

June 14, 2021

9:00 AM

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 8

Received by  
EPA Region VIII  
Hearing Clerk

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IN THE MATTER OF )  
)  
Salish Kootenai Housing Authority, )  
)  
Respondent. )  
)  
Turtle Lake Public Water System )  
PWS ID #083090032 )

Docket No. SDWA-08-2021-0025

**EMERGENCY  
ADMINISTRATIVE ORDER**

**AUTHORITY**

1. This Emergency Administrative Order (Order) is issued by the U.S. Environmental Protection Agency (EPA) pursuant to the authority of section 1431(a) of the Safe Drinking Water Act (Act), 42 U.S.C. § 300i(a). The undersigned official has been properly delegated this authority.
2. The EPA may issue an order under section 1431(a) of the Act, 42 U.S.C. § 300i(a), when a contaminant that is present in or is likely to enter a public water system may present an imminent and substantial endangerment to the health of persons, and appropriate state and local authorities have not acted to protect the health of such persons.

**FINDINGS**

3. The Salish Kootenai Housing Authority (Respondent) is a tribal agency organized under the laws of the Confederated Salish & Kootenai Tribes (Tribe) and therefore is a “person,” as that term is defined in the Act, 42 U.S.C. § 300f(12), and 40 C.F.R. § 141.2, for purposes of federal enforcement.
4. Respondent owns and operates the Turtle Lake Public Water System (System) located within the exterior boundaries of the Flathead Reservation, Montana. The System provides piped water to the public for human consumption.
5. The System is supplied by a groundwater source accessed via two wells. The water is untreated. The System is operated year-round.
6. The System has 80 service connections and regularly serves 225 individuals daily for at least 60 days out of the year.
7. The System is a “public water system” as defined in 40 C.F.R. § 141.2 and section 1401(4) of the Act, 42 U.S.C. § 300f(4), and, therefore, is subject to the requirements of the Act and the National Primary Drinking Water Regulations (NPDWRs) at 40 C.F.R. part 141.

8. Prior to issuing this Order, the EPA consulted with the System to confirm the facts stated in this Order and with tribal and local authorities to ascertain they have not acted to protect the health of persons in this instance.

9. The EPA has determined that conditions exist at the System that may present an imminent and substantial endangerment to the health of humans, based on the facts indicated in paragraphs 11 and 12, below. The EPA has determined that this Order is necessary to protect public health.

10. *E. coli* are bacteria whose presence indicates that the water may have been contaminated with human or animal wastes. Human pathogens in these wastes can cause short-term health effects, such as diarrhea, cramps, nausea, headaches, or other symptoms. They may pose a greater health risk for infants, young children, some of the elderly, and people with severely compromised immune systems.

11. On June 10, 2021, the EPA was notified that a routine total coliform sample collected from the System on June 8, 2021, was analyzed as positive for total coliform and *E. coli*. On June 11, 2021, the EPA was notified that three repeat coliform samples (see 40 C.F.R. § 141.858), as well as two triggered source samples (see 40 C.F.R. § 141.402), all of which were collected on June 10, 2021, tested positive for total coliform and *E. coli*.

12. In addition, a violation of the maximum contaminant level (MCL) for *E. coli* occurs if a system has any combination of a total coliform positive and *E. coli* positive routine and repeat samples or an *E. coli* positive routine and no repeat samples. These circumstances have occurred at the System, as set forth in paragraph 11, above, and, therefore, Respondent has violated the *E. coli* MCL. 40 C.F.R. § 141.860.

13. On June 11, 2021, the EPA provided Respondent with a public notice template for a boil water advisory, and Respondent notified persons served by the System of the contamination on June 11, 2021.

### **ORDER**

#### **INTENT TO COMPLY**

14. Within 24 hours of receipt of this Order, Respondent shall notify the EPA in writing of their intent to comply with this Order. Notification by e-mail to the EPA point of contact identified below is acceptable.

### **BOIL WATER ADVISORY AND PUBLIC NOTICE**

15. The boil water advisory referenced in paragraph 13, above, shall remain in place until the EPA provides written notification to Respondent that the boil water advisory is no longer needed.

16. Respondent must carry out the public notice and other notice requirements as required by 40 C.F.R. part 141, subpart Q.

### **ALTERNATE WATER SUPPLY**

17. Using the public notice referenced in paragraph 13, above, Respondent shall, no later than 24 hours after receipt of this Order, notify the public that an alternative potable water supply is available at no cost to all users of the System as needed for drinking, cooking, maintaining oral hygiene, and dish washing. Respondent shall provide at least two liters of potable water daily per person at a central location that is accessible to all persons served by the System. The alternate water supply shall be made available until the Respondent receives written notification from the EPA that it is no longer necessary to supply it.

18. No later than five days after the effective date of this Order (see paragraph 36, below), Respondent shall provide the EPA with a copy of their notification concerning an alternate water supply is available.

### **CORRECTIVE MEASURES**

19. Within 15 days after the effective date of this Order, Respondent shall provide the EPA with a plan and schedule that outlines corrective actions taken and/or to be taken to prevent future *E. coli* contamination at the System. The plan shall identify the cause of the contamination referenced in paragraph 11, if possible, and include proposed system modifications, estimated costs of modifications, and a schedule for completion of the project. The proposed schedule shall include specific milestone dates and a final completion date (to be within three months from the date of the EPA's approval of a schedule). The schedule must be approved by the EPA before construction or modifications may commence.

20. The schedule required by paragraph 19, above, will be incorporated into this Order as an enforceable requirement upon written approval by the EPA. If implementation of the plan fails to correct and/or prevent *E. coli* contamination, the EPA may order further steps.

21. Respondent shall notify the EPA in writing within 24 hours after completing corrective action.

## **DISTRIBUTION SYSTEM DISINFECTION AND MONITORING REQUIREMENTS**

22. Within 24 hours after providing the notification of the corrective action required by paragraph 21, above, Respondent shall disinfect and flush the System unless EPA indicates other required monitoring is needed prior to disinfecting and flushing.
23. Following disinfecting and flushing of the System, beginning on the first date when no chlorine residual is detected, Respondent shall collect consecutive daily (one sample per day) “special” purpose (defined in 40 C.F.R. § 141.853(b)) total coliform samples from the System’s distribution system until notified by the EPA that consecutive daily sampling may be discontinued. These daily samples should be labeled as “special” samples, not for use for compliance. Respondent shall ensure that each sample is analyzed for total coliform and *E. coli* and shall email each result to the EPA immediately upon receipt of the analysis from the laboratory.
24. After Respondent receives written notification from the EPA that they may discontinue consecutive daily “special” total coliform sampling, Respondent shall collect weekly “special” total coliform samples (one sample per week).
25. After Respondent receives written notification from the EPA that it may discontinue weekly “special” total coliform sampling, Respondent shall thereafter resume monthly routine total coliform sampling as required by 40 C.F.R. § 141.855 to determine compliance.
26. Respondent shall collect all routine total coliform samples at sites that are representative of water throughout the System according to the Sample Siting Plan submitted to the EPA by Respondent. Additionally, Respondent shall report all sampling results to the EPA by email immediately upon (*i.e.*, as soon as practicable, and in no event more than 24 hours after) receiving the results.
27. Respondent shall remain obligated to comply with the requirements in 40 C.F.R. §§ 141.402 (to collect an additional source water sample) and 141.858 (to collect three repeat samples within 24 hours of being notified of a routine total coliform-positive sample result). If a future repeat sample is positive for total coliform, Respondent shall, within 24 hours of being notified of the positive sample result, consult with the EPA for appropriate responsive actions.
28. The EPA may require Respondent to increase total coliform sampling at any time while this Order is in effect.

## **REPORTING**

29. Respondent must give daily updates to the EPA on the progress of disinfecting and flushing the System, and monitoring for total coliform. Updates must be submitted to the EPA

daily until the EPA provides written notification to the Respondent that reports may be submitted less frequently or discontinued. These reports may be submitted via e-mail.

30. Any notices, reports, or updates required by this Order to be submitted to the EPA shall be submitted to:

Steven Latino  
via e-mail: latino.steven@epa.gov  
Telephone (800) 227-8917, ext. 6440, or (303) 312-6440

31. This Order does not relieve Respondent from the obligation to comply with any applicable federal, tribal or local law.

32. Failure to comply with this Order may result in civil penalties of up to \$24,674 per day. 42 U.S.C. § 300i(b); 40 C.F.R. part 19; 85 Fed. Reg. at 83821 (December 23, 2020).

33. This Order constitutes final agency action. Respondent may seek federal judicial review of this Order pursuant to section 1448(a) of the Act, 42 U.S.C. 300j-7(a).

34. The EPA may modify this Order. The EPA will communicate any modification(s) to Respondent in writing and they shall be incorporated into this Order.

35. The provisions of this Order shall be deemed satisfied upon Respondent's receipt of written notice from the EPA that Respondent has demonstrated, to the satisfaction of EPA, that the terms of this Order have been satisfactorily completed.

36. Issued and effective this 11<sup>th</sup> day of June, 2021.

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Suzanne J. Bohan, Director  
Enforcement and Compliance Assurance Division