

UNITED STATES  
ENVIRONMENTAL PROTECTION AGENCY  
REGION 6

FILED

In the Matter of § Docket No. CWA-06-2014-AP-513 PM 2: 12  
East Texas Salt Water Disposal Company §  
§ Proceeding to Assess a Class II REGIONAL HEARING CLERK  
§ Civil Penalty under Section 309(g) REGION VI  
§ of the Clean Water Act  
Respondent §  
§ ADMINISTRATIVE COMPLAINT  
Facility Numbers: TXU010984, TXU010986 §  
TXU010994, TXU011002 §  
TXU011003, TXU010995 §

I. Statutory Authority

This Complaint is issued under the authority vested in the Administrator of the United States Environmental Protection Agency (“EPA”) by Section 309(g) of the Clean Water Act (“the Act”), 33 U.S.C. § 1319(g). The Administrator of EPA delegated the authority to issue this Complaint to the Regional Administrator of EPA Region 6, who further delegated this authority to the Director of the Compliance Assurance and Enforcement Division of EPA Region 6 (“Complainant”). This Class II Administrative Complaint is issued in accordance with, and this action will be conducted under, the “Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits,” including rules related to administrative proceedings not governed by Section 554 of the Administrative Procedure Act, 40 C.F.R. §§ 22.50 through 22.52.

Based on the following Findings, Complainant finds that East Texas Salt Water Disposal Company (“Respondent”) violated the Act and the regulations promulgated under the Act and should be ordered to pay a civil penalty.

II. Findings of Fact and Conclusions of Law

1. Respondent is a company incorporated under the laws of the State of Texas, and as such, Respondent is a “person,” as that term is defined at Section 502(5) of the Act, 33 U.S.C. § 1362(5), and 40 C.F.R. § 122.2.

2. At all times relevant to this action (“all relevant times”), Respondent owned or operated the waste management facilities listed in the table below (“facilities”) and was therefore an “owner or operator” within the meaning of 40 C.F.R. § 122.2.

Description	Location
Facility TXU010984	Latitude 32.480166 North and Longitude 94.871283 West
Facility TXU010986	Latitude 32.54023 North and Longitude 94.84268 West
Facility TXU010994	Latitude 32.554430 North and Longitude 94.849374 West
Facility TXU011002	Latitude 32.496002 North and Longitude 94.855620 West
Facility TXU011003	Latitude 32.480827 North and Longitude 94.859411 West
Facility TXU011002	Latitude 32.242164 North and Longitude 94.936608 West

3. At all relevant times, the facilities acted as “point sources” of “discharges” of “pollutants,” specifically oil field brine and oil, to the receiving waters of the tributaries of Hawkins Creek, the Sabine River and Johnson Creek which are considered “waters of the United States,” within the meaning of Section 502 of the Act, 33 U.S.C. § 1362, and 40 C.F.R. § 122.2.

4. Because Respondent owned or operated facilities that acted as point sources of discharges of pollutants to waters of the United States, Respondent and the facilities were subject to the Act and the National Pollutant Discharge Elimination System (“NPDES”) program.

5. Under Section 301 of the Act, 33 U.S.C. § 1311, it is unlawful for any person to discharge any pollutant from a point source to waters of the United States, except with the authorization of, and in compliance with, an NPDES permit issued pursuant to Section 402 of the Act, 33 U.S.C. § 1342. According to the NPDES program, the discharge of oil field brine to “waters of the United States” is a non-permitted discharge.

6. On May 17, 2013, Facility TXU010984 was inspected by an EPA field inspector. The inspector observed that pollutants, specifically oil field brine and oil, had been discharged recently from the facility (located at Latitude 32.480166 North and Longitude 94.871283 West) to a tributary of the Sabine River (located at Latitude 32.4804 North and Longitude 94.8723 West). The water at the discharge point of entry into the tributary measured 59,300 parts-per-million ("ppm") Total Soluble Salts ("TSS").

7. On June 26, 2013, Facility TXU010986 was inspected by an EPA field inspector. The inspector observed that pollutants, specifically oil field brine and oil, had been discharged recently from the facility (located at Latitude 32.54023 North and Longitude 94.84268 West) to a tributary of Hawkins Creek (located at Latitude 32.54017 North and Longitude 94.84252 West). The water at the discharge point of entry into the tributary measured 60,700 ppm TSS.

8. On August 06, 2013, Facility TXU010994 was inspected by an EPA field inspector. The inspector observed that pollutants, specifically oil field brine and oil, had been discharged recently from the facility (located at Latitude 32.554430 North and Longitude 94.849374 West) to a tributary of Hawkins Creek (located at Latitude 32.554326 North and Longitude 94.849246 West). The water at the discharge point of entry into the tributary measured 500 ppm TSS.

9. On August 06, 2013, Facility TXU011002 was inspected by an EPA field inspector. The inspector observed that pollutants, specifically oil field brine and oil, had been discharged recently from the facility (located at Latitude 32.496002 North and Longitude 94.855620 West) to a tributary of Sabine River (located at Latitude 32.495925 North and Longitude 94.855447 West). The water at the discharge point of entry into the tributary measured 24,900 ppm TSS.

10. On August 06, 2013, Facility TXU011003 was inspected by an EPA field inspector. The inspector observed that pollutants, specifically oil field brine and oil, had been discharged recently from the facility (located at Latitude 32.480827 North and Longitude 94.859411 West)

to a tributary of Sabine River (located at Latitude 32.480716 North and Longitude 94.856754 West). The water at the discharge point of entry into the tributary measured 15,300 ppm TSS.

11. On August 07, 2013, Facility TXU011002 was inspected by an EPA field inspector. The inspector observed that pollutants, specifically oil field brine and oil, had been discharged recently from the facility (located at Latitude 32.242164 North and Longitude 94.936608 West) to a tributary of Johnson Creek (located at Latitude 32.242164 North and Longitude 94.936608 West). The water at the discharge point of entry into the tributary measured 41,600 ppm TSS.

12. Each day of unauthorized discharge was a violation of Section 301 of the Act, 33 U.S.C. § 1311.

13. Under Section 309(g)(2)(B) of the Act, 33 U.S.C. § 1319(g)(2)(B), as modified by 40 C.F.R. Part 19, Respondent is liable for a civil penalty in an amount not to exceed \$16,000 per day for each day during which a violation occurs or continues, up to a maximum of \$187,500.

14. EPA has notified the Railroad Commission of Texas ("RRC") of the issuance of this Complaint and has afforded the RRC an opportunity to consult with EPA regarding the assessment of an administrative penalty against Respondent as required by Section 309(g)(1) of the Act, 33 U.S.C. § 1319(g)(1).

15. EPA has notified the public of the filing of this Complaint and has afforded the public thirty (30) days in which to comment on the Complaint and on the proposed penalty as required by Section 309(g)(4)(A) of the Act, 33 U.S.C. § 1319(g)(4)(A). At the expiration of the notice period, EPA will consider any comments filed by the public.

### III. Proposed Penalty

16. Based on the foregoing Findings, and pursuant to the authority of Sections 309(g)(1) and (g)(2)(B) of the Act, 33 U.S.C. §§ 1319(g)(1) and (g)(2)(B), EPA Region 6 hereby proposes

to assess against Respondent a civil penalty of one hundred thousand and one hundred dollars (\$100,100.00).

17. The proposed penalty amount was determined based on the statutory factors specified in Section 309(g)(3) of the Act, 33 U.S.C. § 1319(g)(3), which include such factors as the nature, circumstances, extent and gravity of the violations, economic benefits, if any, prior history of such violations, if any, degree of culpability, and such matters as justice may require.

18. Complainant has specified that the administrative procedures specified in 40 C.F.R. Part 22, Subpart I, shall apply to this matter, and the administrative proceedings shall not be governed by Section 554 of the Administrative Practice Act.

#### IV. Failure to File an Answer

19. If Respondent wishes to deny or explain any material allegation listed in the above Findings or to contest the amount of the penalty proposed, Respondent must file an Answer to this Complaint within thirty (30) days after service of this Complaint whether or not Respondent requests a hearing as discussed below.

20. The requirements for such an Answer are set forth at 40 C.F.R. § 22.15 (copy enclosed). Failure to file an Answer to this Complaint within thirty (30) days of service of the Complaint shall constitute an admission of all facts alleged in the Complaint and a waiver of the right to hearing. Failure to deny or contest any individual material allegation contained in the Complaint will constitute an admission as to that finding or conclusion under 40 C.F.R. § 22.15(d).

21. If Respondent does not file an Answer to this Complaint within thirty (30) days after service, a Default Order may be issued against Respondent pursuant to 40 C.F.R. § 22.17. A Default Order, if issued, would constitute a finding of liability, and could make the full amount of the penalty proposed in this Complaint due and payable by Respondent without further proceedings thirty (30) days after a final Default Order is issued.

22. Respondent must send its Answer to this Complaint, including any request for a Hearing, and all other pleadings to:

Regional Hearing Clerk (6RC-D)  
U.S. EPA, Region 6  
1445 Ross Avenue, Suite 1200  
Dallas, TX 75202-2733

23. Respondent shall also send a copy of its Answer to this Complaint to the following EPA attorney assigned to this case:

Ms. Ellen Chang-Vaughan (6RC-EW)  
U.S. EPA, Region 6  
1445 Ross Avenue, Suite 1200  
Dallas, TX 75202-2733

24. The Answer must be signed by Respondent, Respondent's counsel, or other representative on behalf of Respondent and must contain all information required by 40 C.F.R. §§ 22.5 and 22.15, including the name, address, and telephone number of Respondent and Respondent's counsel. All other pleadings must be similarly signed and filed.

#### V. Notice of Opportunity to Request a Hearing

25. Respondent may request a hearing to contest any material allegation contained in this Complaint, or to contest the appropriateness of the amount of the proposed penalty, pursuant to Section 309(g) of the Act, 33 U.S.C. § 1319(g). The procedures for hearings are set out at 40 C.F.R. Part 22, including 40 C.F.R. §§ 22.50 through 22.52.

26. Any request for hearing should be included in Respondent's Answer to this Complaint; however, as discussed above, Respondent must file an Answer meeting the requirements of 40 C.F.R. § 22.15 in order to preserve the right to a hearing or to pursue other relief.

27. Should a hearing be requested, members of the public who commented on the issuance of the Complaint during the public comment period will have a right to be heard and to present evidence at such hearing under Section 309(g)(4)(B) of the Act, 33 U.S.C. § 1319(g)(4)(B).

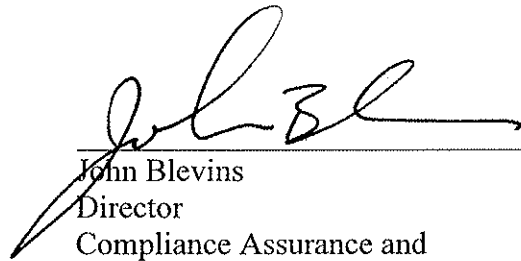
#### VI. Settlement

28. EPA encourages all parties against whom civil penalties are proposed to pursue the possibility of settlement through informal meetings with EPA. Regardless of whether a formal hearing is requested, Respondent may confer informally with EPA about the alleged violations or the amount of the proposed penalty. Respondent may wish to appear at any informal conference or formal hearing personally, by counsel or other representative, or both. To request an informal conference on the matters described in this Complaint, please contact Dr. Jack Arias, of my staff, at (214) 665-8164.

29. If this action is settled without a formal hearing and issuance of an opinion by the Presiding Officer pursuant to 40 C.F.R. § 22.27, this action will be concluded by issuance of a Consent Agreement and Final Order (“CAFO”) pursuant to 40 C.F.R. § 22.18(b). The issuance of a CAFO would waive Respondent’s right to a hearing on any matter stipulated therein or alleged in the Complaint. Any person who commented on this Complaint would be notified and given an additional thirty (30) days to petition EPA to set aside any such CAFO and to hold a hearing on the issues raised in the Complaint. Such a petition would be granted and a hearing held only if the evidence presented by the petitioner’s comment was material and was not considered by EPA in the issuance of the CAFO.

30. Neither assessment nor payment of a penalty in resolution of this action will affect Respondent's continuing obligation to comply with all requirements of the Act, the applicable regulations and permits, and any separate Compliance Order issued under Section 309(a) of the Act, 33 U.S.C. § 1319(a), including one relating to the violations alleged herein.

4.23.14  
Date

  
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John Blevins  
Director  
Compliance Assurance and  
Enforcement Division



CERTIFICATE OF SERVICE

I certify that the foregoing Class II Administrative Complaint was sent to the following persons, in the manner specified, on the date below:

Original hand-delivered: Regional Hearing Clerk (6RC-D)  
U.S. EPA, Region 6  
1445 Ross Avenue, Suite 1200  
Dallas, TX 75202-2733

Copy by certified mail,  
return receipt requested: Mr. Patrick J. Nault, President  
East Texas Salt Water Disposal Company  
1209 Industrial Boulevard  
Kilgore, TX 75662

Copy by mail: Mr. Michael Vanderworth  
Director, Districts 5 & 6  
Railroad Commission of Texas  
Kilgore District Office  
2005 N. State Highway 42  
Kilgore, TX 75662

Copy hand-delivered: Ms. Ellen Chang-Vaughan (6RC-EW)  
U.S. EPA, Region 6  
1445 Ross Avenue, Suite 1200  
Dallas, TX 75202-2733

Dated: \_\_\_\_\_

April 23, 2014 