

UNITED STATES
ENVIRONMENTAL PROTECTION AGENCY

BEFORE THE ADMINISTRATOR

In the Matter of:)	
)	
Anne Arundel County, Maryland,)	Docket No. CWA-03-2010-0404
)	
Respondent.)	

PREHEARING ORDER

As you have been previously notified, I am designated to preside over this proceeding. This proceeding will be governed by the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits, 40 C.F.R. § 22.1 *et seq.* (“Rules of Practice”). The parties are advised to familiarize themselves with the applicable statute(s) and the Rules of Practice. An informal Practice Manual and significant decisions issued by the EPA Office of Administrative Law Judges are accessible on the world wide web at: <http://www.epa.gov/oalj>.

Agency policy strongly supports settlement and the procedures regarding documenting settlements are set forth in Section 22.18 of the Rules of Practice, 40 C.F.R. § 22.18. The parties are commended for taking the initiative to resolve this matter informally and expeditiously through settlement discussions and Alternative Dispute Resolution. Each party is reminded that pursuing this matter through a hearing and possible appeals will require the expenditure of significant amounts of time and financial resources. The parties should also realistically consider the risk of not prevailing in the proceeding despite such expenditures. A settlement allows the parties to control the outcome of the case, whereas a judicial decision takes such control away. With such thoughts in mind the parties are directed to engage in a settlement conference on or before **April 1, 2011**, and attempt to reach an amicable resolution of this matter. Complainant shall file a status report regarding settlement on or before **April 8, 2011**. If the case is settled, the fully-executed Consent Agreement and Final Order should be filed no later than **April 29, 2011**, with a copy sent to the undersigned.

Should a Consent Agreement not be finalized on or before the latter date, the parties must prepare for hearing and shall strictly comply with the prehearing requirements of this Order.

Prehearing Exchange. This Order is issued pursuant to Section 22.19(a) of the Rules of Practice. Accordingly, it is directed that the following prehearing exchange take place between the parties:

1. Each party shall file with the Regional Hearing Clerk, serve on the opposing party, and serve on the Presiding Judge:
 - (A) a list of names of the expert and other witnesses intended to be called at hearing, identifying each as a fact witness or an expert witness, a brief narrative summary of their expected testimony, and a curriculum vita or resume for each identified expert witness, or a statement that no witnesses will be called;
 - (B) copies of all documents and exhibits intended to be introduced into evidence, identified as “Complainant’s” or “Respondent’s” exhibit, as appropriate, and numbered with Arabic numerals (e.g., CX 1 or RX 1); and
 - (C) a statement explaining its views as to the appropriate place for the hearing and an estimate of the time needed to present its direct case. See Sections 22.21(d) and 22.19(d) of the Rules of Practice. Also, state whether translation services are necessary in regard to the testimony of any witness(es), and, if so, state the language to be translated.
2. In addition, Complainant shall submit the following as part of its Initial Prehearing Exchange:
 - (A) a copy of the MS4 Permit, or pertinent sections thereof, referenced in Paragraphs 9-10, 13, 16 and 19 of the Complaint;
 - (B) a copy of any documents in support of the assertion in Paragraph 9 of the Complaint that the MS4 permit has been administratively extended since its expiration on November 8, 2009;
 - (C) a copy of the Year 4 Annual Report referenced in Paragraph 10 of the Complaint;
 - (D) a copy of Maryland’s General Discharge Permit for Stormwater Associated with Industrial Activities, Permit No. 02-SW/MDR (“Maryland Industrial GP”), or pertinent sections thereof, referenced in Paragraph 11 of the Complaint;
 - (E) a copy of any report(s) produced during, or as a result of, the December 2008 Inspection referenced in Paragraphs 12, 14, 17 and 20 of the Complaint, and a copy of any maps, drawings, diagrams, photographs, videos and/or field notes created or taken during such inspection;
 - (F) a copy of any other documents upon which Complainant intends to rely in support of

the allegations in Paragraphs 14, 17 and 20 of the Complaint;

(G) an explanation of the significance to this proceeding of “the Shoreline Seafood site” referred to in Paragraph 17 of the Complaint;

(H) a copy, or a statement of the internet address (URL), of any policy or guidance document upon which Complainant has relied, or intends to rely, in consideration of the proposed penalty assessment;

(I) a narrative statement and a copy of any supporting documents that explain in detail the calculation of the proposed penalty, including a discussion of each penalty assessment factor in Section 309(g)(3) of the Clean Water Act; and

(J) a statement regarding whether the Paperwork Reduction Act of 1980, 44 U.S.C. § 3501 *et seq.* (“PRA”), applies to this proceeding, whether there is a current Office of Management and Budget control number involved herein and whether the provisions of Section 3512 of the PRA are applicable in this case.

3. In addition, Respondent shall submit the following as part of its Prehearing Exchange:

(A) a narrative statement and a copy of any supporting documents explaining in detail the factual and/or legal bases for the denials in Paragraphs 14, 17 and 20 of the Answer;

(B) a narrative statement and a copy of any supporting documents explaining in detail the factual and/or legal bases for the Affirmative Defenses listed on page 3 of the Answer; and

(C) if Respondent takes the position that the proposed penalty should be reduced or eliminated on any grounds, such as “inability to pay,” a detailed narrative statement and a copy of any and all documents it intends to rely upon in support of such position.

4. Finally, Complainant shall submit as part of its Rebuttal Prehearing Exchange a statement and/or any documents in response to Respondent’s Prehearing Exchange as to provisions 3(A) through 3(C) above.

The prehearing exchanges called for above shall be filed in seriatim fashion, pursuant to the following schedule:

April 29, 2011	Complainant’s Initial Prehearing Exchange
May 20, 2011	Respondent’s Prehearing Exchange
June 3, 2011	Complainant’s Rebuttal Prehearing Exchange

Section 22.19(a) of the Rules of Practice provides that, except in accordance with Section 22.22(a), **any document not included in the prehearing exchange shall not be admitted into evidence, and any witness whose name and testimony summary are not included in the prehearing exchange shall not be allowed to testify.** Therefore, each party should thoughtfully prepare its prehearing exchange.

Supplement to Prehearing Exchange. Any addition of a proposed witness or exhibit to the prehearing exchange shall be filed with an accompanying motion to supplement the prehearing exchange.

Default and Opportunity for a Hearing. The Complaint in this matter gave Respondent notice and opportunity for a hearing, in accordance with Section 554 of the Administrative Procedure Act, 5 U.S.C. § 554 *et seq* (“APA”). Respondent’s response to the Complaint contained a request for a hearing. In this regard, Section 554(c)(2) of the APA sets out that a hearing be conducted under Section 556 of the APA. Section 556(d) provides that a party is entitled to present its case or defense by oral or documentary evidence, to submit rebuttal evidence, and to conduct such cross-examination as may be required for a full and true disclosure of the facts. Thus, Respondent has the right to defend against Complainant’s charges by way of direct evidence, rebuttal evidence or through cross-examination of Complainant’s witness. Respondent is entitled to elect any or all three means to pursue its defenses. If Respondent intends to elect only to conduct cross-examination of Complainant’s witnesses and to forgo the presentation of direct and/or rebuttal evidence, Respondent shall serve a statement to that effect on or before the date for filing its prehearing exchange. **Respondent is hereby notified that its failure to either comply with the prehearing exchange requirements set forth herein or to state that it is electing only to conduct cross-examination of Complainant’s witnesses, can result in the entry of a default judgment against it. Complainant is notified that its failure to file its prehearing exchange in a timely manner can result in a dismissal of the case with prejudice.**

The mere pendency of settlement negotiations or even the existence of a settlement in principle does not constitute a basis for failing to strictly comply with the prehearing exchange requirements. Only the filing with the Hearing Clerk of a fully-executed Consent Agreement and Final Order, or an order of the judge, excuses noncompliance with filing deadlines.

Filing and Service. A document is “filed” when the Regional Hearing Clerk *receives* it. Also, the parties must serve the Presiding Judge so that she *receives* it on or before the due date. To ensure that the Presiding Judge receives a document in a timely manner, a courtesy copy may be sent by facsimile or email to the Office of Administrative Law Judges, but a hard copy must be mailed also. The facsimile number for the Office of Administrative Law Judges is (202) 565-0044, and the email address is oaljfiling@epa.gov. A certificate of service must be attached to all filed documents.

Prehearing exchange information as well as any motions or other papers to be filed in this

proceeding shall be addressed as follows if sent by mail:

The Honorable Susan L. Biro, Chief Administrative Law Judge
Office of Administrative Law Judges
U.S. Environmental Protection Agency
1200 Pennsylvania Avenue, N.W., Mail Code 1900L
Washington, DC 20460

Hand-delivered packages transported by Federal Express or any delivery service that x-rays their packages as part of its routine security procedures may be delivered directly to:

The Honorable Susan L. Biro, Chief Administrative Law Judge
Office of Administrative Law Judges
U.S. Environmental Protection Agency
1099 14th Street, N.W., Suite 350
Washington, DC 20005

(*For delivery service only; mail sent to the above address will be returned.)

The parties are advised NOT to include, attach or refer to any terms of settlement offers or agreements in any document submitted to the Presiding Judge, and no copies of Consent Agreements and Final Orders shall be submitted, or attached to any document submitted, to the Presiding Judge except those that are fully executed and filed with the Regional Hearing Clerk.

Contact Information. Telephone contact may be made with my legal assistant, Maria Whiting-Beale at (202) 564-6259 to ask whether a document has been received or issued. Email or telephone contact may be made with my staff attorney, Lisa Knight, Esq., at (202) 564-6291 (knight.lisa@epa.gov), for procedural questions.

Courtesy Copies. If any party wishes to receive, by e-mail or facsimile, an expedited courtesy copy of decisions and substantive orders issued in this proceeding, the party shall submit a request for such copies by letter addressed to Maria Whiting-Beale at one of the addresses above. The letter shall include the case docket number, the party's e-mail address or facsimile number, and a statement as to whether the party requests expedited courtesy copies of (a) the initial decision and/or any orders on motion for accelerated decision or dismissal, or (b) all decisions and substantive orders. The undersigned's office will endeavor to comply with such requests, but does not guarantee the party's receipt of expedited courtesy copies.

Motions. Prior to filing any motion, the moving party must contact the other party or parties to determine whether the other party has any objection to the granting of the relief sought in the motion, and the motion shall state the position of the other party or parties. The mere consent of the other parties to the relief sought does not assure that the motion will be granted.

Furthermore, all motions must be submitted in sufficient time to permit the filing of a response by the other party and/or the issuance of a ruling on the motion before any relevant deadline set by this or any subsequent order. Sections 22.16(b) and 22.7(c) of the Rules of Practice allow a 15-day response period for motions, with an additional 5 days added thereto if the pleading is served by mail. Motions not filed in a timely manner may not be considered. **If either party intends to file any dispositive motion regarding liability, such as a motion for accelerated decision or motion to dismiss under 40 C.F.R. § 22.20(a), it shall be filed within thirty days after the due date for Complainant's Rebuttal Prehearing Exchange.**

Pursuant to 40 C.F.R. § 22.16(d), a party may submit a written request for oral argument upon filing a motion, a response to a motion, or a reply. The requesting party shall propose an appropriate location for the argument. The Office of Administrative Law Judges recently acquired access to state of the art videoconferencing technology, and strongly encourages the parties to consider utilizing such technology for oral arguments on motions so as to minimize the expenditure of time and monetary resources in connection with such arguments. A request for oral argument may be granted, in the undersigned's discretion, where further clarification and elaboration of arguments would be of assistance in ruling on the motion.



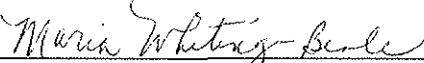
Susan L. Biro
Chief Administrative Law Judge

Dated: March 21, 2011
Washington, D.C.

In the Matter of Anne Arundel County, Maryland, Respondent
Docket No. CWA-03-2010-0404

CERTIFICATE OF SERVICE

I certify that the foregoing **Prehearing Order**, dated March 21, 2011, was sent this day in the following manner to the addressees listed below:



Maria Whiting-Beale
Staff Assistant

Dated: March 21, 2011

Original And One Copy By Pouch Mail To:

Lydia A. Guy
Regional Hearing Clerk (3RC00)
U.S. EPA
1650 Arch Street
Philadelphia, PA 19103-2029

Copy By Pouch Mail To:

Lori Kier, Esquire
Assistant Regional Counsel (3RC20)
U.S. EPA
1650 Arch Street
Philadelphia, PA 19103-2029

Copy By Regular Mail To:

Philip E. Culpepper, Esquire
Assistant County Attorney
Anne Arundel County
The Arundel Center
44 Calvert Street
Annapolis, MD 21404