



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION III
1650 Arch Street
Philadelphia, Pennsylvania 19103-2029

CERTIFIED MAIL
RETURN RECEIPT REQUESTED
RECEIPT NO.

George S. Rozinski, Jr.
Mayor, City of Shamokin
Shamokin City Hall
47 East Lincoln Street
Shamokin, PA 17872

Albert Santor
President, Coal Township
805 West Lynn Street
Coal Township, PA 17866

Daniel Weaver, Director
Shamokin-Coal Township Joint Sewer Authority
114 Bridge Street
Shamokin, PA 17872

Re: Notice of Proposed Assessment of a Civil Penalty
EPA Docket No. CWA-03-2010-0283

Dear Sirs:

Enclosed please find an Administrative Penalty Complaint and Notice of Opportunity to Request a Hearing ("Complaint") issued to the Shamokin-Coal Township Joint Sewer Authority ("Respondent"), under the authority of Section 309(g) of the Clean Water Act ("Act"), 33 U.S.C. Section 1319(g). The Complaint alleges that Respondent has violated Section 301(a) of the Act, specifically, provisions of its Clean Water Act NPDES permit No. PA 0027324 dealing with its pretreatment program and proposes the assessment of a penalty in the amount of \$27,000. The violations alleged by the Director, Water Protection Division, United States Environmental Protection Agency, ("Complainant" or "EPA") are specifically set out in Section III of the Complaint.

This action is an important part of EPA's Chesapeake Bay Compliance Strategy to protect and improve the water quality of the Chesapeake Bay watershed because Respondent's wastewater treatment plant discharges to a stream that is part of the Bay watershed. As required by EPA regulations, EPA will be making the public aware of this enforcement action and other similar cases being taken at this time by EPA.

Unless Respondent elects to resolve the proceeding as set forth in the Complaint, an Answer must be filed within thirty (30) days of receipt of the Complaint in accordance with the "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders, and the Revocation, Termination or Suspension of Permits," 40 C.F.R. Part 22, a copy of which is enclosed. The Answer must respond specifically to each of the allegations in the Complaint. Failure to respond to this Complaint and Notice with specific answers within the thirty (30) days will constitute an admission of the allegations made. Failure to Answer may result in the entry of a Default Order imposing the proposed penalties without further proceedings.

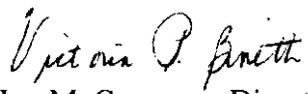
Respondent has the right to request a hearing to contest any matter set forth in the Complaint. Such request must be included with your Answer to this Complaint. Whether or not you request a hearing, you may request an informal settlement conference to discuss resolution of this case. A request for a settlement conference may be included in your Answer or you may contact the attorney assigned to this case:

Ms. Deane Bartlett
Senior Asst. Regional Counsel (3RC20)
U.S. Environmental Protection Agency, Region III
1650 Arch Street
Philadelphia, PA 19103-2029
215/814-2667

Please note that requesting a settlement conference does not affect in any way the obligation to file an Answer within thirty (30) days.

Finally, to help you determine whether Respondent is a "small business" under the Small Business Regulatory Enforcement Fairness Act ("SBREFA"), enclosed is a copy of the SBREFA Fact Sheet. This Fact Sheet provides information on contacting the SBREFA Ombudsman to comment on federal enforcement and compliance activities and also provides information on compliance assistance. As noted in the Fact Sheet, any decision to participate in such a program or to seek compliance assistance does not relieve you of your obligation to respond in a timely manner to an EPA request or other enforcement action, create any new rights or defenses under law and will not affect EPA's decision to pursue this enforcement action. To preserve your legal rights, you must comply with all the rules governing the administrative enforcement process. The Ombudsman and fairness boards do not participate in the resolution of EPA's enforcement actions.

Sincerely,


Jon M. Capacasa, Director
Water Protection Division

Enclosures

4. Section 301(a) of the Act, 33 U.S.C. § 1311(a), prohibits the discharge of any pollutant by any person from a point source into waters of the United States except in compliance with a permit issued pursuant to the National Pollutant Discharge Elimination System (“NPDES”) program under Section 402 of the Act, 33 U.S.C. § 1342, and 40 C.F.R. Part 122, or other specific authorization.
5. Section 502(5) of the Act, 33 U.S.C. § 1362(5), defines “person as “ an individual, corporation, partnership, association, State, municipality, commission, or political subdivision of a State or any interstate body.”
6. Section 502(6) of the Act, 33 U.S.C. § 1362(6), defines “pollutant” to include, inter alia, sewage, sewage sludge, biological materials and industrial, municipal and agricultural waste.
7. Section 502(12) of the Act, 33 U.S.C. § 1362(12) defines “discharge of a pollutant” to include any addition of any pollutant to navigable waters from any point source.
8. Section 502(14) of the Act, 33 U.S.C. § 1362(14) defines “point source” as “any discernible, confined and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit, well [or] discrete fissure...”

II. FINDINGS OF FACT

9. Respondent is a “person” within the meaning of Section 502(5) of the Act, 33 U.S.C. § 1362(5).
10. Pursuant to Section 402 of the Act, 33 U.S.C. § 1342, the Pennsylvania Department of Environmental Protection (“PADEP” or “DEP”) issued to Respondent an NPDES Permit No. PA0027324 (the “Permit”), on January 25, 2008, effective February 1, 2008, for the discharge of pollutants from the wastewater treatment plant (“WWTP”) located in Rapho Township, Northumberland County, Pennsylvania, which discharges pollutants into the Shamokin Creek, Coal Run, Carbon Run, Furnace Run and Quaker Run.
11. DEP issued Permit Amendment #2 to Respondent on August 29, 2008, amending Part C. Section V. D. of the Permit, “Headworks Analysis.” The amended Permit is set to expire on January 31, 2013.
12. The Shamokin Creek, Coal Run, Carbon Run, Furnace Run and Quaker Run are each a navigable water, and hence a “water of the United States” as set forth in Section 502(7) of the Act, 33 U.S.C. § 1362(7).

III. FINDINGS OF VIOLATION

Count I – Failure To Submit Reevaluation of Local Limits

13. Part C. Section V. D. of the amended Permit requires the Respondent, in pertinent part, to “submit to EPA and DEP a reevaluation of its local limits based on a headworks analysis of its treatment plant within one year of permit Amendment #2 issuance.”
14. Respondent’s reevaluation of its local limits based on a headworks analysis of its WWTP was due by August 29, 2009, which is one year from the date of Permit Amendment #2 issuance on August 29, 2008.
15. By letter dated May 4, 2009, EPA provided written comments to Respondent on Respondent’s 2008 Annual Report. The report is required by 40 C.F.R. §403.12 (i). In EPA’s letter, EPA stated that “the amended NPDES Permit issued by PADEP on August 29, 2008 reinstated the requirement for a local limits reevaluation to be submitted within one (1) year from the amendment issuance date.”
16. As of the date of this Complaint, Respondent has not submitted to EPA and DEP the required reevaluation of its local limits.
17. Respondent’s failure to submit this reevaluation of its local limits as required is a violation of Part C. Section V. D. of the Permit, and Section 301 of the Act, 33 U.S.C. § 1311.
18. Under Section 309(g)(2)(A) of the Act, 33 U.S.C. § 1319(g)(2)(A), and the Federal Civil Penalties Inflation Adjustment Act of 1990, as amended by the Debt Collection Improvement Act of 1996, and the subsequent Civil Monetary Penalty Inflation Adjustment Rule, 40 C.F.R. Part 19, violations of the Act, such as these, which occurred subsequent to January 12, 2009 subject the violator to civil penalties in an amount not to exceed \$16,000 per violation.

Count II – Failure To Submit Sampling Plan

19. Part C. Section V. D. of the amended Permit also requires, in pertinent part that: “The list of pollutants to be evaluated, as well as a sampling plan for collection of necessary data, shall be submitted to the Department and EPA within 3 months of the Permit Amendment #2 date.”
20. Respondent’s sampling plan for collection of necessary data was due by November 29, 2008, three months from the August 29, 2008 date of Permit Amendment #2 issuance.
21. By letter dated May 4, 2009, EPA provided Respondent with comments on Respondent’s 2008 Annual Report. The report is required by 40 C.F.R. §403.12 (i). EPA’s letter stated that “the amended NPDES Permit issued by PADEP on August 29, 2008 reinstated the requirement for a local limits reevaluation to be submitted within one (1) year from the

amendment issuance date. Part of the requirement was to submit a Headworks Analysis Sampling Plan within 3 months of the issuance date, or by November 29, 2008. No Plan has yet been received.”

22. Respondent’s failure to submit a sampling plan for collection of necessary data to conduct a reevaluation of local limits violates Part C. Section V. D. of the Permit, and Section 301 of the Act, 33 U.S.C. § 1311.
23. Under Section 309(g)(2)(A) of the Act, 33 U.S.C. § 1319(g)(2)(A), and the Federal Civil Penalties Inflation Adjustment Act of 1990, as amended by the Debt Collection Improvement Act of 1996, and the subsequent Civil Monetary Penalty Inflation Adjustment Rule, 40 C.F.R. Part 19, violations of the Act, such as these, which occurred between March 15, 2004 and January 12, 2009 subject the violator to civil penalties in an amount not to exceed \$11,000 per violation.

IV. PROPOSED CIVIL PENALTY

24. Based upon the foregoing allegations, and pursuant to the authority of Section 309(g)(2)(A) of the Act, 33 U.S.C. § 1319(g)(2)(A), Complainant hereby proposes to issue a Final Order Assessing Administrative Penalties to the Respondent in the amount of **twenty-seven thousand dollars (\$27,000.00)**. This does not constitute a “demand” as that term is defined in the Equal Access to Justice Act, 28 U.S.C. § 2412.
25. The proposed penalty was determined after taking into account the nature, circumstances, extent and gravity of the violation, Respondent’s prior compliance history, Respondent’s ability to pay, the degree of culpability for the cited violations, and any economic benefit or savings to Respondent because of the violations, all of which are factors identified at Section 309(g)(3) of the Clean Water Act, 33 U.S.C. § 1319(g)(3). In addition, to the extent that facts or circumstances unknown to Complainant at the time of issuance of this Complaint become known after issuance of this Complaint, such facts or circumstances may also be considered as a basis for adjusting the proposed administrative penalty.
26. The Regional Administrator or his delegatee may issue a Final Order Assessing Administrative Penalties after thirty (30) days and without further proceedings following Respondent’s receipt of this Complaint, unless Respondent, within that time, either pays the penalty or responds to the allegations in the Complaint according to the terms of Section V, below.
27. Neither assessment nor payment of an administrative penalty pursuant to Section 309 of the Act, 33 U.S.C. § 1319, shall affect Respondent’s continuing obligation to comply with the Act, any other federal or state laws and with any separate Compliance Order issued under Section 309(a) of the Act, 33 U.S.C. § 1319(a), for the violations alleged herein.

**V. ANSWER TO COMPLAINT AND
OPPORTUNITY TO REQUEST HEARING**

28. Respondent must file an Answer to this Complaint; failure to file an Answer may result in entry of a Default Judgment against Respondent.
29. Upon issuance of a Default Judgment, the civil penalty proposed herein shall become due and payable.
30. Respondent's failure to fully pay the entire penalty, assessed by the Default Order, by the due date may result in a civil action to collect the assessed penalty, plus interest, attorneys' fees, costs, and an additional quarterly nonpayment penalty pursuant to Section 309(g)(9) of the Act, 33 U.S.C. § 1319(g)(9).
31. In addition, the Default Penalty is subject to the provisions relating to imposition of interest, penalty and handling charges set forth in the Federal Claims Collection Act at the rate established by the Secretary of the Treasury pursuant to 31 U.S.C. § 3717.
32. Any Answer must clearly and directly admit, deny, and/or explain each of the factual allegations contained in the Complaint with respect to which the Respondent has any knowledge, or clearly and directly state that the Respondent has no knowledge as to particular factual allegations in the Complaint.
33. The Answer shall also state the following:
 - a. the specific factual and legal circumstances or arguments which are alleged to constitute any grounds of defense;
 - b. the specific facts that Respondent disputes;
 - c. Respondent's basis for opposing the proposed penalty; and
 - d. whether Respondent requests a hearing.

Failure to admit, deny or explain any of the factual allegations in the Complaint constitutes admission of such allegations.

34. Pursuant to Section 309(g)(2)(A) of the Act, 33 U.S.C. § 1319(g)(2)(A), Respondent may request a hearing on the proposed civil penalty within thirty (30) days of receiving this Complaint.
35. At the hearing, Respondent may contest any material fact contained in the Findings listed in Sections II and III, above, and the appropriateness of the amount of the proposed civil penalty in Section IV, above.

36. The procedures for hearings are governed by the *Consolidated Rules*.
37. Any Answer to this Complaint and any Request for Hearing must be filed within thirty (30) days of receiving this Complaint with the following:

Regional Hearing Clerk (3RC00)
U.S. Environmental Protection Agency, Region III
1650 Arch Street
Philadelphia, PA 19103-2029

38. Copies of any Answer and any Request for Hearing, along with any and all other documents filed in this action, shall also be sent to the following:

Ms. Deane H. Bartlett
Senior Assistant Regional Counsel (3RC20)
U.S. Environmental Protection Agency, Region III
1650 Arch Street
Philadelphia, PA 19103-2029

VI. SETTLEMENT CONFERENCE

39. EPA encourages settlement of proceedings at any time after issuance of a Complaint if such settlement is consistent with the provisions and objectives of the Act.
40. Whether or not a hearing is requested, Respondent may request a settlement conference with Complainant to discuss the allegations of the Complaint and the amount of the proposed civil penalty. **However, a request for a settlement conference does not relieve the Respondent of the responsibility to file a timely Answer to the Complaint.**
41. In the event settlement is reached, its terms shall be expressed in a written Consent Agreement prepared by Complainant, signed by the parties, and incorporated into a Final Order signed by the Regional Administrator or his delegate.
42. The execution of such a Consent Agreement shall constitute a waiver of Respondent's right to contest the allegations of the Complaint or to appeal the Final Order accompanying the Consent Agreement.
43. If you wish to arrange a settlement conference, or if you have any questions related to this proceeding, please contact Ms. Deane Bartlett, Assistant Regional Counsel, U.S. Environmental Protection Agency, Region III, at (215) 814-2776 before the expiration of the thirty (30) day period following your receipt of this Complaint.
44. If you are represented by legal counsel, you must have your counsel contact Ms. Bartlett on your behalf.

45. Once again, a request for a settlement conference does not relieve the Respondent of the responsibility to file an Answer within thirty (30) days following Respondent's receipt of this Complaint.

VII. QUICK RESOLUTION

46. In accordance with 40 C.F.R. § 22.18(a), and subject to the limitations in 40 C.F.R. § 22.45, Respondent may resolve this proceeding at any time by paying the specific penalty proposed in this Complaint.
47. If Respondent pays the specific penalty proposed in this Complaint within thirty (30) days of receipt of this Complaint, then pursuant to 40 C.F.R. § 22.18(a)(1), no Answer need be filed.
48. If Respondent wishes to resolve this proceeding by paying the penalty proposed in this Complaint instead of filing an Answer, but needs additional time (more than thirty (30) days) to pay the penalty, then pursuant to 40 C.F.R. § 22.18(a)(2), Respondent may file a written statement with the Regional Hearing Clerk within thirty (30) days of receiving this Complaint stating that Respondent agrees to pay the proposed penalty in accordance with 40 C.F.R. § 22.18(a)(1) but needs additional time in which to do so.
49. Such written statement need not contain any response to, or admission of, the allegations in the Complaint.
50. Such statement shall be filed with the:

Regional Hearing Clerk (3RC00)
U.S. EPA, Region III
1650 Arch Street
Philadelphia, Pennsylvania 19103-2029

and a copy shall be provided to:

Ms. Deane Bartlett (3RC20)
Senior Asst. Regional Counsel
U.S. EPA, Region III
1650 Arch Street
Philadelphia, PA 19103-2029.

Upon filing such a written statement, Respondent will receive an additional thirty (30) days, for a total of sixty (60) days from the date of receiving this Complaint, in which to pay the full amount of the proposed penalty.

51. **Failure to pay in full the proposed penalty within thirty (30) days of receipt of this Complaint, or within sixty (60) days of receipt of this Complaint should Respondent**

file a written statement with the Regional Hearing Clerk pursuant to 40 C.F.R. § 22.18(a)(2), may subject the Respondent to default pursuant to 40 C.F.R. § 22.17.

52. Payment of the penalty shall be made by one of the following methods and shall reference Respondent's name and address and the Docket Number of this action Docket No. CWA – 03-2010-0283:

a. Via certified check or cashier's check drawn on a bank with branches in the United States, made payable to "United States Treasury."

i. If sent via first-class mail, to:

U.S. Environmental Protection Agency
Fines & Penalties
Cincinnati Finance Center
P. O. Box 979077
St. Louis, MO 63197-9000
Contact: Eric Volck 513-487-2105

ii. If sent via UPS, Federal Express, or Overnight Mail, to:

U.S. Bank
Government Lockbox 979077
U.S. EPA, Fines & Penalties
1005 Convention Plaza
Mail Station SL-MO-C2-GL
St. Louis, MO 63101
Contact: 314-418-1028

b. Via certified check or cashier's check in any currency drawn on a bank with no branches in the United States, made payable to "United States Treasury" and addressed for delivery to:

Cincinnati Finance
U.S. EPA, MS-NWD
26 W. M.L. King Drive
Cincinnati, OH 45268-0001

c. Via wire transfer, sent to:

Federal Reserve Bank of New York
ABA: 021030004
Account Number: 68010727
SWIFT address: FRNYUS33
33 Liberty Street
New York, NY 10045

Field Tag 4200 of the Fedwire message should read "D 68010727
Environmental Protection Agency"

- d. Via electronic payment made through the ACH (Automated Clearing House), also known as Remittance Express (REX), directed to:

US Treasury REX/Cashlink ACH Receiver
ABA: 051036706
Account Number: 310006, Environmental Protection Agency
CTX Format Transaction Code 22 – Checking

Physical location of U.S. Treasury facility:
5700 Rivertech Court
Riverdale, MD 20737

Finance Center Contacts:
John Schmid: 202-874-7026, or
REX: 866-234-5681

- e. Via online payment option:

<https://www.pay.gov/paygov>

Enter sfo 1.1 in the search field. Open and complete the form.

53. These payment instructions are also available online at
http://www.epa.gov/ocfo/finservices/make_a_payment.htm

54. At the same time payment is made, copies of the check and/or proof of payment via wire transfer or ACH shall be mailed to:

Regional Hearing Clerk (3RC00)
U.S. EPA, Region III
1650 Arch Street
Philadelphia, PA 19103-2029

and to:

Ms. Deane H. Bartlett (3RC20)
Senior Asst. Regional Counsel
U.S. EPA, Region III
1650 Arch Street
Philadelphia, PA 19103-2029.

55. Upon receipt of payment in full, in accordance with 40 C.F.R. § 22.18(a)(3), the Regional Judicial Officer or Regional Administrator shall issue a final order. Payment of the penalty by Respondent shall constitute a waiver of Respondent's rights to contest the allegations and to appeal the final order.

VIII. PUBLIC PARTICIPATION

56. EPA is obligated, pursuant to Section 309(g)(4)(A) of the Act, 33 U.S.C. § 1319(g)(4)(A), to give members of the public notice of and an opportunity to comment on this proposed penalty assessment.
57. If Respondent requests a hearing on this proposed penalty assessment, members of the public who submitted timely comments on this proposed penalty assessment will have a right under Section 309(g)(4)(B) of the Act, 33 U.S.C. § 1319(g)(4)(B), to not only be notified of the hearing but also to be heard and to present evidence at the hearing on the appropriateness of this proposed penalty assessment.
58. If Respondent does not request a hearing, EPA may issue a Final Order Assessing Administrative Penalties, in which case those members of the public who submitted timely comments on this proposed penalty assessment will have an additional thirty (30) days to petition EPA to set aside the Final Order Assessing Administrative Penalties and to hold a hearing thereon. 33 U.S.C. § 1319(g)(4)(C). EPA will grant the petition and will hold a hearing if the petitioner's evidence is material and was not considered by EPA in the issuance of the Final Order Assessing Administrative Penalties.

Date: 6/30/2010

Victoria P. Smith
for Jon M. Capacasa, Director
Water Protection Division

**NOTICE OF INTENT TO ASSESS
ADMINISTRATIVE PENALTY
AND
OPPORTUNITY FOR PUBLIC COMMENT**
U.S. ENVIRONMENTAL PROTECTION AGENCY--REGION III
1650 Arch Street
Philadelphia, Pennsylvania 19103

Date of Notice: [] 6-30-10

Comment Period: Thirty (30) days from date of publication of notice

Action: Notice of Proposed Assessment of Clean Water Act Section 309(g) Class I Penalty and Opportunity to Comment

NOTICE. The U.S. Environmental Protection Agency, Region III ("EPA" or "Complainant") is hereby giving notice that it has issued an Administrative Penalty Complaint to Shamokin-Coal Township Joint Sewer Authority, 114 Bridge Street, Shamokin, Pennsylvania, 17872 ("Respondent") and notice of its intent to assess administrative penalties of twenty seven thousand dollars (\$27,000.00) under Section 309(g) of the Clean Water Act, 33 U.S.C. § 1319(g) for violation of Respondent's NPDES permit No. PA0027324 issued under the Clean Water Act. The following further identifies the case and should be included in any written comments submitted:

Name of Case: Shamokin-Coal Township Joint Sewer Authority

Docket Number: CWA-03-2010-0283

Date Filed with Regional Hearing Clerk: [] 6-30-10

OPPORTUNITY FOR COMMENT. Section 309(g) of the Act, 33 U.S.C. § 1319(g) requires that interested persons be given notice of the proposed penalty and a reasonable opportunity to comment. Procedures by which the public may submit written comments or participate in the proceedings are described in the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders, and the Revocation, Termination or Suspension of Permits*, (Consolidated Rules), 40 C.F.R. Part 22. The deadline for submission of written public comments is thirty (30) days after issuance of this public notice. Comments should be made to:

Regional Hearing Clerk (3RC00)
U.S. EPA, Region III
1650 Arch Street
Philadelphia, PA 19103-2029

If Respondent requests a hearing within thirty (30) days of receiving the Administrative Complaint, those submitting written comments in response to this Notice will be advised of the time and date of the hearing and may appear to present evidence on the appropriateness of the proposed penalty.

If Respondent does not request a hearing within thirty (30) days of receiving the Administrative Complaint, should EPA issue a Final Order Assessing Administrative Penalties, those members of the public who submitted timely comments on this proposed penalty assessment will have an additional thirty (30) days to petition EPA to set aside the Final Order Assessing Administrative Penalties and to hold a hearing thereon.

FOR FURTHER INFORMATION. Interested parties may contact the following EPA representatives to learn more about this action:

Mr. Mark Zolandz (3WP42)
U.S. Environmental Protection
Agency--Region III
Environmental Scientist
1650 Arch Street
Philadelphia, PA 19103-2029
215/814-2319

Ms. Deane Bartlett (3RC20)
U.S. Environmental Protection
Agency--Region III
Senior Assistant Regional Counsel
1650 Arch Street
Philadelphia, PA 19103-2029
215/814-2776

CERTIFICATE OF SERVICE

I certify that the enclosed Administrative Penalty Complaint with Notice of Opportunity to Request Hearing was delivered to the following persons:

Delivery by Certified Mail Return Receipt Requested:

George S. Rozinskie, Jr.
Mayor, City of Shamokin
Shamokin City Hall
47 East Lincoln Street
Shamokin, PA 17872

-and-

Daniel Weaver, Director
Shamokin-Coal Township Joint Sewer Authority
114 Bridge Street
Shamokin, PA 17872

-and-

Albert Santor
President, Coal Township
805 West Lynn Street
Coal Township, PA 17866

and

Delivery by hand (original and one copy):

Regional Hearing Clerk (3RC00)
U.S. Environmental Protection Agency, Region III
1650 Arch Street
Philadelphia, PA 19103-2029

Date: 6-30-10

Ms. Bettina Dunn

Ms. Bettina Dunn
Paralegal, Office of Regional Counsel
US EPA Region III