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# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGIONAL HEARING CLERK REGION 6 DALLAS, TX

IN THE MATTER OF:	§		•
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Opelousas General Hospital Authority d/b/a	7		
Opelousas General Health System	§	Consent Agreement and Final Order	
	§	USEPA Docket No. RCRA-06-2023-0933	
	§		
	§		
RESPONDENT	§		
	§		٠

### CONSENT AGREEMENT AND FINAL ORDER

# I. PRELIMINARY STATEMENT

- This Consent Agreement and Final Order ("CAFO") is entered into by the United States
   Environmental Protection Agency, Region 6 ("EPA" or "Complainant") and Respondent,
   Opelousas General Hospital Authority d/b/a Opelousas General Health System
   ("Respondent" or "Opelousas General") and concerns the facility located at 539 East
   Prudhomme Street, Opelousas, LA 70570 ("Opelousas General Facility").
- Notice of this action has been given to the State of Louisiana, under Section 3008(a)(2) of the Resource Conservation and Recovery Act ("RCRA"), 42 U.S.C. § 6928(a)(2).
- 3. For the purpose of these proceedings, Respondent admits the jurisdictional allegations herein; however, the Respondent neither admits nor denies the specific factual allegations and conclusions of law contained in this CAFO. This CAFO states a claim upon which relief may be granted.
- 4. Respondent explicitly waives any right to contest the allegations or to appeal the proposed Final Order contained in this CAFO and waives all defenses that have been raised or could have been raised to the claims set forth in the CAFO.

- The CAFO resolves only those violations alleged herein.
- 6. Respondent consents to the issuance of this CAFO as the most appropriate means of settling.

  EPA's allegations without any adjudication of issues of law or fact, consents to the assessment and payment of the civil penalty in the amount and by the method set out in this CAFO, and consents to the Compliance Order in this CAFO.

### II. JURISDICTION

- 7. This CAFO is issued by EPA pursuant to Section 3008(a) of RCRA, 42 U.S.C. § 6928(a), as amended by the Hazardous and Solid Waste Amendments of 1984 and is simultaneously commenced and concluded through the issuance of this CAFO under 40 Code of Federal Regulations ("C.F.R.") §§ 22.13(b) and 22.18(b)(2) and (3).
- 8. Respondent agrees to undertake and complete all actions required by the terms and conditions of this CAFO. In any action by EPA or the United States to enforce the terms of this CAFO, Respondent agrees not to contest the authority or jurisdiction of EPA to issue or enforce this CAFO and agrees not to contest the validity of this CAFO or its terms or conditions.

# III. FINDINGS OF FACT AND CONCLUSIONS OF LAW

- 9. Respondent is a hospital authorized to do business in the State of Louisiana.
- Respondent is a "person" within the meaning of Section 1004(15) of RCRA, 42 U.S.C. §
   6903(15), and Title 33 of the Louisiana Administrative Code ("LAC") LAC 33: V.109 1<sup>1</sup>,



<sup>&</sup>lt;sup>1</sup> On January 24, 1985, the State of Louisiana received final authorization for its base Hazardous Waste Management Program (50 FR 3348). Subsequent revisions have been made to the Louisiana Hazardous Waste Program and authorized by the EPA. Except as otherwise provided, all citations found within this Order are to the "EPA-Approved Louisiana Statutory and Regulatory Requirements Applicable to the Hazardous Waste Management Program" dated November 2015, incorporated by reference under 40 C.F.R. § 272.951(c)(1)(i) effective on December 26, 2018. 83 Fed. Reg. 66143 (December 26, 2018); 40 C.F.R. 272. 951: Louisiana State-Administered Program: Final Authorization. References and citations to the "EPA-Approved Louisiana Statutory and Regulatory Requirements Applicable to the Hazardous Waste

[40 C.F.R. § 260.10].

- 11. Respondent owns or operates the Opelousas General Facility.
- 12. The Opelousas General Facility is a 197-bed hospital complex.
- 13. The Facility is assigned EPA ID Number LAD981904766.
- 14. During the period from January 2022 May 2023, EPA conducted a RCRA record review of the Opelousas General Facility's activities as a generator of hazardous waste, including a review of the information voluntarily provided to EPA by Respondent (the "Investigation").
- 15. During the Investigation, EPA discovered that Respondent, at a minimum, generated and offered for transport and treatment, hazardous waste having the:
  - A. Characteristic of Ignitability: D001 (Ignitability)
  - B. Characteristic for multiple toxicity waste: D005 (Barium); D009 (Mercury); D011 (Silver); D024 (m-Cresol); D026 (Cresol)
- The Opelousas General Facility is a "facility" within the meaning of LAC 33: V.109,
   [40 C.F.R. § 260.10].
- The waste streams identified in Paragraph 14 are "hazardous waste" as defined in LAC 33:
   V.490l.B&F, and 4903.E, [40 C.F.R. §§ 261.21, 261.22, 261.24, and 261.33].
- 18. From the Investigation, EPA determined that Respondent generated the hazardous waste streams identified in Paragraph 15 in quantities that exceeded the Very Small Quantity Generator (VSQG) threshold amount of 100 kilograms per month under LAC 33: V.108, [40 C.F.R. Part 262], for the periods that such wastes remained onsite.



Management Program" may vary slightly from the State of Louisiana's published version. The corresponding C.F.R. citations are also provided.

- Respondent is a "generator" of "hazardous waste" as those terms are defined in LAC 33:
   V.109, [40 C.F.R. § 260.10].
- 20. As a generator of hazardous waste, Respondent is subject to Sections 3002 and 3010 of RCRA, 42 U.S.C. §§ 6922 and 6930, and the regulations set forth in Title 33 of LAC Part V,. Chapters 1 through 51, [40 C.F.R Part 262 and/or 270].
- 21. EPA submitted to Respondent on June 8, 2022, a Notice of Potential Violation and
  Opportunity to Confer ("Notice"). In a conference call on July 26, 2022, EPA conferred with
  Respondent regarding the violations alleged herein and provided an opportunity for
  Respondents to submit additional information or materials. Respondent timely expressed
  interest in settlement and cooperated in all material respects with EPA's Investigation.

# Claim i. Notification Requirements

- 22. The allegations in Paragraphs 1-21 are re-alleged and incorporated herein by reference.
- 23. Pursuant to Section 3010(a) of RCRA, 42 U.S.C. § 6930(a), any person generating a characteristic or listed hazardous waste shall file with EPA or the authorized state a notification stating the location and general description of such activity and the identified characteristic or listed hazardous waste handled by such person. No identified characteristic or listed hazardous waste subject to this subchapter may be transported, treated, stored, or disposed of unless notification has been given as required by Section 3010(a) of RCRA, 42 U.S.C. § 6930(a).
- 24. Respondent did not file with EPA or Louisiana an accurate and timely notification of its regulated hazardous waste activities at the Opelousas General Facility during 2019, 2020, and 2021, in alleged violation of Section 3010(a) of RCRA, 42 U.S.C. § 6930(a).

# Claim ii. Failure to Operate within Its Stated Generator Status

- 25. The allegations in Paragraphs 1-21 are realleged and incorporated herein by reference.
- 26. During the Investigation, EPA determined that the Opelousas General Facility had declared its generator status as a non-Generator.
- 27. Pursuant to 40 C.F.R. § 261.5(b), as long as a Non-Generator or VSQG complies with the applicable requirement under 40 C.F.R. §§ 261.5 (e), (f), (g) and (j), the generator's hazardous waste is not subject to regulation under 40 C.F.R. Parts 262 through 268; 40 C.F.R. Parts 270 and 124; and the requirements of Section 3010 of RCRA, 42 U.S.C. § 6930.
- 28. During portions of 2019, 2020, and 2021, the Opelousas General Facility is alleged to have exceeded its declared non-Generator status and operated in some instances as a Small or Large Quantity Generator in violation of one or more of the requirements for Small and Large Quantity generators under 40 C.F.R. § 262.

### Claim iii. Failure to Meet Hazardous Waste Treatment Requirements

- 29. The allegations in Paragraphs 1-21 are realleged and incorporated herein by reference.
- 30. Pursuant to LAC 33: V.303 [40 C.F.R. § 270.1], RCRA requires a permit for the "treatment," "storage," or "disposal" of any "hazardous waste" as identified or listed in 40 C.F.R. part 261, unless the generator has been granted an exclusion or exemption.
- At all times relevant to this CAFO, the Opelousas General Facility is alleged to have conducted hazardous waste management activities, specifically the deployment and use of a drum-mounted fluorescent bulb crusher, including storage and treatment of hazardous waste at the Opelousas General Facility, in violation of LAC 33: V.303 [40 C.F.R. § 270.1].

# IV. COMPLIANCE ORDER



- 32. Pursuant to Section 3008(a) of RCRA, 42 U.S.C. § 6928(a), Respondent is hereby ordered to take the following actions, and within sixty (60) calendar days of the effective date of this CAFO, Respondent shall provide in writing the following:
  - A. Respondent shall certify that it has assessed all its solid waste streams at the Opelousas

    General Facility to determine the accurate waste codes and has developed and implemented

    standard operating procedures ("SOPs") to ensure that Respondent is operating the Opelousas

    General Facility in compliance with RCRA and the regulations promulgated thereunder that

    have been alleged to have been violated in this matter, specifically, procedures for: (a)

    making hazardous waste determinations; (b) managing hazardous wastes; (c) reporting,

    transporting, and disposing of hazardous waste; (d) preparing its manifests; and (e) meeting

    the requirements of the land disposal restrictions;
  - B. Respondent shall certify that it has accurately and adequately complied with its RCRA Section 3010 notification for the Opelousas General Facility as of the date of certification; and
  - C. Respondent shall provide, with its certification, a description of Respondent's SOPs as described in subparagraph A above.
- 33. In all instances in which this CAFO requires written submission to EPA, the submittal made by Respondent shall be signed by an owner or officer of the Respondent and shall include the following certification:

"I certify under the penalty of law that this document and all its attachments were prepared by me or under my direct supervision in accordance with a system designed to assure that qualified personnel properly gathered and evaluated the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant



penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

Copies of all documents required by this CAFO shall be sent to the following:

Erin Young-Dahl U.S. EPA, Region 6 Enforcement and Compliance Assurance Division (ECD-SR) youngdahl.erin@epa.gov

Where possible, notice shall be sent electronically by email or facsimile to Enforcement Officer Erin Young-Dahl, respectively at youngdahl.erin@epa.gov or at (214) 665-3166.

### V. TERMS OF SETTLEMENT

# A. Penalty Provisions

- 34. Pursuant to the authority granted in Section 3008 of RCRA, 42 U.S.C. § 6928, and upon consideration of the entire record herein, including the above referenced Findings of Fact and Conclusions of Law, which are hereby adopted and made a part hereof, upon the seriousness of the alleged violations, and Respondent's good faith efforts to comply with the applicable regulations, it is ordered that Respondent be assessed a civil penalty of forty thousand dollars (\$40,000).
- 35. The foregoing penalty shall be paid within sixty (60) calendar days of the effective date of this CAFO and made payable to the Treasurer United States.
- 36. The following are Respondent's options for transmitting the penalties: Regular Mail, U.S. Postal Mail (including certified mail) or U.S. Postal Service Express Mail. The check should be remitted to:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979078 St. Louis, Missouri 63197-9000

Overnight Mail (non-U.S. Postal Service), the check should be remitted to:

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> U.S. Bank Government Lockbox 979078 U.S. EPA Fines and Penalties 1005 Convention Plaza SL-MO-C2-GL St. Louis, Missouri 63101 314-418-1028

Wire Transfer:

Federal Reserve Bank of New York ABA: 021030004 Account No. 68010727 SWIFT address = FRNYUS33 33 Liberty Street New York, NY 10045

The case name and docket number (In the Matter of Opelousas General Hospital Authority d/b/a/ Opelousas General Health System, Docket No. RCRA-06-2023-0933) shall be clearly documented on or within the chosen method of payment to ensure proper credit.

37. The Respondent shall send a simultaneous notice of such payment to the following:

Lorena S. Vaughn Regional Hearing Clerk (ORC) U.S. EPA, Region 6 Vaughn.lorena@epa.gov

Erin Young-Dahl U.S. EPA, Region 6 Enforcement and Compliance Assurance Division (ECD-SR) YoungDahl.Erin@epa.gov

Respondent's adherence to this request will ensure proper credit is given when penalties are received by EPA.

38. Pursuant to 31 U.S.C. § 3717 and 40 C.F.R. § 13.11, unless otherwise prohibited by law,

EPA will assess interest and late payment penalties on outstanding debts owed to the United

States and a charge to cover the cost of processing and handling a delinquent claim. Interest

on the civil penalty assessed in this CAFO will begin to accrue on the effective date of the CAFO and will be recovered by EPA on any amount of the civil penalty that is not paid within thirty (30) calendar days of the civil penalty's due date and will be assessed at the rate of the United States Treasury tax and loan rate in accordance with 40 C.F.R. § 13.11(a).

39. Moreover, the costs of the Agency's administrative handling of overdue debts will be charged and assessed monthly throughout the period the debt is overdue. 40 C.F.R.§ 13.11(b). EPA will also assess a \$15.00 administrative handling charge for administrative costs on unpaid penalties for the thirty (30) day period after the payment is due and an additional \$15.00 for each subsequent thirty (30) day period the penalty remains unpaid. In addition, a penalty charge of up to six percent (6%) per year will be assessed monthly on any portion of the debt which remains delinquent more than ninety (90) days. 40 C.F.R. § 13.11(b). Should a penalty charge on the debt be required, it shall accrue from the first day payment is delinquent. 31 C.F.R. § 901.9(d). Other penalties for failure to make a payment may also apply.

### B. Costs

40. Each party shall bear its own costs and attorney's fees. Furthermore, Respondent specifically waives its right to seek reimbursement of its costs and attorney's fees under the Equal Access to Justice Act (5 U.S.C. § 504), as amended by the Small Business Regulatory Enforcement Fairness Act (P.L. 04-121), and any regulations promulgated pursuant to those Acts.

# C. Termination and Satisfaction

41. When Respondent believes that it has complied with all the requirements of this CAFO, including compliance with the Compliance Order and payment of the civil penalty,
Respondent shall also certify this in writing and in accordance with the certification language

set forth in Section IV (Compliance Order), Paragraph 34. Unless the EPA, Region 6 objects in writing within sixty (60) days of EPA's receipt of Respondent's certification, then this CAFO is terminated on the basis of Respondent's certification.

### D. Effective Date of Settlement

42. This CAFO shall become effective upon filing with the Regional Hearing Clerk.

THE UNDERSIGNED PARTIES CONSENT TO THE ENTRY OF THIS CONSENT AGREEMENT AND FINAL ORDER:

FOR THE RESPONDENT:

Date: 6/30/2023

Opelousas General Hospital Authority d/b/a Opelousas General Health System

FOR THE COMPLAINANT:

Date: July 5, 2023

Charge & Songer

Digitally signed by CHERYL SEAGER Date: 2023.07.05 15:32:51 -05'00'

Cheryl T. Seager,
Director
Enforcement and
Compliance Assurance Division
U. S. EPA, Region 6

FINAL ORDER

Pursuant to the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, 40 C.F.R. Part 22, the foregoing CAFO is hereby ratified. This Final Order shall not in any case affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. This Final Order shall resolve only those causes of action alleged herein. Nothing in this Final Order shall be construed to waive, extinguish or otherwise affect Respondent's (or its officers, agents, servants, employees, successors, or assigns) obligation to comply with all applicable federal, state, and local statutes and regulations, including the regulations that were the subject of this action. Respondent is ordered to comply with the terms of settlement and the civil penalty payment instructions as set forth in the CAFO. Pursuant to 40 C.F.R. § 22.31(b) this Final Order shall become effective upon filing with the Regional Hearing

Date: 5 July 7023

Clerk.

Programal Indicial Officer

Regional Judicial Officer

# CERTIFICATE OF SERVICE

I certify that that a true and correct copy of the foregoing Consent Agreement and Final Order was delivered to the Regional Hearing Clerk, U.S. EPA - Region 6, 1201 Elm Street, Suite 500, Dallas, Texas 75270-2102, and that a true and correct copy was sent this day in the following manner to the addressees:

Copy via Email to Complainant:

henley.hollis@epa.gov

Copy via Email to Respondent:

Hgilberg@gilberglaw.com

Digitally signed by LORI JACKSON
DN c-US, 6-US Government,
ou-to-inveniental Protection Agency, cn=LDI
ACKSON,
09.2342 (1920)300 100 1.1=68001003655539
Date: 2023.07.06 13.28 09-0500

Ms. Lori Jackson Paralegal