



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 6  
1445 ROSS AVENUE, SUITE 1200  
DALLAS TX 75202-2733

MAR 18 2013

**CERTIFIED MAIL - RETURN RECEIPT REQUESTED (7007 1490 0002 3734 2087)**

Attn: Ronald Buschel  
District #5 Road & Public Works Commission of St. Landry Parish  
P.O. Box 86  
Lebeau, Louisiana 71345-0086

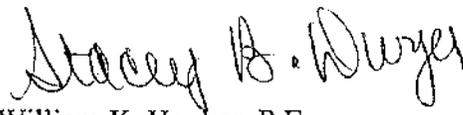
Re: EPA Docket Number CWA-06-2013-2709

Dear Mr. Buschel:

Enclosed is the fully executed Consent Agreement and Final Order ("CAFO"). As no comments were received from the general public during the public notice period the Environmental Protection Agency hereby issues this CAFO. The penalty payment is due within 30 days after the date of issuance. Please refer to the CAFO for specific instructions regarding payment of the civil penalty.

If you have any questions, please contact Dr. Raul Gutierrez at (214) 665-6697.

Sincerely yours,

  
for William K. Honker, P.E.  
Director  
Water Quality Protection Division

Enclosure

cc: Regional Hearing Clerk w/CAFO  
Rob Heffner, New Orleans District Corps of Engineers

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EPA REGION VI  
13 FEB - 1 AM 11:03  
ECOSYSTEMS PROTECTION BB

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UNITED STATES  
ENVIRONMENTAL PROTECTION AGENCY  
REGION 6

REGIONAL HEARING CLERK  
EPA REGION VI

In the Matter of:

District #5 Road & Public Works  
Commission of St. Landry Parish,  
a Louisiana Commission

Respondent

§ Docket No. CWA-06-2013-2709  
§  
§  
§  
§ Proceeding Under Section 309(a) of  
§ the Clean Water Act  
§

**CONSENT AGREEMENT AND FINAL ORDER**

I. PRELIMINARY STATEMENT

1. This Consent Agreement and Final Order (“CAFO”) is issued under the authority vested in the United States Environmental Protection Agency (“EPA”) pursuant to Section 309(g) of the Clean Water Act (“the Act”), 33 U.S.C. § 1319(g). This CAFO is issued to simultaneously commence and conclude this proceeding to assess a Class I civil penalty in accordance with 40 C.F.R. §§ 22.13(b) and 22.18(b)(2) and (3), as described in the “Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits.”

2. The Parties agree that settlement of the relevant matters without litigation will save time and resources, that it is in the public’s interest, and that the entry of this CAFO is the most appropriate means of resolving such matters. Compliance with all the terms and conditions of this CAFO resolves only those violations alleged herein.

3. District #5 Road and Public Works Commission of St. Landry Parish (“Respondent”) admit the jurisdictional allegations herein; however, Respondent neither admits nor denies the specific Findings of Fact and Conclusions of Law contained in this CAFO. This CAFO states a claim(s) upon which relief may be granted.

4. Respondent expressly waives any right to contest the factual allegations or Conclusions of Law contained in this CAFO and waive its right to appeal the Final Order set forth herein.

5. Before the taking of any testimony and without adjudication of any issue of law or fact, the Parties agree to the terms of this CAFO and to its issuance. Respondent consents to the assessment and payment of a civil penalty in the amount and by the method stated below.

## II. FINDINGS OF FACT AND CONCLUSIONS OF LAW

6. Respondent is a commission established in the state of Louisiana and therefore considered a "person" as defined by Section 502(5) of the Act, 33 U.S.C. § 1362(5) and 40 C.F.R. § 232.2.

7. On multiple dates between approximately the year 2008 and approximately July 13, 2009, the Respondent discharged, caused the discharge, directed the discharge, and/or agreed with other persons or business entities, to discharge dredged material and/or discharge fill material, as those terms are defined by Section 502 of the Act, 33 U.S.C. § 1362, and 40 C.F.R. § 232.2, from point sources, including heavy equipment in, on, and to approximately 3.6 acres of forested wetlands and approximately 2075 linear feet of other waters of the United States along Negro Foot Bayou, near the Town of Palmetto, paralleling La. Highway 360, in Sections 4, 5, and 6, Township 4 South, Range 6 East, St. Landry Parish, Louisiana ("site"). The impacted wetlands were adjacent to, hydrologically connected to, or had a significant nexus to, a navigable-in-fact body of water.

8. Each piece of heavy equipment used during excavation or construction activities which

resulted in a discharge acted as a "point source" as defined by Section 502(14) of the Act, 33 U.S.C. § 1362(14).

9. The dredged and/or fill material discharged was a "pollutant" as defined by Section 502(6) of the Act, 33 U.S.C. § 1362(6).

10. At all times relevant to the violations alleged herein, the approximate 3.6 acres of forested wetlands and approximate 2075 linear feet of other waters of the United States referred to in paragraph 7, *supra*, were "navigable waters" as defined by Section 502(7) of the Act, 33 U.S.C. § 1362(7), and 40 C.F.R. § 232.2.

11. Under Section 301(a) of the Act, 33 U.S.C. § 1311(a), it is unlawful for any person to discharge a pollutant from a point source to waters of the United States, except with the authorization of, and in compliance with, a permit issued under the Act.

12. Under Section 404 of the Act, 33 U.S.C. § 1344, the Secretary of the Army, acting through the Chief of Engineers for the U.S. Army Corps of Engineers ("Corps"), is authorized to issue permits for the discharge of dredged and/or fill material into waters of the United States.

13. At no time relevant to the discharges alleged in paragraph 7, *supra*, did the Respondent have a permit issued by the Corps which authorized the discharges alleged herein.

14. Each day of unauthorized discharge was a violation of Section 301(a) of the Act, 33 U.S.C. § 1311(a).

15. Under Section 309(g)(1)(A) of the Act, 33 U.S.C. § 1319(g)(1)(A), the Administrator is authorized to assess a Class I or Class II civil penalty whenever, on the basis of any available information, the Administrator finds that a person has violated Section 301 of the Act,

33 U.S.C. § 1311.

16. Under Section 309(g)(2)(A) of the Act, 33 U.S.C. § 1319(g)(2)(A), Respondent is liable for a civil penalty in an amount not to exceed \$16,000 per day for each day during which a violation continues, up to a maximum of \$37,500.

17. The State of Louisiana was notified and given an opportunity to consult with EPA regarding the proposed assessment of an administrative penalty against Respondent.

18. EPA notified the public of the proposed CAFO and afforded the public forty (40) days to comment on the proposed penalty in accordance with 40 C.F.R. § 22.45. At the expiration of the notice period, EPA had received no comments from the public.

### III. TERMS OF SETTLEMENT

#### A. PENALTY PROVISIONS

19. Based on the foregoing Findings of Fact and Conclusions of Law, EPA Region 6, considering the relevant criteria pursuant to Section 309(g)(3) of the Act, 33 U.S.C. § 1319(g)(3), and acting pursuant to the authority of Section 309(g) of the Act, 33 U.S.C. § 1319(g), hereby orders that Respondent shall pay to the United States a civil penalty in the amount of twenty thousand dollars (\$20,000.00) to settle the violations as alleged in this CAFO, in accordance with 40 C.F.R. § 22.18(c).

20. Payment shall be made by one of the following methods within thirty (30) days of the effective date of this CAFO:

a. By mailing a bank check, a cashier's check, or certified check, payable to "Treasurer of the United States," to:

U.S. Environmental Protection Agency  
Fines and Penalties  
Cincinnati Finance Center  
P.O. Box 979077  
St. Louis, MO 63197-9000

b. By wire transfer to:

Federal Reserve Bank of New York  
ABA = 021030004  
Account = 68010727  
SWIFT Address = FRNYUS33  
33 Liberty Street  
New York, NY 10045  
Field Tag 4200 of the Fedwire message should read:  
"D 68010727 Environmental Protection Agency"

c. By overnight mail (Express, FedEx, DHL, etc.) to:

U.S. Bank  
Government Lockbox 979077  
U.S. EPA Fines & Penalties  
1005 Convention Plaza  
SL-MO-C2-GL  
St. Louis, MO 63101  
Phone: 314-418-4087

d. By credit card payment to <https://www.pay.gov/paygov/>  
(enter sfo 1.1 in the search field)

The case name and docket number ("In the Matter of District #5 Road and Public Works  
Commission of St. Landry Parish, Docket No. CWA-06-2013-2709") should be clearly marked  
on the check to ensure credit for payment.

21. Respondent shall send simultaneous notice of payment, including a copy of the check,  
to each of the following:

- (a) Regional Hearing Clerk (6RC-D)  
U.S. EPA, Region 6  
1445 Ross Avenue, Suite 1200  
Dallas, TX 75202-2733

- (b) Chief, Wetlands Section (6WQ-EM)  
Water Quality Protection Division  
U.S. EPA, Region 6  
1445 Ross Avenue, Suite 1200  
Dallas, TX 75202-2733
  
- (c) Chief, Water Legal Branch (6RC-EW)  
U.S. EPA, Region 6  
1445 Ross Avenue, Suite 1200  
Dallas, TX 75202-2733

Respondent's adherence to these procedures will ensure proper credit when payment is received by EPA.

22. Respondent agrees not to claim or attempt to claim a federal income tax deduction or credit covering all or any part of the civil penalty paid to the United States Treasurer.

23. Pursuant to 31 U.S.C. § 3717 and 40 C.F.R. § 13.11, unless otherwise prohibited by law, EPA will assess interest and late payment penalties on outstanding debts owed to the United States and a charge to cover the costs of processing and handling a delinquent claim. Interest on the civil penalty assessed in this CAFO will begin to accrue thirty (30) days after the effective date of the CAFO and will be recovered by EPA on any amount of the civil penalty that is not paid by the respective due date. Interest will be assessed at the rate of the United States Treasury tax and loan rate in accordance with 40 C.F.R. § 13.11(a). Moreover, the costs of the Agency's administrative handling of overdue debts will be charged and assessed monthly throughout the period the debt is overdue. See 40 C.F.R. § 13.11(b).

24. EPA will also assess a \$15.00 administrative handling charge for administrative costs on unpaid penalties for the first thirty (30) day period after the payment is due and an additional \$15.00 for each subsequent thirty (30) day period that the penalty remains unpaid. In addition, a penalty charge of up to six percent (6%) per year will be assessed monthly on any portion of the debt which remains delinquent more than ninety (90) days. See 40 C.F.R. § 13.11(c). Should a

penalty charge on the debt be required, it shall accrue from the first day payment is delinquent.

See 31 C.F.R. § 901.9(d). Other penalties for failure to make a payment may also apply.

25. Pursuant to Section 309(g)(9) of the Act, 33 U.S.C. § 1319(g)(9), any person who fails to pay on a timely basis a civil penalty ordered or assessed under this section shall be required to pay, in addition to such penalty and interest, the United States' enforcement expenses, including but not limited to, attorneys' fees and costs incurred by the United States for collection proceedings and a quarterly nonpayment penalty for each quarter during which such failure to pay persists. Such nonpayment penalty shall be twenty percent (20%) of the aggregate amount of such person's outstanding penalties and nonpayment penalties accrued as of the beginning of each quarter.

26. Failure by Respondent to pay the penalty assessed according to the terms of this CAFO, in full, by its due date, may subject Respondent to a civil action to collect the assessed penalty and any accrued interest and penalties.

27. In the event a collection action is necessary, Respondent shall pay—in addition to any applicable penalty, fees, and interest described herein—all reasonable costs and expenses, including legal expenses and court costs, incurred by the United States for enforcement and collection proceedings for nonpayment of the amounts agreed hereunder, pursuant to Section 309(g)(9) of the Act, 33 U.S.C. 1319(g)(9). In any such collection action, the validity, amount, and appropriateness of the penalty, and the terms of this CAFO, shall not be subject to review.

B. GENERAL PROVISIONS

28. To execute this Agreement, Respondent shall forward two (2) copies of this CAFO, with original signature, to:

Dr. Raul Gutierrez  
Water Quality Protection Division (6WQ-EM)  
U.S. EPA Region 6  
1445 Ross Avenue, Suite 1200  
Dallas, Texas 75202-2733

29. Issuance of this CAFO does not relieve Respondent from its responsibility to comply with all requirements of the Act and the requirements of any permits issued thereunder, as described in Section 309(g)(7) of the Act, 33 U.S.C. § 1319(g)(7), nor does it constitute a waiver by EPA of its right to enforce compliance with the requirements of Respondent's permits or other requirements of the Act by actions pursuant to Section 309 of the Act, 33 U.S.C. § 1319.

30. The provisions of this CAFO shall be binding upon Respondent, its officers or officials, managers, employees, and their successors or assigns, in their capacity on behalf of Respondent.

31. Each party agrees to bear its own costs and attorneys fees in this matter, except to the extent that Respondent may be responsible for reasonable costs and expenses of enforcement and collection proceedings for failure to comply with the terms of this CAFO. Furthermore, Respondent specifically waives its right to seek reimbursement of its costs and attorney's fees under the Equal Access to Justice Act, 5 U.S.C. § 504, as amended by the Small Business Regulatory Enforcement Fairness Act of 1996, 5 U.S.C. § 601 *et seq*, and any regulations promulgated pursuant to those Acts.

32. Each undersigned representative of the Parties to this agreement certifies that he or she is fully authorized by the party represented to enter into the terms and conditions of this agreement and to execute and legally bind that party to it.

In recognition and acceptance of the foregoing:

Ronald E. Buschel

For Dist. #5 Road & Public Works  
Commission of St. Landry Parish  
R. Buschel, Respondent

Mar. 7, 2013

Date

*for* Stacey B. Dwyer

William K. Honker, P.E., Director  
Water Quality Protection Division  
U.S. EPA, Region 6

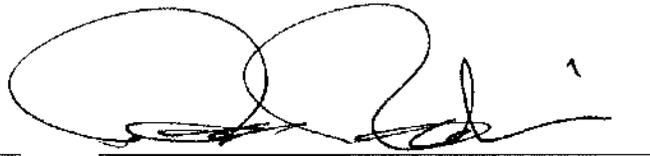
Mar. 18, 2013

Date

FINAL ORDER

Pursuant to the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, 40 C.F.R. Part 22, the foregoing Consent Agreement is hereby ratified. This Final Order shall not in any case affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. This Final Order shall resolve only those causes of action alleged in the Complaint. Nothing in this Final Order shall be construed to waive, extinguish or otherwise affect Respondent's (or its officers, agents, servants, employees, successors, or assigns) obligation to comply with all applicable federal, state, and local statutes and regulations, including the regulations that were the subject of this action. Respondent is ordered to comply with the terms of settlement and the civil penalty payment instructions as set forth in the Consent Agreement. This CAFO shall become effective upon filing with the Regional Hearing Clerk, pursuant to 40 C.F.R. § 22.31(b).

Issuance Date: 3-19-13



Patrick Rankin  
Regional Judicial Officer

CERTIFICATE OF SERVICE

I hereby certify that on the 26<sup>th</sup> day of March, 2013, the original of the foregoing Consent Agreement and Final Order was hand delivered to the Regional Hearing Clerk, U.S. EPA, Region 6 (6RC-D), 1445 Ross Avenue, Suite 1200, Dallas, Texas 75202-2733, and that a true and correct copy was placed in the United States Mail, by certified mail, return receipt requested, addressed to the following:

Attn: Ronald Buschel  
District #5 Road & Public Works Commission of St. Landry Parish  
P.O. Box 86  
Lebeau, Louisiana 71345-0086

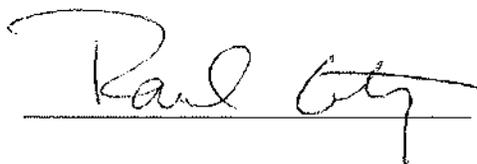
with a copy, first class postage prepaid, to

Louisiana Department of Environmental Quality  
P.O. Box 4313  
Baton Rouge, Louisiana 70821-4313

Copy hand-delivered:

Mr. Russell Murdock  
Water Legal Branch (6RC-EW)  
U.S. EPA Region 6  
1445 Ross Avenue, Suite 1200  
Dallas, TX 75202-2733

Dr. Raul Gutierrez  
Wetlands Section (6WQ-EM)  
U.S. EPA Region 6  
1445 Ross Avenue, Suite 1200  
Dallas, TX 75202-2733

  
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