



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4  
ATLANTA FEDERAL CENTER  
61 FORSYTH STREET  
ATLANTA, GEORGIA 30303-8960

AUG 11 2016

CERTIFIED MAIL 7005 2570 0001 4535 6293  
RETURN RECEIPT REQUESTED

Mr. Richard L. Walter  
Boehl, Stopher & Graves, LLP  
410 Broadway  
Paducah, Kentucky 42001

Re: Consent Agreement and Final Order No. CWA 04-2015-5506(b)

Dear Mr. Walter:

Enclosed is a copy of the Consent Agreement and Final Order that has been finalized by the U.S. Environmental Protection Agency Region 4 and the Regional Judicial Officer. Please make note of the provisions under Section V.

Thank you for your cooperation in settling this matter. Should you have any further questions, you may contact Ms. Wilda Cobb, Associate Regional Counsel, at (404) 562-9530 or via email at [cobb.wilda@epa.gov](mailto:cobb.wilda@epa.gov).

Sincerely,

A handwritten signature in blue ink, appearing to read "James D. Giattina".

James D. Giattina  
Director  
Water Protection Division

Enclosure

cc: Mr. Casey Ehorn  
U.S. Army Corps of Engineers, Nashville District

Ms. Joyce Fry  
Kentucky Division of Water, Water Quality Certification Section

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 4

IN THE MATTER OF: )  
)  
BAILEY PORT, INCORPORATED )  
AND JAMES C. BAILEY )  
CALVERT CITY, KENTUCKY )  
)  
RESPONDENTS. )  
\_\_\_\_\_ )

ADMINISTRATIVE  
CONSENT AGREEMENT AND  
FINAL PENALTY ORDER  
  
Docket No.: CWA-04-2015-5506(b)

USEPA, REGION 4  
OFFICE OF REGIONAL  
COUNSEL  
2016 AUG 11 AM 11:40  
HEARING CLERK

**CONSENT AGREEMENT**

**I. Statutory Authority**

1. This is a civil penalty proceeding under Section 309(g)(1) of the Clean Water Act (CWA), 33 U.S.C. § 1319(g)(1), and the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits*, published at 64 Fed. Reg. 40176 (July 23, 1999), codified at 40 Code of Federal Regulations (C.F.R.) Part 22 (Part 22).

2. The authority to take action under Section 309(g)(1) of the CWA, 33 U.S.C. § 1319(g)(1), is vested in the Administrator of the United States Environmental Protection Agency (EPA). The Administrator has delegated this authority to the Regional Administrator Region 4, who in turn has redelegated this authority to the Director of the Water Protection Division of EPA Region 4 (Complainant).

**II. Statutory and Regulatory Background**

3. Section 309(g)(1) of the CWA, 33 U.S.C. § 1319(g)(1), states "[w]henever, on the basis of any information available – the Administrator finds that any person has violated section [301 of the CWA, 33 U.S.C. § 1311], . . . of this title . . . , the Administrator . . . may, after consultation with the State in which the violation occurs, assess a class I civil penalty or a class II civil penalty under this subsection.

4. Section 301(a) of the CWA, 33 U.S.C. § 1311(a), states "[e]xcept as in compliance with this section and section . . . 1344 [Section 404 of the CWA, 33 U.S.C. § 1344] of this title, the discharge of any pollutant by any person shall be unlawful." Section 404 of the CWA, 33 U.S.C. § 1344, authorizes the Secretary of the Army, acting through the Chief of Engineers, U.S. Army Corps of Engineers (COE), to issue permits for the discharge of dredged or fill material into navigable waters.

5. Section 502(12) of the CWA, 33 U.S.C. § 1362(12), defines a "discharge of pollutants" as "[a]ny addition of any pollutant to navigable waters from any point source . . . ."

6. Section 502(6) of the CWA 33 U.S.C. § 1362(6), defines "pollutant" as dredged spoil, solid waste, incinerator residue, sewage, garbage, sewage sludge, munitions, chemical wastes, biological materials, radioactive materials, heat, wrecked or discarded equipment, rock, sand, cellar dirt and industrial, municipal, and agricultural waste discharged into water.

7. Section 502(14) of the CWA, 33 U.S.C. § 1362(14), defines "point source" as "[a]ny discernible, confined and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit [or] discrete fissure . . . from which pollutants are or may be discharged."

8. Section 502(7) of the CWA, 33 U.S.C. § 1362(7), defines "navigable waters" as "[t]he waters of the United States, including the territorial seas."

9. Federal regulations under 40 C.F.R. § 232.2 define the term "waters of the United States" to include "wetlands."

10. Federal regulations under 40 C.F.R. § 232.2 and 33 C.F.R. § 328.3(b) define "wetlands" as "[t]hose areas that are inundated or saturated by surface or groundwater at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions."

### **III. Allegations**

11. The term "Discharge Area" means the jurisdictional waters that have been impacted either through filling or dredging as a result of the unauthorized activities that are the subject of this enforcement action. More specifically, the Discharge Area is near the intersection of Industrial Parkway and Shar-Cal Road in Calvert City, Kentucky, located at approximately latitude 37° 2'10.35"N and longitude 88°22'27.13"W. The Discharge Area is indicated on the enclosed Exhibits A and B.

12. The term "Site" means the parcel or parcels of land on which the Discharge Area is located.

13. Mr. James C. Bailey, an individual and Bailey Port, Incorporated, a company duly organized under the laws of the Commonwealth of Kentucky; and, as such, both are persons within the definition set forth under section 502(5) of the CWA, 33 U.S.C. § 1362(5).

14. Bailey Port, Incorporated and Mr. James C. Bailey (collectively "Respondents"), at all times relevant to this Consent Agreement and Final Order ("CAFO"), were the owners and/or operators of the Site.

15. Commencing in or about July 2014, Respondents, or those acting on behalf of the Respondents, discharged dredged and/or fill material into jurisdictional waters during the unauthorized activities associated with constructing an in-stream road crossing.

16. Respondents impacted approximately 400 linear feet of Cypress Creek ("Discharge Area"), a tributary of the Tennessee River, a navigable-in-fact water of the United States

17. The discharged dredged and/or fill material, including earthen material deposited at the Discharge Area, are “pollutants” as defined under the CWA § 502(6), 33 U.S.C. § 1362(6).

18. The earth moving machinery employed by the Respondents to deposit the dredged and/or fill material at the Discharge Area are “point sources” as defined under the CWA § 502(14), 33 U.S.C. § 1362(14).

19. Respondents’ placement of the dredged and/or fill material at the Discharge Area constitutes a “discharge of pollutants” as defined under the CWA § 502(12), 33 U.S.C. § 1362(12).

20. At no time during the discharge of dredged and/or fill material at the Discharge Area from July 2014 to present did the Respondents possess a permit under Section 404 of the CWA, 33 U.S.C. § 1344, authorizing the activities performed by Respondents.

21. Each discharge by the Respondents of pollutants into navigable waters without the required permit issued under Section 404 of the CWA, 33 U.S.C. § 1344, is a violation of Section 301(a) of the CWA, 33 U.S.C. § 1311(a).

22. Each day the material discharged by the Respondents remains in waters of the United States without the required permit under Section 404 of the CWA, 33 U.S.C. § 1344, constitutes a day of violation of Section 301 of the CWA, 33 U.S.C. § 1311.

#### **IV. Stipulations and Findings**

23. Complainant and Respondents have conferred for the purpose of settlement under 40 C.F.R. § 22.18 and desire to resolve this matter and settle the allegations described herein without a formal hearing. Therefore, without gathering any evidence or testimony, making of any argument, or adjudicating any issue in this matter, and in accordance with 40 C.F.R. § 22.13(b), this Administrative Consent Agreement and Final Penalty Order will simultaneously commence and conclude this matter.

24. For the purposes of this CAFO, Respondents admit the jurisdictional allegations set out above and the factual allegations set out above.

25. Respondents hereby waive their right to contest the allegations set out above and their right to appeal the Final Order accompanying this Consent Agreement.

26. Respondents consent to the assessment of and agree to pay the administrative penalty as set forth in this CAFO and consents to the other conditions set forth in this CAFO.

27. By signing this CAFO, Respondents certify that the information they have supplied concerning this matter was at the time of submission, and is, truthful, accurate, and complete for each such submission, response and statement. Respondents realize that there are significant penalties for submitting false or misleading information, including the possibility of fines and/or imprisonment for knowing submission of such information.

28. EPA reserves the right to assess and collect any and all civil penalties for any violation described in this Consent Agreement to the extent that any information or certification provided by Respondents was materially false or inaccurate at the time such information or certification was provided to EPA.

29. Complainant and Respondents agree to settle this matter by their execution of this CAFO. The parties agree that the settlement of this matter is in the public interest and that this CAFO is consistent with the applicable requirements of the CWA.

#### V. Payment

30. Under Section 309(g)(2)(B) of the CWA, 33 U.S.C. § 1319(g)(2)(B), and 40 C.F.R. § 19, and considering the nature of the violations and other relevant factors, EPA has determined that EIGHTY THOUSAND DOLLARS (\$80,000) is an appropriate civil penalty to settle this action.

31. Respondents shall submit payment of the penalty specified in the preceding paragraph within 30 days of the effective date of this CAFO via a cashier's or certified check, payable to the order of "Treasurer, United States of America." The check shall reference on its face the name of Respondents and the Docket Number of this CAFO. Such payment shall be submitted by U.S. Postal Service to:

U.S. Environmental Protection Agency  
Fines and Penalties  
Cincinnati Finance Center  
P.O. Box 979077  
St. Louis, MO 63197-9000

For other payment options (Ex: Wire Transfers, Overnight Mail, ACH, and On Line) please refer to Attachment A.

32. At the time of payment, Respondents shall send a separate copy of the check, and a written statement that payment has been made in accordance with this CAFO, to the following persons at the following addresses:

Regional Hearing Clerk  
U.S. Environmental Protection Agency - Region 4  
Atlanta Federal Center  
61 Forsyth Street, S.W.  
Atlanta, Georgia 30303-8960

and

Ms. Stacy Witherspoon  
Water Protection Division  
U.S. Environmental Protection Agency, Region 4  
Atlanta Federal Center

61 Forsyth Street, S.W.  
Atlanta, Georgia 30303-8960

33. Civil penalty payments under this CAFO are penalties within the meaning of Section 162(f) of the Internal Revenue Code, 26 U.S.C. § 162(f), or of 26 C.F.R. § 1.162-21 and are not tax deductible expenditures for purposes of federal law.

34. Under Section 309(g)(9) of the CWA, 33 U.S.C. § 1319(g)(9), failure by the Respondents to pay the penalty assessed by the CAFO in full by its due date may subject the Respondents to a civil action to collect the assessed penalty plus interest (at currently prevailing rates from the effective date of this CAFO), attorney's fees, costs for collection proceedings and a quarterly nonpayment penalty for each quarter during which such failure to pay persists. Such nonpayment penalty shall be in an amount equal to twenty percent (20%) of the aggregate amount of such penalty and nonpayment penalty which are unpaid as of the beginning of such quarter. In any such collection action, the validity, amount and appropriateness of the penalty and of this CAFO shall not be subject to review.

## **VI. General Provisions**

35. This CAFO shall not relieve Respondents of their obligation to comply with all applicable provisions of federal, state, or local law, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state, or local permit. Other than as expressed herein, compliance with this CAFO shall not be a defense to any actions subsequently commenced under federal laws and regulations administered by the EPA.

36. Nothing in this CAFO shall be construed as prohibiting, altering, or in any way limiting the ability of United States to seek any other remedies or sanctions available by virtue of Respondents' violation of this CAFO or of the statutes and regulations upon which this agreement is based, or for Respondent's violation of any federal or state statute, regulation or permit.

37. Except as otherwise set forth in this document, this CAFO constitutes a settlement by Complainant and Respondents of all claims for civil penalties under the CWA with respect to only those violations alleged in this CAFO. Except as otherwise set forth in this document, compliance with this CAFO shall resolve the allegations of violations contained in this CAFO. Nothing in this CAFO is intended to nor shall be construed to operate in any way to resolve any criminal liability of the Respondents, or other liability resulting from violations that were not alleged in this CAFO. Other than as expressed in this document, Complainant does not waive any right to bring an enforcement action against Respondents for violation of any federal or state statute, regulation or permit, to initiate an action for imminent and substantial endangerment, or to pursue criminal enforcement.

38. Each undersigned representative of the parties to this CAFO certifies that he or she is fully authorized to enter into the terms and conditions of this CAFO and to execute and legally bind that party to it.

39. This CAFO applies to and is binding upon Respondents and any officers, directors, employees, agents, successors and assigns of the Respondents.

40. Any change in the legal status of Respondents including, but not limited to, any transfer of assets of real or personal property, shall not alter Respondents' responsibilities under this CAFO.

41. Each party shall bear its own costs and attorneys fees in connection with the action resolved by this CAFO.

42. In accordance with 40 C.F.R. Part 22.5, the individuals below are authorized to receive service relating to this proceeding.

For Complainant:

Wilda W. Cobb  
Associate Regional Counsel  
U.S. Environmental Protection Agency, Region 4  
Atlanta Federal Center  
61 Forsyth Street, S.W.  
Atlanta, Georgia 30303  
(404) 562-9530

For Respondents:

James C. Bailey  
Bailey Port Incorporated  
50 Shar-Cal Road  
Calvert City, Kentucky 42029  
270-395-1914

43. The parties acknowledge and agree that this CAFO is subject to the requirements of 40 C.F.R. § 22.45(c)(4), which provides a right to petition to set aside a consent agreement and proposed final order based on comments received during the public comment period.

44. Under Section 309(g) of the CWA, 33 U.S.C. § 1319(g), and 40 C.F.R. § 22.38(b), Complainant represents that the State of Kentucky was provided a prior opportunity to consult with Complainant regarding this matter.

45. This CAFO in no way affects the rights of the Complainant as against any person or entity not a party to this CAFO.

46. Effective upon signature of this CAFO by Respondents, Respondents agree that the time period commencing on the date of its signature and ending on the date EPA receives from Respondents the payment required by this CAFO shall not be included in computing the running of any statute of limitations potentially applicable to any action brought by the EPA related to the matters addressed in this CAFO and that, in any action brought by the EPA related to the matters addressed, Respondents will not assert, and may not maintain, any defense or claim based upon principles of statute of limitations, waiver, laches, estoppel, or other defense

based on the passage of time during such period. If EPA gives notice to Respondents that it will not make this CAFO effective, the statute of limitations shall begin to run again commencing ninety days after the date such notice is sent by EPA.

**VII. Release by Respondents**

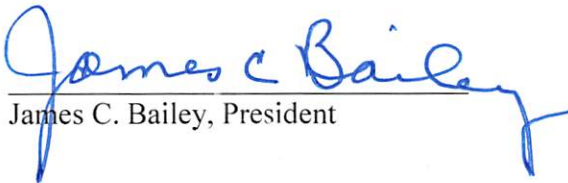
47. Respondents hereby covenant not to sue and agree not to assert any claims or causes of action against the United States, including any department, agency or instrumentality of the United States, with respect to the matters addressed and resolved in this CAFO, including but not limited to, any claim that any of the matters or actions described in this CAFO have resulted in a taking of Respondents' property without compensation.

**VIII. Effective Date**

48. The effective date of this CAFO shall be the date on which the CAFO is filed with the Regional Hearing Clerk.


**AGREED AND CONSENTED TO:**

For RESPONDENTS:

  
James C. Bailey, President

Date: 5/18/16

For COMPLAINANT, U.S. ENVIRONMENTAL PROTECTION AGENCY:

  
James D. Giattina  
Director  
Water Protection Division  
U.S. Environmental Protection Agency  
Region 4

Date: 8/2/16



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 4

IN THE MATTER OF: )  
 )  
 ) ADMINISTRATIVE  
 Bailey Port, Incorporated ) CONSENT AGREEMENT AND  
 and James C. Bailey )  
 Calvert City, Kentucky ) FINAL PENALTY ORDER  
 )  
 RESPONDENTS. ) Docket No.: CWA-04-2015-5506(b)  
 )  
 \_\_\_\_\_ )

**FINAL ORDER**

In accordance with the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits*, including Subpart I, 40 C.F.R. Part 22, and authorities delegated to me, the foregoing Consent Agreement is hereby approved and incorporated by reference into this Final Order. Pursuant to Section 309(g)(2)(B) of the CWA, 33 U.S.C. § 1319(g)(2)(B), the Respondents are hereby ordered to comply with the terms of the foregoing Consent Agreement.

U.S. ENVIRONMENTAL PROTECTION AGENCY



Heather McTeer Toney  
Regional Administrator  
U.S. EPA, Region 4

Date:     AUG 4 2016

**CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that I have this day served a true and correct copy of the foregoing Consent Agreement and Final Order in the matter of: **Docket No. CWA-04-2015-5506(b)** on the parties listed below in the manner indicated:

EPA Internal Mail:

Christopher Parker  
Ocean, Wetlands, and Streams  
Protection Branch  
Marine Regulatory and Wetlands  
Enforcement Section  
U.S. EPA, Region 4  
Atlanta Federal Center  
61 Forsyth Street, S.W.  
Atlanta, Georgia 30303-8960

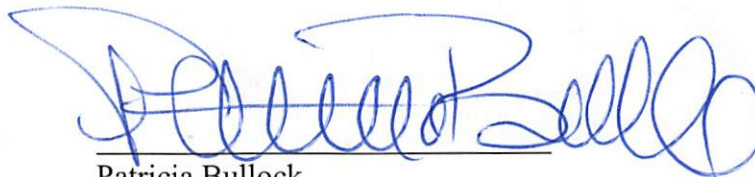
By hand-delivery:

Wilda W. Cobb  
U.S. EPA, Region 4  
Atlanta Federal Center  
61 Forsyth Street, S.W.  
Atlanta, Georgia 30303

By Certified mail,  
return receipt requested:

James C. Bailey  
50 Shar-Cal Road  
Calvert City, Kentucky 42029

Dated: 8-11-16



Patricia Bullock  
Regional Hearing Clerk  
U. S. Environmental Protection Agency, Region 4  
Atlanta Federal Center  
61 Forsyth Street, S.W.  
Atlanta, Georgia 30303  
(404) 562-9511

## **ATTACHMENT A**

### **COLLECTION INFORMATION**

#### **WIRE TRANSFERS:**

Wire transfers should be directed to the Federal Reserve Bank of New York

Federal Reserve Bank of New York

ABA = 021030004

Account = 68010727

SWIFT address = FRNYUS33

33 Liberty Street

New York NY 10045

Field Tag 4200 of the Fedwire message should read "D 68010727 Environmental Protection Agency"

#### **OVERNIGHT MAIL:**

U.S. Bank

1005 Convention Plaza

Mail Station SL-MO-C2GL

St. Louis, MO 63101

Contact: Natalie Pearson

314-418-4087

#### **ACH (also known as REX or remittance express):**

Automated Clearinghouse (ACH) for receiving US currency

PNC Bank

808 17<sup>th</sup> Street, NW

Washington, DC 20074

Contact – Jesse White 301-887-6548

ABA = 051036706

Transaction Code 22 - checking

Environmental Protection Agency

Account 310006

CTX Format

#### **ON LINE PAYMENT:**

There is now an On Line Payment Option, available through the Dept. of Treasury.

This payment option can be accessed from the information below:

[WWW.PAY.GOV](http://WWW.PAY.GOV) (Enter sfo 1.1 in the search field Open form and complete required fields).



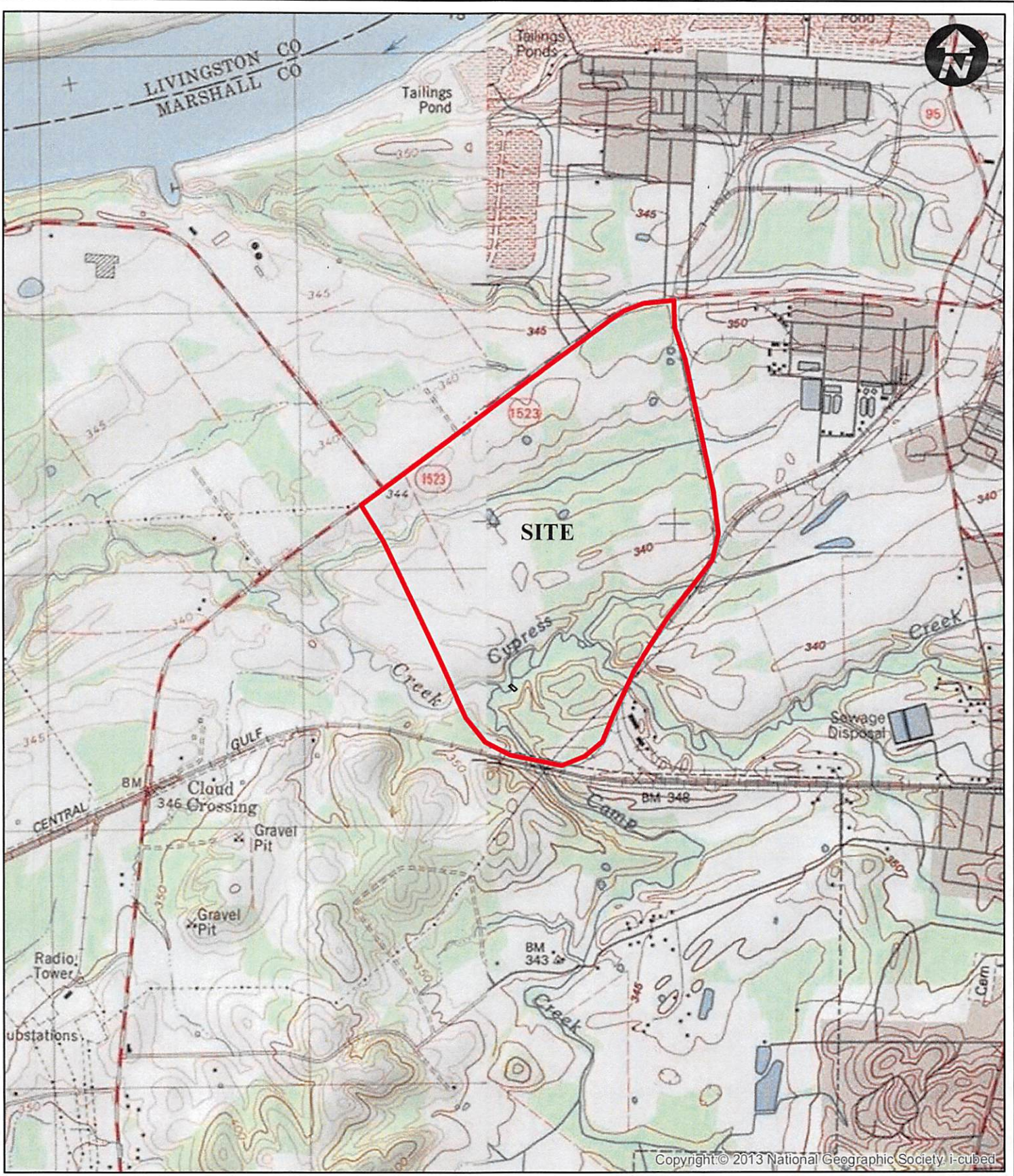
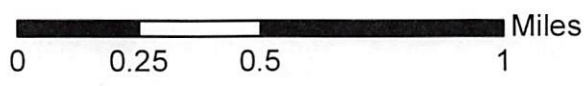
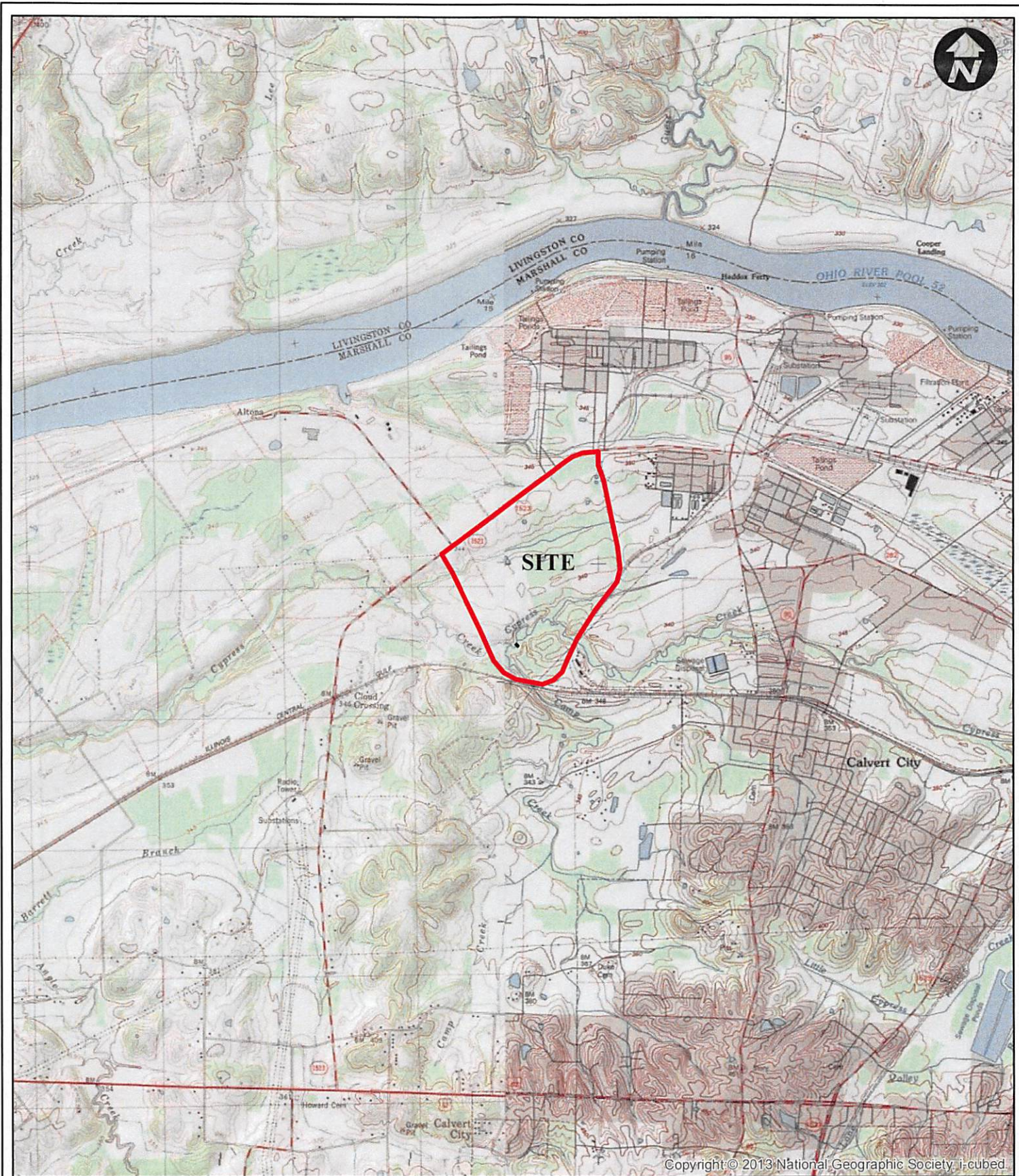


EXHIBIT A  
 BAILEY PORT, INC. and JAMES C. BAILEY  
 MARSHALL COUNTY, KENTUCKY



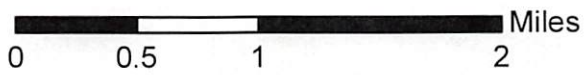




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**EXHIBIT B**  
**BAILEY PORT, INC. and JAMES C. BAILEY**  
**MARSHALL COUNTY, KENTUCKY**





EPA ACCOUNTS RECEIVABLE CONTROL NUMBER FORM  
=====

TO BE COMPLETE BY ORIGINATING OFFICE:

(attach a copy of the final order and transmittal letter to Defendant/Respondent)

This form was originated by: Chris Parker August 1, 2016  
[Name] [Date]  
in the Wetlands Enforcement Section/Water Protection Division at 404-562-9838  
[Office] [Telephone Number]

- |  |  |
|--|--|
| <input type="checkbox"/> Non-SF Judicial Order/Consent Decree.<br>USAO COLLECTS. | <input checked="" type="checkbox"/> Administrative Order/Consent Agreement.<br>FMS COLLECTS PAYMENT. |
| <input type="checkbox"/> SF Judicial Order/Consent Decree.<br>FMS COLLECTS.      | <input type="checkbox"/> Other Receivables   |
| <input type="checkbox"/> This is an original debt.                               | <input type="checkbox"/> This is a modification.   |

PAYEE: Bailey Port Inc., and James C. Bailey  
[Name of person and/or Company/Municipality making the Payment]

The Total Dollar Amount of Receivable: \$80,000  
[If in installments, attach schedule of amounts and respective due dates]

The Case Docket Number: CWA-04-2015-5506(b)

The Site-Specific Superfund (SF) Account Number: \_\_\_\_\_

The Designated Regional/Headquarters Program Office: Region 4 Water Protection Division

=====

TO BE COMPLETED BY LOCAL FINANCIAL MANAGEMENT SECTION:

The IFMS Accounts Receivable Control Number is: \_\_\_\_\_  
If you have any questions call: \_\_\_\_\_ in the Financial Management Section,  
Telephone Number: \_\_\_\_\_

=====

DISTRIBUTION:

A. JUDICIAL ORDERS: Copies of this form with an attached copy of the front page of the  
FINAL JUDICIAL ORDER should be mailed to:

- |  |   |
|--|---|
| 1. Debt Tracking Officer<br>Environmental Enforcement Section<br>Department of Justice/RH 1647<br>P.O. BOX 7611, Benjamin Franklin Station<br>Washington, DC 20044 | 2. Originating Office (ORC)<br>3. Designated Program Office |
|--|---|

B. ADMINISTRATIVE ORDERS: Copies of this form with an attached copy of the front page of  
the ADMINISTRATIVE ORDER should be sent to:

- |  |   |
|--|---|
| 1. Originating Office<br>3. Regional Hearing Clerk | 2. Designated Program Office<br>4. Regional Counsel |
|--|---|

EPA ACCOUNTS RECEIVABLE CONTROL NUMBER FORM  
PROGRAM SPECIFIC INFORMATION

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Case Docket Control Number: CWA-04-2015-5506(b)

Total Amount Due: \$80,000

Full payment due within 30 days of the effective date of the CAFO.

Installment payments to be paid:

Amount Due:	Date Due:
\$ _____	_____
\$ _____	_____
\$ _____	_____
\$ _____	_____