# EPA ENFORCEMENT ACCOUNTS RECEIVABLE CONTROL NUMBER FORM

# TO BE FILLED OUT BY ORIGINATING OFFICE: (Attach a copy of the final order and transmittal letter to Defendant/Respondent)

This form was	originated by: <u><b>Richard Ponak</b></u> Name of Contact person		<u>May 18, 2011</u> Date
in the <u>Pestie</u> i	des/Asbestos Programs Branch (3LC62) Office	at	<u>215-814-2044</u> Phone number
	Non-SF Jud. Order/Consent	<u>X</u>	Administrative Ordet/ Consent Agreement. FMD COLLECTS PAYMENT
	SF Jud. Order/Consent Decree. FMD COLLECTS		
	This is an original debt		This is a modification
	on and/or Company/Municipality making the p -McMillan School District	-	
	lar Amount of Receivable \$0		
(If in installments, attach schedule of amounts and respective due dates)			
	ket Number <u>TSCA-03-2011-0136</u> fic Superfund Acct. Number N/A		
		hestos Pro	grams Branch (31 C62)
The Designated Regional/HQ Program Office <u>Pesticides/Asbestos Programs Branch (3LC62)</u> TO BE FILLED OUT BY LOCAL FINANCIAL MANAGEMENT OFFICE:			
10 200 100			
	ounts Receivable Control Number		
If you have an	v questions call:		
	Name of Contact		Date
in the Financia	Management Office, phone number:		
JUDICIAL O be mailed to:	RDERS: Copies of this form with an attac	hed copy	of the front page of the final judicial order should
Enviro Lands 1425 1	narie Paceco pimental Enforcement Section Division, Room 130044 ew York Avenue, N.W. rigton, D.C. 20005		Driginating Office (ORC) Designated Program Office
ADMINISTRATIVE ORDERS: Copies of this form with an attached copy of the front page of the <u>administrative</u> order should be sent to:			

- 1.
- Originating Office Regional Hearing Clerk 3.

- Designated Program Office 2.
- 4. Regional Counsel

# BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY Region III 1650 Arch Street Philadelphia, Pennsylvania 19103-2029

IN RE

Canon McMillan School District 1 North Jefferson Ave. Canonsburg, PA 15317

DOCKET NO: TSCA-03-2011-0136

Respondent

CONSENT AGREEMENT

#### **CONSENT AGREEMENT**

#### I. Preliminary Statement

This Consent Agreement ("CA"), issued under the authority set forth in Sections 16 and 207 of the Toxic Substances Control Act ("TSCA"), 15 U.S.C. §§ 2615 and 2647, is entered into, through delegation, by the Director, Land and Chemicals Division, U.S. Environmental Protection Agency - Region III ("EPA" or "Complainant") and The Canon-McMillan School District This CA includes the assessment of a civil penalty against The Canon-McMillan School District ("Respondent"), because it is a local education agency liable for violations which occurred at Borland Manor Elementary School, located at 30 Griffin Drive, Canonsburg, Pennsylvania; Canon-McMillan Senior High School, located at 314 Elm Drive, Canonsburg, Pennsylvania; Canonsburg Middle School, located at 25 East College Street, Canonsburg, Pennsylvania; Cecil Elementary School, located at 36 Cecil Elementary Drive, Cecil, Pennsylvania; and Hills-Hendersonville Elementary School, located at 50 Mayview Road, Canonsturg, Pennsylvania (the "Facilities"), pursuant to TSCA Subchapter II, known as the Asbestos Hazard Emergency Response Act ("AHERA"), 15 U.S.C. §§ 2641 to 2656 ("TSCA AHERA"). This action is brought in accordance with TSCA AHERA and the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits ("Consolidated Rules of Practice"), 40 C.F.R Part 22, with specific reference to the provisions set forth at 40 C.F.R. §§ 22.13(b) and 22.18(b)(2) and (3).

This Consent Agreement and the accompanying Final Order (collectively referred to herein as the "CAFO") address violations by Respondent of TSCA AHERA and the federal regulations implementing TSCA AHERA as set forth at 40 C.F.R. Part 763 Subpart E, and resolve Complainant's civil claims against Respondent arising from the violations of TSCA AHERA alleged herein.

## II. General Provisions

- 1. For the purpose of this proceeding only, Respondent admits the jurisdictional allegations set forth in this CAFO.
- 2. Except as provided in paragraph 1, above, Respondent neither admits nor denies the specific factual allegations and conclusions of law set forth in this CAFO.
- 3. Respondent agrees not to contest EPA's jurisdiction with respect to the execution of this CA, the issuance of the accompanying Final Order, or the enforcement of the CAFO.
- 4. For the purposes of this proceeding only, Respondent hereby expressly waives its right to a hearing on any issue of law or fact set forth in this CA and any right to appeal the accompanying Final Order.

- Respondent shall not deduct for civil taxation purposes the civil penalty specified in this CAFO.
- 6. Section 22.13(b) of the Consolidated Rules of Practice provides that where the parties agree to settlement of one or more causes of action before the filing of a complaint, a proceeding may be simultaneously commenced and concluded by the issuance of a consent agreement and final order.
- 7. By signing this CA, Respondent certifies to EPA that, upon investigation and to the best of its knowledge, the Facilities are in compliance with the provisions of TSCA AHERA and regulations promulgated thereunder at 40 C.F.R. Part 763 Subpart E.
- Respondent consents to the issuance of this CAFO and agrees to comply with its terms.
   Respondent shall bear its own costs and attorney's fees.
- 10. Nothing in this CAFO shall relieve Respondent of its obligation to comply with all applicable federal, state, and local laws and regulations.
- 11. By signing and executing this CA, Respondent certifies that it has already spent at least eight thousand seven hundred dollars (\$8,700) since EPA's July 2009 inspections for purposes of complying with TSCA AHERA and the regulations promulgated thereunder, in accordance with Section 207(a) of TSCA AHERA, 15 U.S.C. § 2647(a), and that Respondent has provided Complainant with all supporting cost documentation and information.
- 12. This CAFO shall apply to and be binding upon the EPA, Respondent, and the officers, directors, successors, and assigns of Respondent.

# III. EPA's Findings of Fact and Conclusions of Law

- Complainant has determined that Respondent has violated requirements of TSCA AHERA and the federal regulations implementing TSCA AHERA set forth at 40 C.F.R.
  Part 763 Subpart E. In accordance with the Consolidated Rules of Practice as set forth at 40 C.F.R. §§ 22.13(b) and 22.18(b)(2) and (3), Complainant alleges the following findings of fact and conclusions of law.
- 14. Respondent, Canon McMillan School District, is the "Local Education Agency" ("LEA") as that term is defined under Section 202(7) of TSCA AHERA, 15 U.S.C. § 2642(7) and 40 C.F.R. § 763.83, because it is a public board of education or other public authority egally constituted within a State for either administrative control or direction of, or to perform a service function for, public elementary schools or secondary schools, including the Facilities, in a city, county, township, school district, or other political subdivision of State, or of or for a combination of school districts or counties that is recognized in a state as an administrative agency for its public elementary schools or secondary schools, including the Facilities and as such, is responsible for ensuring that the Facility is in compliance with the requirements of TSCA AHERA.
- 15. The Facilities, Borland Manor Elementary School located at 30 Griffin Drive, Canonsburg, Pennsylvania, Canon-McMillan Senior High School located at 314 Elm Drive, Canonsburg, Pennsylvania, Canonsburg Middle School located at 25 East College Street, Canonsburg, Pennsylvania, Cecil Elementary School located at 36 Cecil

Elementary Drive, Cecil, Pennsylvania, and Hills-Hendersonville Elementary School located at 50 Mayview Drive, Canonsburg, Pennsylvania are each a "school" as that term is defined at Section 202(12) of TSCA AHERA, 15 U.S.C. § 2642(12) and 40 C.F.R. § 763.83.

16. Each of the Facilities is a "school building" as that term is defined at Section 202(13) of TSCA AHERA, 15 U.S.C. § 2642(13) and 40 C.F.R. § 763.83.

#### <u>COUNT I</u>

- 17. The allegations contained in Paragraphs 1 through 16 are incorporated herein by reference.
- 18. 40 C.F.R § 763.85(b)(1), requires at least once every three years after a management plan is in effect, each local education agency shall conduct a reinspection of all friable and nonfriable known and assumed ACBM in each school building that they lease, own, or otherwise use as a school building.
- 19. Inspections conducted by EPA in July 2009 found that Respondent had not been conducting asbestos reinspections every three years since 2004.
- 20. By failing to conduct reinspections, Respondent violated the requirements of 40 C.F.R § 763.85(b)(1) and Section 207 of TSCA AHERA, 15 U.S.C. § 2647(a)(3).

#### COUNT II

- 21. The allegations contained in paragraphs 1 through 20 are incorporated herein by reference.
- 22. 40 C.F.R. § 763.93(g)(4), requires, *inter alia*, that at least once each school year, the LEA

notify in writing parent, teacher, and employee organizations of the availability of management plans and include in the management plan a description of the steps taken to notify such organizations, and a dated copy of the notification.

- 23. The inspections conducted by EPA in July 2009 found that Canon-McMillan School District had not provided annual notifications to parent, teacher, and/or employee organizations since 2004.
- 24. Respondent's failure to provide annual notifications at the Facility are violations of 40
  C.F.R. § 763.93(g)(4) and Section 207(a)(3) of TSCA, 15 U.S.C. § 2647(a)(3).

## IV. Settlement Recitation

- 25. Based on the above Findings of Fact and Conclusions of Law, EPA concludes that Respondent is liable for a civil penalty pursuant to Section 207(a) of TSCA AHERA, 15 U.S.C. § 2647(a), for Respondent's TSCA AHERA violation. In full settlement of the violations alleged in this Consent Agreement, in consideration of cach provision of this Consent Agreement and the accompanying Final Order, and pursuant to Sections 207(a) and (c) of TSCA AHERA, 15 U.S.C. §§ 2647(a) and (c), and other relevant factors, Complainant and Respondent have determined that a civil penalty of seven thousand five hundred dollars (\$7,500) is appropriate.
- 26. The aforesaid assessed penalty is based upon EPA's consideration of a number of factors, including, but not limited to, the statutory factors set forth in Section 207(c) of TSCA AHERA, 15 U.S.C. § 2647(c), *i.e.*, the significance of the violation, the culpability of the

violator, and the ability of the violator to continue to provide educational services to the community. These factors were applied to the particular facts and circumstances of this case with specific reference to EPA's *Interim Final Enforcement Response Policy for the Asbestos Hazard Emergency Response Act* ("*ERP*"), dated January 31, 1989, adjusted for inflation pursuant to 40 C.F.R. Part 19.

- 27. Respondent certifies that it has spent eight thousand seven hundred dollars (\$8,700) since EPA's July 2009 inspections to comply with TSCA AHERA. Therefore, pursuant to Section 16(a)(2)(C) of TSCA and Section 207(a) of TSCA AHERA, 15 U.S.C. §§ 2615(a)(2)(C) and 2647(a), EPA agrees to the remittance of seven thousand five hundred dollars (\$7,500) of the civil penalty assessed against the Respondent.
- 28. Respondent consents to the assessment of a seven thousand five hundred dollar (\$7,500) civil penalty with a cash component of zero (\$0) dollars.

## V. Reservation of Rights

29. This CAFO resolves only the civil claims for the specific violations alleged in this CAFO. EPA reserves the right to commence action against any person, including Respondent, in response to any condition which EPA determines may present an imminent and substantial endangerment to the public health, public welfare, or the environment. In addition, this settlement is subject to all limitations on the scope of resolution and to the reservation of rights set forth in Section 22.18(c) of the Consolidated Rules of Practice. Further, EPA reserves any rights and remedies available to it under TSCA AHERA, the regulations promulgated thereunder, and any other federal laws or regulations for which EPA has

jurisdiction, to enforce the provisions of this CAFO, following its filing with the Regional Hearing Clerk.

# VI. Effective Date

The effective date of this CAFO is the date on which the Final Order is filed with the 30. Regional Hearing Clerk pursuant to the Consolidated Rules of Practice. The undersigned representative of Respondent certifies that he or she is fully authorized by Respondent to execute this Consent Agreement and to legally bind Respondent to this Consent Agreement.

For Respondent:

April 27, 2011

Date

Selen M Cracken

Helen McCracken, Superintendent Canon-McMillan School District

For Complainant:

Date

Michael Porak

**Richard Ponak** Enforcement Officer

Accordingly I hereby recommend that the Regional Administrator or his designee issue the Final Order attached hereto.

5/10/11

alin Fal

Abraham Ferdas, Director Land and Chemicals Division

Date

# BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III 1650 ARCH STREET PHILADELPHIA, PENNSYLVANIA 19103-2029

### IN RE

Canon McMillan School District 1 North Jefferson Avc. Canonsburg, PA 15317

Respondent

DOCKET NO: TSCA-03-2011-0136

## FINAL ORDER

## FINAL ORDER

The undersigned accepts and incorporates into this Final Order by reference all provisions set forth in the foregoing Consent Agreement.

NOW, THEREFORE, IT IS HEREBY ORDERED THAT, pursuant to Section 16 of TSCA and Section 207 of TSCA AHERA, 15 U.S.C. §§ 2615 and 2647, and 40 C.F.R. § 22.18(b)(3) of the Consolidated Rules of Practice, and having determined, based on the representations of the parties in the attached Consent Agreement, that the civil penalty agreed to therein was based upon a consideration of the factors set forth in Section 207(c) of TSCA AHERA, 15 U.S.C. § 2647(c), Respondent is assessed a civil penalty of seven thousand five hundred dollars (\$7,500), but that the cash component of that civil penalty will be zero dollars (\$0).

In accordance with Section 207(a) of TSCA AHERA, 15 U.S.C. § 2647(a), the seven thousand five hundred dollar (\$7,500) civil penalty assessed against the Respondent is hereby remitted. The effective date of this Final Order is the date that it is filed with the Regional Hearing Clerk.

5/18

Renée Sarajian Regional Judicial Officer U.S. Environmental Protection Agency, Region III

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