



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 2  
290 BROADWAY  
NEW YORK, NY 10007-1866

JUN 25 2008

CERTIFIED MAIL--  
RETURN RECEIPT REQUESTED

Mr. Clinton R. Brown, CFO & Controller  
F. W. Winter Inc. & Co.  
Delaware Avenue and Elm Street  
Camden, New Jersey 08102

Re: In the Matter of F. W. Winter Inc. & Co.  
Docket No. EPCRA-02-2008-4107

U.S. ENVIRONMENTAL  
PROTECTION AGENCY-REG. II  
2008 JUL -1 AM 7:59  
REGIONAL HEARING  
CLERK

Dear Mr. Brown:

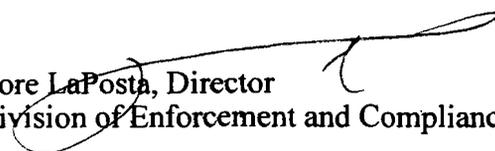
Enclosed is the Complaint and Notice of Opportunity For Hearing in the above referenced proceeding. This Complaint alleges violations of Title III, Emergency Planning and Community Right-To-Know Act (EPCRA), Section 313 and regulations promulgated pursuant to EPCRA set forth at 40 C.F.R. Part 372.

It is the intention of the United States Environmental Protection Agency (USEPA) to seek resolution of this Complaint in an equitable and mutually agreeable manner. As outlined in the Complaint, the Agency encourages the use of an informal conference to provide an opportunity for settlement discussions. You have been given ninety (90) days rather than the customary thirty (30) days to file an Answer to this Complaint. If you wish to discuss settlement, please do not file your Answer before a representative of the Division of Enforcement and Compliance Assistance (DECA) has contacted you to discuss the scheduling of an informal conference. Filing an Answer before discussions are held or at any point within these ninety days will result in referral of your case to the Office of Regional Counsel.

I have enclosed copies of the Consolidated Rules of Practice (40 C.F.R. Part 22) and the appropriate Penalty Policy referenced in the Complaint. Also enclosed is a copy of the EPA Supplemental Environmental Projects Policy (SEP) for your consideration and a Notice of Securities and Exchange Commission Registrants' Duty to Disclose Environmental Legal Proceedings. The Agency encourages the use of SEPs where appropriate, as part of the settlement.

A DECA representative will contact you shortly to discuss the possibility of scheduling an informal conference. If you have any questions regarding the Complaint or the settlement process, you or your staff should feel free to contact Ms. Mary Ann Kowalski at (732) 906-6815.

Sincerely,

  
Dore LaPosta, Director  
Division of Enforcement and Compliance Assistance

Enclosures

cc: William H. Perry, Director of Operations, F. W. Winter Inc. & Co.  
Andrew Oppermann, New Jersey Department of Environmental Protection

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 2

-----X  
In the Matter of :  
F. W. WINTER INC. & CO. : **COMPLAINT AND NOTICE OF**  
Respondent. : **OPPORTUNITY FOR HEARING**  
Proceeding under Section 325(c) :  
of Title III of the Superfund :  
Amendments and Reauthorization Act. :  
-----X

Docket No. **EPCRA-02-2008-4107**

U.S. ENVIRONMENTAL  
PROTECTION AGENCY-REG. II  
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**COMPLAINT**

Complainant, as and for her Complaint against Respondent, hereby alleges:

1. This civil administrative action is instituted pursuant to Section 325(c) of Title III of the Superfund Amendments and Reauthorization Act (42 U.S.C. §11001 et seq.) which is also known as the Emergency Planning and Community Right-to-Know Act of 1986 (hereinafter, "EPCRA").
2. The Complainant, Dore LaPosta, Director, Division of Enforcement and Compliance Assistance, United States Environmental Protection Agency ("EPA"), Region 2, has been duly delegated the authority to institute this action.
3. Respondent is F. W. Winter Inc. & Co. (TRI Facility ID No.: 08102FWWNTDELAW).
4. Respondent maintains a facility that is the subject of this complaint at Delaware Avenue and Elm Street, Camden, New Jersey 08102 (hereinafter, "Respondent's facility").
5. Pursuant to Sections 313 and 328 of EPCRA, 42 U.S.C. §§11023 and 11048, respectively, EPA promulgated the Toxic Chemical Release Reporting: Community Right-to-Know Rule (40 C.F.R. Part 372).

6. Under Section 313 of EPCRA and 40 C.F.R. §372.22, owners or operators of a facility subject to the requirements of Section 313(b) are required to submit annually, no later than July 1 of each year, a Toxic Chemical Release Inventory Reporting Form R, EPA Form 9350-1 (hereinafter, "Form R"), for each toxic chemical listed under 40 C.F.R. §372.65 and/or 40 C.F.R. §372.28 that was manufactured, imported, processed, or otherwise used during the preceding calendar year in quantities exceeding the established toxic chemical thresholds. The completed and correct Form R is required to be submitted to the Regional Administrator of the EPA and to the State in which the subject facility is located.

7. As an alternative to the requirements set forth above, pursuant to Section 313(f)(2) of EPCRA (42 U.S.C. §11023(f)(2)), and 40 C.F.R. §372.27, owners or operators of a facility subject to the requirements of Section 313(b), with respect to the manufacture, process or otherwise use of a toxic chemical may apply an alternate threshold of one million (1,000,000) pounds per year to that chemical if the conditions set forth in 40 C.F.R. §372.27(a) are met. If the aforementioned alternate threshold for a specific toxic chemical is applicable, such owners or operators, in lieu of filing a Form R therefore, may submit an "Alternate Threshold Certification Statement" (Form A) (see 71 Fed. Reg. 76944; December 22, 2006) pursuant to 40 C.F.R. §372.27(b). Pursuant to 40 C.F.R. §372.27(e)(3), EPA has excluded the Persistent Bioaccumulative Toxic Chemical (PBT) dioxin and dioxin-like compounds from eligibility for the Alternate Thresholds described in 40 C.F.R. §372.27(a).

8. This Complaint serves notice that Complainant has reason to believe that Respondent failed to submit timely, complete and correct Toxic Chemical Release Inventory Reporting Form R reports as required by Section 313 of EPCRA (42 U.S.C. §11023), and the Federal regulations that set out in greater detail the Section 313 reporting requirements codified at 40 C.F.R. Part 372.

9. Respondent is a "person" within the meaning of Section 329(7) of EPCRA (42 U.S.C. §11049(7)).

10. Respondent is an owner of a "facility" as that term is defined by Section 329(4) of EPCRA (42 U.S.C. §11049(4)), and by 40 C.F.R. §372.3.

11. Respondent is an operator of a "facility" as that term is defined by Section 329(4) of EPCRA (42 U.S.C. §11049(4)), and by 40 C.F.R. §372.3.

12. Respondent's facility has 10 or more "full time employees" as that term is defined by 40 C.F.R. §372.3.

13. Respondent's facility is in the North American Industry Classification System (NAICS) Code 331221.

14. Respondent's facility is subject to the requirements of EPCRA, Section 313(b) (42 U.S.C. §11023(b)), and 40 C.F.R. §372.22.

15. On or about March 6, 2008, authorized representatives of EPA conducted an inspection at Respondent's Camden, New Jersey facility to determine whether the facility was in compliance with the EPCRA Section 313 Toxic Chemical Release Reporting requirements.

### COUNT 1

16. Complainant realleges each allegation contained in Paragraphs "1" through "15" with the same force and effect as if fully set forth herein.

17. Respondent manufactured (as defined in 40 C.F.R. §372.3) approximately 8,343,136 pounds of chromium compounds in calendar year 2006.

18. Chromium compounds are a listed category under 40 C.F.R. §372.65.

19. The established threshold amount for reporting a chemical manufactured was 25,000 pounds for the 2006 calendar year. [40 C.F.R. §372.25(a)]

20. Chromium compounds were manufactured by Respondent in quantities exceeding ten times the established threshold for reporting during the calendar year 2006. [40 C.F.R. §372.25]

21. Respondent was required to submit by July 1, 2007 a complete and correct Form R for chromium compounds for the calendar year 2006 to the Administrator of EPA and to the State of New Jersey.

22. Respondent submitted the required Form R for chromium compounds for calendar year 2006 by TRI-MEweb. The epacdxnode certification date is April 7, 2008. The Form R was 281 days late.

23. Respondent failed to submit to the Administrator and to the State of New Jersey, in a timely manner, a complete and correct Form R for chromium compounds for calendar year 2006.

24. Respondent's failure to submit in a timely manner a complete and correct Form R for the above-described toxic chemical constitutes a failure to comply with Section 313 of EPCRA (42 U.S.C. §11023), and with 40 C.F.R. §372.30.

#### **COUNT 2**

25. Complainant realleges each allegation contained in Paragraphs "1" through "15" with the same force and effect as if fully set forth herein.

26. Respondent manufactured (as defined in 40 C.F.R. §372.3) approximately 115,422 pounds of vanadium compounds in calendar year 2006.

27. Vanadium compounds are listed under 40 C.F.R. §372.65.

28. The established threshold amount for reporting a chemical manufactured was 25,000 pounds for the 2006 calendar year. [40 C.F.R. §372.25(a)]

29. Vanadium compounds were manufactured by Respondent in quantities exceeding the established threshold for reporting during calendar year 2006 (40 C.F.R. §372.25).

30. Respondent was required to submit by July 1, 2007 a complete and correct Form R for vanadium for calendar year 2006 to the Administrator of EPA and to the State of New Jersey.

31. Respondent submitted the required Form R for vanadium compounds for calendar year 2006 by TRI-MEweb. The epacdxnode certification date is April 7, 2008. The Form R was 281 days late.

32. Respondent failed to submit to the Administrator and to the State of New Jersey, in a timely manner, a complete and correct Form R for vanadium compounds for calendar year 2006.

33. Respondent's failure to submit in a timely manner a complete and correct Form R for the above-described toxic chemical constitutes a failure to comply with Section 313 of EPCRA (42 U.S.C. §11023), and with 40 C.F.R. §372.30.

#### **PROPOSED CIVIL PENALTY**

The proposed civil penalty has been determined in accordance with Section 325(c) of EPCRA (42 U.S.C. §11045(c)), which authorizes the assessment of a civil penalty of up to \$25,000 per day for each violation of Section 313 of EPCRA 42 U.S.C. §11023. As per the Civil

Monetary Penalty Inflation Adjustment Final Rule dated December 31, 1996, effective January 30, 1997, any violation may be assessed up to \$27,500 for each violation after that effective date [61 Fed. Reg. 69359 (1996)]. On February 13, 2003 (69 Fed. Reg. 7121), effective March 15, 2004, the Monetary Penalty Inflation Adjustment Final Rule was updated to allow the assessment of civil penalties up to a statutory maximum penalty of \$32,500 for each violation of Section 313 of EPCRA.

To develop the proposed penalty in this Complaint, Complainant has taken into account the particular facts and circumstances of this case, to the extent known at the time, with specific reference to EPA's "Enforcement Response Policy for Section 313 of EPCRA" dated August 10, 1992 and amended April 12, 2001. This policy provides a rational, consistent and equitable calculation methodology for penalties in particular cases. In calculating a proposed penalty pursuant to this policy, EPA takes into account the gravity of the violations, as well as certain factors such as a violator's history of prior such violations and its ability to pay.

The Complainant proposes, subject to receipt and evaluation of further relevant information that Respondent be assessed the following civil penalties for the violations alleged in the Complaint:

COUNT 1 - Failure to submit a Toxic Chemical	
Release Inventory Reporting Form R for chromium compounds for reporting year 2006 in a timely manner.	\$ 18,619
COUNT 2 - Failure to submit a Toxic Chemical	
Release Inventory Reporting Form R for vanadium compounds for reporting year 2006 in a timely manner.	<u>\$ 5,247</u>
TOTAL PROPOSED PENALTY:	\$ 23,866
<b>*TOTAL PROPOSED PENALTY (ROUNDED):</b>	<b>\$ 23,900</b>

\*In accordance with Agency policies regarding modifications to the relevant penalty policies, the total gravity-based penalty amount is rounded to the nearest unit of 100 dollars.

**PROCEDURES GOVERNING THIS ADMINISTRATIVE LITIGATION**

The rules of procedure governing this civil administrative litigation have been set forth in 64 Fed. Reg. 40138 (July 23, 1999), entitled, "Consolidated Rules of Practice Governing the Administrative Assessments of Civil Penalties, Etc.", and which are to be codified at 40 C.F.R.

Part 22. A copy of these rules accompanies this "Complaint, Compliance Order and Notice of Opportunity for Hearing" (hereinafter referred to as the "Complaint").

A. Answering the Complaint

Where Respondent intends to contest any material fact upon which the Complaint is based, to contend that the proposed penalty is inappropriate or to contend that Respondent is entitled to judgment as a matter of law, Respondent must file with the Regional Hearing Clerk of EPA, Region 2, both an original and one copy of a written Answer to the Complaint.

[40 C.F.R. §22.15(a)] While that provision requires that an Answer must be filed within 30 days after service of a Complaint, EPA, Region 2, has administratively extended the deadline for such filing in this proceeding, and Respondent's Answer accordingly must be filed within 90 days of service of the Complaint. The address of the Regional Hearing Clerk of EPA, Region 2, is:

Ms. Karen Maples, Regional Hearing Clerk  
Office of the Regional Hearing Clerk  
U.S. Environmental Protection Agency -Region 2  
290 Broadway, 16th Floor (1631)  
New York, New York 10007-1866

Respondent shall also then serve one copy of the Answer to the Complaint upon Complainant and any other party to the action. [40 C.F.R. §22.15(a)]

Respondent's Answer to the Complaint must clearly and directly admit, deny, or explain each of the factual allegations that are contained in the Complaint and with regard to which Respondent has any knowledge. [40 C.F.R. §22.15(b)] Where Respondent lacks knowledge of a particular factual allegation and so states in its Answer, the allegation is deemed denied. [40 C.F.R. §22.15(b)] The Answer shall also set forth: (1) the circumstances or arguments that are alleged to constitute the grounds of defense, (2) the facts that Respondent disputes (and thus intends to place at issue in the proceeding) and (3) whether Respondent requests a hearing. [40 C.F.R. §22.15(b)]

Respondent's failure affirmatively to raise in the Answer facts that constitute or that might constitute the grounds of its defense may preclude Respondent, at a subsequent stage in this proceeding, from raising such facts and/or from having such facts admitted into evidence at a hearing.

### B. Opportunity To Request A Hearing

If requested by Respondent in its answer, a hearing upon the issues raised by the Complaint and Answer may be held. [40 C.F.R. §22.15(c)] If, however, Respondent does not request a hearing, the Presiding Officer (as defined in 40 C.F.R. §22.3) may hold a hearing if the Answer raises issues appropriate for adjudication. [40 C.F.R. §22.15(c)]

Any hearing in this proceeding will be held at a location determined in accordance with 40 C.F.R. §22.21(d). A hearing of this matter will be conducted in accordance with the applicable provisions of the Administrative Procedure Act (5 U.S.C. §§551-59), and the procedures set forth in Subpart D of 40 C.F.R. Part 22.

### C. Failure To Answer

If Respondent fails in its Answer to admit, deny, or explain any material factual allegation contained in the Complaint, such failure constitutes an admission of the allegation. [40 C.F.R. §22.15(d)] If Respondent fails to file a timely Answer to the Complaint [i.e. in accordance with the period set forth in 40 C.F.R. §22.15(a); extended to 90 days for this Complaint], Respondent may be found in default upon motion. [40 C.F.R. §22.17(a)] Default by Respondent constitutes, for purposes of the pending proceeding only, an admission of all facts alleged in the Complaint and a waiver of Respondent's right to contest such factual allegations. [40 C.F.R. §22.17(a)] Following a default by Respondent for a failure to timely file an Answer to the Complaint, any order issued therefore shall be issued pursuant to 40 C.F.R. §22.17(c).

Any penalty assessed in the default order shall become due and payable by Respondent without further proceedings 30 days after the default order becomes final pursuant to 40 C.F.R. §22.27(c). [40 C.F.R. §22.17(d)] If necessary, EPA may then seek to enforce such Final Order of default against Respondent, and to collect the assessed penalty amount, in federal court.

### D. Exhaustion Of Administrative Remedies

Where Respondent fails to appeal an adverse initial decision to the Environmental Appeals Board pursuant to 40 C.F.R. §22.30, and that initial decision thereby becomes a Final Order pursuant to the terms of 40 C.F.R. §22.27(c), Respondent waives its right to judicial review. [40 C.F.R. §22.27(d)]

In order to appeal an initial decision to the Agency's Environmental Appeals Board (EAB; see 40 C.F.R. §1.25(e)), Respondent must do so "within thirty (30) days after the initial decision is served." Pursuant to 40 C.F.R. §22.07(c), where service is effected by mail, "five days shall be added to the time allowed by these rules for the filing of a responsive pleading or document". Note that the 45-day period provided for in 40 C.F.R. §22.27(c) (discussing when an initial decision becomes a Final Order) does not pertain to or extend the time period prescribed in 40 C.F.R. §22.30(a) for a party to file an appeal to the EAB of an adverse initial decision.

### **INFORMAL SETTLEMENT CONFERENCE**

Whether or not Respondent requests a formal hearing, EPA encourages settlement of this proceeding consistent with the provisions of the Act and its applicable regulations. [40 C.F.R. §22.18(b)] At an informal conference with a representative(s) of Complainant, Respondent may comment on the charges made in this Complaint, and Respondent may also provide whatever additional information that it believes is relevant to the disposition of this matter, including: (1) actions Respondent has taken to correct any or all of the violations herein alleged, (2) any information relevant to Complainant's calculation of the proposed penalty, (3) the effect the proposed penalty would have on Respondent's ability to continue in business and/or (4) any other special facts or circumstances Respondent wishes to raise.

Complainant has the authority to modify the amount of the proposed penalty, where appropriate, to reflect any settlement agreement reached with Respondent, to reflect any relevant information previously not known to Complainant or to dismiss any or all of the charges, if Respondent can demonstrate that the relevant allegations are without merit and that no cause of action as herein alleged exists. Respondent is referred to 40 C.F.R. §22.18.

Any request for an informal conference or any questions that Respondent may have regarding this Complaint should be directed to:

Ms. Mary Ann Kowalski, MS, MPH  
United States Environmental Protection Agency - Region 2  
Pesticides and Toxic Substances Branch  
2890 Woodbridge Avenue, Bldg. 10, (MS-105)  
Edison, New Jersey 08837

Phone: (732) 906-6815

Email: [kowalski.mary@epa.gov](mailto:kowalski.mary@epa.gov)

The parties may engage in settlement discussions irrespective of whether Respondent has requested a hearing. [40 C.F.R. §22.18(b)(1)] Respondent's requesting a formal hearing does not prevent it from also requesting an informal settlement conference; the informal conference procedure may be pursued simultaneously with the formal adjudicatory hearing procedure. A request for an informal settlement conference constitutes neither an admission nor a denial of any of the matters alleged in the Complaint. Complainant does not deem a request for an informal settlement conference as a request for a hearing as specified in 40 C.F.R. §22.15(c). A request for an informal settlement conference does not affect Respondent's obligation to file a timely Answer to the Complaint pursuant to 40 C.F.R. §22.15. No penalty reduction, however, will be made simply because an informal settlement conference is held.

Any settlement that may be reached as a result of an informal settlement conference shall be embodied in a written Consent Agreement. [40 C.F.R. §22.18(b)(2)] In accepting the Consent Agreement, Respondent waives its right to contest the allegations in the Complaint and waives its right to appeal the Final Order that is to accompany the Consent Agreement. [40 C.F.R. §22.18(b)(2)] In order to conclude the proceeding, a Final Order ratifying the parties' agreement to settle will be executed. [40 C.F.R. §22.18(b)(3)]

Respondent's entering into a settlement through the signing of such Consent Agreement and its complying with the terms and conditions set forth in the such Consent Agreement terminate this administrative litigation and the civil proceedings arising out of the allegations made in the Complaint. Respondent's entering into a settlement does not extinguish, waive, satisfy or otherwise affect its obligation and responsibility to comply with all applicable statutory and regulatory requirements, and to maintain such compliance.

#### **RESOLUTION OF THIS PROCEEDING WITHOUT HEARING OR CONFERENCE**

Instead of filing an Answer, Respondent may resolve this proceeding by paying the specific penalty proposed in the Complaint totaling **TWENTY THREE THOUSAND NINE HUNDRED DOLLARS (\$23,900)** and filing a copy of the check or other instrument of payment with the Regional Hearing Clerk, Region 2 as described below:

Such payment shall be made by cashier's or certified check or by Electronic Fund Transfer (EFT). If the payment is made by check, then the check shall be made payable to the "**Treasurer, United States of America,**" and shall be mailed to:

U.S. Environmental Protection Agency  
Fines and Penalties  
Cincinnati Finance Center  
P.O. Box 979077  
St. Louis, MO 63197-9000

The check shall be identified with a notation thereon listing the following: **IN THE MATTER OF F. W. Winter Inc. & Co.** and shall bear thereon the **Docket Number EPCRA-02-2008-4107**. Payment must be received at the above address on or before 45 calendar days after the date of signature of the Final Order at the end of this document (the date by which payment must be received shall hereafter be referred to as the "due date").

If Respondent chooses to make the payment by EFT, then Respondent shall provide the following information to its remitter bank:

- 1) Amount of Payment
- 2) SWIFT address: FRNYUS33, 33 Liberty Street, New York, NY 10045
- 3) Account Code for Federal Reserve Bank of New York receiving payment: 68010727.
- 4) Federal Reserve Bank of New York ABA routing number: 021030004.
- 5) Field Tag 4200 of the Fedwire message should read " D 68010727 Environmental Protection Agency."
- 6) Name of Respondent: **F. W. Winter Inc. & Co.**
- 7) Case Number: **EPCRA-02-2008-4107**

Such EFT must be received on or before 45 calendar days after the Effective Date of this CAFO. Whether the payment is made by check or by EFT, the Respondent shall promptly thereafter furnish reasonable proof that such payment has been made to both:

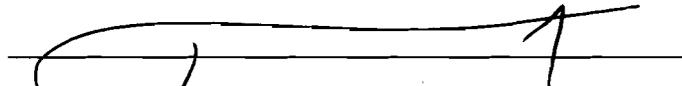
Ms. Karen Maples, Regional Hearing Clerk  
Office of the Regional Hearing Clerk  
U.S. Environmental Protection Agency -Region 2  
290 Broadway, 16th Floor (1631)  
New York, New York 10007-1866

and

Kenneth S. Stoller, P.E., QEP, DEE, Chief  
Pesticides and Toxic Substances Branch  
U.S. Environmental Protection Agency - Region 2  
2890 Woodbridge Avenue, Bldg. 10, MS-105  
Edison, New Jersey 08837

Pursuant to 40 C.F.R. §22.18(a)(3), upon EPA's receipt of such payment, the Regional Administrator of EPA, Region 2 (or, if designated, the Regional Judicial Officer), shall issue a Final Order. Issuance of this Final Order terminates this administrative litigation and the civil proceedings arising out of the allegations made in the Complaint. Further, pursuant to 40 C.F.R. §22.18(a)(3), the making of such payment by Respondent shall constitute a waiver of Respondent's right both to contest the allegations made in the Complaint and to appeal said Final Order to federal court. Such payment does not extinguish, waive, satisfy or otherwise affect Respondent's obligation and responsibility to comply with all applicable regulations and requirements, and to maintain such compliance.

Dated: JUNE 25, 2003

  
Dore LaPosta, Director  
Division of Enforcement and Compliance Assistance  
United States Environmental Protection Agency  
Region 2  
290 Broadway  
New York, New York 10007

To: Mr. Clinton R. Brown, CFO and Controller  
F. W. Winter Inc. & Co.  
Delaware Avenue and Elm Street  
Camden, New Jersey 08102

Enclosures

cc: Mr. Andrew Oppermann, EPCRA Section 313  
NJDEP -Division of Environmental Safety and Health  
Office of Pollution Prevention and Right-To-Know  
22 S. Clinton Avenue, 3<sup>rd</sup> Floor  
P.O. Box 443  
Trenton, New Jersey 08625-0443

**CERTIFICATE OF SERVICE**

This is to certify that I have this day caused to be mailed a copy of the foregoing Complaint, bearing Docket Number EPCRA -02-2008-4107, and a copy of the Consolidated Rules of Practice, 40 C.F.R. Part 22 (64 Federal Register 40176 [July 23, 1999]), by Certified Mail, Return Receipt Requested, to Mr. Clinton R. Brown, CFO and Controller, F. W. Winter Inc. & Co. I mailed the original and one copy of the foregoing Complaint to the Office of the Regional Hearing Clerk, United States Environmental Protection Agency, Region 2.

Dated: June 26, 2008



Mary Ann Kowalski, MS, MPH  
Pesticides and Toxic Substances Branch  
United States Environmental Protection Agency  
2890 Woodbridge Avenue (MS-105)  
Edison, New Jersey 08837