# OF THE CHAPTE COLUMN TO THE CHAPTER CH

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

WH 0 4 2010

CERTIFIED MAIL 7009 1680 0001 4690 6089 RETURN RECEIPT REQUESTED

Mr. Mannon L. Walters Mannon Oil of Tennessee, LLC 6015B Heckel Road Evansville, Indiana 47725

SUBJECT: Consent Agreement and Final Order (CA/FO)

Docket No. SDWA-04-2010-1002(b)

Dear Mr. Walters:

Enclosed is a copy of the Consent Agreement and Final Order (CA/FO) in this matter that has been filed with the Regional Hearing Clerk and served on the parties as required by 40 C.F.R. §22.6. This CA/FO was effective upon the date filed with the Regional Hearing Clerk and you are hereby ordered to comply immediately with the terms of the subject Order. Please make note of the provisions under "PENALTY AND INJUNCTIVE RELIEF" with respect to compliance actions and stipulated penalties.

Thank you for your cooperation in settling this matter. Should you have any questions or concerns, please contact Ms. Carol Chen, UIC Enforcement, at (404) 562-9415.

Sincerely,

James D. Giattina

Director

Water Protection Division

Enclosure

cc: Regional Hearing Clerk

#### IN THE MATTER OF

Mr. Mannon L. Walters Mannon Oil of Tennessee, LLC 6015B Heckel Road Evansville, Indiana 47725

Respondent

Consent Agreement and Final Order

Docket No. SDWA-04-2010-1002(b)

#### STATUTORY AUTHORITY

- 1. Pursuant to the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders, and the Revocation, Termination or Suspension of Permits (Consolidated Rules of Practice or Part 22), specifically Subpart I, published at 64 Fed. Reg. 40138 (July 23, 1999) and the delegated authority of the Administrator of the U.S. Environmental Protection Agency (EPA or Complainant) under Part C of the Safe Drinking Water Act (SDWA or the Act), 42 U.S.C. § 1421, et seq., the EPA, as Complainant, hereby enters into the following Consent Agreement and Final Order ("CA/FO") with Mannon Oil of Tennessee, LLC. (Respondent).
- 2. Section 1450 of the SDWA authorizes the Administrator to prescribe such regulations as are necessary or appropriate to carry out her functions under the SDWA. These regulations are found at 40 CFR Parts 124, 144, 146, 147, and 148, and set forth requirements for the Underground Injection Control (UIC) program promulgated under Part C of the SDWA, 42 U.S.C. § 300h, et seq.
- 3. Injection well owners and operators are required to comply with the UIC program requirements. The UIC program for the Commonwealth of Kentucky, including all Indian lands, is administered by EPA. <u>See</u> 40 CFR § 147.901(a).

### **ALLEGATIONS**

- 4. Respondent is a limited liability corporation doing business in the Commonwealth of Kentucky, with a business address of 6015B Heckel Road, Evansville, Indiana 47725.
- 5. Respondent is a person as that term is defined in Section 1401(12) of the SDWA, 42 U.S.C. Section 300f(12) and 40 CFR §144.3.

6. Respondent owns and/or operates the following rule-authorized Class II underground injection wells (subject wells). These wells were in existence on June 25, 1984, the effective date of the UIC program in Kentucky. Respondent signed a lease agreement dated July 11, 2006, and took over operations from the previous owner/operator at that time.

State Permit No.	EPA ID No.	<u>Well</u>	<u>Status</u>
49433	KYS1830185	J. F. Smith #S-8	Inactive
49046	KYS1830186	J. F. Smith #S-7	Inactive
59052	KYS1830188	J. F. Smith #S-4WI	Active
59053	KYS1830189	J. F. Smith #S-3	Active
58871	KYS1830190	J. F. Smith #S-2	Inactive
58872	KYS1830191	J. F. Smith #S-1WI	Inactive
45807	KYS1830193	J. F. Smith #S-1	Active
49674	KYS1830197	J. F. Smith #S-9	Inactive
42419	KYS1830207	Heifner Heirs #5	Active

- 7. Each of these rule-authorized underground injection wells constitutes a "facility" as that term is defined in 40 CFR §144.3, and is subject to the requirements of the SDWA and the UIC regulations.
- 8. By the regulation at 40 CFR §144.28(a) the owner or operator of a rule-authorized underground injection well shall comply with all applicable requirements. Any noncompliance constitutes a violation of the SDWA and is grounds for an enforcement action.
- 9. EPA, in accordance with 40 CFR §144.28(c)(2)(iv) requires that after a cessation of injection for two years, the owner or operator of a rule-authorized injection well shall demonstrate the mechanical integrity or plug and abandon the well.
- 10. The following inactive rule-authorized injection wells are overdue for mechanical integrity demonstration requirements as follows.

State Permit No.	EPA ID No.	<u>Well</u>	Last MIT	MIT Due
49433	KYS1830185	J. F. Smith #S-8	11/17/03	11/17/05
49046	KYS1830186	J. F. Smith #S-7	11/02/05	11/02/07
58871	KYS1830190	J. F. Smith #S-2	11/15/00	11/15/02
58872	KYS1830191	J. F. Smith #S-1WI	11/02/05	11/02/07
49674	KYS1830197	J. F. Smith #S-9	11/17/03	11/17/05

- 11. Therefore Respondent violated 40 CFR §144.28(c)(2)(iv) and the SDWA by failing to timely demonstrate the mechanical integrity, or properly close, plug and abandon, the inactive wells.
- 12. Requirements found at 40 CFR §144.28(g)(2)(iv)(A), state that a demonstration of mechanical integrity, pursuant to §146.8, shall occur at least once every five years for

active wells. These active, rule-authorized injection wells are overdue for mechanical integrity demonstration requirements as follows.

State Permit No.	EPA ID No.	<u>Well</u>	<u>Last MIT</u>	<u>MIT Due</u>
42419	KYS1830207	Heifner Heirs #5	11/02/04	11/02/09
59053	KYS1830189	J. F. Smith #S-3	12/11/03	12/11/08
45807	KYS1830193	J. F. Smith #S-1	11/17/03	11/17/08

- 13. Therefore Respondent violated 40 CFR §144.28(g)(2)(iv)(A) and the SDWA by failing to timely demonstrate the mechanical integrity of the active wells.
- 14. Respondent owns or operates the following injection wells that are permitted (subject wells) in accordance with 40 CFR § 144.31. Respondent signed the lease agreement dated July 11, 2006, and took over operations at that time.

<u>Permit No.</u>	State Permit No.	<u>EPA ID No.</u>	<u>Well</u>	<u>Status</u>
KY10446	45839	KYS1830345	Heifner Heirs #8	Inactive
KY10594	42418	KYS1830525	Heifner Heirs #4	Inactive

- 15. Each of these permitted, underground injection wells constitutes a "facility" as that term is defined in 40 CFR §144.3, and is subject to the requirements of the SDWA and the UIC regulations.
- 16. The SDWA, 42 U.S.C. §300f, <u>et seq.</u>, and 40 CFR §144.51(a) require the permittee to comply with <u>all-conditions of the permit. Noncompliance constitutes a violation of the SDWA and is grounds for an enforcement action.</u>
- 17. EPA, in accordance with Part II, Section F, Paragraph 3, of the permit requires that after a cessation of injection for two years, the permittee shall demonstrate mechanical integrity or plug and abandon the well.
- 18. The following inactive permitted injection wells are overdue for mechanical integrity demonstration requirements as follows.

Permit No.	State Permit No.	EPA JD No.	<u>Well</u>	<u>Last MIT</u>	MIT Due
KY10446	45839	KYS1830345	Heifner Heirs #8	11/02/04	11/02/06
KY10594	42418	KYS1830525	Heifner Heirs #4	06/19/02	06/19/04

- 19. Therefore, Respondent violated 40 CFR §144.51 (a), its permit, and the SDWA by failing to demonstrate the mechanical integrity of the subject wells.
- 20. Part I, Section C, Paragraph 2, of the permit requires weekly monitoring of the injection and annulus pressures at the wellhead, and flow rate and cumulative volume of the injected fluid. Part I, Section D, Paragraph 2, requires submission of these monitoring results to EPA, postmarked by the 28<sup>th</sup> day of the month following each full year of operation.

- 21. Monitoring reports for Years 2007 and 2008 were submitted on February 2, 2010.
- 22. Therefore, Respondent violated 40 CFR §144.51 (a), its permit, and the SDWA by failing to timely submit annual monitoring reports for the permitted subject wells.
- 23. Part I, Section C, Paragraph 3, requires the permittee to perform injection fluid analysis at least once every 12 months. Part I, Section D, Paragraph 2, of the permit, requires the results of these injection fluid analyses to be submitted annually.
- 24. The last fluid analysis present in the permit files is dated January 5, 2001.
- 25. Therefore, Respondent is in violation of 40 CFR §144.51 (a), its permit, and the SDWA for failure to annually perform injection fluid analyses, and to submit these reports to EPA.
- 26. On January 26, 2010, February 3, 2010, and February 18, 2010, Respondent participated in show cause hearings with EPA representatives via telephone to discuss its permit and rule-authorized underground injection well violations, the SDWA, and the implementing regulations.
- 27. Respondent and Complainant have negotiated a settlement of the foregoing violations and Respondent has agreed to pay a penalty.

#### STIPULATIONS AND FINDINGS

- 28. Respondent admits the jurisdictional allegations set forth above and neither admits nor denies the facts and findings of violation as alleged herein. Respondent waives any right to a hearing and waives any right to appeal a final order in this matter, and consents to the issuance of a final order without further adjudication.
- 29. Complainant and Respondent have conferred for the purpose of settlement, pursuant to 40 CFR § 22.18, and desire to resolve this matter and settle the violations described herein without resort to a formal hearing. Therefore, without the taking of any evidence or testimony, the making of an argument, or the adjudication of any issue in this matter, and in accordance with 40 CFR § 22.13(b), this CA/FO will simultaneously commence and conclude this matter.

# PENALTY AND INJUNCTIVE RELIEF

Based upon the foregoing findings, the parties hereby agree and consent to entry of the following Order:

30. Respondent shall pay a civil penalty of \$14,936.00 (Fourteen Thousand Nine Hundred Thirty-six Dollars) in accordance with the terms set forth below.

31. Within thirty (30) days of receipt of a fully-executed copy of this CA/FO, Respondent shall submit a cashiers or certified check in the amount of \$3,734.00 (Three Thousand Seven Hundred Thirty-four Dollars), as the initial installment of the penalty payment, with equal amounts due every one hundred twenty (120) days thereafter, for a total of four payments. The penalty payments as set forth shall be made payable to the Treasurer, United States of America at the following address:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000

Respondent shall note the title and docket number of the case on the penalty payment certified or cashiers check.

32. Respondent shall submit copies of the check to the following persons:

Regional Hearing Clerk U.S. EPA - Region 4 61 Forsyth Street SW Atlanta, GA 30303-8960

Fred McManus, Chief Ground Water and SDWA Enforcement Section U. S. EPA - Region 4 61 Forsyth Street SW Atlanta, GA 30303-8960

- 33. Pursuant to Section 1423(c)(7) of the SDWA, 42 U.S.C. § 300h-2(c)(7), failure by Respondent to pay the penalty assessed by this CA/FO in full by its due date may subject Respondent to a civil action in an appropriate district court to recover the amount assessed (plus costs, attorneys fees, and interest at currently prevailing rates from the date the order is effective). In such an action, the validity, amount and appropriateness of the penalty shall not be subject to review.
- 34. Pursuant to 40 CFR Part 13 and 31 U.S.C. §3717 et seq., if EPA does not receive payment of the penalty assessed by this CA/FO in full by its due date, interest shall accrue on the unpaid balance from the due date through date of payment at an annual rate equal to the rate of the current value of funds to the United States Treasury as prescribed and published by the Secretary of the Treasury. If all or part of the payment is overdue, EPA will assess an administrative fee of \$15 for each subsequent thirty (30) day period. EPA will also assess, on a monthly basis, a six per cent (6%) per annum penalty on any principal amount not paid within ninety (90) days of the due date.

- 35. A copy of the check shall be sent to the Ground Water and SDWA Enforcement Section, Safe Drinking Water Branch, U. S. Environmental Protection Agency, Region 4, 61 Forsyth Street SW, Atlanta, Georgia 30303-8960. Respondent shall state the docket number of this CA/FO on the face of any such check.
- 36. In addition to payment of the penalty described above, Respondent shall perform the following injunctive relief:
  - a. Respondent is ordered to successfully demonstrate the mechanical integrity or properly close, plug, and abandon all of the subject wells by December 31, 2010. Mechanical integrity testing or plugging and abandonment must be witnessed by an authorized EPA inspector.
  - b. Respondent is ordered to perform the required fluid analyses of the injectate for the subject wells, and submit the reports to EPA, within thirty (30) days of receipt of a fully-executed copy of this order.
- 37. Respondent agrees to pay stipulated civil penalties for violation of the conditions set forth in Paragraph 36 above as follows:
- 38. For failure to comply with each condition described in Paragraph 36 above, Respondent shall pay a stipulated civil penalty according to the following schedule:
  - a. \$300 for any portion of the first seven (7) calendar days Respondent is in violation of this Agreement; and
  - b. \$200 per day for each day after the first seven (7) calendar days Respondent is in violation of this Agreement.
- 39. Stipulated penalties shall become due and payable no later than thirty (30) days after receipt of demand from EPA. Payment shall be in the form of a certified or cashier's check made payable to the Treasurer of the United States of America, and sent to the following address:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000

40. A copy of the check shall be sent to the Ground Water & Safe Drinking Water Act Enforcement Section, Safe Drinking Water Branch, U.S. Environmental Protection Agency, Region 4, 61 Forsyth Street, S.W., Atlanta, GA 30303-8960. Respondent shall state the docket number of this Order on the face of any such check. The stipulated civil penalties set forth above shall be in addition to any other remedies or sanctions which are or may be available to EPA.

41. The names, addresses and telephone numbers of the individuals authorized to receive service relating to the proceeding are listed below.

For Respondent:

Mr. Mannon L. Walters

Mannon Oil of Tennessee, LLC

6015B Heckel Road

Evansville, Indiana 47725 812-867-5946 or 812-568-3563

For EPA:

Zylpha Pryor, Attorney U.S. EPA - Region 4 61 Forsyth Street SW Atlanta, GA 30303-8960

404-562-9535

## **GENERAL PROVISIONS**

- 42. The provisions of this CA/FO shall be binding upon Respondent, and its officers, directors, agents, servants, employees, and successors or assigns. Notice of this CA/FO shall be given to any successors in interest prior to transfer of the ownership or operational control of the facility.
- 43. This CA/FO does not constitute a waiver, suspension, or modification of the requirements of Part C of the SDWA, 42 U.S.C. §1421, et seq., or any regulations promulgated thereunder. This CA/FO is not, and shall not be interpreted to be, a permit for the injection of fluids under Section 1421 of the SDWA, 42 U.S.C. §300h, nor shall it in any way relieve Respondent of any obligation imposed by any permit issued thereunder, or of Respondent's obligation to comply with any provision of the SDWA, its implementing regulations, or any other local, state or federal law. Payment of the penalty agreed to in this CA/FO shall not in any way affect the right of the Agency or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any other violations of law. Full payment of the penalty and performance of the injunctive relief agreed to in this CA/FO resolves only Respondents liability for federal civil penalties for the violations and facts stipulated herein.
- 44. For the purposes of state and federal income taxation, Respondent shall not be entitled to and agrees not to attempt to claim a deduction for any penalty payment made pursuant to this CA/FO. Any attempt to deduct any such penalty shall constitute a violation of this CA/FO.
- 45. If any event beyond the control of Respondent, its successors or assigns, occurs which causes or may cause a delay in the achievement of any requirement of this CA/FO, Respondent shall notify EPA orally within four (4) days of the time it has knowledge of the occurrence of such event. A written report of said event shall be submitted by certified mail to EPA within ten (10) days of the date Respondent received

knowledge of the event. Said report shall describe the violation or failure, its cause and all attendant circumstances, and the measures taken or to be taken to prevent or minimize any such violation or failure and to comply with the pertinent requirements of this CA/FO as soon as possible, and the timetable by which those measures are proposed to be implemented.

- 46. The burden of proving that any violation or failure is caused by circumstances beyond the control of and without fault of Respondent and the length of the delay attributable to such circumstances shall rest with Respondent. Financial, economic, or business conditions or changes in same, unanticipated or increased costs or expenses, or problems relating to reasonably foreseeable technological infeasibility associated with the implementation of actions called for by this CA/FO, shall not relieve Respondent of any obligation imposed under the terms of this CA/FO, nor from payment of any penalty set forth in this CA/FO. EPA will notify Respondent of its determination that certain circumstances are considered to be beyond Respondent's control and the extension of time, if any, for completion of the affected requirements. Respondent shall waive this right to any extension for failure to provide EPA with written notice as provided herein or for failure to provide adequate proof for the cause of the delay.
- 47. The parties acknowledge and agree that final approval by EPA of this CA/FO is subject to 40 C.F.R. 22.45(c)(4) which sets forth requirements under which a person not a party to this proceeding may petition to set aside a consent agreement and final order on the basis that material evidence was not considered.
- 48. Each party shall bear its own costs and attorneys fees in connection with this action.
- 49. This CA/FO shall become effective upon the date that it is filed with the Regional Hearing Clerk.
- 50. The undersigned representative of Respondent certifies that he or she is fully authorized to enter into the terms and conditions of this Consent Agreement and to execute and legally bind the Party he or she represents to this Agreement.

Docket No. SDWA-04-2010-1002(b)

MANNON L WALTERS INC

RESPONDENT

Mannon Oil of Tennessee, LLC

COMPLAINANT

James D. Giattina, Director Water Protection Division

## **FINAL ORDER**

Pursuant to the Consolidated Rules of Practice and the delegated authority of the Administrator under the SDWA, the above and foregoing Consent Agreement is hereby approved and incorporated by reference into this Final Order. Respondent is ordered to comply immediately with the terms of the Consent Agreement, which are fully incorporated into this Final Order.

# U.S. ENVIRONMENTAL PROTECTION AGENCY

Date: June 3, 2010 Susan S. Julus
Susan Schub

Regional Judicial Officer

I HEREBY CERTIFY that I have this day served a true and correct copy of the foregoing Consent Agreement and Final Order, in the Matter of Mannon Oil of Tennessee, LLC; Docket No. SDWA-04-2010-1002(b), on the parties listed below in the manner indicated:

Carol Chen

Via EPA Internal Mail

Zylpha Pryor

Via EPA Internal Mail

Mr. Mannon L. Walters
Mannon Oil of Tennessee 11

Via Certified Mail/ Return Receipt

Mannon Oil of Tennessee, LLC

Requested

6015B Heckel Road Evansville, Indiana 47725

Date: 6-4-10

Patricia A. Bullock, Regional Hearing Clerk

United States EPA - Region 4

Atlanta Federal Center 61 Forsyth Street, S.W. Atlanta, GA 30303-8960

(404) 562-9511