

UNITED STATES  
ENVIRONMENTAL PROTECTION AGENCY

BEFORE THE ADMINISTRATOR

IN THE MATTER OF: )  
 )  
BURNHAM ASSOCIATES, INC., ) Docket No. MPRSA-01-2010-0078  
 )  
Respondent )

**PREHEARING ORDER**

As you have been previously notified, I am designated to preside over this proceeding. This proceeding will be governed by the Consolidated Rules of Practice Governing Administrative Assessment of Civil Penalties and the Revocation or Suspension of Permits 40 C.F.R. §22.1 et seq., (“Rules of Practice”). The parties are advised to familiarize themselves with the applicable statute(s) and the Rules of Practice.

Agency policy strongly supports settlement and the procedures regarding documenting settlements are set forth in Section 22.18 of the Rules of Practice, 40 C.F.R. §22.18. If settlement discussions in this proceeding already have been undertaken, the parties are commended for taking the initiative to resolve this matter informally and expeditiously. Each party is reminded that pursuing this matter through a hearing and possible appeals will require the expenditure of significant amounts of time and financial resources. The parties should also realistically consider the risk of not prevailing in the proceeding despite such expenditures. A settlement allows the parties to control the outcome of the case, whereas a judicial decision takes such control away. With such thoughts in mind the parties are directed to engage in a settlement conference on or before **January 21, 2011**, and attempt to reach an amicable resolution of this matter. The Complainant shall file a status report regarding settlement on or before **January 28, 2011**. If the case is settled, the Consent Agreement and Final Order signed by the parties should be filed no later than **February 18, 2011**, with a copy sent to the undersigned.

Should a Consent Agreement not be finalized on or before the latter date, the parties must prepare for hearing and shall strictly comply with the prehearing requirements of this Order.

This Order is issued pursuant to Section 22.19(a) of the Rules. Accordingly, it is directed that the following prehearing exchange take place between the parties:

1. Pursuant to Section 22.19(a) of the Rules, each party shall file with the Regional Hearing Clerk and shall serve on the opposing party and on the Presiding Judge:

(A) the names of the expert and other witnesses intended to be called at hearing, with a brief narrative summary of their expected testimony, or a statement that no witnesses will be called;

(B) copies of all documents and exhibits intended to be introduced into evidence. Included among the documents produced shall be a curriculum vita or resume for each identified expert witness. The documents and exhibits shall be identified as Complainant's or Respondent's exhibit, as appropriate, and numbered with Arabic numerals (e.g., CX 1 or RX 1); and

(C) a statement as to its views as to the appropriate place of hearing and estimate the time needed to present its direct case. See Sections 22.21(d) and 22.19(d) of the Rules.

2. In addition, the Complainant shall submit the following as part of its Initial Prehearing Exchange, except for Paragraph (G) below, which shall be filed as a separate document:

(A) a copy of the Authorization Letters referenced Paragraphs 7 and 9 of the Complaint;

(B) a copy of any documents in support of the allegations in Paragraph 10 of the Complaint, including the contract between Respondent and the Town of Hingham,

(C) a copy of any documents in support of the allegations in Paragraph 11 of the Complaint, including the referenced reports from the inspector and the Silent Inspector system;

(D) a detailed narrative statement of the facts relevant to a proposed penalty, the statutory maximum penalty, and the number of violations proposed to be assessed, along with a copy of any documents in support of such facts;

(E) a copy of any penalty policy upon which Complainant has relied, or intends to rely, in determining a proposed penalty;

(F) a statement regarding whether the Paperwork Reduction Act of 1980 (PRA), 44 U.S.C. §3501 et seq., applies to this proceeding, whether there is a current Office of Management and Budget control number involved herein and whether the provisions of Section 3512 of the PRA are applicable in this case; and

(G) any appropriate motion, filed separately from the Prehearing Exchange and in accordance with 40 C.F.R. § 22.16, to address the incomplete sentence in Paragraph 13 of the Complaint.

3. The Respondents shall also submit the following as part of their Prehearing Exchange, except for Paragraph (E) below, which shall be filed as a separate document:

(A) a copy of any documents in support of the assertions made in Paragraph 11 of the Answer;

(B) a copy of any documents in support of the Second Affirmative Defense;

(C) a narrative statement, and copy of any documents in support, explaining in detail the factual and/or legal bases for the assertions in the Fourth through Eighth Affirmative Defenses;

(D) if Respondent takes the position that the maximum penalty should be reduced or eliminated, and/or that Respondent is unable to pay the maximum penalty, a copy of any and all documents it intends to rely upon in support of such position, and

(E) if Respondent intends to pursue dismissal of the Complaint for failure to state a claim upon which relief may be granted as stated in the First Affirmative Defense, a motion to dismiss filed in accordance with 40 C.F.R. § 22.16.

4. Complainant shall submit as part of its Rebuttal Prehearing Exchange:

(A) a statement and/or any documents in response to Respondent's Prehearing Exchange submittals as to provisions 3(A) through (D), and in response to Respondent's Second Affirmative Defense; and

(B) a statement of the proposed penalty with a detailed narrative explanation of the calculation of the proposed penalty, addressing each penalty determination factor in Section 105 of the MPRSA.

The prehearing exchanges called for above shall be filed in seriatim fashion, pursuant to the following schedule:

<b>February 18, 2011</b>	-	Complainant's Initial Prehearing Exchange
<b>March 4, 2011</b>	-	Respondents' Prehearing Exchange, including any direct and/or rebuttal evidence
<b>March 18, 2011</b>	-	Complainant's Rebuttal Prehearing Exchange

Section 22.19(a) of the Rules of Practice provides that, except in accordance with Section 22.22(a), any document not included in the prehearing exchange shall not be admitted into

evidence, and any witness whose name and testimony summary are not included in the prehearing exchange shall not be allowed to testify. Therefore, each party should thoughtfully prepare its prehearing exchange. Any supplements to prehearing exchanges shall be filed with an accompanying motion to supplement the prehearing exchange.

The Complaint herein gave the Respondents notice and opportunity for a hearing, in accordance with Section 554 of the Administrative Procedure Act (APA), 5 U.S.C. § 554. In their Answer to the Complaint, the Respondents requested such a hearing. In this regard, Section 554(c)(2) of the APA sets out that a hearing be conducted under Section 556 of the APA. Section 556(d) provides that a party is entitled to present its case or defense by oral or documentary evidence, to submit rebuttal evidence, and to conduct such cross-examination as may be required for a full and true disclosure of the facts. Thus, the Respondents have the right to defend itself against the Complainant's charges by way of direct evidence, rebuttal evidence or through cross-examination of the Complainant's witnesses. Respondents are entitled to elect any or all three means to pursue its defenses. If the Respondents intend to elect only to conduct cross-examination of Complainant's witnesses and to forgo the presentation of direct and/or rebuttal evidence, the Respondents shall serve a statement to that effect on or before the date for filing its prehearing exchange. **The Respondents are hereby notified that its failure to either comply with the prehearing exchange requirements set forth herein or to state that they are electing only to conduct cross-examination of the Complainant's witnesses, can result in the entry of a default judgment against them.** The Complainant is notified that its failure to file its prehearing exchange in a timely manner can result in a dismissal of the case with prejudice. **THE MERE PENDENCY OF SETTLEMENT NEGOTIATIONS OR EVEN THE EXISTENCE OF A SETTLEMENT IN PRINCIPLE DOES NOT CONSTITUTE A BASIS FOR FAILING TO STRICTLY COMPLY WITH THE PREHEARING EXCHANGE REQUIREMENTS. ONLY THE FILING WITH THE HEARING CLERK OF A FULLY EXECUTED CONSENT AGREEMENT AND FINAL ORDER, OR AN ORDER OF THE JUDGE, EXCUSES NONCOMPLIANCE WITH FILING DEADLINES.**

Prehearing exchange information required by this Order to be sent to the Presiding Judge, as well as any other further pleadings, if sent by mail, shall be addressed as follows:

The Honorable Susan L. Biro  
Chief Administrative Law Judge  
Office of Administrative Law Judges  
U.S. Environmental Protection Agency  
Mail Code 1900L  
1200 Pennsylvania Ave. N.W.  
Washington, D.C. 20460

Hand-delivered packages transported by Federal Express or another delivery service which x-rays their packages as part of their routine security procedures, may be delivered directly to the Offices of the Administrative Law Judges at 1099 14th Street, N.W., Suite 350, Washington, D.C. 20005.

Telephone contact may be made with my legal assistant, Maria Whiting-Beale at (202) 564-6259 or my staff attorney, Lisa Knight, Esquire at (202) 564-6291. The facsimile number is (202) 565-0044.

If any party wishes to receive, by e-mail or by facsimile, an expedited courtesy copy of decisions and substantive orders issued in this proceeding, the party shall submit a request for expedited courtesy copies by letter addressed to Maria Whiting-Beale, Legal Staff Assistant, Office of Administrative Law Judges, U.S. Environmental Protection Agency, Mail Code 1900L, 1200 Pennsylvania Ave. N.W., Washington, D.C. 20460. The letter shall include the case docket number, the e-mail address or facsimile number to which the copies are to be sent, and a statement as to whether the party requests: (A) expedited courtesy copies of the initial decision and/or any orders on motion for accelerated decision or dismissal, or (B) expedited courtesy copies of all decisions and substantive orders. The undersigned's office will endeavor to comply with such requests, but does not guarantee the party's receipt of expedited courtesy copies.

Prior to filing any motion, the moving party is directed to contact the other party or parties to determine whether the other party has any objection to the granting of the relief sought in the motion. The motion shall then state the position of the other party or parties. The mere consent of the other parties to the relief sought does not assure that the motion will be granted and no reliance should be placed on the granting of an unopposed motion. Furthermore, all motions which do not state that the other party has no objection to the relief sought must be submitted in sufficient time to permit the filing of a response by that party and the issuance of a ruling on the motion, before any relevant deadline set by this or any subsequent order. Sections 22.16(b) and 22.7(c) of the Rules of Practice, 40 C.F.R. §§22.16(b) and 22.7(c), allow a fifteen-day response period for motions with an additional five days added thereto if the pleading is served by mail. Motions not filed in a timely manner may not be considered.

In this regard, if either party intends to file any dispositive motion regarding liability, such as a motion for accelerated decision or motion to dismiss under 40 C.F.R. § 22.20(a), it shall be filed **within thirty days after the due date for Complainant's Rebuttal Prehearing Exchange.**



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Susan L. Biro  
Chief Administrative Law Judge

Dated: January 10, 2011  
Washington, D.C.

In the Matter of Burnham Associates, Inc., Respondent  
Docket No.MPRSA-01-2010-0078

CERTIFICATE OF SERVICE

I certify that the foregoing **Prehearing Order**, dated January 10, 2011, was sent this day in the following manner to the addressees listed below.

  
\_\_\_\_\_  
Maria Whiting-Beale  
Legal Staff Assistant

Dated: January 10, 2011

Original And One Copy By Pouch Mail To:

Wanda I. Santiago  
Regional Hearing Clerk  
U.S. EPA  
5 Post Office Square, Suite 100  
Boston, MA 02109-3912

Copy By Pouch Mail To:

Tonia Bandrowicz, Esquire  
Enforcement Counsel  
Office of Environmental Stewardship  
U.S. EPA  
Mail Code OES04-3  
5 Post Office Square, Suite 100  
Boston, MA 02109-3219

Copy By Regular Mail To:

John D. Fitzpatrick, Esquire  
Pingitore & Fitzpatrick, LLC  
929 Massachusetts Avenue, Suite 2800  
Cambridge, MA 02139