission Units for Which Construction or Modification Commenced On or After April 14, 1972 [35 IAC 212.321].
  - i. No person shall cause or allow the emission of particulate matter into the atmosphere in any one hour period from any new process emission unit which, either alone or in combination with the emission of particulate matter from all other similar process emission units for which construction or modification commenced on or after April 14, 1972, at a source or premises, exceeds the allowable emission rates specified in subsection (c) of 35 IAC 212.321 [35 IAC 212.321(a)].
  - ii. Interpolated and extrapolated values of the data in subsection (c) of 35 IAC 212.321 shall be determined by using the equation [35 IAC 212.321(b)]:

$$E = A(P)^B$$

where:

P = Process weight rate; and  
 E = Allowable emission rate; and,

A. Up to process weight rates of 408 Mg/hr (450 T/hr):

	<u>Metric</u>	<u>English</u>
P	Mg/hr	T/hr
E	kg/hr	lb/hr
A	1.214	2.54
B	0.534	0.534

B. For process weight rate greater than or equal to 408 Mg/hr (450 T/hr):

	<u>Metric</u>	<u>English</u>
P	Mg/hr	T/hr
E	kg/hr	lb/hr
A	11.42	24.8
B	0.16	0.16

iii. Limits for Process Emission Units For Which Construction or Modification Commenced On or After April 19, 1972 [35 IAC 212.321(c)]:

Metric		English	
P	E	P	E
<u>Mg/hr</u>	<u>kg/hr</u>	<u>T/hr</u>	<u>lb/hr</u>
0.05	0.25	0.05	0.55
0.1	0.29	0.10	0.77
0.2	0.42	0.2	1.10
0.3	0.64	0.30	1.35
0.4	0.74	0.40	1.58
0.5	0.84	0.50	1.75
0.7	1.00	0.75	2.40
0.9	1.15	1.00	2.60
1.8	1.66	2.00	3.70
2.7	2.1	3.00	4.60
3.6	2.4	4.00	5.35
4.5	2.7	5.00	6.00
9.0	3.9	10.00	8.70
13.0	4.8	15.00	10.80
18.0	5.7	20.00	12.50
23.0	6.5	25.00	14.00
27.0	7.1	30.00	15.60
32.0	7.7	35.00	17.00
36.0	8.2	40.00	18.20
41.0	8.8	45.00	19.20
45.0	9.3	50.00	20.50
90.0	13.4	100.00	29.50
140.0	17.0	150.00	37.00
180.0	19.4	200.00	43.00
230.0	22.0	250.00	48.50
270.0	24.0	300.00	53.00
320.0	26.0	350.00	58.00
360.0	28.0	400.00	62.00
408.0	30.1	450.00	66.00
454.0	30.4	500.00	67.00

iv. For process weight rates of less than 100 pounds per hour, the allowable rate is 0.5 pounds per hour [35 IAC 266.110].

b. Existing Process Emission Units for Which Construction or Modification Prior to April 14, 1972 [35 IAC 212.322].

i. No person shall cause or allow the emission of particulate matter into the atmosphere in any one hour period from any process emission unit for which construction or modification commenced prior to April 14, 1972, which, either alone or in combination with the emission of particulate matter from all other similar process emission units at a source or premises, exceeds the allowable emission rates specified in subsection (c) of 35 IAC 212.322 [35 IAC 212.322(a)].

ii. Interpolated and extrapolated values of the data in subsection (c) of 35 IAC 212.321 shall be determined by using the equation [35 IAC 212.322(b)]:

$$E = C + A(P)^B$$

where:

P = Process weight rate; and  
E = Allowable emission rate; and,

A. Up to process weight rates up to 27.2 Mg/hr (30 T/hr):

	<u>Metric</u>	<u>English</u>
P	Mg/hr	T/hr
E	kg/hr	lb/hr
A	1.985	4.10
B	0.67	0.67
C	0	0

B. For process weight rate in excess of 27.2 Mg/hr (30 T/hr):

	<u>Metric</u>	<u>English</u>
P	Mg/hr	T/hr
E	kg/hr	lb/hr
A	25.21	55.0
B	0.11	0.11
C	- 18.4	- 40.0

iii. Limits for Process Emission Units For Which Construction or Modification Commenced Prior to April 14, 1972 [35 IAC 212.322(c)]:

Metric		English	
P	E	P	E
<u>Mg/hr</u>	<u>kg/hr</u>	<u>T/hr</u>	<u>lb/hr</u>
0.05	0.27	0.05	0.55
0.1	0.42	0.10	0.87
0.2	0.68	0.2	1.40
0.3	0.89	0.30	1.83
0.4	1.07	0.40	2.22
0.5	1.25	0.50	2.58
0.7	1.56	0.75	3.38
0.9	1.85	1.00	4.10
1.8	2.9	2.00	6.52
2.7	3.9	3.00	8.56
3.6	4.7	4.00	10.40
4.5	5.4	5.00	12.00
9.0	8.7	10.00	19.20
13.0	11.1	15.00	25.20
18.0	13.8	20.00	30.50
23.0	16.2	25.00	35.40
27.2	18.15	30.00	40.00
32.0	18.8	35.00	41.30
36.0	19.3	40.00	42.50
41.0	19.8	45.00	43.60
45.0	20.2	50.00	44.60
90.0	23.2	100.00	51.20
140.0	25.3	150.00	55.40
180.0	26.5	200.00	58.60
230.0	27.7	250.00	61.00
270.0	28.5	300.00	63.10
320.0	29.4	350.00	64.90
360.0	30.0	400.00	66.20
400.0	30.6	450.00	67.70
454.0	31.3	500.00	69.00

iv. For process weight rates of less than 100 pounds per hour, the allowable rate is 0.5 pounds per hour [35 IAC 266.110].

Attachment 3 Compliance Assurance Monitoring (CAM) Plan

There are no specific emission units that require a CAM plan as identified in the Monitoring Requirements of Subsection 8 for each Section 7, Unit Specific Conditions for Specific Emission Units.

Attachment 4 Guidance

The Illinois has prepared guidance for sources on the Clean Air Act Permit Program (CAAPP) that is available on the Internet site maintained by the Illinois EPA, [www.epa.state.il.us](http://www.epa.state.il.us). This guidance includes instructions on applying for a revision or renewal of the CAAPP permit.

Guidance On Revising A CAAPP Permit:

[www.epa.state.il.us/air/caapp/caapp-revising.pdf](http://www.epa.state.il.us/air/caapp/caapp-revising.pdf)

Guidance On Renewing A CAAPP Permit:

[www.epa.state.il.us/air/caapp/caapp-renewing.pdf](http://www.epa.state.il.us/air/caapp/caapp-renewing.pdf)

The application forms prepared by the Illinois EPA for the CAAPP are also available from the Illinois EPA's Internet site:

[www.epa.state.il.us/air/caapp/index.html](http://www.epa.state.il.us/air/caapp/index.html)

These CAAPP application forms should also be used by a CAAPP source when it applies for a construction permit. For this purpose, the appropriate CAAPP application forms and other supporting information, should be accompanied by a completed Application For A Construction Permit form (199-CAAPP) and Fee Determination for Construction Permit Application form (197-FEE):

[www.epa.state.il.us/air/caapp/199-caapp.pdf](http://www.epa.state.il.us/air/caapp/199-caapp.pdf)

[www.epa.state.il.us/air/permits/197-fee.pdf](http://www.epa.state.il.us/air/permits/197-fee.pdf)

Attachment 5 Clean Air Interstate Rule (CAIR) Permit

217-785-1705

CAIR PERMIT

Southwestern Electric Cooperative, Inc.  
Attn: Russell W. Gilbert, Designated Representative  
525 US Route 40  
Greenville, Illinois 62246

Oris No.: 7842  
IEPA I.D. No.: 051808AAK  
Source/Unit: Freedom Power Station  
Date Received: December 19, 2011  
Date Issued: TBD  
Expiration Date: TBD

STATEMENT OF BASIS:

In accordance with the Clean Air Act Interstate Rule (CAIR) SO<sub>2</sub> Trading Program, the CAIR NO<sub>x</sub> Annual Trading Program and the CAIR NO<sub>x</sub> Ozone Season Trading Program, and 35 IAC Part 225, Subparts C, D, and E, respectively, the Illinois Environmental Protection Agency is issuing this CAIR permit to Southwestern Electric Cooperative, Inc. for the affected units at its Freedom Power Station located at County Road 4, R.R. 2-142-1, St. Elmo, IL 62458, i.e., CTG-1.

ALLOCATION OF SULFUR DIOXIDE (SO<sub>2</sub>) ALLOWANCES, NITROGEN OXIDE (NO<sub>x</sub>) ALLOWANCES, AND NO<sub>x</sub> OZONE SEASON ALLOWANCES FOR THE AFFECTED UNITS:

Program	Allocation of Allowances
CAIR SO <sub>2</sub> Allowances	These units are not entitled to an allocation of CAIR SO <sub>2</sub> allowances pursuant to 40 CFR Part 96.
CAIR NO <sub>x</sub> Annual Allowances	These units are eligible to an allocation of CAIR NO <sub>x</sub> Annual Allowances pursuant to 35 IAC 225.430, 225.435 and 225.440.
CAIR NO <sub>x</sub> Ozone Season Allowances	These units are eligible to an allocation of CAIR NO <sub>x</sub> Ozone Season Allowances pursuant to 35 IAC 225.530, 225.535 and 225.540.

**PERMIT APPLICATION:** The permit application, which includes CAIR SO<sub>2</sub> Trading Program requirements, CAIR NO<sub>x</sub> Annual Trading Program requirements, CAIR NO<sub>x</sub> Ozone Season Trading Program requirements, and other standard requirements, is attached and incorporated as part of this permit. The owners and operators, and designated representative of this source must comply with the standard requirements and special provisions set forth in the application.

**COMMENTS, NOTES AND JUSTIFICATIONS:** This permit contains provisions related to SO<sub>2</sub> emissions and NO<sub>x</sub> emissions and requires the owners and operators to hold CAIR SO<sub>2</sub> allowances to account for SO<sub>2</sub> emissions, CAIR NO<sub>x</sub> annual allowances to account for annual NO<sub>x</sub> emissions, and CAIR NO<sub>x</sub> ozone season allowances to account for ozone season NO<sub>x</sub> emissions from the CAIR units. An allowance is a limited authorization to emit SO<sub>2</sub> or NO<sub>x</sub> emissions during or

after a specified control period. The transfer of allowances to and from the applicable compliance or general account does not necessitate a revision to this permit.

This CAIR permit does not affect the source's responsibility to meet all other applicable local, state and federal requirements.

If you have any questions regarding this permit, please contact John H. Michael at 217-785-1705.

Raymond E. Pilapil  
Acting Manager, Permit Section  
Division of Air Pollution Control

Date Issued: \_\_\_\_\_

REP:JHM:psj

cc: Beth Valenziano, Region V - USEPA  
FOS - Region 3, Illinois EPA



ILLINOIS ENVIRONMENTAL PROTECTION AGENCY  
 DIVISION OF AIR POLLUTION CONTROL – PERMIT SECTION  
 P.O. BOX 19506  
 SPRINGFIELD, ILLINOIS 62794-9506

FOR APPLICANT'S USE	
Revision #:	_____
Date:	12 / 16 / 2011
Page	_____ of _____

<b>Application For CAIR          Permit For          Electrical Generating Units (EGU)</b>	<b>FOR AGENCY USE ONLY</b>
	ID NUMBER:
	PERMIT No.:
	DATE:

This application form is to be used to request the Clean Air Act Interstate Rule (CAIR) permit required by the CAIR SO<sub>2</sub> trading program, CAIR NO<sub>x</sub> annual trading program, CAIR NO<sub>x</sub> ozone season trading program for EGU subject to the provisions of 35 IAC Part 225, Subpart C, D, and E, respectively.

SECTION 1: SOURCE AND EGU INFORMATION		
1) COMPANY NAME: Southwestern Electric Cooperative, Inc.		
2) PLANT OR FACILITY NAME: Freedom Power Station		
3) SOURCE ID NO.: 051808AAK	4) ORIS FACILITY CODE: 7842	
5) CONTACT NAME: Russell W. Gilbert	6) PHONE NO.: (618)829-5466	7) E-MAIL ADDRESS: russell.gilbert@sweci.com

8) ELECTRICAL GENERATING UNITS:		
GENERATING UNIT / EGU DESIGNATION	EGU DESCRIPTION	APPLICABILITY (Mark all applicable boxes)
CT1	Freedom Power	<input checked="" type="checkbox"/> Existing EGU <input type="checkbox"/> New EGU <input checked="" type="checkbox"/> CAIR SO <sub>2</sub> trading program <input checked="" type="checkbox"/> CAIR NO <sub>x</sub> annual trading program <input checked="" type="checkbox"/> CAIR NO <sub>x</sub> ozone season trading program
		<input type="checkbox"/> Existing EGU <input type="checkbox"/> New EGU <input type="checkbox"/> CAIR SO <sub>2</sub> trading program <input type="checkbox"/> CAIR NO <sub>x</sub> annual trading program <input type="checkbox"/> CAIR NO <sub>x</sub> ozone season trading program
		<input type="checkbox"/> Existing EGU <input type="checkbox"/> New EGU <input type="checkbox"/> CAIR SO <sub>2</sub> trading program <input type="checkbox"/> CAIR NO <sub>x</sub> annual trading program <input type="checkbox"/> CAIR NO <sub>x</sub> ozone season trading program
		<input type="checkbox"/> Existing EGU <input type="checkbox"/> New EGU <input type="checkbox"/> CAIR SO <sub>2</sub> trading program <input type="checkbox"/> CAIR NO <sub>x</sub> annual trading program <input type="checkbox"/> CAIR NO <sub>x</sub> ozone season trading program
		<input type="checkbox"/> Existing EGU <input type="checkbox"/> New EGU <input type="checkbox"/> CAIR SO <sub>2</sub> trading program <input type="checkbox"/> CAIR NO <sub>x</sub> annual trading program <input type="checkbox"/> CAIR NO <sub>x</sub> ozone season trading program
		<input type="checkbox"/> Existing EGU <input type="checkbox"/> New EGU <input type="checkbox"/> CAIR SO <sub>2</sub> trading program <input type="checkbox"/> CAIR NO <sub>x</sub> annual trading program <input type="checkbox"/> CAIR NO <sub>x</sub> ozone season trading program
		<input type="checkbox"/> Existing EGU <input type="checkbox"/> New EGU <input type="checkbox"/> CAIR SO <sub>2</sub> trading program <input type="checkbox"/> CAIR NO <sub>x</sub> annual trading program <input type="checkbox"/> CAIR NO <sub>x</sub> ozone season trading program
		<input type="checkbox"/> Existing EGU <input type="checkbox"/> New EGU <input type="checkbox"/> CAIR SO <sub>2</sub> trading program <input type="checkbox"/> CAIR NO <sub>x</sub> annual trading program <input type="checkbox"/> CAIR NO <sub>x</sub> ozone season trading program

**RECEIVED**  
 STATE OF ILLINOIS  
 DEC 19 2011  
 Environmental Protection Agency  
 BUREAU OF AIR

The Illinois EPA is authorized to require, and you must disclose, the requested information on this form pursuant to Section 39.5 of the Environmental Protection Act ("Act") 415 ILCS 5/39.5. This information shall be provided using either this form or in an alternative manner at your discretion. Failure to disclose the information may result in your application being denied and/or penalties as provided for in the Act, 415 ILCS 5/42-45. This form has been approved by the Forms Management Center.

APPLICATION PAGE 1 \_\_\_\_\_

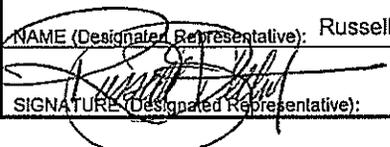
FOR APPLICANT'S USE
_____

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670-CAAPP

Page 1 of 8

<b>9) DETERMINATION OF SO<sub>2</sub> EMISSIONS:</b>		
List each EGU that is not currently equipped with a "Part 75 Approved" continuous emissions monitoring system (CEMS) for SO <sub>2</sub>		
(a) EGUs for which SO <sub>2</sub> CEMS installed but not certified:		
1. _____	4. _____	7. _____
2. _____	5. _____	8. _____
3. _____	6. _____	9. _____
(b) EGUs for which SO <sub>2</sub> CEMS yet to be installed:		
1. _____	4. _____	7. _____
2. _____	5. _____	8. _____
3. _____	6. _____	9. _____
(c) EGUs for which SO <sub>2</sub> emissions to be determined by the alternative protocol for peaker units:		
1. <u>CT1 Freedom Power</u>	4. _____	7. _____
2. _____	5. _____	8. _____
3. _____	6. _____	9. _____

<b>10) DETERMINATION OF NO<sub>x</sub> EMISSIONS:</b>		
List each EGU that is not currently equipped with a "Part 75 Approved" continuous emissions monitoring system (CEMS) for NO <sub>x</sub>		
(a) EGUs for which NO <sub>x</sub> CEMS installed but not certified:		
1. _____	4. _____	7. _____
2. _____	5. _____	8. _____
3. _____	6. _____	9. _____
(b) EGUs for which NO <sub>x</sub> CEMS yet to be installed:		
1. _____	4. _____	7. _____
2. _____	5. _____	8. _____
3. _____	6. _____	9. _____
(c) EGUs for which NO <sub>x</sub> emissions to be determined by the alternative protocol for peaker units:		
1. <u>CT1 Freedom Power</u>	4. _____	7. _____
2. _____	5. _____	8. _____
3. _____	6. _____	9. _____

<b>11) CERTIFICATION:</b>	
(a) Has a complete Certificate of Representation for the designated representatives for the source been submitted to USEPA, with a copy provided to the Illinois EPA? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	
(b) I am authorized to make this submission on behalf of the owners and operators of the source or units for which the submission is made. I certify under penalty of law that I have personally examined, and am familiar with, the statements and information submitted in this document and all its attachments. Based on my inquiry of those individuals with primary responsibility for obtaining the information, I certify that the statements and information are to the best of my knowledge and belief true, accurate, and complete. I am aware that there are significant penalties for submitting false statements and information or omitting required statements and information, including the possibility of fine or imprisonment.	
NAME (Designated Representative): <u>Russell W. Gilbert</u>	
SIGNATURE (Designated Representative): 	DATE: <u>12/16/2011</u>

APPLICATION PAGE 2 \_\_\_\_\_

FOR APPLICANT'S USE  
\_\_\_\_\_

**SECTION 2: CAIR SO<sub>2</sub> TRADING PROGRAM**  
**COMPLIANCE REQUIREMENTS AS SET FORTH IN 35 IAC 225.310**

(a) APPLICABLE REGULATIONS:

The requirements of 35 IAC Part 225, Subpart C and 40 CFR 96, subpart AAA (excluding 40 CFR 96.204, and 96.206), subpart BBB, subpart FFF, subpart GGG and subpart HHH as incorporated by reference in 35 IAC 225.140.

(b) CAIR PERMIT REQUIREMENTS:

- 1) The owner or operator of each source with one or more CAIR SO<sub>2</sub> units at the source subject to 35 IAC Part 225, Subpart C must apply for a permit issued by the Agency with federally enforceable conditions covering the CAIR SO<sub>2</sub> Trading Program ("CAIR permit") that complies with the requirements of 35 IAC 225.320.
- 2) The owner or operator of each CAIR SO<sub>2</sub> source and each CAIR SO<sub>2</sub> unit at the source subject to 35 IAC Part 225, Subpart C must operate the CAIR SO<sub>2</sub> unit in compliance with such CAIR permit.

(c) MONITORING REQUIREMENTS:

- 1) The owner or operator of each CAIR SO<sub>2</sub> source and each CAIR SO<sub>2</sub> unit at the source must comply with the monitoring, reporting and recordkeeping requirements of 40 CFR 96, Subpart HHH. The CAIR designated representative of each CAIR SO<sub>2</sub> source and each CAIR SO<sub>2</sub> unit at the CAIR SO<sub>2</sub> source must comply with those sections of the monitoring, reporting and recordkeeping requirements of 40 CFR 96, Subpart HHH, applicable to the CAIR designated representative.
- 2) The compliance of each CAIR SO<sub>2</sub> source with the emissions limitation pursuant to 35 IAC 225.310(d) will be determined by the emissions measurements recorded and reported in accordance with 40 CFR 96, subpart HHH and 40 CFR 75.

(d) EMISSION REQUIREMENTS:

- 1) By the allowance transfer deadline, midnight of March 1, 2011, and by midnight of March 1 of each subsequent year if March 1 is a business day, the owner or operator of each CAIR SO<sub>2</sub> source and each CAIR SO<sub>2</sub> unit at the source must hold a tonnage equivalent in CAIR SO<sub>2</sub> allowances available for compliance deductions pursuant to 40 CFR 96.254(a) and (b) in the CAIR SO<sub>2</sub> source's CAIR SO<sub>2</sub> compliance account. If March 1 is not a business day, the allowance transfer deadline means by midnight of the first business day thereafter. The number of allowances held on the allowance transfer deadline may not be less than the total tonnage equivalent of the tons of SO<sub>2</sub> emissions for the control period from all CAIR SO<sub>2</sub> units at the CAIR SO<sub>2</sub> source, as determined in accordance with 40 CFR 96, subpart HHH.
- 2) Each ton of excess emissions of SO<sub>2</sub> emitted by a CAIR SO<sub>2</sub> source for each day of control period, starting in 2010 will constitute a separate violation of 35 IAC Part 225, Subpart C, the Clean Air Act, and the Act.
- 3) Each CAIR SO<sub>2</sub> unit will be subject to the requirements of 35 IAC 225.310(d)(1) for the control period starting on the later of January 1, 2010 or the deadline for meeting the unit's monitoring certification requirements pursuant to 40 CFR 96.270(b)(1) or (2) and for each control period thereafter.
- 4) CAIR SO<sub>2</sub> allowances must be held in, deducted from, or transferred into or among allowance accounts in accordance with 35 IAC Part 225, Subpart C, and 40 CFR 96, subparts FFF and GGG.
- 5) In order to comply with the requirements of 35 IAC 225.310(d)(1), a CAIR SO<sub>2</sub> allowance may not be deducted for compliance according to 35 IAC 225.310(d)(1) for a control period in a calendar year before the year for which the allowance is allocated.
- 6) A CAIR SO<sub>2</sub> allowance is a limited authorization to emit SO<sub>2</sub> in accordance with the CAIR SO<sub>2</sub> Trading Program. No provision of the CAIR SO<sub>2</sub> Trading Program, the CAIR permit application, the CAIR permit, or a retired unit exemption pursuant to 40 CFR 96.205, and no provision of law, will be construed to limit the authority of the United States or the State to terminate or limit this authorization.
- 7) A CAIR SO<sub>2</sub> allowance does not constitute a property right.
- 8) Upon recordation by USEPA pursuant to 40 CFR 96, subpart FFF or subpart GGG, every allocation, transfer, or deduction of a CAIR SO<sub>2</sub> allowance to or from a CAIR SO<sub>2</sub> source's compliance account is deemed to amend automatically, and become a part of, any CAIR permit of the CAIR SO<sub>2</sub> source. This automatic amendment of the CAIR permit will be deemed an operation of law and will not require any further review.

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e) RECORDKEEPING AND REPORTING REQUIREMENTS:

- 1) Unless otherwise provided, the owner or operator of the CAIR SO<sub>2</sub> source and each CAIR SO<sub>2</sub> unit at the source must keep on site at the source each of the documents listed in subsections (e)(1)(A) through (e)(1)(D) of 35 IAC 225.310 for a period of five years from the date the document is created. This period may be extended for cause, at any time prior to the end of five years in writing by the Agency or USEPA.
  - A) The certificate of representation for the CAIR designated representative for the source and each CAIR SO<sub>2</sub> unit at the source, all documents that demonstrate the truth of the statements in the certificate of representation, provided that the certificate and documents must be retained on site at the source beyond such five-year period until the documents are superseded because of the submission of a new certificate of representation, pursuant to 40 CFR 96.213, changing the CAIR designated representative.
  - B) All emissions monitoring information, in accordance with 40 CFR 96, subpart HHH.
  - C) Copies of all reports, compliance certifications, and other submissions and all records made or required pursuant to the CAIR SO<sub>2</sub> Trading Program or documents necessary to demonstrate compliance with the requirements of the CAIR SO<sub>2</sub> Trading Program or with the requirements of 35 IAC Part 225, Subpart C.
  - D) Copies of all documents used to complete a CAIR permit application and any other submission or documents used to demonstrate compliance pursuant to the CAIR SO<sub>2</sub> Trading Program.
- 2) The CAIR designated representative of a CAIR SO<sub>2</sub> source and each CAIR SO<sub>2</sub> unit at the source must submit to the Agency and USEPA the reports and compliance certifications required pursuant to the CAIR SO<sub>2</sub> Trading Program, including those pursuant to 40 CFR 96, subpart HHH.

f) LIABILITY:

- 1) No revision of a permit for a CAIR SO<sub>2</sub> unit may excuse any violation of the requirements of 35 IAC Part 225, Subpart C or the requirements of the CAIR SO<sub>2</sub> Trading Program.
- 2) Each CAIR SO<sub>2</sub> source and each CAIR SO<sub>2</sub> unit must meet the requirements of the CAIR SO<sub>2</sub> Trading Program.
- 3) Any provision of the CAIR SO<sub>2</sub> Trading Program that applies to a CAIR SO<sub>2</sub> source (including any provision applicable to the CAIR designated representative of a CAIR SO<sub>2</sub> source) will also apply to the owner and operator of the CAIR SO<sub>2</sub> source and to the owner and operator of each CAIR SO<sub>2</sub> unit at the source.
- 4) Any provision of the CAIR SO<sub>2</sub> Trading Program that applies to a CAIR SO<sub>2</sub> unit (including any provision applicable to the CAIR designated representative of a CAIR SO<sub>2</sub> unit) will also apply to the owner and operator of the CAIR SO<sub>2</sub> unit.
- 5) The CAIR designated representative of a CAIR SO<sub>2</sub> unit that has excess SO<sub>2</sub> emissions in any control period must surrender the allowances as required for deduction pursuant to 40 CFR 96.254(d)(1).
- 6) The owner or operator of a CAIR SO<sub>2</sub> unit that has excess SO<sub>2</sub> emissions in any control period must pay any fine, penalty, or assessment or comply with any other remedy imposed pursuant to the Act and 40 CFR 96.254(d)(2).

g) EFFECT ON OTHER AUTHORITIES:

No provision of the CAIR SO<sub>2</sub> Trading Program, a CAIR permit application, a CAIR permit, or a retired unit exemption pursuant to 40 CFR 96.205 will be construed as exempting or excluding the owner and operator and, to the extent applicable, the CAIR designated representative of a CAIR SO<sub>2</sub> source or a CAIR SO<sub>2</sub> unit from compliance with any other regulation promulgated pursuant to the CAA, the Act, any State regulation or permit, or a federally enforceable permit.

**SECTION 3: CAIR NO<sub>x</sub> ANNUAL TRADING PROGRAM  
COMPLIANCE REQUIREMENTS AS SET FORTH IN 35 IAC 225.410**

**(a) APPLICABLE REGULATIONS:**

The requirements of 35 IAC Part 225, Subpart D and 40 CFR 96, subpart AA (excluding 40 CFR 96.104, 96.105(b)(2), and 96.106), subpart BB, subpart FF, subpart GG and subpart HH as incorporated by reference in 35 IAC 225.140.

**(b) CAIR PERMIT REQUIREMENTS:**

- 1) The designated representative of each source with one or more CAIR NO<sub>x</sub> units at the source subject to 35 IAC Part 225, Subpart D must apply for a permit issued by the Agency with federally enforceable conditions covering the CAIR NO<sub>x</sub> Annual Trading Program ("CAIR permit") that complies with the requirements of 35 IAC 225.420.
- 2) The owner or operator of each CAIR NO<sub>x</sub> source and each CAIR NO<sub>x</sub> unit at the source must operate the CAIR NO<sub>x</sub> unit in compliance with its CAIR permit.

**(c) MONITORING REQUIREMENTS:**

- 1) The owner or operator of each CAIR NO<sub>x</sub> source and each CAIR NO<sub>x</sub> unit at the source must comply with the monitoring, reporting and recordkeeping requirements of 40 CFR 96, Subpart HH and 35 IAC 225.450. The CAIR designated representative of each CAIR NO<sub>x</sub> source and each CAIR NO<sub>x</sub> unit at the CAIR NO<sub>x</sub> source must comply with those sections of the monitoring, reporting and recordkeeping requirements of 40 CFR 96, Subpart HH, applicable to a CAIR designated representative.
- 2) The compliance of each CAIR NO<sub>x</sub> source with the emissions limitation pursuant to 35 IAC 225.410(d) will be determined by the emissions measurements recorded and reported in accordance with 40 CFR 96, subpart HH.

**(d) EMISSION REQUIREMENTS:**

- 1) By the allowance transfer deadline, midnight of March 1, 2010, and by midnight of March 1 of each subsequent year if March 1 is a business day, the owner or operator of each CAIR NO<sub>x</sub> source and each CAIR NO<sub>x</sub> unit at the source must hold CAIR NO<sub>x</sub> allowances available for compliance deductions pursuant to 40 CFR 96.154(a) in the CAIR NO<sub>x</sub> source's CAIR NO<sub>x</sub> compliance account. If March 1 is not a business day, the allowance transfer deadline means by midnight of the first business day thereafter. The number of allowances held on the allowance transfer deadline may not be less than the tons of NO<sub>x</sub> emissions for the control period from all CAIR NO<sub>x</sub> units at the source, as determined in accordance with 40 CFR 96, subpart HH.
- 2) Each ton of excess emissions of a CAIR NO<sub>x</sub> source for each day in a control period, starting in 2009 will constitute a separate violation of 35 IAC Part 225, Subpart D, the Act, and the CAA.
- 3) Each CAIR NO<sub>x</sub> unit will be subject to the requirements 35 IAC 225.410(d)(1) for the control period starting on the later of January 1, 2009 or the deadline for meeting the unit's monitoring certification requirements pursuant to 40 CFR 96.170(b)(1) or (b)(2) and for each control period thereafter.
- 4) CAIR NO<sub>x</sub> allowances must be held in, deducted from, or transferred into or among allowance accounts in accordance with 35 IAC Part 225, Subpart D, and 40 CFR 96, subparts FF and GG.
- 5) In order to comply with the requirements of 35 IAC 225.410(d)(1), a CAIR NO<sub>x</sub> allowance may not be deducted for compliance according to 35 IAC 225.410(d)(1) for a control period in a year before the calendar year for which the allowance is allocated.
- 6) A CAIR NO<sub>x</sub> allowance is a limited authorization to emit one ton of NO<sub>x</sub> in accordance with the CAIR NO<sub>x</sub> Trading Program. No provision of the CAIR NO<sub>x</sub> Trading Program, the CAIR NO<sub>x</sub> permit application, the CAIR permit, or a retired unit exemption pursuant to 40 CFR 96.105, and no provision of law, will be construed to limit the authority of the United States or the State to terminate or limit this authorization.
- 7) A CAIR NO<sub>x</sub> allowance does not constitute a property right.
- 8) Upon recordation by USEPA pursuant to 40 CFR 96, subpart FF or subpart GG, every allocation, transfer, or deduction of a CAIR NO<sub>x</sub> allowance to or from a CAIR NO<sub>x</sub> source's compliance account is deemed to amend automatically, and become a part of, any CAIR NO<sub>x</sub> permit of the CAIR NO<sub>x</sub> source. This automatic amendment of the CAIR permit will be deemed an operation of law and will not require any further review.

e) RECORDKEEPING AND REPORTING REQUIREMENTS:

- 1) Unless otherwise provided, the owner or operator of the CAIR NO<sub>x</sub> source and each CAIR NO<sub>x</sub> unit at the source must keep on site at the source each of the documents listed in subsections (e)(1)(A) through (e)(1)(E) of 35 IAC 225.410 for a period of five years from the date the document is created. This period may be extended for cause, at any time prior to the end of five years in writing by the Agency or USEPA.
  - A) The certificate of representation for the CAIR designated representative for the source and each CAIR NO<sub>x</sub> unit at the source, all documents that demonstrate the truth of the statements in the certificate of representation, provided that the certificate and documents must be retained on site at the source beyond such five-year period until the documents are superseded because of the submission of a new certificate of representation, pursuant to 40 CFR 96.113, changing the CAIR designated representative.
  - B) All emissions monitoring information, in accordance with 40 CFR 96, subpart HH.
  - C) Copies of all reports, compliance certifications, and other submissions and all records made or required pursuant to the CAIR NO<sub>x</sub> Annual Trading Program or documents necessary to demonstrate compliance with the requirements of the CAIR NO<sub>x</sub> Annual Trading Program or with the requirements of 35 IAC Part 225, Subpart D.
  - D) Copies of all documents used to complete a CAIR NO<sub>x</sub> permit application and any other submission or documents used to demonstrate compliance pursuant to the CAIR NO<sub>x</sub> Annual Trading Program.
  - E) Copies of all records and logs for gross electrical output and useful thermal energy required by 35 IAC 225.450.
- 2) The CAIR designated representative of a CAIR NO<sub>x</sub> source and each CAIR NO<sub>x</sub> unit at the source must submit to the Agency and USEPA the reports and compliance certifications required pursuant to the CAIR NO<sub>x</sub> Annual Trading Program, including those pursuant to 40 CFR 96, subpart HH.

f) LIABILITY:

- 1) No revision of a permit for a CAIR NO<sub>x</sub> unit may excuse any violation of the requirements of 35 IAC Part 225, Subpart D or the requirements of the CAIR NO<sub>x</sub> Annual Trading Program.
- 2) Each CAIR NO<sub>x</sub> source and each CAIR NO<sub>x</sub> unit must meet the requirements of the CAIR NO<sub>x</sub> Annual Trading Program.
- 3) Any provision of the CAIR NO<sub>x</sub> Annual Trading Program that applies to a CAIR NO<sub>x</sub> source (including any provision applicable to the CAIR designated representative of a CAIR NO<sub>x</sub> source) will also apply to the owner and operator of the CAIR NO<sub>x</sub> source and to the owner and operator of each CAIR NO<sub>x</sub> unit at the source.
- 4) Any provision of the CAIR NO<sub>x</sub> Annual Trading Program that applies to a CAIR NO<sub>x</sub> unit (including any provision applicable to the CAIR designated representative of a CAIR NO<sub>x</sub> unit) will also apply to the owner and operator of the CAIR NO<sub>x</sub> unit.
- 5) The CAIR designated representative of a CAIR NO<sub>x</sub> unit that has excess NO<sub>x</sub> emissions in any control period must surrender the allowances as required for deduction pursuant to 40 CFR 96.154(d)(1).
- 6) The owner or operator of a CAIR NO<sub>x</sub> unit that has excess NO<sub>x</sub> emissions in any control period must pay any fine, penalty, or assessment or comply with any other remedy imposed pursuant to the Act and 40 CFR 96.154(d)(2).

g) EFFECT ON OTHER AUTHORITIES:

No provision of the CAIR NO<sub>x</sub> Annual Trading Program, a CAIR permit application, a CAIR permit, or a retired unit exemption pursuant to 40 CFR 96.105 will be construed as exempting or excluding the owner and operator and, to the extent applicable, the CAIR designated representative of a CAIR NO<sub>x</sub> source or a CAIR NO<sub>x</sub> unit from compliance with any other regulation promulgated pursuant to the CAA, the Act, any State regulation or permit, or a federally enforceable permit.

**SECTION 4: CAIR NO<sub>x</sub> OZONE SEASON TRADING PROGRAM  
COMPLIANCE REQUIREMENTS AS SET FORTH IN 35 IAC 225.510**

(a) APPLICABLE REGULATIONS:

The requirements of 35 IAC Part 225, Subpart E and 40 CFR 96, subpart AAAA (excluding 40 CFR 96.304, 96.305(b)(2), and 96.306), subpart BBBB, subpart FFFF, subpart GGGG and subpart HHHH as incorporated by reference in 35 IAC 225.140.

(b) CAIR PERMIT REQUIREMENTS:

- 1) The designated representative of each source with one or more CAIR NO<sub>x</sub> Ozone Season units at the source subject to 35 IAC Part 225, Subpart E must apply for a permit issued by the Agency with federally enforceable conditions covering the CAIR NO<sub>x</sub> Ozone Season Trading Program ("CAIR permit") that complies with the requirements of 35 IAC 225.520.
- 2) The owner or operator of each CAIR NO<sub>x</sub> Ozone Season source and each CAIR NO<sub>x</sub> Ozone Season unit at the source must operate the CAIR NO<sub>x</sub> Ozone Season unit in compliance with its CAIR permit.

(c) MONITORING REQUIREMENTS:

- 1) The owner or operator of each CAIR NO<sub>x</sub> Ozone Season source and each CAIR NO<sub>x</sub> Ozone Season unit at the source must comply with the monitoring, reporting and recordkeeping requirements of 40 CFR 96, Subpart HHHH, 40 CFR 75 and 35 IAC 225.550. The CAIR designated representative of each CAIR NO<sub>x</sub> Ozone Season source and each CAIR NO<sub>x</sub> Ozone Season unit at the source must comply with those sections of the monitoring, reporting and recordkeeping requirements of 40 CFR 96, Subpart HHHH, applicable to a CAIR designated representative.
- 2) The compliance of each CAIR NO<sub>x</sub> Ozone Season source with the CAIR NO<sub>x</sub> Ozone Season emissions limitation pursuant to 35 IAC 225.510(d) will be determined by the emissions measurements recorded and reported in accordance with 40 CFR 96, subpart HHHH.

(d) EMISSION REQUIREMENTS:

- 1) By the allowance transfer deadline, midnight of November 30, 2009, and by midnight of November 30 of each subsequent year if November 30 is a business day, the owner or operator of each CAIR NO<sub>x</sub> Ozone Season source and each CAIR NO<sub>x</sub> Ozone Season unit at the source must hold CAIR NO<sub>x</sub> allowances available for compliance deductions pursuant to 40 CFR 96.354(a) in the CAIR NO<sub>x</sub> Ozone Season source's compliance account. If November 30 is not a business day, the allowance transfer deadline means by midnight of the first business day thereafter. The number of allowances held may not be less than the tons of NO<sub>x</sub> emissions for the control period from all CAIR NO<sub>x</sub> Ozone Season units at the CAIR NO<sub>x</sub> Ozone Season source, as determined in accordance with 40 CFR 96, subpart HHHH.
- 2) Each ton of excess emissions of a CAIR NO<sub>x</sub> Ozone Season source for each day in a control period, starting in 2009 will constitute a separate violation of 35 IAC Part 225, Subpart E, the Act, and the CAA.
- 3) Each CAIR NO<sub>x</sub> Ozone Season unit will be subject to the requirements 35 IAC 225.510(d)(1) for the control period starting on the later of May 1, 2009 or the deadline for meeting the unit's monitoring certification requirements pursuant to 40 CFR 96.370(b)(1), (b)(2) or (b)(3) and for each control period thereafter.
- 4) CAIR NO<sub>x</sub> Ozone Season allowances must be held in, deducted from, or transferred into or among allowance accounts in accordance with 35 IAC Part 225, Subpart E, and 40 CFR 96, subparts FFFF and GGGG.
- 5) In order to comply with the requirements of 35 IAC 225.510(d)(1), a CAIR NO<sub>x</sub> Ozone Season allowance may not be deducted for compliance according to 35 IAC 225.510(d)(1) for a control period in a calendar year before the year for which the CAIR NO<sub>x</sub> Ozone Season allowance is allocated.
- 6) A CAIR NO<sub>x</sub> Ozone Season allowance is a limited authorization to emit one ton of NO<sub>x</sub> in accordance with the CAIR NO<sub>x</sub> Ozone Season Trading Program. No provision of the CAIR NO<sub>x</sub> Ozone Season Trading Program, the CAIR permit application, the CAIR permit, or a retired unit exemption pursuant to 40 CFR 96.305, and no provision of law, will be construed to limit the authority of the United States or the State to terminate or limit this authorization.
- 7) A CAIR NO<sub>x</sub> Ozone Season allowance does not constitute a property right.

- 8) Upon recordation by USEPA pursuant to 40 CFR 96, subpart FFFF or GGGG, every allocation, transfer, or deduction of a CAIR NO<sub>x</sub> Ozone Season allowance to or from a CAIR NO<sub>x</sub> Ozone Season source compliance account is deemed to amend automatically, and become a part of, any CAIR permit of the CAIR NO<sub>x</sub> Ozone Season source. This automatic amendment of the CAIR permit will be deemed an operation of law and will not require any further review.

e) RECORDKEEPING AND REPORTING REQUIREMENTS:

- 1) Unless otherwise provided, the owner or operator of the CAIR NO<sub>x</sub> Ozone Season source and each CAIR NO<sub>x</sub> Ozone Season unit at the source must keep on site at the source each of the documents listed in subsections (e)(1)(A) through (e)(1)(E) of 35 IAC 225.510 for a period of five years from the date the document is created. This period may be extended for cause, at any time prior to the end of five years in writing by the Agency or USEPA.
- A) The certificate of representation for the CAIR designated representative for the source and each CAIR NO<sub>x</sub> Ozone Season unit at the source, all documents that demonstrate the truth of the statements in the certificate of representation, provided that the certificate and documents must be retained on site at the source beyond such five-year period until the documents are superseded because of the submission of a new certificate of representation, pursuant to 40 CFR 96.313, changing the CAIR designated representative.
- B) All emissions monitoring information, in accordance with 40 CFR 96, subpart HHHH.
- C) Copies of all reports, compliance certifications, and other submissions and all records made or required pursuant to the CAIR NO<sub>x</sub> Ozone Season Trading Program or documents necessary to demonstrate compliance with the requirements of the CAIR NO<sub>x</sub> Ozone Season Trading Program or with the requirements of 35 IAC Part 225, Subpart E.
- D) Copies of all documents used to complete a CAIR permit application and any other submission or documents used to demonstrate compliance pursuant to the CAIR NO<sub>x</sub> Ozone Season Trading Program.
- E) Copies of all records and logs for gross electrical output and useful thermal energy required by 35 IAC 225.550.
- 2) The CAIR designated representative of a CAIR NO<sub>x</sub> Ozone Season source and each CAIR NO<sub>x</sub> Ozone Season unit at the source must submit to the Agency and USEPA the reports and compliance certifications required pursuant to the CAIR NO<sub>x</sub> Ozone Season Trading Program, including those pursuant to 40 CFR 96, subpart HHHH and 35 IAC 225.550.

f) LIABILITY:

- 1) No revision of a permit for a CAIR NO<sub>x</sub> Ozone Season unit may excuse any violation of the requirements of 35 IAC Part 225, Subpart E or the requirements of the CAIR NO<sub>x</sub> Ozone Season Trading Program.
- 2) Each CAIR NO<sub>x</sub> Ozone Season source and each CAIR NO<sub>x</sub> Ozone Season unit must meet the requirements of the CAIR NO<sub>x</sub> Ozone Season Trading Program.
- 3) Any provision of the CAIR NO<sub>x</sub> Ozone Season Trading Program that applies to a CAIR NO<sub>x</sub> Ozone Season source (including any provision applicable to the CAIR designated representative of a CAIR NO<sub>x</sub> Ozone Season source) will also apply to the owner and operator of the CAIR NO<sub>x</sub> Ozone Season source and to the owner and operator of each CAIR NO<sub>x</sub> Ozone Season unit at the source.
- 4) Any provision of the CAIR NO<sub>x</sub> Ozone Season Trading Program that applies to a CAIR NO<sub>x</sub> Ozone Season unit (including any provision applicable to the CAIR designated representative of a CAIR NO<sub>x</sub> Ozone Season unit) will also apply to the owner and operator of the CAIR NO<sub>x</sub> Ozone Season unit.
- 5) The CAIR designated representative of a CAIR NO<sub>x</sub> Ozone Season unit that has excess emissions in any control period must surrender the allowances as required for deduction pursuant to 40 CFR 96.354(d)(1).
- 6) The owner or operator of a CAIR NO<sub>x</sub> Ozone Season unit that has excess NO<sub>x</sub> emissions in any control period must pay any fine, penalty, or assessment or comply with any other remedy imposed pursuant to the Act and 40 CFR 96.354(d)(2).

g) EFFECT ON OTHER AUTHORITIES:

No provision of the CAIR NO<sub>x</sub> Ozone Season Trading Program, a CAIR permit application, a CAIR permit, or a retired unit exemption pursuant to 40 CFR 96.305 will be construed as exempting or excluding the owner and operator and, to the extent applicable, the CAIR designated representative of a CAIR NO<sub>x</sub> Ozone Season source or a CAIR NO<sub>x</sub> Ozone Season unit from compliance with any other regulation promulgated pursuant to the CAA, the Act, any State regulation or permit, or a federally enforceable permit.

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Attachment 6 Acid Rain Program Permit

ACID RAIN PROGRAM  
PERMIT

217-785-1705

Southwestern Electric Cooperative, Inc.  
Attn: Russell W. Gilbert, Designated Representative  
525 US Route 40  
Greenville, Illinois 62246

Oris No.: 7842  
IEPA I.D. No.: 051808AAK  
Source/Unit: Freedom Power Station  
Date Received: June 4, 2014  
Date Issued: TBD  
Effective Date: TBD  
Expiration Date: TBD

**STATEMENT OF BASIS:**

In accordance with Section 39.5(17)(b) of Illinois Environmental Protection Act and Titles IV and V of the Clean Air Act, the Illinois Environmental Protection Agency is issuing this Acid Rain Program permit to Southwestern Electric Cooperative, Inc. for Freedom Power Station.

**SULFUR DIOXIDE (SO<sub>2</sub>) ALLOCATIONS AND NITROGEN OXIDE (NO<sub>x</sub>) REQUIREMENTS FOR EACH AFFECTED UNIT:**

CTG-1	SO <sub>2</sub> Allowances	These units are not entitled to an allocation of SO <sub>2</sub> allowances pursuant to 40 CFR Part 73.
	NO <sub>x</sub> limit	These units are not subject to a NO <sub>x</sub> emissions limitation pursuant to 40 CFR Part 76.

**PERMIT APPLICATION:** The permit application, which includes SO<sub>2</sub> allowance requirements and other standard requirements, is attached and incorporated as part of this permit. The owners and operators of this source must comply with the standard requirements and special provisions set forth in the application

**COMMENTS, NOTES AND JUSTIFICATIONS:** This permit contains provisions related to SO<sub>2</sub> emissions and requires the owners and operators to hold SO<sub>2</sub> allowances to account for SO<sub>2</sub> emissions from the affected units. An allowance is a limited authorization to emit up to one ton of SO<sub>2</sub> during or after a specified calendar year. Although this plant is not eligible for an allowance allocated by USEPA, the owners or operators may obtain SO<sub>2</sub> allowances to cover emissions from other sources under a marketable allowance program. The transfer of allowances to and from a unit account does not necessitate a revision to the unit SO<sub>2</sub> allocations denoted in this permit (See 40 CFR 72.84).

This permit contains provisions related to NO<sub>x</sub> emissions and requires the owners and operators to monitor NO<sub>x</sub> emissions from affected units in accordance with applicable provisions of 40 CFR Part 75. These units are not subject to a NO<sub>x</sub> emission limitation because USEPA has not adopted such limitation for simple cycle turbines.

This Acid Rain Program permit does not authorize the construction and operation of the affected units as such matters are addressed by Titles I and V of the Clean Air Act. This permit also does not affect the source's responsibility to meet all other applicable local, state and federal requirements, including 35 IAC Part 225, Subparts C, D, and E.

If you have any questions regarding this permit, please contact John H. Michael at 217/785-1705.

Raymond E. Pilapil  
Acting Manager, Permit Section  
Division of Air Pollution Control

REP:JHM:psj

cc: Beth Valenziano, USEPA Region V  
Illinois EPA Region 3

Freedom Power Station
Facility (Source) Name (from STEP 1)

### Permit Requirements

#### STEP 3

Read the standard requirements.

- (1) The designated representative of each affected source and each affected unit at the source shall:
- (i) Submit a complete Acid Rain permit application (including a compliance plan) under 40 CFR part 72 in accordance with the deadlines specified in 40 CFR 72.30; and
  - (ii) Submit in a timely manner any supplemental information that the permitting authority determines is necessary in order to review an Acid Rain permit application and issue or deny an Acid Rain permit;
- (2) The owners and operators of each affected source and each affected unit at the source shall:
- (i) Operate the unit in compliance with a complete Acid Rain permit application or a superseding Acid Rain permit issued by the permitting authority; and
  - (ii) Have an Acid Rain Permit.

### Monitoring Requirements

- (1) The owners and operators and, to the extent applicable, designated representative of each affected source and each affected unit at the source shall comply with the monitoring requirements as provided in 40 CFR part 75.
- (2) The emissions measurements recorded and reported in accordance with 40 CFR part 75 shall be used to determine compliance by the source or unit, as appropriate, with the Acid Rain emissions limitations and emissions reduction requirements for sulfur dioxide and nitrogen oxides under the Acid Rain Program.
- (3) The requirements of 40 CFR part 75 shall not affect the responsibility of the owners and operators to monitor emissions of other pollutants or other emissions characteristics at the unit under other applicable requirements of the Act and other provisions of the operating permit for the source.

### Sulfur Dioxide Requirements

- (1) The owners and operators of each source and each affected unit at the source shall:
- (i) Hold allowances, as of the allowance transfer deadline, in the source's compliance account (after deductions under 40 CFR 73.34(c)), not less than the total annual emissions of sulfur dioxide for the previous calendar year from the affected units at the source; and
  - (ii) Comply with the applicable Acid Rain emissions limitations for sulfur dioxide.
- (2) Each ton of sulfur dioxide emitted in excess of the Acid Rain emissions limitations for sulfur dioxide shall constitute a separate violation of the Act.
- (3) An affected unit shall be subject to the requirements under paragraph (1) of the sulfur dioxide requirements as follows:
- (i) Starting January 1, 2000, an affected unit under 40 CFR 72.6(a)(2); or
  - (ii) Starting on the later of January 1, 2000 or the deadline for monitor certification under 40 CFR part 75, an affected unit under 40 CFR 72.6(a)(3).

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### Sulfur Dioxide Requirements, Cont'd.

STEP 3, Cont'd.

(4) Allowances shall be held in, deducted from, or transferred among Allowance Tracking System accounts in accordance with the Acid Rain Program.

(5) An allowance shall not be deducted in order to comply with the requirements under paragraph (1) of the sulfur dioxide requirements prior to the calendar year for which the allowance was allocated.

(6) An allowance allocated by the Administrator under the Acid Rain Program is a limited authorization to emit sulfur dioxide in accordance with the Acid Rain Program. No provision of the Acid Rain Program, the Acid Rain permit application, the Acid Rain permit, or an exemption under 40 CFR 72.7 or 72.8 and no provision of law shall be construed to limit the authority of the United States to terminate or limit such authorization.

(7) An allowance allocated by the Administrator under the Acid Rain Program does not constitute a property right.

### Nitrogen Oxides Requirements

The owners and operators of the source and each affected unit at the source shall comply with the applicable Acid Rain emissions limitation for nitrogen oxides.

### Excess Emissions Requirements

(1) The designated representative of an affected source that has excess emissions in any calendar year shall submit a proposed offset plan, as required under 40 CFR part 77.

(2) The owners and operators of an affected source that has excess emissions in any calendar year shall:

(i) Pay without demand the penalty required, and pay upon demand the interest on that penalty, as required by 40 CFR part 77; and

(ii) Comply with the terms of an approved offset plan, as required by 40 CFR part 77.

### Recordkeeping and Reporting Requirements

(1) Unless otherwise provided, the owners and operators of the source and each affected unit at the source shall keep on site at the source each of the following documents for a period of 5 years from the date the document is created. This period may be extended for cause, at any time prior to the end of 5 years, in writing by the Administrator or permitting authority:

(i) The certificate of representation for the designated representative for the source and each affected unit at the source and all documents that demonstrate the truth of the statements in the certificate of representation, in accordance with 40 CFR 72.24; provided that the certificate and documents shall be retained on site at the source beyond such 5-year period until such documents are superseded because of the submission of a new certificate of representation changing the designated representative;

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### Recordkeeping and Reporting Requirements, Cont'd.

STEP 3, Cont'd.

- (ii) All emissions monitoring information, in accordance with 40 CFR part 75, provided that to the extent that 40 CFR part 75 provides for a 3-year period for recordkeeping, the 3-year period shall apply.
  - (iii) Copies of all reports, compliance certifications, and other submissions and all records made or required under the Acid Rain Program; and,
  - (iv) Copies of all documents used to complete an Acid Rain permit application and any other submission under the Acid Rain Program or to demonstrate compliance with the requirements of the Acid Rain Program.
- (2) The designated representative of an affected source and each affected unit at the source shall submit the reports and compliance certifications required under the Acid Rain Program, including those under 40 CFR part 72 subpart I and 40 CFR part 75.

### Liability

- (1) Any person who knowingly violates any requirement or prohibition of the Acid Rain Program, a complete Acid Rain permit application, an Acid Rain permit, or an exemption under 40 CFR 72.7 or 72.8, including any requirement for the payment of any penalty owed to the United States, shall be subject to enforcement pursuant to section 113(c) of the Act.
- (2) Any person who knowingly makes a false, material statement in any record, submission, or report under the Acid Rain Program shall be subject to criminal enforcement pursuant to section 113(c) of the Act and 18 U.S.C. 1001.
- (3) No permit revision shall excuse any violation of the requirements of the Acid Rain Program that occurs prior to the date that the revision takes effect.
- (4) Each affected source and each affected unit shall meet the requirements of the Acid Rain Program.
- (5) Any provision of the Acid Rain Program that applies to an affected source (including a provision applicable to the designated representative of an affected source) shall also apply to the owners and operators of such source and of the affected units at the source.
- (6) Any provision of the Acid Rain Program that applies to an affected unit (including a provision applicable to the designated representative of an affected unit) shall also apply to the owners and operators of such unit.
- (7) Each violation of a provision of 40 CFR parts 72, 73, 74, 75, 76, 77, and 78 by an affected source or affected unit, or by an owner or operator or designated representative of such source or unit, shall be a separate violation of the Act.

### Effect on Other Authorities

No provision of the Acid Rain Program, an Acid Rain permit application, an Acid Rain permit, or an exemption under 40 CFR 72.7 or 72.8 shall be construed as:

- (1) Except as expressly provided in title IV of the Act, exempting or excluding the owners and operators and, to the extent applicable, the designated representative of an affected source or affected unit from compliance with any other provision of the Act, including the provisions of title I of the Act relating

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**Effect on Other Authorities, Cont'd.**

STEP 3, Cont'd.

to applicable National Ambient Air Quality Standards or State Implementation Plans;

(2) Limiting the number of allowances a source can hold; *provided*, that the number of allowances held by the source shall not affect the source's obligation to comply with any other provisions of the Act;

(3) Requiring a change of any kind in any State law regulating electric utility rates and charges, affecting any State law regarding such State regulation, or limiting such State regulation, including any prudence review requirements under such State law;

(4) Modifying the Federal Power Act or affecting the authority of the Federal Energy Regulatory Commission under the Federal Power Act; or,

(5) Interfering with or impairing any program for competitive bidding for power supply in a State in which such program is established.

**Certification**

STEP 4  
Read the certification statement, sign, and date.

I am authorized to make this submission on behalf of the owners and operators of the affected source or affected units for which the submission is made. I certify under penalty of law that I have personally examined, and am familiar with, the statements and information submitted in this document and all its attachments. Based on my inquiry of those individuals with primary responsibility for obtaining the information, I certify that the statements and information are to the best of my knowledge and belief true, accurate, and complete. I am aware that there are significant penalties for submitting false statements and information or omitting required statements and information, including the possibility of fine or imprisonment.

Name	Russell W. Gilbert	
Signature		Date 5/29/2014