

## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 6 1201 ELM STREET, SUITE 500 DALLAS, TEXAS 75270-2102

NOV 1 5 2019

CERTIFIED MAIL-RETURN RECEIPT REQUESTED: 7005 1820 0003 7456 2712

Mr. Scott Robinowitz Grand Resources, Inc. 2448 East 81st St. Ste. 4040 Tulsa, OK 74137

Re:

Consent Agreement and Final Order: Docket Number SDWA-06-2020-1102

Dear Mr. Robinowitz:

This is to acknowledge receipt of the signed "Consent Agreement and Final Order" (CAFO). As no comments were received from the general public during the thirty (30) day public notice period, the Environmental Protection Agency hereby issues this CAFO.

The CAFO shall become effective thirty days after issuance.

If you have any questions regarding this matter, please contact Mr. David Aguinaga, of my staff, at 214-665-6439.

Sincerely,

Cheryl T. Seager

Director

Enforcement and Compliance Assurance Division

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 6 2019 MAY 15 AM 11: 17

	§ Docket No. SDWA-06-2020-1102
In the Matter of	§ .
6 15	§
Grand Resources, Inc.	§
Osage County, Oklahoma	§ CONSENT AGREEMENT
Osage County, Oktanoma	§ CONSENT AGREEMENT § AND
Respondent	§ FINAL ORDER
20 10 10 10 10 10 10 10 10 10 10 10 10 10	§
Proceedings under Section	§
1423(c) of the Safe Drinking	§ .
Water Act, 42 U.S.C. § 300h-2(c)	§

## I. STATUTORY AUTHORITY

This Consent Agreement and Final Order ("CAFO") is issued under the authority vested in the Administrator of the United States Environmental Protection Agency ("EPA") pursuant to Section 1423, 42 U.S.C. § 300h-2, of the Safe Drinking Water Act ("Act"). The Administrator of EPA delegated the authority to issue this CAFO to the Regional Administrator of EPA, who further delegated this authority to the Director of the Enforcement and Compliance Assurance Division. This CAFO is issued in accordance with 40 C.F.R. § 22.18, as set forth in the "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits," 40 C.F.R. §§ 22.1 through 22.52.

## II. CONSENT AGREEMENT

- 1. EPA and Grand Resources, Inc. ("Respondent") (collectively "Parties") agree that settlement of this matter without litigation will save time and resources, that it is in the public interest, and that the entry of this CAFO is the most appropriate means of resolving this matter. Compliance with all terms of this CAFO resolves only those violations alleged herein.
- Respondent admits the jurisdictional allegations herein; however, Respondent neither admits nor denies the specific factual allegations and conclusions of law contained in this CAFO.
   This CAFO states a claim upon which relief may be granted.

- 3. Respondent expressly waives any right to a hearing regarding penalty assessment or any other issue of law or fact relevant to this proceeding. Respondent further waives all defenses which have been or could have been raised pertaining to the violations alleged herein and waives the right to judicial review of this administrative penalty assessment.
- 4. Before the taking of any testimony, and without adjudication of any issue of law or fact, the Parties agree to the terms of this CAFO and to its issuance. Respondent consents to the assessment and payment of a civil penalty in the amount and by the method stated below.

## III. FINDINGS OF FACT AND CONCLUSIONS OF LAW

- 5. At all times relevant to the violations alleged herein ("relevant time period"), Respondent was an individual, and as such, is a "person," within the meaning of Section 1401(12) of the Act, 42 U.S.C. § 300f(12).
- 6. During the relevant time period, Respondent owned or operated an "injection well" which is a "new Class II well" as those terms are defined at 40 C.F.R. § 147.2902. The well is known as Avant #317 ("Well No. 317") and is identified by EPA inventory number OS3736000. Well No. 317 is located on the Osage Mineral Reserve in the Northeast Quarter of Section 35, Township 24 North, Range 11 East, Osage County, Oklahoma.
- 7. Because Respondent owned or operated an injection well, Respondent is subject to underground injection control ("UIC") program requirements at 40 C.F.R. Part 147, Subpart GGG, which are authorized under Section 1421 of the Act, 42 U.S.C. § 300h.
- 8. Pursuant to 40 C.F.R. § 147.2916, operators of new Class II wells (wells that were constructed or converted to injection use after the effective date of the Osage underground injection control program) must apply for and comply with the applicable permit issued by the EPA. Owners or operators of well authorized by a permit must comply with provisions set forth in 40 C.F.R. §§ 147.2916, 147.2903, 147.2907, and 147.2918 through 147.2928.

- 9. Regulations at 40 C.F.R. § 147.2903(a) require that any underground injection is prohibited except as authorized by rule or authorized by a permit issued under the UIC program. The construction or operation of any well required to have a permit is prohibited until the permit has been issued. The term "permit" is defined at 40 C.F.R. § 147.2902.
- 10. Regulations at 40 C.F.R. §147.2905 require an injection well to be plugged within one year after termination of injection and set out administrative and technical requirements to be followed when plugging an injection well. The Regional Administrator may extend the time to plug if no fluid movement into an "Underground Source of Drinking Water" ("USDW") will occur and the operator has presented a viable plan for utilizing the well within a reasonable time. The term USDW is defined at 40 C.F.R. § 147.2902.
- 11. On November 28, 2017, Respondent declared that the well would not hold pressure, would not pass a mechanical integrity test (MIT) and was disconnected from the injection lines. By correspondence dated January 21, 2018, the Bureau of Indian Affairs (BIA) Osage Agency approved the conversion of the well to production use.
- 12. During a January 25, 2018, inspection, EPA representatives observed that the well was being maintained with the static fluid level in the well tubing within fifty feet of the USDW (190 feet).
- 13. A February 7, 2018, letter from the Respondent stated that the BIA Osage Agency approved a workover permit for repair of the well. EPA correspondence dated May 11, 2018, notified the Respondent that the well did not have mechanical integrity, was inactive, was disconnected, and no longer had authority to inject.
- 14. On August 15, 2018, EPA issued a Proposed Administrative Compliance Order (AO) requiring the Respondent to repair the well and successfully demonstrate mechanical integrity, plug the well or convert it to production use. On December 11, 2018, the proposed AO was

made final. A July 15, 2019, inspection confirmed the well did not have mechanical integrity, was not plugged, and was not converted to production use.

#### IV. PENALTY ORDER

- 15. Based on the foregoing stipulations, EPA Region 6, having taken into account the factors used for assessment of civil penalties found in Section 1423(c) of the Act, 42 U.S.C. § 300h-2(c), hereby orders and Respondent agrees to pay to the United States a civil penalty in the amount of eight thousand five hundred and fifty dollars (\$8,550.00) to settle the violations alleged in the Complaint.
- 16. Respondent agrees not to claim or attempt to claim a federal income tax deduction or credit covering all or any part of the civil penalty paid to the United States Treasurer.
- 17. Pursuant to 31 U.S.C. § 3717 and 40 C.F.R. § 13.11, unless otherwise prohibited by law, EPA will assess interest and late payment penalties on outstanding debts owed to the United States that are not paid by the due date and a charge to cover the costs of processing and handling a delinquent claim. Interest on the civil penalty assessed in this CAFO will begin to accrue thirty (30) days after the effective date of the CAFO and will be recovered by EPA on any amount of the civil penalty that is not paid by the respective due date. Interest will be assessed at the rate of the United States Treasury tax and loan rate in accordance with 40 C.F.R. § 13.11(a). Moreover, the costs of the Agency's administrative handling of overdue debts will be charged and assessed monthly throughout the period the debt is overdue. 40 C.F.R. § 13.11(b).
- 18. If all or part of a payment is overdue, EPA will impose a late-payment handling charge of fifteen dollars (\$15.00), with an additional delinquent notice charge of fifteen dollars (\$15.00) for each subsequent thirty (30)-day period. EPA will also apply a six percent (6%) per annum penalty on any principal amount not paid within ninety (90) days of the due date. Penalties under other Federal statutes for failure to make timely payment may also apply.

19. Failure by Respondent to pay the penalty assessed according to the terms of this CAFO in full, by its due date, may subject Respondent to a civil action to collect the assessed penalty and any accrued interest or penalties.

20. In the event a collection action is necessary, Respondent shall pay, in addition to any applicable penalty, fees, and interest described herein, all reasonable costs and expenses, including legal expenses and court costs, incurred by the United States for enforcement and collection proceedings for nonpayment of the amounts agreed hereunder. In any such collection action, the validity, amount, and appropriateness of the penalty, and the terms of this CAFO, shall not be subject to review.

### V. COMPLIANCE ORDER

- 21. Pursuant to Section 1423(c) of the Act, 42 U.S.C. § 300h-2(c), EPA orders and Respondent consents to take one the following actions and provide evidence of compliance:
  - a. If Respondent plans to use Well No. 317 for the underground injection of fluids:
    - 1) Apply for an EPA, Region 6 Underground Injection Control permit and;
    - 2) Repair the well, demonstrate mechanical integrity according to regulations at 40 C.F.R. §§ 146.8(b)(1) and 147.2920 and the UIC Permit issued within sixty (60) days of the effective date of this Final Order, or;
  - b. If Respondent does not intend to complete the EPA UIC Permit process and does not intend to use Well No. 317 for the injection of fluids, take one of the following actions:
    - 1) Plug the well according to regulations at 40 C.F.R. § 147.2905 or,
    - 2) Convert the wells to production use within sixty (60) days of the effective date of this Final Order.

#### VI. GENERAL PROVISIONS

22. To execute this Agreement, Respondent shall sign and forward this copy of the CAFO, with original signature, to:

Mr. Tucker Henson Office of Regional Counsel (6RC-EW) U.S. EPA, Region 6 1201 Elm Street, Suite 500 Dallas, TX 75270-2102 23. Issuance of this CAFO does not relieve Respondent from responsibility to comply with all requirements of the Act and the requirements of any permits issued thereunder, nor does it constitute a waiver by EPA of its right to enforce compliance with the requirements of any applicable permits or other requirements of the Act by actions under the authority of the Act, except as to any requirement to pay any penalty or perform any corrective action not described herein for the violations alleged herein.

24. The provisions of this CAFO shall be binding upon Respondent, its officers, directors, managers, agents, representatives, employees, successors and assignees. Each party agrees to bear its own costs and attorneys' fees in this matter, except to the extent that Respondent may be responsible for reasonable costs and expenses of enforcement and collection proceedings for failure to comply with the terms of this CAFO.

25. Each undersigned representative of the Parties to this agreement certifies that he or she is fully authorized by the party represented to enter into the terms and conditions of this agreement and to execute and legally bind that party to it.

In recognition and acceptance of the foregoing:

Scott Robinowitz

Grand Resources, Inc.

Cheryl T. Seager, Director Enforcement and

Compliance Assurance Division

#### FINAL ORDER

Pursuant to the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, 40 C.F.R. Part 22, the foregoing Consent Agreement is hereby ratified.

This CAFO shall not in any case affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law.

This CAFO shall resolve only those causes of action alleged in the CAFO. Nothing in this CAFO shall be construed to waive, extinguish, or otherwise affect Respondent's (or its officers', agents', servants', employees', successors', or assigns') obligation to comply with all applicable Federal, State, and local statutes and regulations, including the regulations subject to this action.

Respondent is ordered to comply with the terms of settlement and the civil penalty payment instructions as set forth in the CAFO. This CAFO shall become effective thirty (30) days after the issuance date specified below pursuant to Section 1423(c) of the Safe Drinking Water Act.

Issuance Date:

11/15/19

Thomas Rucki, Regional Judicial Officer

EPA, Region 6

#### CERTIFICATE OF SERVICE

I hereby certify that on the 15th day of November, 2019, the original of the foregoing Consent Agreement and Final Order was hand-delivered to the Regional Hearing Clerk, U.S. EPA, Region 6 (6RC-D), 1201 Elm Street, Suite 500, Dallas, Texas 75270-2102, and that a true and correct copy was placed in the United States mail, by certified mail, return receipt requested, addressed to the following:

Original hand-delivered:

Regional Hearing Clerk (6RC-D)

U.S. EPA, Region 6

1201 Elm Street, Suite 500 Dallas, TX 75270-2102

Copy by certified mail,

return receipt requested:

Mr. Scott Robinowitz Grand Resources, Inc. 2448 East 81st St. Ste. 4040

Tulsa, OK 74137

Copy by mail:

Ms. Robin Phillips, Superintendent

Bureau of Indian Affairs

Osage Agency P.O. Box 1539

Pawhuska, OK 74056

Ms. Jann Hayman, Director Osage Nation Environmental

and Natural Resources Department

100 W. Main, Suite 304 Pawhuska, OK 74056

Copy hand-delivered:

Tucker Henson (6RC-EW)

U.S. EPA, Region 6

1201 Elm Street, Suite 500 Dallas, TX 75270-2102

Dated: \_/1/15/2019

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