

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

#### REGION 6 1201 ELM STREET, SUITE 500 DALLAS, TEXAS 75270-2102

July 14, 2023

#### CERTIFIED MAIL #:

Mr. Mark Helmer and Ms. Jean Helmer Helmer Oil Corp. P.O. Box 1325 Pawhuska, OK 74056

Re: Final Administrative Order

Well Number: SWD 3

EPA Inventory ID: OS3275000

Docket Number: SDWA-06-2023-1116

Dear Mr. Helmer and Ms. Helmer:

Attached is a Final Administrative Order (Final Order) issued by the United States Environmental Protection Agency (EPA) to Helmer Oil Corp. (Respondent) for violation of the Safe Drinking Water Act (SDWA). The Final Order requires the Respondent to comply with the regulatory requirements specified in the Final Order. EPA requests that the Respondent immediately confirm receipt of this e-mail and the attached Final Order by a response e-mail to aguinaga.david@epa.gov.

The violation of the SDWA was identified through a review of files that EPA maintains on the referenced injection well. The violation was for failing to successfully demonstrate mechanical integrity and maintaining the injection well in a manner that could allow the movement of fluid that contains contaminants into an underground source of drinking water (USDW). The Final Order does not assess a monetary penalty; however, it does require compliance with SDWA requirements and specifies deadlines for compliance. The Final Order requires the Respondent to comply with certain SDWA regulatory requirements. Please be aware that failure to comply with the Final Order may subject the Respondent to additional enforcement action by EPA, including the initiation of legal proceedings to seek monetary penalties. The effective date of the Final Order is thirty (30) days after issuance unless an appeal is taken pursuant to Section 1423(c)(6) of the SDWA, 42 U.S.C. § 300h–2(c)(6).

The SDWA provides that you may file an appeal of the Final Order with the United States District Court for the District of Columbia or the district in which the violations occurred. Such appeal must be filed within 30 days after the Final Order is issued. If you file an appeal, you must simultaneously send a copy of the appeal by certified mail to the Administrator of EPA and to the United States Attorney General.

Also enclosed is an "Information Sheet" relating to the Small Business Regulatory Enforcement Fairness Act and a "Notice of Registrant's Duty to Disclose" relating to the disclosure of environmental legal proceedings to the Securities and Exchange Commission. EPA is committed to ensuring compliance with the requirements of the Underground Injection Control program, and my staff will assist you in any way possible.

If you have any questions regarding this matter, please contact David Aguinaga, at (214) 665-6439.

Sincerely,

Objected by CHERYL SEAGER
Date: 2023.07.14 11:13:35
-05'00'

Cheryl T. Seager, Director Enforcement and Compliance Assurance Division

**Enclosures** 

Mr. Craig Walker, Osage Nation DNR Environmental Supervisor ec: cmwalker@osagenation-nsn.gov

> Ms. Julie Anderson, BIA Osage Agency Acting Superintendent julie.anderson@bia.gov

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 6

Dallas, Texas 75270

23 JUL 14 PM 1: 04

| In the Matter of | §<br>8  | REGIONAL HEARING CLERK<br>EPA REGION VI |
|------------------|---------|---|
| Helmer Oil Corp. | \$<br>8 | Docket No. SDWA-06-2023-1116            |
| Respondent.      | §       |   |

#### FINAL ADMINISTRATIVE ORDER

#### STATUTORY AUTHORITY

The following findings are made, and Final Administrative Order issued, under the authority vested in the Administrator of the U.S. Environmental Protection Agency (EPA) by Section 1423(c) of the Safe Drinking Water Act (the Act), 42 U.S.C. § 300h–2(c). The authority to issue this Final Administrative Order has been delegated by the Administrator to the Regional Administrator of EPA Region 6 who further delegated such authority to the Director of the Enforcement and Compliance Assurance Division. The EPA has primary enforcement responsibility for underground injection within the meaning of Section 1422(c) of the Act, 42 U.S.C. § 300h–1(c), to ensure that owners or operators of Class II injection wells within Osage County, Oklahoma, comply with the requirements of the Act.

#### **FINDINGS**

- Helmer Oil Corp. (Respondent) is a corporation doing business in the State of Oklahoma and, therefore, is a "person," within the meaning of Section 1401(12) of the Act, 42 U.S.C. § 300f(12).
- 2. At all times relevant to the violations alleged herein, Respondent owned or operated an "injection well" which is a "Class II well" as those terms are defined at 40 C.F.R § 147.2902. The injection well is located in the Northeast Quarter of Section 16, Township 25 North, Range 08 East, Osage County, Oklahoma, designated as injection Well No. SWD 3 and EPA Inventory Number OS3275000 (the injection well).

- Respondent is subject to underground injection control (UIC) program requirements set forth at 40 C.F.R. Part 147, Subpart GGG, which are authorized under Section 1421 of the Act, 42 U.S.C. § 300h.
- 4. Regulations at 40 C.F.R. § 147.2903(a) require that any underground injection is prohibited except as authorized by rule or authorized by a permit issued under the UIC program. The construction or operation of any injection well required to have a permit is prohibited until the permit has been issued. The term "permit" is defined at 40 C.F.R. § 147.2902.
- 5. Regulations at 40 C.F.R. § 147.2903(b) provide that no owner or operator shall construct, operate, maintain, convert, plug, or abandon any injection well, or conduct any other injection activity, in a manner that allows the movement of fluid containing any contaminant into underground sources of drinking water, if the presence of that contaminant may cause the violation of any primary drinking water regulation under 40 C.F.R. Part 142 or may otherwise adversely affect the health of persons.
- 6. Regulations at 40 C.F.R. § 147.2909 provide that existing injection wells (wells authorized by the Bureau of Indian Affairs and constructed or completed on or before the effective date of the Osage UIC program) are authorized by rule (ABR). Owners or operators of injection wells authorized by rule must comply with the provisions of 40 C.F.R. §§ 147.2903, 147.2905, 147.2907, and 147.2910 through 147.2915.
- 7. Regulations at 40 C.F.R. § 147.2912(a) require each ABR injection well to have mechanical integrity. An injection well has mechanical integrity if there are no significant leaks in the casing, tubing, or packer and there is no significant fluid movement into the "Underground Source of Drinking Water" (USDW) through vertical channels adjacent to the wellbore. The term USDW is defined at 40 C.F.R. § 147.2902.
- 8. The injection well is authorized by rule in accordance with 40 C.F.R. § 147.2909.

- 9. On May 21, 2020, October 28, 2022, and March 16, 2023, the injection well failed mechanical integrity tests. To date the injection well has not successfully demonstrated mechanical integrity.
- 10. Therefore, Respondent violated regulations set forth at 40 C.F.R. §§ 147.2903(b), 147.2909, and 147.2912(a) by maintaining the injection well in a manner that could allow the movement of fluid that contains contaminants into an USDW and by failing to successfully demonstrate mechanical integrity.
- 11. Pursuant to Section 1423(c)(3)(A) of the Act, 42 U.S.C. § 300h–2(c)(3)(A), on May 26, 2023, EPA issued a Proposed Administrative Order to Respondent and provided Respondent an opportunity to request a hearing on the Proposed Administrative Order.
- 12. On June 1, 2023, EPA provided public notice of its proposal to issue an order for compliance in this matter in accordance with Section 1423(c)(3)(B) of the Act, 42 U.S.C. § 300h-2(c)(3)(B).
- 13. Respondent did not request a hearing and EPA did not receive any public comments on the Proposed Administrative Order.

#### **SECTION 1423(c) COMPLIANCE ORDER**

- 14. Based on the foregoing findings, and pursuant to the authority of Section 1423(c) of the Act,42 U.S.C. § 300h-2(c), EPA Region 6 hereby orders Respondent to:
  - a. Cease use of the injection well for the unauthorized underground injection of fluids,
     and
  - b. Take one of the following actions:
    - Repair the injection well and successfully demonstrate mechanical integrity according to regulations at 40 C.F.R. § 147.2912(a) within ninety (90) days after the effective date of this Final Administrative Order; or

- ii. Complete proper plugging and abandonment in accordance with 40 C.F.R. §
   147.2905, within ninety (90) days after the effective date of this Final
   Administrative Order; or
- Convert the injection well to production use within ninety (90) days after the effective date of this Final Administrative Order.
- 15. Submit copies of completed plugging reports or completed work reports showing conversion to production and BIA Osage Agency Forms 139 within 120 days after the effective date of this Final Administrative Order to:

David Aguinaga aguinaga.david@epa.gov U.S. Environmental Protection Agency Water Enforcement Branch (ECDWE)

#### GENERAL PROVISIONS

- 16. Respondent may appeal this Final Administrative Order to Federal District Court pursuant to Section 1423(c)(6) of the Act, 42 U.S.C. § 300h-2(c)(6).
- 17. This Final Administrative Order does not constitute a waiver, suspension, or modification of the requirements of 40 C.F.R. Parts 144, 146, and 147, Subpart GGG, which remain in full force and effect.
- 18. Issuance of this Final Administrative Order is not an election by EPA to forego any civil or criminal action otherwise authorized under the Act.
- 19. Violation of the terms of this Final Administrative Order after its effective date or date of final judgment as described in Section 1423(c)(6) of the Act, 42 U.S.C. § 300h-2(c)(6), may subject Respondent to further enforcement action, including a civil action for enforcement of this Final Administrative Order under Section 1423(b) of the Act, 42 U.S.C. § 300h-2(b), and civil and criminal penalties for violations of the compliance terms of this Final Administrative Order under Section 1423(b)(1) and (2) of the Act, 42 U.S.C. § 300h-2(b)(1) and (2).

#### TAX IDENTIFICATION

20. For purposes of the identification requirement in Section 162(f)(2)(A)(ii) of the Internal Revenue Code, 26 U.S.C. § 162(f)(2)(A)(ii), and 26 C.F.R. § 1.162-21(b)(2), performance of Paragraphs 14 and 15 is restitution, remediation, or required to come into compliance with the law.

#### EFFECTIVE DATE

21. This Final Administrative Order becomes effective thirty (30) days after issuance unless an appeal is taken pursuant to Section 1423(c)(6) of the Act, 42 U.S.C. § 300h–2(c)(6).

July 14, 2023

Date

Digitally signed by CHERYL SEAGER

Date: 2023.07.14 11:11:50

-05'00

Cheryl T. Seager, Director

Cheryl J. Soager

Enforcement and

Compliance Assurance Division

Docket No.: SDWA-06-2023-1116

Page 1 of 1

#### **CERTIFICATE OF SERVICE**

I certify that the foregoing Final Administrative Order was sent to the following persons, in the manner specified, on the date below:

Signed Original E-mailed: Regional Hearing Clerk (R6ORC)

U.S. EPA, Region 6

1201 Elm Street, Suite 500

Dallas, TX 75270

vaughn.lorena@epa.gov

File Stamped Copy

Transmitted via Certified Mail: Mr. Mark Helmer and Ms. Jean Helmer

Helmer Oil Corp. P.O. Box 1325

Pawhuska, OK 74056

Electronic Copy:

Kristine Talbot

U.S. EPA, Region 6

1201 Elm Street, Suite 500

Dallas, TX 75270 talbot.kristine@epa.gov

Richard Winlock, Acting Superintendent Bureau of Indian Affairs, Osage Agency

P.O. Box 1539

Pawhuska, OK 74056 Richard.Winlock@bia.gov

Craig Walker, Environmental Supervisor

Osage Nation Department of Natural Resources

100 W. Main, Suite 304 Pawhuska, OK 74056

cmwalker@osagenation-nsn.gov

Dated: July 19, 2023 Signed: David Aguinaga

#### NOTICE OF SECURITIES AND EXCHANGE COMMISSION REGISTRANTS' DUTY TO DISCLOSE ENVIRONMENTAL LEGAL PROCEEDINGS

Securities and Exchange Commission regulations require companies registered with the SEC (e.g., publicly traded companies) to disclose, on at least a quarterly basis, the existence of certain administrative or judicial proceedings taken against them arising under Federal, State or local provisions that have the primary purpose of protecting the environment. Instruction 5 to Item 103 of the SEC's Regulation S-K (17 CFR 229.103) requires disclosure of these environmental legal proceedings. For those SEC registrants that use the SEC's "small business issuer" reporting system, Instructions 1-4 to Item 103 of the SEC's Regulation S-B (17 CFR 228.103) requires disclosure of these environmental legal proceedings.

If you are an SEC registrant, you have a duty to disclose the existence of pending or known to be contemplated environmental legal proceedings that meet any of the following criteria (17 CFR 229.103(5)(A)-(C)):

- A. Such proceeding is material to the business or financial condition of the registrant;
- B. Such proceeding involves primarily a claim for damages, or involves potential monetary sanctions, capital expenditures, deferred charges or charges to income and the amount involved, exclusive of interest and costs, exceeds 10 percent of the current assets of the registrant and its subsidiaries on a consolidated basis; or
- C. A governmental authority is a party to such proceeding and such proceeding involves potential monetary sanctions, unless the registrant reasonably believes that such proceeding will result in no monetary sanctions, or in monetary sanctions, exclusive of interest and costs, of less than \$100,000; provided, however, that such proceedings which are similar in nature may be grouped and described generically.

Specific information regarding the environmental legal proceedings that must be disclosed is set forth in Item 103 of Regulation S-K or, for registrants using the "small business issuer" reporting system, Item 103(a)-(b) of Regulation S-B. If disclosure is required, it must briefly describe the proceeding, "including the name of the court or agency in which the proceedings are pending, the date instituted, the principal parties thereto, a description of the factual basis alleged to underlie the proceedings and the relief sought."

You have been identified as a party to an environmental legal proceeding to which the United States government is, or was, a party. If you are an SEC registrant, this environmental legal proceeding may trigger, or may already have triggered, the disclosure obligation under the SEC regulations described above.

This notice is being provided to inform you of SEC registrants' duty to disclose any relevant environmental legal proceedings to the SEC. This notice does not create, modify or interpret any existing legal obligations, it is not intended to be an exhaustive description of the legally applicable requirements and it is not a substitute for regulations published in the Code of Federal Regulations. This notice has been issued to you for information purposes only. No determination of the applicability of this reporting requirement to your company has been made by any governmental entity. You should seek competent counsel in determining the applicability of these and other SEC requirements to the environmental legal proceeding at issue, as well as any other proceedings known to be contemplated by governmental authorities.

If you have any questions about the SEC's environmental disclosure requirements, please contact the Office of Chief Counsel in the SEC's Division of Corporation Finance. The phone number is (202) 942-2900.



### U.S. EPA Small Business Resources Information Sheet

The United States Environmental Protection Agency provides an array of resources to help small businesses understand and comply with federal and state environmental laws. In addition to helping small businesses understand their environmental obligations and improve compliance, these resources will also help such businesses find cost-effective ways to comply through pollution prevention techniques and innovative technologies.

#### Office of Small and Disadvantaged Business Utilization (OSDBU)

https://www.epa.gov/aboutepa/aboutoffice-small-and-disadvantagedbusiness-utilization-osdbu

EPA's OSBBU advocates and advances business, regulatory, and environmental compliance concerns of small and socio-economically disadvantaged businesses.

#### EPA's Asbestos Small Business Ombudsman (ASBO)

https://www.epa.gov/resources-smallbusinesses/asbestos-small-businessombudsman or 1-800-368-5888

The EPA ASBO serves as a conduit for small businesses to access EPA and facilitates communications between the small business community and the Agency.

#### Small Business Environmental Assistance Program

https://nationalsbeap.org

This program provides a "one-stop shop" for small businesses and assistance providers seeking information on a wide range of environmental topics and statespecific environmental compliance assistance resources.

#### EPA's Compliance Assistance Homepage

https://www.epa.gov/compliance

This page is a gateway to industry and statute-specific environmental resources, from extensive web-based information to hotlines and compliance assistance specialists.

#### **Compliance Assistance Centers**

https://www.complianceassistance.net

EPA-sponsored Compliance Assistance Centers provide the information you need, in a way that helps make sense of environmental regulations. Each Center addresses real world issues faced by a specific industry or government sector. They were developed in partnership with industry, universities and other federal and state agencies.

#### Agriculture

https://www.epa.gov/agriculture

#### Automotive Recycling

http://www.ecarcenter.org

Automotive Service and Repair https://ccar-greenlink.org/ or 1-888-GRN-LINK

# Combustion—Boilers, Generators, Incinerators, Wood Heaters

https://www.combustionportal.org/

#### Construction

http://www.cicacenter.org

#### Education

https://www.nacubo.org/

#### Healthcare

http://www.hercenter.org

#### **Local Government**

https://www.lgean.net/

#### Oil/ Natural Gas Energy Extraction

https://www.eciee.org/

#### **Paints and Coatings**

https://www.paintcenter.org/

#### **Ports**

https://www.portcompliance.org/

#### Surface Finishing

http://www.sterc.org/

#### Transportation

https://www.tercenter.org/

## U.S. Border Compliance and Import/Export Issues

https://www.bordercenter.org/

#### Veterinary Care

https://www.vetca.org/

# EPA Hotlines and Clearinghouses www.epa.gov/home/epa-hotlines

EPA sponsors many free hotlines and clearinghouses that provide convenient assistance regarding environmental requirements. Examples include:

# Clean Air Technology Center (CATC) Info-line

www.epa.gov/catc or 1-919-541-0800

# Superfund, TRI, EPCRA, RMP, and Oil Information Center

1-800-424-9346

# **EPA Imported Vehicles and Engines Public Helpline**

www.epa.gov/otaq/imports or 1-734-214-4100

# National Pesticide Information Center www.npic.orst.edu or 1-800-858-7378

National Response Center Hotline to report oil and hazardous substance spills - http://nrc.uscg.mil or 1-800-424-8802

#### Pollution Prevention Information Clearinghouse (PPIC) -

www.epa.gov/p2/pollution-preventionresources#ppic or 1-202-566-0799

#### Safe Drinking Water Hotline -

www.epa.gov/ground-water-and-drinkingwater/safe-drinking-water-hotline or 1-800-426-4791

# Toxic Substances Control Act (TSCA) Hotline

tsca-hotline@epa.gov or 1-202-554-1404

#### U.S. Small Business Resources

#### **Small Entity Compliance Guides**

https://www.epa.gov/reg-flex/small-entity-compliance-guides

EPA publishes a Small Entity Compliance Guide (SECG) for every rule for which the Agency has prepared a final regulatory flexibility analysis, in accordance with Section 604 of the Regulatory Flexibility Act (RFA).

#### **Regional Small Business Liaisons**

www.epa.gov/resources-small-businesses/epa-regionaloffice-small-business-liaisons

The U.S. Environmental Protection Agency (EPA) Regional Small Business Liaison (RSBL) is the primary regional contact and often the expert on small business assistance, advocacy, and outreach. The RSBL is the regional voice for the EPA Asbestos and Small Business Ombudsman (ASBO).

#### **State Resource Locators**

www.envcap.org/statetools

The Locators provide state-specific information on regulations and resources covering the major environmental laws.

# State Small Business Environmental Assistance Programs (SBEAPs)

https://nationalsbeap.org/states/list

State SBEAPs help small businesses and assistance providers understand environmental requirements and sustainable business practices through workshops, trainings and site visits.

#### **EPA's Tribal Portal**

https://www.epa.gov/tribal

The Portal helps users locate tribal-related information within EPA and other federal agencies.

#### **EPA Compliance Incentives**

EPA provides incentives for environmental compliance. By participating in compliance assistance programs or voluntarily disclosing and promptly correcting violations before an enforcement action has been initiated, businesses may be eligible for penalty waivers or reductions. EPA has several such policies that may apply to small businesses. More information is available at:

- EPA's Small Business Compliance Policy
- https://www.epa.gov/compliance/small-businesscompliance
- EPA's Audit Policy
   www.epa.gov/compliance/epas-audit-policy

#### Commenting on Federal Enforcement Actions and Compliance Activities

The Small Business Regulatory Enforcement Fairness Act (SBREFA) established a Small Business Administration (SBA) National Ombudsman and 10 Regional Fairness Boards to receive comments from small businesses about federal agency enforcement actions. If you believe that you fall within the SBA's definition of a small business (based on your North American Industry Classification System designation, number of employees or annual receipts, as defined at 13 C.F.R. 121.201; in most cases, this means a business with 500 or fewer employees), and wish to comment on federal enforcement and compliance activities, you can call the SBA National Ombudsman's toll-free number at 1-888-REG-FAIR (1-888-734-3247), or submit a comment https://www.sba.gov/about-sba/oversightat advocacy/office-national-ombudsman.

Every small business that is the subject of an enforcement or compliance action is entitled to comment on the Agency's actions without fear of retaliation. EPA employees are prohibited from using enforcement or any other means of retaliation against any member of the regulated community in response to comments made under SBREFA.

#### Your Duty to Comply

If you receive compliance assistance or submit a comment to the SBREFA Ombudsman or Regional Fairness Boards, you still have the duty to comply with the law, including providing timely responses to EPA information requests, administrative or civil complaints, other enforcement actions communications. The assistance information and comment processes do not give you any new rights or defenses in any enforcement action. These processes also do not affect EPA's obligation to protect public health or the environment under any of the environmental statutes it enforces, including the right to take emergency remedial or emergency response actions when appropriate. Those decisions will be based on the facts in each situation. The SBREFA Ombudsman and Fairness Boards do not participate in resolving EPA's enforcement actions. Also, remember that to preserve your rights, you need to comply with all rules governing the enforcement process.

EPA is disseminating this information to you without making a determination that your business or organization is a small business as defined by Section 222 of the Small Business Regulatory Enforcement Fairness Act or related provisions.