## Response to Comments for

# Draft Class VI Permit Issued to Archer Daniels Midland (ADM)

United States Environmental Protection Agency Region V 77 West Jackson Boulevard Chicago, Illinois 60604

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### INTRODUCTION

On April 16, 2014, the United States Environmental Protection Agency (EPA) issued a draft Class VI permit to inject carbon dioxide for the purpose of geologic sequestration (permit no. IL-115-6A-0001) to Archer Daniels Midland (ADM) for its proposed CCS#2 injection well and invited public comment.

Fourteen (14) parties submitted comments to EPA, either in writing or during a public hearing held on May 21, 2014 (or both). These commenters are presented in Table 1. This document categorizes the public comments submitted on the draft Class VI permit and includes EPA's responses to those comments, although there is some overlap between the categories and the responses.

This document is organized as follows.

- Section 1: General and Out of Scope Comments: comments including general introductory statements and comments that are "out of scope" for this permitting action.
- Section 2: General Comments: comments generally supporting or opposing the draft permit action or about the permitting process; geologic sequestration; the geology of the ADM site; and general permit conditions.
- Section 3: Area of Review (AoR) and Corrective Action Comments: comments on the modeling approach used to delineate the AoR; AoR reevaluations; wells in AoR; Part G of the draft permit; and Attachment B.
- Section 4: Construction and Pre-Injection Testing Comments: comments on the injection well components (e.g., casing/cement and tubing/packer); pre-injection logs and tests to be performed; Parts I and J of the draft permit; and Attachment G.
- Section 5: Operations Comments: comments on Part K of the draft permit (e.g., injection pressure limitations and approaches to cessation of injection) and Attachment A.
- Section 6: Testing and Monitoring Comments: comments on the testing and monitoring activities (e.g., corrosion and continuous monitoring, mechanical integrity testing (MIT), ground water monitoring, and plume and pressure front tracking) in Part M of the draft permit; Attachment C; and the quality assurance and surveillance plan for testing and monitoring activities.
- Section 7: Plugging and Post-Injection Site Care Comments: comments on post-injection monitoring; the post-injection site care timeframe; the non-endangerment demonstration; site closure activities; Part O of the draft permit; and Attachments D and E.
- Section 8: Emergency and Remedial Response Comments: comments on Part P of the draft permit; Attachment F; and induced seismicity.

Anthony Samsel
Archer Daniels Midland Company (ADM)
Carbon Sequestration Council (CSC)
Clean Air Task Force (CATF)
Evelyn Carter
FutureGen Alliance
Gary Overby
Gestalt Engineering, LLC
Illinois Department of Commerce and Economic Opportunity's Office of Coal Development (IOCD)
Illinois Manufacturers' Association (IMA)
Jeffrey Sprague
Micheal Muczynski
Natural Resources Defense Council (NRDC)
US Fish and Wildlife Service

## Table 1: Commenters on ADM's draft Class VI permit

#### SECTION 1. GENERAL AND OUT OF SCOPE COMMENTS

EPA regulations at 40 C.F.R. Parts 144 and 146 state the requirements and standards that a permit applicant must meet to have an Underground Injection Control (UIC) permit application approved. Those regulations define the general scope of EPA's authority and review process. Federal regulations require EPA to briefly describe and respond to significant comments received on UIC permits.

EPA received numerous general comments and comments directed at matters outside the scope of the UIC Program's purview. EPA acknowledges the submittal of these comments and clarifies that because they raise matters that are not addressed by the UIC regulations and are outside the scope of the UIC permit process, EPA does not respond to them specifically in this document.

The comments falling into the "out of scope" category focus on topics including: climate change; economic benefits of the project; general support for or non-specific opposition to the project; neutral statements of fact; background information on the commenters or the project; pore space ownership; and general introductory statements to specific concerns. These general comments are listed below without response. Specific comments that address topics that are relevant to this permitting decision, with responses, follow in subsequent sections.

Although EPA is not responding to general statements of support and opposition to the permit individually, it did consider them in making the decision to issue a final permit.

#	Commenter	Comment Text	
1	US Fish and Wildlife	The US Fish and Wildlife Service has not comments on the Draft	
2	CATF	Clean Air Task Force ("CATF") is pleased to have the opportunity to comment on Archer Daniels Midland's ("ADM's") draft Underground Injection Control ("UIC") Class VI permit. Draft Permit IL-115-6A-0001 is issued pursuant to the Safe Drinking Water Act ("SDWA") and the UIC regulations codified at 40 CFR parts 124, 144, 146, 147. Founded in 1996, CATF is a nonprofit organization dedicated to restoring clean air and healthy environments through scientific research,	
		public education and legal advocacy. The overwhelming majority of climate scientists agree that our climate is changing due to manmade carbon dioxide ("CO2") emissions. [FN: John Cook, et al., Quantifying the consensus on anthropogenic global warming in the scientific literature, 8 Environ. Res. Lett. 024024 (May 13, 2013), available at: http://iopscience.iop.org/1748- 9326/8/2/024024/pdf/1748-9326_8_2_024024.pdf]	
		For the foreseeable future, carbon capture and storage technologies will be critical to meeting global greenhouse gas reduction goals. Carbon capture and storage is highly likely to be the only technology proven and available for isolation from atmospheric release of the large amounts of CO2 emitted from these sources.	
4	FutureGen	I am writing to express my strong support to the ADM Underground Injection Control (UIC) Class VI permit. The implementation of the new class of wells, class VI, developed under the authority of the Safe Drinking Water Act's UIC, is specially designed to protect underground sources of drinking water (USDW). My analysis of the UIC draft permit indicates that the ADM project fully addresses the requirements to insure safe storage over short and long periods of time.	
5	FutureGen	The project is part of the Midwest Geological Sequestration Consortium, one of the seven Regional Carbon Sequestration Partnerships created by the Department of Energy (DOE) and its partners have an internationally recognized technical expertise in the carbon capture and storage field. In summary, I fully encourage U.S. EPA to issue the final UIC permit approval to ADM. I do believe that the injection and the state-of-the-art-monitoring activities implemented on the sequestration site will guarantee a safe storage over time and will be protective of the USDW. The success of this first-of-its-kind project will also be a milepost in the Carbon Sequestration history and will contribute to limit climate change concerns.	
6	Gestalt	The stated goal of the project is "to demonstrate the ability of the Mt. Simon geologic formation to accept and retain industrial scale volumes of CO2 for permanent geologic sequestration". Is this in anticipation of ADM being regulated in the production of green house gases? There should be transparency here. Overall, I support this project in utilizing techniques for reducing atmospheric emissions of green house gases.	
7	IMA	Carbon capture and sequestration is an exciting new technology and ADMs permits will provide commercial demonstration of an integrated system to capture CO2 from an ethanol plant with geologic storage in a saline reservoir. If approved, this project will significantly reduce carbon emissions that equate to removing 200,000	

#	Commenter	Comment Text	
		automobiles from the roads for one year. ADM's project will have significant positive short-term and long-term economic impact both locally and across the United States. The private sector is investing \$66 million of the total \$205 million project resulting in the creation of more than 900 new good-paying jobs including 350 in the local community. Area businesses will see \$30 million in increased economic activity. Moving forward, this technology could be used in a CO2 pipeline and enhanced oil recovery project in Southern Illinois with an initial project cost of \$300 million. This new pipeline could help with production of more than 700 million barrels of oil. Approving these permits will have both a positive environmental and economic impact and the IMA encourages your quick approval.	
8	IOCD	ADM CCS projects help support carbon emitting projects meet the next level of emission reductions by capturing carbon dioxide and permanently storing it underground. Projects like the ADM CO2 storage projects and the FutureGen project in Morgan County will help make the great strides needed to achieve an "all of the above" domestic energy portfolio strategy while meeting increasingly more stringent environmental regulations	
9	Micheal Muczynski	Voting in favor of permitting ADM to proceed with CO2 injection wells. Science and technology needs to try new things, and learn from them and improve "next time".	
10	NRDC	General comments This permit application is significant, in that it represents one of the first efforts to permit a CO2 sequestration project using EPA's December 2010 Safe Drinking Water Act Underground Injection Control Program ("UIC") Class VI rules. Precedents may be set, with respect to what applicants look to in submitting in future applications. And through this review, EPA sends an important message about how it intends to implement the UIC Class VI regulations. At the outset, we commend Archer Daniels Midland (hereinafter "the Applicant", or "Applicant") for compiling an application that is clear and that attempts to address most of the requirements of Class VI in a considered manner. While we may have questions or suggestions with respect to specific parts of the application, overall we are encouraged by the approach taken in evaluating and operating the site, as well as the conciseness with which information is presented. We do list a number of technical points below for EPA's consideration and resolution, and we can see a clear pathway forward for the issuance of the injection permits under consideration here, as we believe that our comments can be readily addressed by the Applicant and EPA. We support this effort, and hope that it can be the precursor to more opportunities to permanently remove carbon pollution from the atmosphere and sequester it safely in the deep subsurface.	
11	Anthony Samsel	Underground sequestration of CO2 is a bad idea.	
<u> </u>			

#	Commenter	Comment Text		
12	Evelyn Carter	And looking at those concerns that I voiced earlier of trying to get the information which was very, very good at		
		explaining things to me and I understand this is to try to keep the carbon dioxide out of the air, which I think is a good		
		thing but I still want it to be known that these concern still exists. Thank you.		
13	Gary Overby	I don't support the experiment of carbon sequestration as an answer to pollution. I believe we can answer the		
		problem by conserving, using green energy, and growing our local power. Ethanol is not anything more than a		
		temporary bridge to the goal of renewable energy security. Stop the subsidies for energy dinosaurs.		
14	CATF	Once this permit is approved, there will be two injection wells at the Project site: CCS #1 (the currently operating Class		
		I well) and CCS #2. The Draft Permit is for CCS #2, a new injection well, which has a projected operational period of five		
		years, and an expected total injection volume of 5.5 Mt of CO2. EPA also has received and is reviewing for adequacy		
		an application to transition the initial CCS #1 well to a Class VI UIC permit. ADM has long awaited final permits both		
		the application to transition CCS #1 to Class VI, and the application for the CCS #2 Class VI permit were submitted in		
		2011.		
15	CSC	We commend EPA on the issuance of this draft permit and the draft permits for the FutureGen Project for public		
		comment and on the work that has been undertaken to process these first of a kind permit drafts.		
16	Jeffrey	The following additional comments are offered in response to information in the draft permit and on the USEPA		
	Sprague	Region 5 website (www.epa.gov/Region5/water/uic/adm):		
		1.) The geographical depiction provided by USEPA of the extent of the subsurface CO2 plume and pressure front (see		
		Fact Sheet) indicates that over time the plume will extend to areas for which ADM does not have surface land		
		ownership rights. USEPA has not addressed in the draft permit the fundamental legal question of whether ADM has		
		the mineral rights ("pore rights") that would allow them to conduct subsurface injection when the CO2 plume and		
		pressure front extends to areas directly below the ground surface where ADM doesn't have surface land ownership. In		
		the absence of mineral rights, a permit cannot be issued.		
		2.) No air quality impact analysis was provided evaluating criteria pollutant (NOx, PM2.5, PM10, SO2, CO, and Ozone)		
		and toxic air contaminant emissions associated with wellsite equipment usage and increased vehicular traffic		
		associated with well construction, well completion, and CO2 injection activities. Such an analysis must include		
		dispersion modeling (photochemical modeling for ozone) results for both ambient air concentrations and depositional		
		loading with regard to the National Ambient Air Quality Standards, impacts to threatened and endangered species,		
		soil acidification, and additional cancer and non-cancer human health risk.		

### **SECTION 2. GENERAL COMMENTS**

#	Commenter	Comment Text	EPA Response
1	CATF	The ADM project has already, and will continue to advance	The Mt. Simon formation, which will receive the CO <sub>2</sub> , is thousands
		geologic storage technologies. This project therefore is critical	of feet below the ground surface (between 5,545 and 7,051 feet)
		to advancing commercial scale geologic carbon storage.	at the ADM site, and contains porous spaces to accept and store
		The Draft Permit is associated with the Illinois Basin Decatur	the CO <sub>2</sub> . Based on local and regional geologic study and testing,
		CCS Project ("the Project"), which involves the compression	EPA has determined that the Mt. Simon is sufficiently laterally
		and dehydration of CO2 separated at ADM's corn-to- ethanol	extensive and porous to allow it to safely receive the volume of
		plant, and its storage in a deep saline aquifer adjacent to the	$CO_2$ ADM plans to inject. While the performance of CCS#1 does
		producing plant. To date, 700,000 metric tons of CO2	provide site-specific evidence to support EPA's determination
		captured from the plant already have been successfully	about the suitability of the CCS#2 well, EPA based its
		injected in the first onsite 7,000-foot deep saline injection	determination to issue the draft permit on site-specific
		well, previously permitted under UIC Class I. A vigorous	information that ADM submitted about the CCS#2 well site.
		monitoring program to track CO2 in the subsurface and	
		ensure its security in the subsurface has accompanied	
		injection. As a result, the Draft Permit enjoys the advantage	
		of a track record that demonstrates its ongoing success. More	
		specifically, the Project illustrates the safe and successful use	
		of the Mount Simon Formation for geologic carbon storage in	
		the Illinois basin. During the 3-year injection program, 1.1 Mt	
		of CO2 are being captured at ADM's ethanol plant using	
		Alstom's amine capture process and will be injected into the	
		Cambrian Mt. Simon Formation.2 [FN: U.S. EPA, "Public	
		Comment Sought on Carbon Storage Draft Permit," (Apr.	
		2014), available	
		at:http://www.epa.gov/region5/water/uic/adm/pdfs/adm-	
		fact-sheet-201404.pdf.] Monitoring tools utilized at the site	
		include four shallow groundwater wells and soil gas	
		measurements including soil fluxes, 3-D seismic profiling,	
		ground deformation by satellite inferometry, open and cased-	
		hole logging, a dedicated monitoring well with embedded	
		geophones for walk-away vertical seismic profiling and a	

#	Commenter	Comment Text	EPA Response
		dedicated in-zone monitoring well and including Schlumberger's Westbay system.3 [FN: U.S. EPA, "ADM Permit Application for CCS#1," (Dec. 2011), available at: http://www.epa.gov/region5/water/uic/adm/pdfs/adm-ccs1- permit-application-201112.pdf; U.S. EPA, "ADM Permit Application for CCS#2," (July, 2011), available at: http://www.epa.gov/region5/water/uic/adm/pdfs/adm-ccs2- permit-application-201107.pdf] Monitoring began in 2009 and will conclude in 2017 after a three-year post-injection monitoring period.4 [FN: MIT, "Decatur Fact Sheet," https://sequestration.mit.edu/tools/projects/decatur.html] After two years of pre-injection data, and one year of injection, no effects of injection have been detected outside the reservoir.5 [FN: See generally, Ozgur Senel, Nikita Chugunov, CO2 Injection in a Saline Formation: Pre-Injection Reservoir Modeling and Uncertainty Analysis for Illinois Basin – Decatur Project, 37 Energy Procedia 4598-4611 (2013), available at: http://ac.els-cdn.com/S1876610213006115/1- s2.0-S1876610213006115-main.pdf?_tid=68b117a2- ca31- 11e3-ae0a- 00000aacb35f&acdnat=1398180111_0cd7142f4524b3afb688	
2	CATF	We have reviewed the ADM's Class VI Draft Permit for CCS #2, against the technical criteria of the UIC Class VI rules, which are intended to ensure that geologic sequestration is conducted in a manner that protects underground sources of drinking water ("USDWs") from endangerment. CATF's review finds the Draft Permit's methodologies to be robust and in keeping with the requirements of the rules, including the Area of Review and Corrective Action plan, a comprehensive Testing and Monitoring Plan (including advanced monitoring and testing techniques in the USDWs and the zone above the	ADM's permit complies with the tailored requirements in the Class VI Rule that specifically address the unique nature of CO <sub>2</sub> GS and focus on ensuring protection of USDWs and human health where geologic sequestration (GS) is occurring. To protect USDWs from endangerment, the permit includes an Emergency and Remedial Response Plan (Attachment F) that outlines the actions ADM must take if an unexpected circumstance, such as induced seismic event, were to occur.

#	Commenter	Comment Text	EPA Response
		confining zone) an Injection Well Plugging Plan, and a Post Injection Site Care Plan. While we anticipate that it is unlikely that this aspect of the Draft Permit will be needed, it is nevertheless consistent with the regulations and wise for the applicant to include with the Draft Permit an Emergency and Remedial Response Plan that anticipates induced seismicity and includes provisions for monitoring, response and shut down. CATF urges EPA to grant the final permit as expeditiously as possible.	EPA issued a final permit decision according to the regulations for Class VI permits.
3	FutureGen	Finally, before the issuance of this permit, ADM already demonstrated that the proposed site was able to successfully and safely store about 800,000 metric tons of carbon dioxide, which otherwise would have been released in the atmosphere.	The Mt. Simon formation, which will receive the $CO_2$ , is thousands of feet below the ground surface (between 5,545 and 7,051 feet) at the ADM site, and contains porous spaces to accept and store the $CO_2$ . Based on local and regional geologic study and testing, EPA has determined that the Mt. Simon is sufficiently laterally extensive and porous to allow it to safely receive the volume of $CO_2$ ADM plans to inject. While the performance of CCS#1 does provide site-specific evidence to support EPA's determination about the suitability of the CCS#2 well, EPA based its determination to issue the draft permit based on site-specific information that ADM submitted about the CCS#2 well site.
4	IOCD	Illinois offers some of the best sequestration geology anywhere. The Mt. Simon Sandstone, in this case, is a thick large-capacity porous rock layer filled with briny water.	The Mt. Simon formation, which will receive the CO <sub>2</sub> , is thousands of feet below the ground surface (between 5,545 and 7,051 feet) at the ADM site, and contains porous spaces to accept and store the CO <sub>2</sub> . Based on local and regional geologic study and testing, EPA has determined that the Mt. Simon is sufficiently laterally extensive and porous to allow it to safely receive the volume of CO <sub>2</sub> ADM plans to inject. Suitability is based on evaluation of extensive information about the proposed site, including the geological, geomechanical, bydrogeological, and geochemical properties of the injection and

#	Commenter	Comment Text	EPA Response
			confining zones; local hydrogeology; geochemistry; and seismic history in the context of the planned injection operation.
5	CATF	While it is understandable that the Agency is careful with these first Class VI permit reviews, it also is critical that EPA move expeditiously to permit projects that allow companies, scientists and EPA to gain experience in commercial-scale saline geologic storage and thus carbon capture and sequestration technology.	EPA and contract geologists, geochemists, hydrogeologists, modelers, and well engineers who are familiar with the geology of Illinois and the UIC requirements performed an extensive review of the detailed geologic and operational information in ADM's permit application. Throughout this review, EPA requested and ADM provided additional information as needed to ensure that the permit determination was based on appropriate information and that the permit conditions will ensure protection of USDWs from endangerment. EPA issued a final permit decision according to the regulations for Class VI permits.
6	CSC	Our interest, and our reason for commenting on this draft permit, is directed at the potential precedents being established for these draft permits and all future Class VI permits that may be issued by EPA Region 5, other EPA regions and state primacy programs. We want to make sure that the permits, the conditions contained therein, and the plans approved as part of permits are consistent with the regulatory requirements and designed to assist with full understanding of the requirements and safeguards of Class VI permits. Our comments are designed to improve the clarity and accuracy of these Class VI permits. To begin, we commend EPA for the very important and fundamental recognition in Section A of the draft permit that "[f]or purposes of enforcement, compliance with this permit during its term constitutes compliance with Part C of the Safe Drinking Water Act (SDWA)". This is a fundamental tenant of virtually every EPA permitting program. Permit applicants are called upon to submit their plans and proposals for complying with the regulatory permit requirements that have been	EPA did not make the suggested changes. ADM must comply with both the permit requirement and the regulatory requirement upon which it is based. Some of the specific permit references identified by the commenter are discussed and responded to in more detail elsewhere in the response to comments document. However, as a general matter, the UIC permit is intended as a roadmap to identify the relevant requirements and obligations of ADM. In some cases, the relevant regulatory provisions for operational details can be relatively lengthy and technical, so that the permit language may summarize those requirements and provide reference to the regulatory details rather than copying them in their entirety. This makes the permit more reader-friendly and easy to follow. Incorporating the additional details by reference does not create any conflict or confusion between the terms of the permit and the regulations. By issuing a final permit containing the language as presented in the draft permit, EPA approves the plans as presented. However,

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		promulgated by EPA based on the underlying legislative	EPA also recognizes that site-specific conditions encountered
		mandates enacted by the U.S. Congress to achieve specific	during drilling, operating and monitoring may present the need to
		statutory objectives. In this case, the permit applications	alter any of the project plans, at which time ADM may propose to
		provide for compliance with the UIC program requirements	the Director changes in the plan. Any such changes would result in
		promulgated by EPA pursuant to the Safe Drinking Water Act	a permit modification –which, depending on the nature of any
		(SDWA) to protect underground sources of drinking water	changes, could warrant an additional public notice and comment
		(USDWs) from endangerment consistent with the mandate of	period. EPA anticipates that the plans will be regularly reviewed
		that statute. As EPA has recognized in numerous provisions of	and revised as required by the Class VI regulations. Reference to
		the draft permit, the approved application, the required	the relevant regulatory provisions provides clarity on the
		plans, and the individualized permit conditions provide for	standards against which any revisions will be judged.
		compliance with the promulgated regulatory requirements of	
		the Class VI UIC program. That is why compliance with the	
		final permit "constitutes compliance with Part C of the	
		SDWA".	
		For example, Section M(3) of the draft permit states:	
		"This monitoring shall be performed as described in the	
		Testing and Monitoring Plan to meet the requirements of 40	
		CFR 146.90(b)." This is an excellent recognition of the process	
		whereby, the applicant has submitted a Testing and	
		Monitoring Plan that provides for satisfying the requirements	
		of the UIC Class VI regulations in section 40 CFR 146.90(b) and	
		EPA has approved the plan and the permit because it meets	
		those requirements. Accordingly, compliance with the Testing	
		and monitoring Plan of this permit during its term will	
		constitute compliance with the section 146.90(b)	
		requirements as noted by the permit condition in sections	
		M(3) of the draft permits.	
		Unfortunately, other conditions in the draft permit that	
		also reference regulatory provisions are too loosely worded	
		and give the inappropriate impression that the permittee	
		must take some further steps—beyond complying with the	
		permit and the approved incorporated plans—to meet the	
		regulatory requirements. For example, Section G(1) of the	

#	Commenter	Comment Text	EPA Response
		draft permits states: "The permittee shall maintain and	
		comply with the approved Area of Review and Corrective	
		Action Plan (Attachment B of this permit) which is an	
		enforceable condition of this permit and shall meet the	
		requirements of 40 CFR 146.84." This wording is	
		inappropriate because maintaining and complying with "the	
		approved Area of Review and Corrective Action Plan	
		(Attachment B of this permit) which is an enforceable	
		condition of this permit" will be entirely sufficient to meet	
		the requirements of 40 CFR 146.84. EPA makes that	
		determination when it issues the permit and approves the	
		plan as part of that permit. No further action is necessary;	
		therefore the inclusion of the words "and shall meet the	
		requirements of 40 CFR	
		146.84" is both unnecessary and inappropriately	
		confusing. It would be acceptable to use wording similar	
		to that in Section M(3) and say "to meet" rather than "and	
		shall meet", but given the reference to the plan being an	
		enforceable condition of the permit, that is unnecessary and	
		may potentially be confusing. There are a number of other	
		places in the draft permits where loose—and potentially	
		contradictory language (that is, language that would	
		contradict section A)—is used. The attached detailed	
		comments identify these provisions and provide specific	
		recommendations of alternative language.	
		The problem identified with the potential conflict created by	
		referencing both permit conditions and regulatory provisions	
		is exacerbated by the frequent repetition of regulatory	
		requirements throughout the draft permits. This is an unusual	
		departure from past approaches in UIC permits. For example,	
		Class IH permits issued by EPA Region 5 have included	
		conditions for post-closure plans that say:	
		"The permittee has submitted a plan for post-closure	

#	Commenter	Comment Text	EPA Response
		maintenance and monitoring, which is included in Part III(B) of this permit. This plan includes the information required by Section 146.72(a) and demonstrates how each of the applicable requirements of Section 146.72(a) will be met. The obligation to implement the post-closure plan survives the termination of this permit or the cessation of injection activities." This excellent language provides a very straightforward explanation of how the submitted plan, which has been reviewed and approved by EPA, provides for compliance with the regulatory requirements and becomes an enforceable part of the permit. A similar approach could easily be used for each of the required plans included in the Class VI permits and would provide a clearer understanding of how the plans function in providing for compliance with the regulatory requirements as part of the Class VI permit.	
7	CSC	Provision: A Text of Draft Permit: For purposes of enforcement, compliance with this permit during its term constitutes compliance with Part C of the Safe Drinking Water Act (SDWA). References: Proposed Revision: Comment: We commend EPA for including this very important and fundamental provision. This is a fundamental tenant of virtually every EPA permitting program. Unfortunately, some of the language in other conditions appears inconsistent with this provision.	ADM's permit complies with the tailored requirements in the Class VI Rule that specifically address the unique nature of CO <sub>2</sub> GS and focus on ensuring protection of USDWs and human health where GS is occurring. This comment did not request, and does not require, a change to the draft permit.
8	IOCD	The first ADM Carbon Capture and Storage Project is fast approaching the 1 Million Metric Ton milestone as one of the nation's first large scale CCS projects. It has accomplished a lot in a very short time. As only the second Class VI well	The Mt. Simon formation, which will receive the CO <sub>2</sub> , is thousands of feet below the ground surface (between 5,545 and 7,051 feet) at the ADM site, and contains porous spaces to accept and store the CO <sub>2</sub> . Based on local and regional geologic study and testing,

#	Commenter	Comment Text	EPA Response
		application the US EPA has taken to a hearing, I am aware of the scrutiny that the permitting process, testimony and US EPA's responses will receive. After reviewing the criteria used by the US EPA to evaluate the technical and project specific information, I am confident that the US EPA's efforts to evaluate all available information to reach the decision to issue this draft permit was comprehensive and accountable to the citizens of Decatur and Macon County and the people of the State of Illinois.	EPA has determined that the Mt. Simon is sufficiently laterally extensive and porous to allow it to safely receive the volume of CO <sub>2</sub> ADM plans to inject. While the performance of CCS#1 does provide site-specific evidence to support EPA's determination about the suitability of the CCS#2 well, EPA based its determination to issue the draft permit based on site-specific information that ADM submitted about the CCS#2 well site. EPA and contract geologists, geochemists, hydrogeologists, modelers, and well engineers who are familiar with the geology of Illinois and the UIC requirements performed an extensive review of the detailed geologic and operational information in ADM's permit application. Throughout this review, EPA requested and ADM provided additional information as needed to ensure that the permit determination was based on appropriate information and that the permit conditions will ensure protection of USDWs from endangerment.
9	Jeffrey Sprague	Please regard this request as an initial "comment" on the ADM Carbon Sequestration Draft Permit for the proposed CCS #2 Well in Macon County, Illinois. Specifically, I'm requesting a 45 day extension of the comment period to allow USEPA time to make available the full administrative record of the proposed permitting action and to give the local citizenry the necessary time and opportunity to review and respond to that record. USEPA Region 5 has indicated that the current draft permit and fact sheet are available at the Decatur Public Library (Decatur, Illinois), and it would seem reasonable for the remaining documentation in the record to be made available at this repository as well. It is certainly unreasonable to expect that Macon County citizens should have to travel to USEPA's Region 5 office in Chicago in order to view the complete administrative record. I have personally made a FOIA request (Tracking Number EPA-R5-2014-006074)	The regulations at 40 C.F.R. § 124.10 "Public Notice of Permit Actions and Public Comment Period" require EPA to public notice a permit action for at least 30 days. EPA extended this comment period to 45 days to accommodate public review of this complex draft Class VI permit. The 45 day comment period is in compliance with the regulations at 40 C.F.R. § 124.10. EPA made the Administrative Record for its draft permit decision available to the public at its Region 5 office located in Chicago. Many of the estimated 4,000 hard copy documents and electronic files stored on 7 CDs that comprise the administrative record were also made available on the EPA web site for this permit action. A copy of the draft permit was also made available at the Decatur public library for public viewing. The commenter's reference to the Freedom of Information Act (FOIA) request goes beyond the scope of the Class VI regulations.

#	Commenter	Comment Text	EPA Response
		to obtain this information, but the estimated completion and delivery date by USEPA would leave essentially no time for review and comment within the current comment period. Your consideration of a 45 day extension to the comment period is greatly appreciated.	EPA has kept a complete record of this FOIA request, all correspondence with the requestor, and EPA's response to the FOIA request at the Region 5 office. The records for this FOIA request indicate that EPA responded in a timely manner. EPA received and acted on the commenter's FOIA request for the entire administrative record for this permit action in accordance with all FOIA regulations at 40 C.F.R. Part 2. Under the FOIA regulations at 40 C.F.R. 2.104, a requestor who is dissatisfied with an initial response may appeal that determination.
10	Jeffrey Sprague	The following series of comments are intended to modify and supplement an initial comment I submitted on May 6, 2014 on the Archer Daniels Midland Company (ADM) Draft Permit for the proposed CCS #2 Well in Macon County, Illinois. That initial comment requested a "45 day extension of the comment period to allow USEPA time to make available the full administrative record of the proposed permitting action and to give the local citizenry the necessary time and opportunity to review and respond to that record". In the interest of making the administrative record readily available to the public, it was requested that the record be made available at the Decatur Public Library (Decatur, IL), the designated repository for the draft permit and accompanying fact sheet. I wish to modify my comment period extension request from 45 days to 120 days. This is for the following reasons: 1.) The response received from USEPA to a Freedom of Information Act (FOIA) request (dated April 29, 2014) I made for a complete copy of the administrative record strongly indicated that providing the complete record could take more than 30 days. Clearly, such a slow response would not allow adequate time for review of the documents by the close of the comment period (May 30, 2014). Despite my efforts to get a response from USEPA (e-mail to Allan Batka dated May 10, 2014) regarding the cost and contents of the	EPA believes that it is unreasonable to set the duration of a public comment period such that a member of the public can first become proficient in and then run a complex geomechanical, geochemical and hydrogeologic simulation model. In compliance with 40 CFR 146.84, ADM and its consultants selected and applied ECLIPSE 300 to the geology and planned injection at the site. EPA independently evaluated ADM's approach using the STOMP-CO2 simulator including an evaluation of the project's hydrogeologic setting and the site conceptual model in comparison to the site characterization information submitted by the permit applicant. EPA staff and contractors that performed the evaluation have degrees and experience in geology, engineering, and computational and multi-phase fate and transport modeling. Through EPA's independent evaluation, EPA concluded that ADM appropriately developed and implemented their modeling approach and that ADM's AoR delineation based on the maximum extent of the plume and pressure front was found to be reasonable. Detailed documentation of EPA's independent evaluation can be found in the Administrative Record for this

#	Commenter	Comment Text	EPA Response
		"CD's containing electronic files" (e-mail from Allan Batka	permitting action in a document titled "Evaluation of Area of
		dated May 7, 2014), and thereby facilitate the receipt of at	Review (AoR) Delineation Modeling: Archer Daniels Midland
		least some information, my communication did not receive a	(ADM) Class VI Injection Project".
		response, giving the appearance of USEPA just ignoring the	
		request. 2.) Though the full administrative record is available	
		for viewing at USEPA's offices in Chicago, a one-way travel	
		distance of approximately 170 miles from the Decatur area to	
		Chicago, represents an unreasonable travel burden. 3.) The	
		time needed to familiarize oneself with the ECLIPSE 300	
		reservoir simulator model and then to evaluate USEPA's	
		model inputs and to conduct independent simulations	
		auditing USEPA's results will take at least several months.	
11	FutureGen	Extensive geological, geophysical and petrophysical	The Mt. Simon formation, which will receive the CO2, is thousands
		characterization data were collected at the ADM site to build	of feet below the ground surface (between 5,545 and 7,051 feet)
		robust three-dimensional (3D) geological and numerical	at the ADM site, and contains porous spaces to accept and store
		models. The 3D VSP and surface seismic survey do not show	the CO <sub>2</sub> . Based on local and regional geologic study and testing,
		evidence of presence of faults in either the injection or the	EPA has determined that the Mt. Simon is sufficiently laterally
		confining zone. The fracture gradients determined both in the	extensive and porous to allow it to safely receive the volume of
		injection and confining zones suggest that it is extremely	CO <sub>2</sub> ADM plans to inject. While the performance of CCS#1 does
		unlikely that any fractures initiated in the injection zone could	provide site-specific evidence to support EPA's determination
		extend through the seal. Technical presentations on the	about the suitability of the CCS#2 well, EPA based its
		reservoir and seal quality are publically available	determination to issue the draft permit on site-specific
		http://www.seguestratiou.org/resources/reports.btml. This	information that ADM submitted about the CCS#2 well site.
		transparency of the existing IBDP project has built	
		enthusiastic sequestration-community technical support of	
		the current and proposed sequestration projects at the ADM	
		Decatur site. Because large volumes of CO2 (1000 metric	
		tons/day average) have been injected in the Mount Simon	
		sandstone at the Decatur site since November 2011 without	
		significantly raising reservoir pressure, the applicant has an	
		excellent understanding of the in-situ conditions and has	
		been able to evaluate and calibrate the original 3D-geologic	
		and numerical models. The quantity of available	

#	Commenter	Comment Text	EPA Response
		characterization data, the current comprehension of in-situ conditions and the feedback from the on-going injection process, as presented in a transparent manner to the global sequestration community, support that the reservoir quality and seals are excellent and that the site is safe in regard to the protection of underground sources of drinking water.	
12	FutureGen	The ADM site is located in a central position within the Illinois basin, and exhibits excellent geological conditions for CO2 storage. The Cambrian Mt Simon sandstone at the ADM site is greater than 1,500 ft. thick, with a large, proven storage capacity, and the well-developed Eau Claire regional seal (>700ft.) has well-documented low permeability values.	The Mt. Simon formation, which will receive the CO <sub>2</sub> , is thousands of feet below the ground surface (between 5,545 and 7,051 feet) at the ADM site, and contains porous spaces to accept and store the CO <sub>2</sub> . Based on local and regional geologic study and testing, EPA has determined that the Mt. Simon is sufficiently laterally extensive and porous to allow it to safely receive the volume of CO <sub>2</sub> ADM plans to inject.
			Suitability is based on evaluation of extensive information about the proposed site, including the geological, geomechanical, hydrogeological, and geochemical properties of the injection and confining zones; local hydrogeology; geochemistry; and seismic history in the context of the planned injection operation.

## SECTION 3. AREA OF REVIEW (AOR) AND CORRECTIVE ACTION COMMENTS

#	Commenter	Comment Text	EPA Response
1	ADM	<ul> <li>Provision: G(1)</li> <li>Text of Draft Permit:</li> <li>The permittee shall maintain and comply with the approved Area of Review and Corrective Action Plan (Attachment B of this permit) which is an enforceable condition of this permit and shall meet the requirements of 40 CFR 146.84.</li> <li>Proposed Revision: The permittee shall maintain and comply with the approved Area of Review and Corrective Action Plan (Attachment B of this permit) which is an enforceable condition of this permit. and shall meets the requirements of 40 CFR 146.84.</li> <li>Comment: Complying with the approved Area of Review and Corrective Action Plan does ipso facto meet the requirements of 40 CFR 146.84. There is not a requirement to comply with the approved plan and –in addition—comply with some other interpretation of the requirements of 146.84. By issuing this permit, EPA has determined that compliance with the Area of Particular Parti</li></ul>	As a general matter the UIC permit is intended as a roadmap to identify the relevant requirements and obligations of ADM. The relevant regulatory provisions for delineating the AoR are relatively lengthy and technical, so that the permit language may summarize those requirements and provide reference to the regulatory details rather than copying them in their entirety. This makes the permit more reader-friendly and easy to follow. Incorporating the additional details by reference does not create any conflict or confusion between the terms of the permit and the regulations. In addition, 40 C.F.R. §146.84(b) makes it clear that ADM must comply with both the permit requirement and the regulatory requirement upon which it is based. For Class VI wells, EPA anticipates that the AoR must be reevaluated periodically during the lifetime of the GS project [40 §146.84(b) and (e) and Section G of the permit]. Reference to the relevant regulatory provisions
		Review and Corrective Action Plan during the term of the permit constitutes compliance with 146.84.	provides clarity on the standards against which any revisions will be judged. By issuing a final permit containing the language as presented in the draft permit, EPA approves the AoR and Corrective Action Plan as presented. However, EPA also recognizes that site-specific conditions encountered during drilling, or monitoring and operational conditions, may present the need to alter the AoR and Corrective Action Plan, at which time ADM may propose to the Director changes in the plan. Any such changes would result in a permit modification—which, depending on the nature of any changes, could warrant an additional public notice and comment

#	Commenter	Comment Text	EPA Response
			period, as provided in 40 C.F.R. Part 144. Therefore, EPA did not
			make the suggested changes to the permit.
2	CSC	Provision: G(1)	As a general matter the UIC permit is intended as a roadmap to
		Text of Draft Permit: The permittee shall maintain and	identify the relevant requirements and obligations of ADM. The
		comply with the approved Area of Review and Corrective	relevant regulatory provisions for delineating the AoR are
		Action Plan (Attachment B of this permit) which is an	relatively lengthy and technical, so that the permit language may
		enforceable condition of this permit and shall meet the	summarize those requirements and provide reference to the
		requirements of 40 CFR 146.84.	regulatory details rather than copying them in their entirety. This
		Proposed Revision: The permittee shall maintain and comply	makes the permit more reader-friendly and easy to follow.
		with the approved Area of Review and Corrective Action Plan	Incorporating the additional details by reference does not create
		(Attachment B of this permit) which is an enforceable	any conflict or confusion between the terms of the permit and the
		condition of this permit. and shall meets the requirements of	regulations.
		40 CFR 146.84.	
		OR—	In addition, 40 C.F.R. §146.84(b) makes it clear that ADM must
		The permittee has submitted an Area of Review and	comply with both the permit requirement and the regulatory
		Corrective Action Plan, which is included in Attachment B of	requirement upon which it is based. For Class VI wells, EPA
		this permit. This plan includes the information required by	anticipates that the AoR must be reevaluated periodically during
		Section 146.84 and demonstrates how each of the applicable	the lifetime of the GS project [40 C.F.R. § 146.84(b) and (e) and
		requirements of Section 146.84 will be met.	Section G of the Permit]. Reference to the relevant regulatory
		<b>Comment:</b> Complying with the approved Area of Review and	provisions provides clarity on the standards against which any
		Corrective Action Plan does ipso facto meet the requirements	revisions will be judged.
		of 40 CFR 146.84. There is not a requirement to comply with	
		the approved plan and –in addition—comply with some other	By issuing a final permit containing the language as presented in
		interpretation of the requirements of 146.84. By issuing this	the draft permit, EPA approves the AoR and Corrective Action Plan
		permit, EPA has determined that compliance with the Area of	as presented. However, EPA also recognizes that site-specific
		Review and Corrective Action Plan during the term of the	conditions encountered during drilling, or monitoring and
		permit constitutes compliance with 146.84.	operational conditions, may present the need to alter the AoR and
			Corrective Action Plan, at which time ADM may propose to the
			Director changes in the plan. Any such changes would result in a
			permit modification—which, depending on the nature of any
			changes, could warrant an additional public notice and comment

#	Commenter	Comment Text	EPA Response
			period, as provided in 40 C.F.R. Part 144. Therefore, EPA did not
			make the suggested changes to the permit.
3	ADM	<ul> <li>Provision: G(2)</li> <li>Text of Draft Permit: 2. At the fixed frequency specified in the Area of Review and Corrective Action Plan, or more frequently when monitoring and operational conditions warrant, the permittee must reevaluate the area of review and perform corrective action in the manner specified in 40 CFR 146.84 and update the Area of Review and Corrective Action Plan or demonstrate to the Director that no update is needed.</li> <li>References: 146.84(b) The owner or operator of a Class VI well must prepare, maintain, and comply with a plan to delineate the area of review for a proposed geologic sequestration project, periodically reevaluate the delineation, and perform corrective action that meets the requirements of this section and is acceptable to the Director. The requirement to maintain and implement an approved plan is directly enforceable regardless of whether the requirement is a condition of the permit. As a part of the permit application for approval by the Director, the owner or operator must submit an area of review and corrective action plan that includes the following information:</li> <li>(2) A description of:</li> <li>(i) The minimum fixed frequency, not to exceed five years, at which the owneror operator proposes to reevaluate the area of review;</li> <li>(ii) The monitoring and operational conditions that would warrant a reevaluation of the area of review prior to the next scheduled reevaluation as determined by the minimum fixed frequency established paragraph (b)(2)(i) of this section.</li> </ul>	As a general matter the UIC permit is intended as a roadmap to identify the relevant requirements and obligations of ADM. The relevant regulatory provisions are lengthier and more detailed so that the permit language may summarize those requirements and provide reference to the regulatory details rather than copying them in their entirety. This makes the permit more reader-friendly and easy to follow. EPA believes that incorporating additional details by reference does not create any conflict or confusion between the terms of the permit and the regulations. In addition, 40 C.F.R. §146.84(b) makes it clear that ADM must comply with both the permit requirement and the regulatory requirement upon which it is based. EPA has not made any change to the permit based on this comment.

#	Commenter	Comment Text	EPA Response
		Proposed Revision:	
		2. The permittee has submitted an Area of Review and	
		Corrective Action Plan, which is included in Attachment B of	
		this permit. This plan describes how the permittee must	
		reevaluate the area of review and perform corrective action	
		in the manner specified in 40 CFR 146.84, demonstrates how	
		each of the applicable requirements of Section 146.84 will be	
		met, and is an enforceable condition of the permit.	
		<b>Comment:</b> The permittee has submitted the Area of Review	
		and Corrective Action Plan. Complying with the approved	
		Area of Review and Corrective Action Plan does ipso facto	
		meet the requirements of 40 CFR 146.84.	
4	CSC	Provision: G(2)	As a general matter the UIC permit is intended as a roadmap to
		Text of Draft Permit: 2. At the fixed frequency specified in	identify the relevant requirements and obligations of ADM. The
		the Area of Review and Corrective Action Plan, or more	relevant regulatory provisions are lengthier and more detailed so
		frequently when monitoring and operational conditions	that the permit language may summarize those requirements and
		warrant, the permittee must reevaluate the area of review	provide reference to the regulatory details rather than copying
		and perform corrective action in the manner specified in 40	them in their entirety. This makes the permit more reader-friendly
		CFR 146.84 and update the Area of Review and Corrective	and easy to follow. EPA believes that incorporating additional
		Action Plan or demonstrate to the Director that no update is	details by reference does not create any conflict or confusion
		needed.	between the terms of the permit and the regulations.
		References: 146.84(b) The owner or operator of a Class VI	
		well must prepare, maintain, and comply with a plan to	In addition, 40 C.F.R. §146.84(b) makes it clear that ADM must
		delineate the area of review for a proposed geologic	comply with both the permit requirement and the regulatory
		sequestration project, periodically reevaluate the delineation,	requirement upon which it is based.
		and perform corrective action that meets the requirements of	
		this section and is acceptable to the Director. The	EPA has not made any change to the permit based on this
		requirement to maintain and implement an approved plan is	comment.
		directly enforceable regardless of whether the requirement is	
		a condition of the permit. As a part of the permit application	
		for approval by the Director, the owner or operator must	
		submit an area of review and corrective action plan that	

#	Commenter	Comment Text	EPA Response
		includes the following information:	
		* $*$ $*$	
		(2) A description of:	
		(i) The minimum fixed frequency, not to exceed five years, at	
		of review	
		(ii) The monitoring and operational conditions that would	
		warrant a regulation of the area of review prior to the pert	
		scheduled reevaluation as determined by the minimum fixed	
		frequency	
		Proposed Revision:	
		2 At the fixed frequency specified in the approved Area of	
		Review and Corrective Action Plan (Attachment B of this	
		permit), or more frequently when monitoring and operational	
		conditions warrant as described in that plan, the permittee	
		must reevaluate the area of review and perform corrective	
		action in the manner specified in 40 CFR 146.84 and update	
		the Area of Review and Corrective Action Plan or	
		demonstrate to the Director that no update is needed.	
		<b>Comment:</b> The plan itself is intended to spell out the	
		frequency of review and the conditions that will trigger an	
		earlier review. It is better to specify the fixed frequency or to	
		use the same formula of "approved Area of Review and	
		Corrective Action Plan (Attachment B of this permit)".	
5	ADM	Provision: G(3)	As a general matter the UIC permit is intended as a roadmap to
		Text of Draft Permit:	identify the relevant requirements and obligations of ADM. The
		3. Following each AoR reevaluation or a demonstration that	relevant regulatory provisions are lengthier and more detailed so
		no evaluation is needed, the permittee shall submit the	that the permit language may summarize those requirements and
		resultant information in an electronic format to the Director	provide reference to the regulatory details rather than copying
		for review and approval of the AoR results.	them in their entirety. This makes the permit more reader-friendly
		References: 146.84(e)(4) Submit an amended area of review	and easy to follow. EPA believes that incorporating additional
		and corrective action plan or demonstrate to the Director	

#	Commenter	Comment Text	EPA Response
		through monitoring data and modeling results that no	details by reference does not create any conflict or confusion
		amendment to the area of review and corrective action plan	between the terms of the permit and the regulations.
		is needed. Any amendments to the area of review and	
		corrective action plan must be approved by the Director,	In addition, 40 C.F.R. §146.84(b) makes it clear that ADM must
		must be incorporated into the permit, and are subject to the	comply with both the permit requirement and the regulatory
		permit modification requirements at §§ 144.39 or 144.41 of	requirement upon which it is based.
		this chapter, as appropriate.	
		Proposed Revision: G.3. Following each AoR reevaluation or a	EPA has not made any change to the permit based on this
		demonstration that no evaluation is needed, the permittee	comment.
		shall submit either the resultant information updated area of	
		review and corrective action plan in an electronic format to	
		the Director for review and approval of the AoR results, or a	
		demonstration that no update is needed.	
		<b>Comment:</b> The language in the draft permit is awkwardly	
		worded and the reference to "resultant information" is	
		potentially open-ended. The regulation requires the	
		permittee to submit either an amended plan or a	
		demonstration that amendment is unnecessary.	
6	CSC	Provision: G(3)	As a general matter the UIC permit is intended as a roadmap to
		<b>Text of Draft Permit:</b> 3. Following each AoR reevaluation or a	identify the relevant requirements and obligations of ADM. The
		demonstration that no evaluation is needed, the permittee	relevant regulatory provisions are lengthier and more detailed so
		shall submit the resultant information in an electronic format	that the permit language may summarize those requirements and
		to the Director for review and approval of the AoR results.	provide reference to the regulatory details rather than copying
		<b>References:</b> 146.84(e)(4) Submit an amended area of review	them in their entirety. This makes the permit more reader-friendly
		and corrective action plan or demonstrate to the Director	and easy to follow. EPA believes that incorporating additional
		through monitoring data and modeling results that no	details by reference does not create any conflict or confusion
		amendment to the area of review and corrective action plan	between the terms of the permit and the regulations.
		is needed. Any amendments to the area of review and	
		corrective action plan must be approved by the Director,	In addition, 40 C.F.R. §146.84(b) makes it clear that ADM must
		must be incorporated into the permit, and are subject to the	comply with both the permit requirement and the regulatory
		permit modification requirements at §§ 144.39 or 144.41 of	requirement upon which it is based.
		this chapter, as appropriate.	

#	Commenter	Comment Text	EPA Response
		<b>Proposed Revision:</b> G.3. Following each AoR reevaluation or	EPA has not made any change to the permit based on this
		a demonstration that no evaluation is needed, the permittee	comment.
		shall submit either the resultant information updated area of	
		review and corrective action plan in an electronic format to	
		the Director for review and approval of the AoR results, or a	
		demonstration that no update is needed.	
		<b>Comment:</b> The language in the draft permit is awkwardly	
		worded and the reference to "resultant information" is	
		potentially open-ended. The regulation requires the	
		permittee to submit either an amended plan or a	
		demonstration that amendment is unnecessary.	
7	ADM	Provision: Appendix B, Boundary Conditions	It appears that the value of 1,000 was a typographical error in
		Text of Draft Permit: Boundary Conditions	ADM's submittal via the Input Advisor. EPA has evaluated the
		No-flow boundary conditions were applied to the upper and	proposed change. EPA performed an independent evaluation of
		lower boundaries of the model, with the assumption that the	ADM's modeling using STOMP, a multi-fluid subsurface flow and
		reservoir and the caprock are continuous throughout the	transport simulator developed by the Pacific Northwest National
		region. A pore volume multiplier of 1,000 was applied to each	Laboratory (PNNL). STOMP does not rely on the pore volume
		cell in the horizontal boundaries of the ECLIPSE model in	multiplier, therefore EPA has determined that accepting this
		order to simulate an extensive reservoir. The horizontal	change would not affect the results of EPA's independent
		boundaries were selected as: hydrostatic initial conditions for	evaluation of the modeling used to delineate the AoR or alter the
		the aqueous phase, no-flow conditions for the gas phase, and	determination that the project, as proposed, is protective and
		initial conditions for salt.	meets the requirements of 40 C.F.R. §146.84.
		Proposed Revision: Boundary Conditions	
		No-flow boundary conditions were applied to the upper and	Therefore, EPA has made the change as suggested in Attachment
		lower boundaries of the model, with the assumption that the	В.
		reservoir and the caprock are continuous throughout the	
		region. A pore volume multiplier of 10,000 was applied to	
		each cell in the horizontal boundaries of the ECLIPSE model in	
		order to simulate an extensive reservoir. The horizontal	
		boundaries were selected as: hydrostatic initial conditions for	
		the aqueous phase, no-flow conditions for the gas phase, and	
		initial conditions for salt.	

#	Commenter	Comment Text	EPA Response
		<b>Comment:</b> Boundary condition multiplier = 1,000. Should be	
8	Jeffrey Sprague	10,000 3.) The ECLIPSE 300 (v2011.2) reservoir simulator model with CO2STORE module is proprietary software available to the public only at considerable cost. It is unreasonable to expect the general public to incur such cost in order to evaluate model assumptions, model implementation, and modeling results generated by USEPA. Moreover, USEPA has not made available the raw inputs and output for public review and comment. USEPA should make available a temporary license for the software, as well as all model input files, in order to provide opportunity for conducting model simulations for evaluating reservoir behavior and plume development.	<ul> <li>EPA conducted an independent evaluation of the AoR modeling effort using STOMP, a multi-fluid subsurface flow and transport simulator developed by the Pacific Northwest National Laboratory (PNNL). The STOMP-CO2 and STOMP-CO2e simulators were designed specifically to investigate GS of CO<sub>2</sub> in deep saline reservoirs such as the Mt. Simon.</li> <li>In its evaluation, EPA assessed ADM's conceptual model, inputs, model domain, etc. to ensure that the modeling effort meets the requirements of the Class VI Rule and that the model accurately reflects the available site characterization data. The report "Evaluation of Area of Review (AoR) Delineation Modeling: Archer Daniels Midland (ADM) Class VI Injection Project" documents this evaluation, including the model inputs and the results of EPA's independent modeling. The report is part of the administrative record for the permitting decision and is available upon request. EPA adds that it is not required to provide a temporary license for the software or the input files or provide members of the public an experturity to apaduet their own simulations.</li> </ul>
9	ADM	<ul> <li>Provision: Appendix B, Triggers</li> <li>Text of Draft Permit: <ul> <li>Pressure: Changes in pressure that are unexpected and outside three (3) standard deviations from the average will trigger a new evaluation of the AoR.</li> <li>Temperature: Changes in temperature that are unexpected and outside three (3) standard deviations from the average will trigger a new evaluation of the AoR.</li> <li>Temperature: Changes in temperature that are unexpected and outside three (3) standard deviations from the average will trigger a new evaluation of the AoR.</li> </ul> </li> <li>Proposed Revision:  <ul> <li>Pressure: Changes in pressure during normal operations that are unexpected and outside three (3) standard deviations from the average will trigger a new</li> </ul> </li> </ul>	The phrasing of Attachment B specifies that excursions that are unexpected and outside three standard deviations will trigger an AoR revision. Pressure and temperature changes during shutdown and startup of injection operations are not unexpected, and therefore would not trigger an AoR reevaluation. Therefore the suggested revision is unnecessary and was not made.

#	Commenter	Comment Text	EPA Response
		<ul> <li>evaluation of the AoR.</li> <li>Temperature: Changes in temperature during normal operation that are unexpected and outside three (3) standard deviations from the average will trigger a new evaluation of the AoR.</li> <li>Comment: During periods of start up and shutdown the temperature and pressure may fluctuate outside three (3) standard deviations and should not trigger an AoR revision.</li> </ul>	
10	NRDC	2. Given that injection will only occur for five years, and an alternate Post-Injection Site Care (PISC) timeframe of ten years is proposed, the requirement to re-evaluate the AOR every five years may not be sufficient. <u>EPA should consider requiring a more frequent re-evaluation of the AOR, given the short timeframe of the project.</u>	In addition to the formal 5-year AoR reevaluation cycle, ADM will periodically review monitoring and operational data during the injection and post-injection phases, e.g., on an annual basis, as stated in the AoR and Corrective Action Plan (Attachment B to the permit). In addition, if at any time data suggest that a significant change in the size or shape of the actual CO <sub>2</sub> plume as compared to the predicted CO <sub>2</sub> plume is occurring, or that there are deviations from modeled predictions such that the actual plume may extend vertically or horizontally beyond the modeled plume, ADM will initiate an AoR reevaluation according to the procedures in the S-year AoR reevaluation timeframe is sufficient to protect USDWs. Therefore, the permit language has not been modified based upon this comment.
11	FutureGen	In regard to potential CO2 leakage paths in the Area of Review, only three wells penetrate the confining zone and all of them were drilled and used for the needs of the Illinois Basin- Decatur Project (IBDP). There is a clear knowledge of the state of construction of these wells and none requires corrective action prior the initiation of injection. It is also important to note that the existing domestic water wells have a depth of less than 200 ft.	EPA agrees that only three wells penetrate the confining zone within the AoR and that no wells within the AoR require corrective action at this time. In addition to evaluating ADM's review of the area wells, EPA completed its own independent review of well records at the Illinois State Geological Survey and the Illinois State Water Survey. EPA did not find any improperly constructed artificial penetrations that reach the confining zone. Therefore, the permit language has not been modified based upon this comment.

#	Commenter	Comment Text	EPA Response
12	NRDC	Area of Review ("AOR") and Corrective Action 1. It appears that the Applicant relied on well records reviews to identify possible penetrations of the confining zone. The Applicant should provide additional details as to the exact methods that were used to identify existing wells, including a more extensive discussion of the history of the site and any past uses to aid in determining whether other undocumented wells are likely to exist in the AOR. The Applicant must justify a decision to not deploy more advanced methods of locating undocumented wells, such as aeromagnetic surveys. Improperly constructed, maintained, and/or abandoned wells are one of the most likely pathways by which injected fluids may reach USDWs, as has been evidenced by surface leakage of CO2 at oil fields such as Salt Creek in Wyoming. EPA must require the use of such methods prior to injection if the current sources of information are not sufficiently trustworthy.	In addition to evaluating ADM's review of the area wells, EPA completed its own independent review of well records at the Illinois State Geological Survey and the Illinois State Water Survey, including evaluating the locations and depths of each well. EPA reviewed the Illinois well records to identify wells penetrating the confining zone within the AoR, and did not find any wells or artificial penetrations that reach the confining zone, and therefore did not need to evaluate the conditions of the wells in the data base, as all wells in the area are approximately 5,000 feet shallower than the top of the confining zone. In addition, the permit includes a regular monitoring program designed to identify any unknown or unanticipated pathways. See Part M of the permit and Attachment C. Therefore, the permit language has not been modified based upon this comment.

### SECTION 4. CONSTRUCTION AND PRE-INJECTION TESTING COMMENTS

#	Commenter	Comment Text	EPA Response
1	ADM	Provision: I(2)	By issuing a final permit with the same language used in the draft
		Text of Draft Permit:	permit, EPA approves the casing and cementing plans submitted
		2. Casing and Cementing – Casing and cement or other	by ADM. However, EPA also recognizes that site-specific
		materials used in the construction of the well must have	conditions or new information may present the need to alter the
		sufficient structural strength for the life of the geologic	casing and cementing plan. To the extent new information
		sequestration project. All well materials must be compatible	indicates that the casing and/or cementing plans need to be
		with all fluids with which the materials may be expected to	revised, the permit language emphasizes the need to assure
		come into contact and must meet or exceed standards	compliance with 40 C.F.R. § 146.86 and makes clear the standards
		developed for such materials by the American Petroleum	against which any necessary revisions would be judged. At that
		Institute, ASTM International, or comparable standards	time, ADM may propose to the Director changes in the casing and
		acceptable to the Director. The casing and cementing	cementing plan. If any changes to the casing and cementing plans
		program must prevent the movement of fluids into or	are required, those changes can be made through the permit
		between USDWs for the expected life of the well in	modification process. Further, as stated in the response to
		accordance with 40 CFR 146.86. The casing and cement used	General Comments above, ADM must comply with both its permit
		in the construction of this well are shown in Attachment G of	and the applicable regulations. Therefore, the permit language
		this permit and in the administrative record for this permit.	has not been modified based upon this comment.
		Any change must be submitted in an electronic format for	
		approval by the Director before installation.	
		Proposed Revision: 2. Casing and Cementing – The permittee	
		has demonstrated to the satisfaction of the Director that the	
		casing and cement or and other materials to be used in the	
		construction of the well must have sufficient structural	
		strength for the life of the geologic sequestration project, . All	
		well materials must be are compatible with all fluids with	
		which the materials may be expected to come into contact,	
		and must meet or exceed standards developed for such	
		materials by the American Petroleum Institute, ASTM	
		International, or comparable standards acceptable to the	
		Director,. The casing and cementing program must prevent	
		the movement of fluids into or between USDWs for the	

#	Commenter	Comment Text	EPA Response
		expected life of the well in accordance with 40 CFR 146.86.	
		The casing and cement used in the construction of this well	
		are shown in Attachment G of this permit and in	
		administrative record for this permit. Any change must be	
		submitted in an electronic format for approval by the Director	
		before installation.	
		<b>Comment:</b> Condition is written in a way that suggests that	
		compliance requires something beyond following the	
		approved construction plan.	
2	CSC	Provision: I(2)	By issuing a final permit with the same language used in the draft
		Text of Draft Permit: 2. Casing and Cementing – Casing and	permit, EPA approves the casing and cementing plans submitted
		cement or other materials used in the construction of the	by ADM. However, EPA also recognizes that site-specific
		well must have sufficient structural strength for the life of the	conditions or new information may present the need to alter the
		geologic sequestration project. All well materials must be	casing and cementing plan. To the extent new information
		compatible with all fluids with which the materials may be	indicates that the casing and/or cementing plans need to be
		expected to come into contact and must meet or exceed	revised, the permit language emphasizes the need to assure
		standards developed for such materials by the American	compliance with 40 C.F.R. § 146.86 and makes clear the standards
		Petroleum Institute, ASTM International, or comparable	against which any necessary revisions would be judged. At that
		standards acceptable to the Director. The casing and	time, ADM may propose to the Director changes in the casing and
		cementing program must prevent the movement of fluids	cementing plan. If any changes to the casing and cementing plans
		into or between USDWs for the expected life of the well in	are required, those changes can be made through the permit
		accordance with 40 CFR 146.86. The casing and cement used	modification process. Further, as stated in the response to
		in the construction of this well are shown in Attachment G of	General Comments above, ADM must comply with both its permit
		this permit and in the administrative record for this permit.	and the applicable regulations. Therefore, the permit language
		Any change must be submitted in an electronic format for	has not been modified based upon this comment.
		approval by the Director before installation.	
		Proposed Revision: 2. Casing and Cementing – The permittee	
		has demonstrated to the satisfaction of the Director that the	
		casing and cement or and other materials to be used in the	
		construction of the well must have sufficient structural	
		strength for the life of the geologic sequestration project, . All	
		well materials must be are compatible with all fluids with	

#	Commenter	Comment Text	EPA Response
		which the materials may be expected to come into contact, and must meet or exceed standards developed for such materials by the American Petroleum Institute, ASTM International, or comparable standards acceptable to the Director,. The casing and cementing program must prevent the movement of fluids into or between USDWs for the expected life of the well in accordance with 40 CFR 146.86. The casing and cement used in the construction of this well are shown in Attachment G of this permit <b>Comment:</b> Once again, this condition is written in a way that	
		following the approved construction plan. That is not the case. It is sufficient for the permittee to follow the construction plan submitted with the permit application and approved in the permit.	
3	CSC	Provision: I(3) Text of Draft Permit: 3. Tubing and Packer Specifications – Tubing and packer materials used in the construction of the well must be compatible with fluids with which the materials may be expected to come into contact and must meet or exceed standards developed for such materials by the American Petroleum Institute, ASTM International, or comparable standards acceptable to the Director. The permittee shall inject only through tubing with a packer set within the long string casing at a point within or below the confining zone immediately above the injection zone. The tubing and packer used in the well are represented in engineering drawings contained in Attachment G of this permit. Any change must be submitted in an electronic format for approval by the Director before installation. Proposed Revision: 3. Tubing and Packer Specifications – Tubing and packer materials used in the construction of the	By issuing a final permit containing the language as presented in the draft permit, EPA approves the tubing and packer plans submitted by ADM. However, EPA also recognizes that site- specific conditions or new information may present the need to alter the tubing and packer plan. To the extent new information indicates that the Well Construction Plan needs to be revised, ADM will propose to the Director a new plan that complies with 40 C.F.R. § 146.86, and makes clear the standards against which any necessary revisions would be judged. If any changes to the casing and cementing plans are required, those changes can be made through the permit modification process. Further, ADM must comply with both its permit and the regulations. Therefore, the permit language has not been modified based upon this comment.

#	Commenter	Comment Text	EPA Response
		well must be compatible with fluids with which the materials	
		exceed standards developed for such materials by the	
		American Petroleum Institute, ASTM International, or	
		comparable standards acceptable to the Director. The	
		permittee shall inject only through tubing with a packer set	
		within the long string casing at a point within or below the	
		confining zone immediately above the injection zone. The	
		tubing and packer used in the well are as represented in	
		engineering drawings contained in Attachment G of this	
		permit. Any change must be submitted in an electronic	
		format for approval by the Director before installation.	
		<b>Comment:</b> Once again, this condition is written in a way that	
		suggests that compliance requires something beyond	
		following the approved engineering drawings, which is not	
		the case. It is sufficient for the permittee to follow the	
		engineering drawings submitted with the permit application	
		and approved in the permit.	
4	ADM	Provision: Appendix G, Tubing Specification	EPA has reviewed the proposed change and determined that the
		Text of Draft Permit: Outside Diameter (inches) 4 1/2	well, as proposed and with 5 1/2-inch tubing, will be constructed
		References: Proposed Revision: Outside Diameter (inches) 5	in a manner that meets the goals of 40 C.F.R. § 146.86. Therefore,
		1/2 Comment: Tubing size is incorrectly stated as $4 %''$ .	EPA has revised Attachment G to correct the typographical error.
		Tubing size is 5 ½ ″ 17#.	
5	CSC	Section J(1)(d) of the draft permits appears to require that	Fracture pressures and physical and chemical characteristics can
		"tests" be conducted to determine "fracture pressure and the	vary between geologic formations, even when they are of
		physical and chemical characteristics of the injection and	comparable depths and/or rock types. Therefore, determining
		confining zones". Yet, the applicable provision of section	fracture pressures and other formation characteristics accurately
		146.87(d) only requires that "the owner or operator must	requires some testing as part of an analysis. Information collected
		determine or calculate" these items. As we understand the	from tests of nearby wells may be confidently used without the
		situation, in the case of this particular permit, testing has	need to collect data from the well being drilled. In those cases,
		already been conducted in well CCS #1 that should be	the required test may collect the necessary information in a
		sufficient. Accordingly, further testing should be completely	nearby well and be applied to the subject well via a corresponding

#	Commenter	Comment Text	EPA Response
		optional if sufficient information is already available. Our attached detailed comments provide alternative language to achieve this result.	calculation. In the case of ADM, actual testing of the formation is necessary to accurately determine fracture pressures, physical and chemical characterization and hence safe operating limits. Since this information may be applicable to the immediate area, this testing is not required at every well but still needs to be gathered.
			To the extent this provision goes beyond the specific language of the regulation, EPA may add permit requirements beyond those laid out specifically in the UIC regulations on a case-by-case basis under 40 C.F.R. § 144.52(a)(9) (case-by-case conditions as necessary to prevent migration) and § 144.52(b) (case-by-case conditions as required to provide for and assure compliance with all applicable requirements of the SDWA and regulations). This provision is a rational extension of the regulatory language, and is in place to assure protection of the well, the USDWs, and ADM. Protective language is especially important here, as this is one of the first Class VI wells operated at this scale in the United States and accurate characterization of the injection and confining zones is a central part of the Class VI regulatory provisions.
6		<b>Provision:</b> 1(1)(b) & 1(1)(d)	this comment.
0		<b>Text of Draft Permit:</b> Whole cores or sidewall cores of the injection zone and confining system and formation fluid samples from the injection zone that meet the requirements of 40 CFR 146.87(b); <b>References:</b> 40 CFR 146.87(b) The owner or operator must take whole cores or sidewall cores of the injection zone and confining system and formation fluid samples from the injection zone(s), 40 CFR 146.87(d) At a minimum, the owner or operator must determine or calculate the following	<ul> <li>ErA agrees that the fluid samples need not be taken at the injection well if information from nearby wells will provide representative information that can validate the assumptions on which the permit conditions are based and serve as a baseline against which future monitoring results can be compared.</li> <li>However, EPA understands, as documented in Table 9 of the Testing and Monitoring Plan, that baseline fluid sampling of the Mt. Simon will be done at VW#1, not VW#2. Therefore, the permit language has not been modified based upon this comment</li> </ul>

#	Commenter	Comment Text	EPA Response
		<ul> <li>information concerning the injection and confining zone(s):</li> <li>(3) Physical and chemical characteristics of the formation fluids in the injection zone(s).</li> <li><b>Proposed Revision:</b> Clarification Only</li> <li><b>Comment:</b> The regulations state that fluid samples must be taken from the injection zone but do not require that these samples be taken from the injection well itself. The draft condition uses essentially similar language, meaning that the fluid samples need not be taken directly from the injection zone. The permittee plans to collect the requisite injection zone fluid samples from VW#2.</li> </ul>	
7	ADM	<ul> <li>Provision: J(1)(d)</li> <li>Text of Draft Permit: (d) Tests to provide information about the injection and confining zones, including calculated fracture pressure and the physical and chemical characteristics of the injection and confining zones and the formation fluids in the injection zone that meet the requirements of 40 CFR 146.87(d); and</li> <li>References: 146.87(d) At a minimum, the owner or operator must determine or calculate the following information concerning the injection and confining zone(s): (1) Fracture pressure; (2) Other physical and chemical characteristics of the injection and confining zone(s); and (3) Physical and chemical characteristics of the injection zone(s).</li> <li>Proposed Revision: (d) Tests as necessary to provide information about the injection and confining zones, including to allow determination or calculation of fracture pressure and the physical and chemical characteristics of the injection and confining zones and the formation fluids in the injection and confining zones, including to allow determination or calculation of fracture pressure and the physical and chemical characteristics of the injection zone that meet the requirements of 40 CFR 146.87(d); and</li> </ul>	Information collected from tests of nearby wells may be confidently used without the need to collect data from the well being drilled. In those cases, the required test may collect the necessary information in a nearby well and be applied to the subject well via a corresponding calculation. In the case of ADM, actual testing of the formation is necessary to accurately determine fracture pressures, physical and chemical characterization and hence safe operating limits. Since this information may be applicable to the immediate area, this testing is not required at every well but still needs to be gathered. The proposed change follows the regulatory requirements, which point out that collection of some data may be unnecessary when data collected nearby meets that need. The suggested change is incorporated into the final permit.

#	Commenter	Comment Text	EPA Response
		<b>Comment:</b> The applicable provision here is to make a determination or calculation. This may not require any additional testing.	
8	CSC	<ul> <li>Provision: J(1)(d)</li> <li>Text of Draft Permit: (d) Tests to provide information about the injection and confining zones, including calculated fracture pressure and the physical and chemical characteristics of the injection and confining zones and the formation fluids in the injection zone that meet the requirements of 40 CFR 146.87(d); and</li> <li>References: 146.87(d) At a minimum, the owner or operator must determine or calculate the following information concerning the injection and confining zone(s): (1) Fracture pressure; (2) Other physical and chemical characteristics of the injection and confining zone(s): and (3) Physical and chemical characteristics of the formation fluids in the injection zone(s).</li> <li>Proposed Revision: (d) Tests as necessary to provide information about the injection and confining zones, including to allow determination or calculationed of characteristics of the injection zone that meet the requirements of 40 CFR 146.87(d); and fracture pressure and the physical and chemical</li> <li>Comment: The applicable provision here is to make a determination or calculation. It may not be necessary to conduct any additional testing if the information already available is sufficient to support the determination or calculation.</li> </ul>	Information collected from tests of nearby wells may be confidently used without the need to collect data from the well being drilled. In those cases, the required test may collect the necessary information in a nearby well and be applied to the subject well via a corresponding calculation. In the case of ADM, actual testing of the formation is necessary to accurately determine fracture pressures, physical and chemical characterization and hence safe operating limits. Since this information may be applicable to the immediate area, this testing is not required at every well but still needs to be gathered. The proposed change follows the regulatory requirements, which point out that collection of some data may be unnecessary when data collected nearby meets that need. The suggested change is incorporated into the final permit.
9	Jeffrey Sprague	4.) The need for a more thorough understanding of the lithologic properties and lithofacies characteristics of the Mt.	EPA notes that ADM is required to submit core samples of the injection zone, per Part J(1)(b) of the permit, which is consistent
#	Commenter	Comment Text	EPA Response
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		Simon reservoir, for improved predictive capabilities	with the requirements of the Class VI rule. These additional data
		regarding CO2 plume development and migration,	will be evaluated before injection may begin, under Part Q of the
		necessitates the acquisition of a complete cored sequence	permit. Therefore, the permit language has not been modified
		through the injection zone and stratigraphically higher (or	based upon this comment.
		lower) intervals into which plume migration is anticipated.	
		Only from the direct analysis of intact injection zone rock can	EPA believes that the information that ADM will collect as part of
		the public have high confidence of USEPA's modeling results	the pre-injection testing required at 40 C.F.R. § 146.87, combined
		and expected plume behavior. The permit should contain a	with information on the confining zone submitted with ADM's
		requirement for recovery of a complete section of continuous	permit application and reviewed by EPA, provide sufficient
		core for the CO2 injection zone and adjacent intervals.	information on which to validate the modeling inputs and support
			its determination that the CO <sub>2</sub> injection will not endanger USDWs.
10	NRDC	Logging, Sampling, & Testing	EPA notes that the requirements at 40 C.F.R. § 146.87(c) are
			incorporated in the permit in Part J(1)(c). The requirements in 40
		1. The logging, sampling, and testing provisions at 40 CFR	C.F.R. § 146.87(d)(1)-(3) are incorporated into the permit at Part
		146.87 require owners or operators of Class VI wells to collect	J(1)(d). Therefore, the permit language has not been modified
		various data during and after drilling of the injection well. The	based upon this comment.
		permit application does not appear to include provisions to	
		perform some of these tests and/or obtain samples as	The results of these tests will be evaluated before injection may
		required by the following sections:	begin, under Part Q of the permit.
		a. 40 CFR 146.87(c): The owner or operator must record	
		the fluid temperature, pH, conductivity, reservoir pressure,	
		and static fluid level of the injection zone(s).	
		b. 40 CFR 146.87(d)(1)-(3): At a minimum, the owner or	
		operator must determine or calculate the following	
		information concerning the injection and confining zone(s):	
		Fracture pressure; Other physical and chemical characteristics	
		of the injection and contining zone(s); and Physical and	
		chemical characteristics of the formation fluids in the	
		Injection zone(s).	
		Such site-specific data is necessary to accurately calculate the	
		AUK and determine appropriate operating conditions such as	
		the maximum allowable injection pressure. EPA must require	

#	Commenter	Comment Text	EPA Response
		the Applicant to perform these tests and/or obtain samples as required by Class VI rules.	

## **SECTION 5. OPERATIONS COMMENTS**

#	Commenter	Comment Text	EPA Response
1	ADM	Provision: K(1)	Although the maximum injection pressure listed in Attachment A is
		Text of Draft Permit: 1. Injection Pressure Limitation –	calculated to set a limit at 90 percent of the fracture pressure of
		Except during stimulation, the permittee must ensure that	the injection zone(s) based on the information currently available,
		injection pressure does not exceed 90 percent of the fracture	as additional information becomes available, that calculated value
		pressure of the injection zone(s) so as to ensure that the	may change. To the extent new information indicates that the
		injection does not initiate new fractures or propagate existing	current value in Attachment A exceeds 90 percent of the fracture
		fractures in the injection zone(s). In no case shall injection	pressure of the injection zone(s), the maximum injection pressure
		pressure initiate fractures or propagate existing fractures in	should be reduced even before any conforming change is made to
		the confining zone or cause the movement of injection or	the permit. This ensures compliance with the regulatory standard
		formation fluids into a USDW. The maximum injection	in 40 C.F.R. § 146.88(a) and protection of USDWs. Similarly,
		pressure limit is listed in Attachment A.	although it is very unlikely, it may be possible for ADM to initiate
		Proposed Revision: 1. Injection Pressure Limitation – Except	new fractures or propagate existing fractures in the injection or
		during stimulation, the permittee must ensure that injection	confining zones, or cause the movement of injection or formation
		pressure does not exceed <del>90 percent of the fracture pressure</del>	fluid into a USDW, even if they comply with the maximum
		of the injection zone(s) so as to ensure that the injection does	injection pressure limitation. In that case, injection pressure
		not initiate new fractures or propagate existing fractures in	would also need to be reduced to protect USDWs and to comply
		the injection zone(s). In no case shall injection pressure	with 40 C.F.R. § 146.88(a).
		initiate fractures or propagate existing fractures in the	
		confining zone or cause the movement of injection or	Therefore, the permit language has not been modified based upon
		formation fluids into a USDW. the maximum injection	this comment.
		pressure limit is listed in Attachment A.	
		<b>Comment:</b> The applicable requirement is to comply with the	
		maximum pressure limitation in the permit. The rest of what	
		is specified in this condition has already been accomplished	
		as a basis for setting that limit.	

#	Commenter	Comment Text	EPA Response
2	CSC	Provision: K(1)	Although the maximum injection pressure listed in Attachment A is
		Text of Draft Permit: 1. Injection Pressure Limitation –	calculated to set a limit at 90 percent of the fracture pressure of
		Except during stimulation, the permittee must ensure that	the injection zone(s) based on the information currently available,
		injection pressure does not exceed 90 percent of the fracture	as additional information becomes available, that calculated value
		pressure of the injection zone(s) so as to ensure that the	may change. To the extent new information indicates that the
		injection does not initiate new fractures or propagate existing	current value in Attachment A exceeds 90 percent of the fracture
		fractures in the injection zone(s). In no case shall injection	pressure of the injection zone(s), the maximum injection pressure
		pressure initiate fractures or propagate existing fractures in	should be reduced even before any conforming change is made to
		the confining zone or cause the movement of injection or	the permit. This ensures compliance with the regulatory standard
		formation fluids into a USDW. The maximum injection	in 40 C.F.R. § 146.88(a) and protection of USDWs. Similarly,
		pressure limit is listed in Attachment A.	although it is very unlikely, it may be possible for ADM to initiate
		References: Attachment A states:	new fractures or propagate existing fractures in the injection or
		The maximum injection pressure, which serves to prevent	confining zones, or cause the movement of injection or formation
		confining-formation fracturing, was determined using the	fluid into a USDW, even if they comply with the maximum
		following formula/methodology:	injection pressure limitation. In that case, injection pressure
		· For maximum injection pressure using a downhole pressure	would also need to be reduced to protect USDWs and to comply
		gauge, the maximum pressure is calculated as follows: 90% of	with 40 C.F.R. § 146.88(a).
		fracture pressure of the injection zone. Therefore, the	
		maximum injection pressure using downhole pressure gauge	Therefore, the permit language has not been modified based upon
		is 2,252 psia or 2,252-14.7 = 2,237 psig.	this comment.
		· For surface maximum wellhead injection pressure, this	
		limitation was calculated using the following formula: [{90%	
		of fracture gradient-(0.433psi/ft)(specific gravity)} X upper	
		depth of perforated interval ] - atmospheric pressure. The	
		maximum wellhead injection pressure is: [{0.585-(0.433)(0.64	
		)}3850] -14.7 = 1,171psig.	
		Proposed Revision: 1. Injection Pressure Limitation – Except	
		during stimulation, the permittee must ensure that injection	
		pressure does not exceed <del>90 percent of the fracture pressure</del>	
		of the injection zone(s) so as to ensure that the injection does	
		not initiate new fractures or propagate existing fractures in	
		the injection zone(s). In no case shall injection pressure	

#	Commenter	Comment Text	EPA Response
		initiate fractures or propagate existing fractures in the confining zone or cause the movement of injection or formation fluids into a USDW. the maximum injection pressure limit is listed in Attachment A. <b>Comment:</b> The applicable requirement is to comply with the maximum pressure limitation in the permit. The rest of what is specified in this condition has already been accomplished as a basis for setting that limit.	
3	CSC	Section K(1) of the draft permits inappropriately recites the regulatory requirements for determining the maximum injection pressure as if those requirements constitute additional permit conditions and, only after doing so, then states that "[t]he maximum injection pressure limit is listed in Attachment A". Referring to Attachment A confirms that the stated maximum injection pressure has been approved as properly calculated in accordance with the regulatory provisions. It can only be confusing to state this permit condition as if it constitutes a number of different requirements that must also be met. Compliance with the maximum injection pressures in Attachment A constitutes compliance with the regulatory requirement, which does not need to be restated in the condition in addition to being fully stated and explained in Attachment A.	Although the maximum injection pressure listed in Attachment A is calculated to set a limit at 90 percent of the fracture pressure of the injection zone(s) based on the information currently available, as additional information becomes available, that calculated value may change. To the extent new information indicates that the current value in Attachment A exceeds 90 percent of the fracture pressure of the injection zone(s), the maximum injection pressure should be reduced even before any conforming change is made to the permit. This ensures compliance with the regulatory standard in 40 C.F.R. § 146.88(a) and protection of USDWs. Similarly, although it is very unlikely, it may be possible for ADM to initiate new fractures or propagate existing fractures in the injection or confining zones, or cause the movement of injection pressure would also need to be reduced to protect USDWs and to comply with 40 C.F.R. § 146.88(a).
			Therefore, the permit language has not been modified based upon this comment.

#	Commenter	Comment Text	EPA Response
4	ADM	Provision: K(8)	Some level of variation in annulus or injection pressure is typical of
		Text of Draft Permit: 8. Circumstances Under Which	well operation, and some planned events (such as well start up or
		Injection Must Cease – Injection shall cease when any of the	tests) will create more substantial variations by design. However,
		following circumstances arises:	unanticipated variations may be indicators of a potential loss of
		(a) Failure of the well to pass a mechanical integrity test;	mechanical integrity and/or fracturing of the injection and/or
		(b) A loss of mechanical integrity during operation;	confining formations. It is difficult to define the precise levels that
		(c) The automatic alarm or automatic shut-off system is	may trigger these requirements, especially when the wells are not
		triggered;	yet operational. As ADM and EPA gain more actual experience, it
		(d) A significant unexpected change in the annulus or	may be feasible to lay out more specific ground rules through
		injection pressure;	modifications to the permit and/or incorporated plans. In the
		(e) The Director determines that the well lacks mechanical	meantime, however, this provision requires ADM to make
		integrity; or	reasonable judgments on when it views an unanticipated variation
		(f) The permittee is unable to maintain compliance with any	as significant. If that creates an incentive for ADM to be cautious
		permit condition or regulatory requirement and the Director	about this decision in the absence of more precise standards, that
		determines that injection should cease.	incentive is appropriate given the potential risks associated with
		<b>References:</b> 146.88(f) If a shutdown (i.e., down-hole or at the	injection into a well without mechanical or geological integrity. To
		surface) is triggered or a loss of mechanical integrity is	the extent this provision goes beyond the specific language of the
		discovered, the owner or operator must immediately	regulation, EPA may add permit requirements beyond those laid
		investigate and identify as expeditiously as possible the cause	out specifically in the UIC regulations on a case-by-case basis
		of the shutoff. If, upon such investigation, the well appears to	under 40 C.F.R. § 144.52(a)(9) (case-by-case conditions as
		be lacking mechanical integrity, or if monitoring required	necessary to prevent migration) and § 144.52(b) (case-by-case
		under paragraph (e) of this section otherwise indicates that	conditions as required to provide for and ensure compliance with
		the well may be lacking mechanical integrity, the owner or	all applicable requirements of the SDWA and regulations).
		operator must: (1) Immediately cease injection; (2) Take all	Therefore, the normit language has not been modified based upon
		steps reasonably necessary to determine whether there may	this comment
		have been a release of the injected carbon dioxide stream or	this comment.
		formation fluids into any unauthorized zone; (3) Notify the	
		Director within 24 hours; (4) Restore and demonstrate	
		mechanical integrity to the satisfaction of the Director prior	
		to resuming injection; and (5) Notify the Director when	
		injection can be expected to resume.	
		146.94(b) If the owner or operator obtains evidence that the	

#	Commenter	Comment Text	EPA Response
#	Commenter	<ul> <li>Comment Text <ul> <li>injected carbon dioxide stream and associated pressure front may cause an endangerment to a USDW, the owner or operator must:</li> <li>(1) Immediately cease injection;</li> <li>(2) Take all steps reasonably necessary to identify and characterize any release;</li> <li>(3) Notify the Director within 24 hours; and (4) Implement the emergency and remedial response plan approved by the Director.</li> <li>Proposed Revision:</li> <li>8. Circumstances Under Which Injection Must Cease – <ul> <li>Injection shall cease when any of the following circumstances arises:</li> <li>(a) Failure of the well to pass a mechanical integrity test;</li> <li>(b) A confirmed loss of mechanical integrity during operation;</li> <li>(c) If, upon investigation, the well appears to be lacking mechanical integrity after</li> <li>(1) the automatic alarm or automatic shut-off system is triggered or ;</li> <li>(d2) A significant unexpected change in the annulus or injection pressure;</li> <li>(ed) The Director determines that the well lacks mechanical integrity; or</li> <li>(fe) The permittee is unable to maintain compliance with any permit condition or regulatory requirement and the Director determines that injection</li> </ul> </li> </ul></li></ul>	EPA Response
		<b>Comment:</b> The permit condition is not consistent with the regulatory requirement, and the requirement to cease injection when there is "a significant unexpected change in the appulue or injection processor" is ambiguous	
		the annulus or injection pressure" is ambiguous.	

#	Commenter	Comment Text	EPA Response
5	CSC	Section K(8) of the draft permits incorrectly states that injection must cease if "[t]he automatic alarm or automatic shut-off system is triggered" or if "[a] significant unexpected change in the annulus or injection pressure" occurs. Cessation of injection is required in such circumstances only if, "upon investigation, the well appears to be lacking mechanical integrity" after the event occurs. Our detailed comments provide an appropriate revision to make this condition consistent with the regulatory requirements of sections 146.88(f) and 146.94(b).	While 40 C.F.R. § 146.88(f) might permit a well to resume operating while the "owner or operator immediately investigate[s] and identif[ies] as expeditiously as possible the cause of the shutoff," EPA believes it is a reasonable and appropriate precaution to cease operations while that immediate investigation proceeds. The same is true with respect to any significant unexpected change in annulus or injection pressure. All of these occurrences are indicators of a potential loss of mechanical integrity and/or fracturing of the injection and/or confining formations. If the facility were to resume injection before completing an investigation, its investigation may confirm that the well lacked integrity or that injection damaged the formation and that its interim injection activities caused significant violations of the permit and threats to USDWs. Shutting a well in when a loss of mechanical integrity is suspected limits the potential for endangering USDWs as well as limiting ADM's exposure to potentially serious violations. By ceasing injection, ADM will limit CO <sub>2</sub> volumes associated with the event, isolate the injectate, and minimize the risk of subsurface fluid movement and associated problems that may endanger USDWs. To the extent this provision goes beyond the specific language of the regulation, EPA may add permit requirements beyond those laid out specifically in the UIC regulations on a case-by-case basis under 40 C.F.R. § 144.52(a)(9) (case-by-case conditions as necessary to prevent migration) and § 144.52(b) (case-by-case conditions as required to provide for and ensure compliance with all applicable requirements of the SDWA and regulations). This provision is a rational extension of the regulatory language, and is in place to ensure protection of the well, the USDWs, and ADM. Protective language is especially important here, as this is one of the first Class VI wells operated at this scale in the United States.

#	Commenter	Comment Text	EPA Response
			Therefore, the permit language has not been modified based upon
			this comment.
6	CSC .	Provision: K(8)	Some level of variation in appulus or injection pressure is typical of
0	CSC	Text of Draft Permit: 8 Circumstances Under Which	well operation and some planned events (such as well start up or
		<b>Injection Must Cease</b> – Injection shall cease when any of the	tests) will create more substantial variations by design. However
		following circumstances arises:	as noted above, significant, unanticipated variations may be
		(a) Failure of the well to pass a mechanical integrity test:	indicators of a potential loss of mechanical integrity and/or
		(b) A loss of mechanical integrity during operation;	fracturing of the injection and/or confining formations. It is
		(c) The automatic alarm or automatic shut-off system is	difficult to define the precise levels that may trigger these
		triggered;	requirements, especially when the wells are not yet operational.
		(d) A significant unexpected change in the annulus or	As ADM and EPA gain more actual experience, it may be feasible
		injection pressure;	to lay out more specific ground rules through modifications to the
		(e) The Director determines that the well lacks mechanical	permit and/or incorporated plans. In the meantime, however, this
		integrity; or	provision requires ADM to make reasonable judgments on when it
		(f) The permittee is unable to maintain compliance with any	views an unanticipated variation as significant. If that creates an
		permit condition or regulatory requirement and the Director	incentive for ADM to be cautious about this decision in the
		determines that injection should cease.	absence of more precise standards, that incentive is appropriate
		<b>References:</b> 146.88(f) If a shutdown (i.e., down-hole or at the	given the potential risks associated with injection into a well
		surface) is triggered or a loss of mechanical integrity is	without mechanical or geological integrity. To the extent this
		discovered, the owner or operator must immediately	provision goes beyond the specific language of the regulation, EPA
		Investigate and identify as expeditiously as possible the cause	the LIC regulations on a case by case basis under 40 C.E.B. &
		be lacking mechanical integrity, or if monitoring required	144  F2(2)(0) (case by case conditions as necessary to provent
		under paragraph (a) of this section otherwise indicates that	144.52(a)(5) (case-by-case conditions as necessary to prevent migration) and $\delta 1/1.52(b)$ (case-by-case conditions as required to
		the well may be lacking mechanical integrity, the owner or	provide for and ensure compliance with all applicable
		operator must: (1) Immediately cease injection: (2) Take all	requirements of the SDWA and regulations).
		steps reasonably necessary to determine whether there may	
		have been a release of the injected carbon dioxide stream or	Therefore, the permit language has not been modified based upon
		formation fluids into any unauthorized zone; (3) Notify the	this comment.
		Director within 24 hours; (4) Restore and demonstrate	
		mechanical integrity to the satisfaction of the Director prior	

#	Commenter	Comment Text	EPA Response
		to require initiation, and (5) Notify the Directory where	
		injection can be expected to resume	
		Injection can be expected to resume.	
		140.94(b) If the owner of operator obtains evidence that the	
		may cause an endangerment to a USDW the ewner or	
		anorator must:	
		(1) Immediately coase injection:	
		(2) Take all steps reasonably percessary to identify and	
		(2) Take an steps reasonably necessary to identify and characterize any release.	
		(3) Notify the Director within 24 hours: and (4) Implement the	
		emergency and remedial response plan approved by the	
		Director	
		Pronosed Revision:	
		8. Circumstances Under Which Injection Must Cease –	
		Injection shall cease when any of the following circumstances	
		arises:	
		(a) Failure of the well to pass a mechanical integrity test;	
		(b) A confirmed loss of mechanical integrity during operation;	
		(c) If, upon investigation, the well appears to be lacking	
		mechanical integrity after	
		(1) the automatic alarm or automatic shut-off system is	
		triggered or ;	
		(d2) A significant unexpected change in the annulus or	
		injection pressure;	
		(ed) The Director determines that the well lacks mechanical	
		integrity; or	
		(fe) The permittee is unable to maintain compliance with any	
		permit condition or regulatory requirement and the Director	
		determines that injection should cease.	
		<b>Comment:</b> The permit condition is not consistent with the	
		regulatory requirement, and the requirement to cease	
		injection when there is "a significant unexpected change in	

#	Commenter	Comment Text	EPA Response
		the annulus or injection pressure" is very ambiguous and	
		potentially troublesome. The recommendations for revised	
		language will modify the permit conditions to be consistent	
		with the applicable regulatory provisions which trigger	
		investigations rather than automatic shutdowns. Cessation of	
		injection must occur only when there is a reason to believe	
		that a loss of mechanical integrity may have occurred. The	
		"significant unexpected change" language remains	
		ambiguous, and there should be some better understanding	
		of how large these unexpected changes should be. For	
		example, any change in annular pressure should be larger by	
		more than double the magnitude of normal diurnal and	
		temperature related fluctuations. The significance levels for	
		these triggers should be established by written agreement	
		once operating experience provides a basis for doing that.	
7	ADM	Provision: K(9)(a)	EPA revised the permit to read: (a) The permittee must shut-in the
		Text of Draft Permit: (a) The permittee must shut-in the well	well by gradual reduction in the injection pressure as outlined in
		by gradual reduction in the injection pressure as outlined in	Attachment A of this permit.
		Attachment C of this permit; or	
		<b>Proposed Revision:</b> (a) The permittee must shut-in the well in	EPA did not make the other suggested changes, as the reference
		a manner to ensure protection of health, safety, and the	to protection of health and safety is already included in
		environment as outlined in Attachments A & C of this permit;	Attachment A to which the permit refers.
		or	
		Comment: Permittee will have a standard shutdown	
		procedure that ensures protection of health, safety, and the	
		environment. The regulations do not require this procedure	
		(outside of the ERRP) be detailed as a permit condition. The	
		permitee must have the freedom to exercise judgement as to	
		the type of shutdown to employ under various non-	
		emergency conditions.	

#	Commenter	Comment Text	EPA Response
8	ADM	Provision: Appendix A Injection Well Operating Conditions	EPA changed the table in Attachment A as suggested by the
U		Text of Draft Permit: PARAMETER/CONDITION	commenter. This revision matches the requirements in the Testing
		Annulus Pressure = 100 minimum psig Annulus	and Monitoring Plan and has been determined by FPA to retain
		Pressure/Tubing Differential = 100 psig above surface	the protectiveness of the operating conditions of the permit.
		injection pressure	
		Proposed Revision: PARAMETER/CONDITION	
		Annulus Pressure = 400 psig minimum	
		Annulus - Tubing Pressure Differential at Tubing Packer = 100	
		psig minimum	
		Comment: The table is <u>not correct</u> and needs to accurately	
		reflect what is detailed in the Testing and Monitoring Plan.	
		From the Testing and Monitoring Plan page C5 the permittee	
		will:	
		2. The surface annulus pressure will be kept at a minimum of	
		400 pounds per square inch (psi) during injection,	
		4. The pressure within the annular space, over the interval	
		above the packer to the confining layer, will be greater than	
		the pressure of the injection zone formation at all times, and	
		5. The pressure in the annular space directly above the	
		packer will be maintained at least 100 psi higher than the	
		adjacent tubing pressure during injection.	
9	ADM	Provision: Appendix A, Summary Requirements	EPA believes that specific procedures, i.e., related to the rate at
		<b>Text of Draft Permit:</b> Under routine conditions (e.g., for well	which gradual cessation of injection that are in Attachment A (and
		workovers), the permittee will reduce CO2 injection at a rate	provided by ADM) are appropriate to ensure that injection rates
		of 500 tons per day over a 6 day period to ensure protection	are reduced gradually in a manner that will not impose
		of health, safety, and the environment. (Procedures that	unacceptable stress on the injection well where it is necessary to
		address immediately shutting in the well are in Attachment F	cease injection, but immediate cessation (e.g., due to an
		(Emergency and Remedial Response Plan) of this permit).	emergency event), is not needed. However, EPA acknowledges
		Proposed Revision: Under routine conditions (e.g., for well	that, based on the specific circumstances of the workover or other
		workovers), the permittee will reduce CO2 injection at a rate	event that necessitates a gradual shutdown, a different reduction
		of 500 tons per day over a 6 day period to ensure protection	in the injection rate may be appropriate. Therefore, EPA has
		of health, safety, and the environment. (Procedures that	revised the text in Attachment A to read as follows:

#	Commenter	Comment Text	EPA Response
		address immediately shutting in the well are in Attachment F (Emergency and Remedial Response Plan) of this permit). <b>Comment:</b> Permittee will have a standard shutdown procedure that ensures protection of health, safety, and the environment. The regulations do not require this procedure (outside of the ERRP) be detailed as a permit condition. The permitee must have the freedom to exercise judgement as to the type of shutdown to employ under various non- emergency conditions	"Under routine conditions (e.g., for well workovers), the permittee will reduce $CO_2$ injection at a rate of 500 tons per day over a 6 day period (or at a rate specified by the permittee and approved by the Director prior to the workover or other activity that necessitates cessation of injection), to ensure protection of health, safety, and the environment." EPA expects that any changes in the specific procedures from what is contained in Attachment A would be included in advance notification of a workover or other event submitted by ADM.
			To the extent this provision goes beyond the specific language of the regulation, EPA may add permit requirements beyond those laid out specifically in the UIC regulations on a case-by-case basis under 40 C.F.R. § 144.52(a)(9) (case-by-case conditions as necessary to prevent migration) and § 144.52(b) (case-by-case conditions as required to provide for and ensure compliance with all applicable requirements of the SDWA and regulations). This provision is a rational extension of the regulatory language, and is in place to ensure protection of the well, the USDWs, and ADM. Protective language is especially important here, as this is one of the first Class VI wells operated at this scale in the United States.

## SECTION 6. TESTING AND MONITORING COMMENTS

#	Commenter	Comment	EPA Response
1	FutureGen	The monitoring efforts, methods of measurements, and the	Thank you for your comment. This comment does not request or
		verification and accounting protocols implemented on the	require any change to the permit.
		site to ensure safe and effective sequestration operations	
		appear to be extremely protective of both the USDW and the	
		shallow drinking water aquifers.	
2	ADM	Provision: QASP, Table 1	EPA has reviewed the comment and determined that the
		Text of Draft Permit: Table 1 on Page 6.	proposed change will provide clarity and not impact the
		<b>Proposed Revision:</b> Delete Table 1 from Page 6 but include	protectiveness of the Testing and Monitoring Plan.
		the notes at the bottom of the table.	
		<b>Comment:</b> Duplication of previous page, last 2 lines can be	Therefore, EPA has revised the QASP to incorporate the suggested
		removed or combined. Line 1 should be "direct geochemical	revision.
		measurement" rather than "groundwater monitoring"	
3	ADM	Provision: QASP, Table 4	EPA has reviewed the proposed change and determined that not
		Quaternary Strata	measuring the shallow groundwater density will not impact the
		Fluid Sampling	protectiveness of the Testing and Monitoring Plan.
		Text of Draft Permit:	
		Parameters Analytical Methods	Therefore, EPA has revised the QASP to incorporate the suggested
		Water Density(field) Oscillating body method	revision.
		Proposed Revision: Parameters Analytical	
		Methods	
		Water Density(field) Oscillating body method	
		<b>Comment:</b> Permittee does not plan to measure the shallow	
		groundwater density. Delete reference to Water Density in	
		this table.	

#	Commenter	Comment	EPA Response
4	ADM	Provision: QASP, Table 10	EPA has reviewed the comment and determined that the
		Westbay Pressures (MOSDAX)	proposed change will not impact the protectiveness of the Testing
		Text of Draft Permit:	and Monitoring Plan.
		Detection Limit Precision	
		+/0 0.001 psi +/- 0.01 psi	Therefore, EPA has revised the QASP to incorporate the suggested
		References:	revision.
		Proposed Revision:	
		Detection Limit Precision	
		+/- 0.01 psi +/- 0.1 psi	
		<b>Comment:</b> Revise detection limit and precision for WB	
		MOSDAX probes.	
5	ADM	Provision: QASP, A.4.b. Precision	EPA has reviewed the comment and determined that the
		Text of Draft Permit: For groundwater sampling, data	proposed change will not impact the protectiveness of the Testing
		accuracy will be assessed by the collection and analysis of	and Monitoring Plan. Since sampling will be conducted quarterly at
		field blanks to test sampling procedures and matrix spikes to	most, there should be no difference between a "sampling day"
		test lab procedures. Field blanks will be taken no less than	and a "sampling event."
		one per sampling day to spot check for sample bottle	
		contamination. Laboratory assessment of analytical precision	Therefore, EPA has revised the QASP to incorporate the suggested
		will be the responsibility of the individual laboratories per	revision.
		their standard operating procedures.	
		Proposed Revision: For groundwater sampling, data	
		accuracy will be assessed by the collection and analysis of	
		field blanks to test sampling procedures and matrix spikes to	
		test lab procedures. Field blanks will be taken no less than	
		one per sampling day event to spot check for sample bottle	
		contamination. Laboratory assessment of analytical precision	
		will be the responsibility of the individual laboratories per	
		their standard operating procedures.	
		<b>Comment:</b> Permittee will take field blanks no less than one	
		per sampling event.	
6	ADM	Provision: QASP, A.4.g. Method Sensitivity	EPA agrees that this typographical error should be corrected. The
		Text of Draft Permit: Table 14–Table 19 provide additional	requested change has been made.
		details on gauge specifications and sensitivities.	

#	Commenter	Comment	EPA Response
		Proposed Revision: Tables 14–19 provide additional details	
		on gauge specifications and sensitivities.	
		<b>Comment:</b> There is a typo there shouldn't be a carriage	
		return between "Table 14-" and "Table 19"	
7	ADM	Provision: QASP, B.1.f. Critical/Informational Data	EPA has reviewed the comment and determined that the
		Text of Draft Permit: During both groundwater sampling and	proposed change will not impact the protectiveness of the Testing
		analytical efforts, detailed field and laboratory	and Monitoring Plan.
		documentation will be taken. Documentation will be	
		recorded in field and laboratory forms and notebooks. Critical	Therefore, EPA has revised the QASP to incorporate the suggested
		information will include time and date of activity, person/s	revision.
		performing activity, location of activity (wellfield sampling) or	
		instrument (lab analysis), field or laboratory instrument	
		calibration data, purge volume, field parameter values. For	
		laboratory analyses, much of the critical data are generated	
		during the analysis and provided to end users in digital and	
		printed formats. Noncritical data may include appearance	
		and odor of the sample, problems with well or sampling	
		equipment, and weather conditions.	
		Proposed Revision: During both groundwater sampling and	
		analytical efforts, detailed field and laboratory	
		documentation will be taken. Documentation will be	
		recorded in field and laboratory forms and notebooks. Critical	
		information will include time and date of activity, person/s	
		performing activity, location of activity (wellfield sampling) or	
		instrument (lab analysis), field or laboratory instrument	
		calibration data, <del>purge volume,</del> field parameter values. For	
		laboratory analyses, much of the critical data are generated	
		during the analysis and provided to end users in digital and	
		printed formats. Noncritical data may include appearance	
		and odor of the sample, problems with well or sampling	
		equipment, and weather conditions.	
		<b>Comment:</b> Permittee does not plan to record groundwater	

#	Commenter	Comment	EPA Response
		sample purge volumes. This would be difficult or impossible	
		to measure or calculate.	
8	ADM	Provision: QASP, B.1.g. Sources of Variability	EPA has reviewed the comment and determined that the
		Text of Draft Permit: (7) conducting laboratory quality	proposed change will not impact the protectiveness of the Testing
		assurance checks using third party reference materials, blind	and Monitoring Plan.
		and replicate sample checks, and	
		Proposed Revision: (7) conducting laboratory quality	Therefore, EPA has revised the QASP to incorporate the suggested
		assurance checks using third party reference materials,	revision.
		and/or blind, and/or replicate sample checks, and	
		<b>Comment:</b> On page 25, under Sources of Variability, it	
		mentions conducting lab quality checks using third party	
		reference materials, and blind and replicate sample checks.	
		This should have an "or" instead of "and" we do not do all of	
		these.	
9	ADM	Provision: QASP, B.3. Sample Handling and Custody	EPA has reviewed the comment and determined that the
		Text of Draft Permit: Sample holding times (Table 22) will be	proposed change will not impact the protectiveness of the Testing
		consistent with those described in US EPA (1974), American	and Monitoring Plan.
		Public Health Association (APHA, 2005), Wood (1976), and	
		ASTM Method D6517-00 (2005). After collection, samples will	Therefore, EPA has revised the referenced language in the QASP as
		be placed in ice chests in the field and maintained thereafter	follows, to reflect a slight revision from the suggested change: "As
		at approximately 4°C until analysis. The samples will be	appropriate, alternative sample containers and preservation
		maintained at their preservation temperature and sent to the	techniques approved by the UIC Program Director will be used to
		designated laboratory within 24 hours. Analysis of the	meet analytical requirements."
		samples will be completed within the holding time listed in	
		Table 22.	
		Proposed Revision: Sample holding times (Table 22) will be	
		consistent with those described in US EPA (1974), American	
		Public Health Association (APHA, 2005), Wood (1976), and	
		ASTM Method D6517-00 (2005). After collection, samples will	
		be placed in ice chests in the field and maintained thereafter	
		at approximately 4°C until analysis. The samples will be	
		maintained at their preservation temperature and sent to the	
		designated laboratory within 24 hours. Analysis of the	

#	Commenter	Comment	EPA Response
		samples will be completed within the holding time listed in	
		Table 22. As appropriate, alternative sample containers and	
		preservation techniques will be used to meet analytical	
		requirements.	
		<b>Comment:</b> Permittee may need to modify sample containers	
		and preservation techniques but these techniques will be	
		used to meet analytical requirements.	
10	ADM	Provision: QASP, Table of Contents	EPA agrees that this typographical error should be corrected. The
		Text of Draft Permit: ASTM, 2005, Method D6452-99	requested change has been made.
		(reapproved 2005), Standard Guide for Purging Methods for	
		Wells Used for Ground-Water Quality Investigations, ASTM	
		International, 100 Barr Harbor Drive, West Conshohocken,	
		PA.	
		Proposed Revision: ASTM, 2005, Method D6452-99	
		(reapproved 2005), Standard Guide for Purging Methods for	
		Wells Used for Ground-Water Quality Investigations, ASTM	
		International, 100 Barr Harbor Drive, West Conshohocken,	
		PA.	
		<b>Comment:</b> Error in the table of contents. An actual reference	
		is listed in the table of contents and should be deleted from	
		this table.	
11	ADM	Provision: Table 2 Sampling/Monitoring Locations	EPA has reviewed the comment and determined that the
		Text of Draft Permit:	proposed change will not impact the protectiveness of the Testing
		Injection Pressure Monitoring Reservoir - Below Packer	and Monitoring Plan.
		Temperature Monitoring Reservoir - Below Packer	
		Temperature Monitoring Along wellbore using	Therefore, EPA has revised Attachment C to incorporate the
		distributed temperature sensor (DTS)	suggested revision.
		Proposed Revision: Injection Pressure Monitoring	
		Reservoir - Proximate to Packer	
		Temperature Monitoring Reservoir - Proximate to	
		Packer	
		Temperature MonitoringAlong wellbore to packer	
		using distributed temperature sensor (DTS)	

#	Commenter	Comment	EPA Response
		<b>Comment:</b> The pressure and temperature gauges are	
		proximate to the packer. The DTS will terminate at the tubing	
		packer.	
12	ADM	<ul> <li>Provision: M(1)(a)</li> <li>Text of Draft Permit: (a) The permittee shall maintain and comply with the approved Testing and Monitoring Plan (Attachment C of this permit) and with the requirements at 40 CFR 144.51(j), 146.88(e), and 146.90. The Testing and Monitoring Plan is an enforceable condition of this permit. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity. Procedures for all testing and monitoring under this permit must be submitted to the Director in an electronic format for approval at least 30 days prior to the test. In performing all testing and monitoring under this permit, the permittee must follow the procedures approved by the Director. If the permittee is unable to follow the EPA approved procedures, then, the permittee must contact the Director at least 30 days prior to testing to discuss options, if any are feasible. When the test report is submitted, a full explanation must be provided as to why any approved procedures were not followed. If the approved Testing and Monitoring Plan (Attachment C of this permit) and with to meet the requirements at 40 CFR 144.51(j), 146.88(e), and 146.90. The Testing and Monitoring Plan (Attachment C of this permit) and with to meet the requirements at 40 CFR 144.51(j), 146.88(e), and 146.90. The Testing and Monitoring Plan is an enforceable condition of this permit. Samples and measurements taken for the purpose of monitoring Plan is an enforceable condition of this permit.</li> </ul>	As a general matter, the UIC permit is intended as a roadmap to identify the relevant requirements and obligations of ADM. The relevant regulatory provisions are lengthier and more detailed, so that the permit language may summarize those requirements and provide reference to the regulatory details rather than copying them in their entirety. This makes the permit more reader-friendly and easy to follow. Incorporating the additional details by reference does not create any conflict or confusion between the terms of the permit and the regulations. In addition, 40 C.F.R. §146.90 makes it clear that ADM must comply with both the permit requirement and the regulatory requirement upon which it is based. For Class VI wells, EPA anticipates that the testing and monitoring plan will be regularly reviewed and revised as required by 40 C.F.R. §146.90(j) and Section M of the Permit. Reference to the relevant regulatory provisions provides clarity on the standards against which any revisions will be judged. 40 C.F.R. § 144.51(j)(i) applies to all UIC permits. It requires all samples and measurements taken for the purpose of monitoring to be representative of the monitored activity. Part N(6)(c) of the permit requires reports of noncompliance including, but not limited to, noncompliance due to the failure to follow approved testing and monitoring provisions, to include the information identified in Part N(3)(b). The information required by Part M(1)(a) is consistent with that required by Part N(6)(c). In addition, 40 C.F.R. § 144.54(b) provides that permits shall specify monitoring requirements, and

#	Commenter	Comment	EPA Response
		electronic format for approval at least 30 days prior to the	comply with all permit conditions, including monitoring
		test. In performing all testing and monitoring under this	requirements.
		permit, the permittee must follow the procedures approved	
		by the Director. If the permittee is unable to follow the EPA	
		approved procedures, then, the permittee must contact the	
		Director at least 30 days prior to testing to discuss options, if	Therefore, the permit language has not been modified based upon
		any are feasible. When the test report is submitted, a full	this comment.
		explanation must be provided as to why any approved	
		procedures were not followed. If the approved procedures	
		were not followed, EPA may take an appropriate action,	
		including but not limited to, requiring the permittee to re-run	
		the test.	
		<b>Comment:</b> By issuing the permit, EPA has determined that	
		implementing the Testing and Monitoring Plan does meet the	
		requirements of 40 CFR 144.51(j), 146.88(e), and 146.90. The	
		procedures are detailed in this plan making them an	
		enforceable condition of the permit.	
13	CSC	Provision: M(1)(a)	As a general matter, the UIC permit is intended as a roadmap to
		Text of Draft Permit:	identify the relevant requirements and obligations of ADM. The
		(a) The permittee shall maintain and comply with the	relevant regulatory provisions are lengthier and more detailed, so
		approved Testing and Monitoring Plan (Attachment C of this	that the permit language may summarize those requirements and
		permit) and with the requirements at 40 CFR 144.51(j),	provide reference to the regulatory details rather than copying
		146.88(e), and 146.90. The Testing and Monitoring Plan is an	them in their entirety. This makes the permit more reader-friendly
		enforceable condition of this permit. Samples and	and easy to follow. Incorporating the additional details by
		measurements taken for the purpose of monitoring shall be	reference does not create any conflict or confusion between the
		representative of the monitored activity. Procedures for all	terms of the permit and the regulations.
		testing and monitoring under this permit must be submitted	
		to the Director in an electronic format for approval at least 30	In addition, 40 C.F.R. §146.90 makes it clear that ADM must
		days prior to the test. In performing all testing and	comply with both the permit requirement and the regulatory
		monitoring under this permit, the permittee must follow the	requirement upon which it is based. For Class VI wells, EPA
		procedures approved by the Director. If the permittee is	anticipates that the testing and monitoring plan will be regularly
		unable to follow the EPA approved procedures, then, the	reviewed and revised as required by 40 C.F.R. §146.90(i) and
		permittee must contact the Director at least 30 days prior to	

#	Commenter	Comment	EPA Response
		testing to discuss options, if any are feasible. When the test	Section M of the Permit. Reference to the relevant regulatory
		report is submitted, a full explanation must be provided as to	provisions provides clarity on the standards against which any
		why any approved procedures were not followed. If the	revisions will be judged. 40 C.F.R. § 144.51(j)(i) applies to all UIC
		approved procedures were not followed, EPA may take an	permits. It requires all samples and measurements taken for the
		appropriate action, including but not limited to, requiring the	purpose of monitoring to be representative of the monitored
		Proposed Pavision:	activity. Part N(6)(c) of the permit requires reports of
		(a) The permittee shall maintain and comply with the	noncompliance including but not limited to noncompliance due
		approved Testing and Monitoring Plan (Attachment C of this	to the failure to follow approved testing and monitoring
		permit) and with to meet the requirements at 40 CFR	to the failule to follow approved testing and monitoring
		144 51(i) 146 88(e) and 146 90 The Testing and Monitoring	provisions, to include the information identified in Part N(3)(b).
		Plan is an enforceable condition of this permit. Samples and	The information required by Part M(1)(a) is consistent with that
		measurements taken for the purpose of monitoring shall be	required by Part N(6)(c). In addition, 40 C.F.R. § 144.54(b)
		representative of the monitored activity. Procedures for all	provides that permits shall specify monitoring requirements, and
		testing and monitoring under this permit must be submitted	40 C.F.R. § 144.51(a) provides that permits shall establish a duty to
		to the Director in an electronic format for approval at least 30	comply with all permit conditions, including monitoring
		days prior to the test. In performing all testing and	requirements.
		monitoring under this permit, the permittee must follow the	
		procedures approved by the Director. If the permittee is	
		unable to follow the EPA approved procedures, then, the	There for a the neurolit language has not been used: (i) ad been d
		permittee must contact the Director at least 30 days prior to	Inerefore, the permit language has not been modified based
		testing to discuss options, if any are feasible. When the test	upon this comment.
		report is submitted, a full explanation must be provided as to	
		approved procedures were not followed. If the	
		appropriate action including but not limited to requiring the	
		pormittee to re-run the test.	
		OB—	
		The permittee has submitted the approved Testing and	
		Monitoring Plan, which is included in Attachment C of this	
		permit. This plan includes the information required by	
		Sections 144.51(j), 146.88(e), and 146.90 and demonstrates	
		how each of the applicable requirements will be met. The	

#	Commenter	Comment	EPA Response
		Testing and Monitoring Plan is an enforceable condition of	
		this permit.	
		<b>Comment:</b> The procedures are all spelled out in the plan.	
14	ADM	Provision: M(2)	As a general matter, the UIC permit is intended as a roadmap to
		Text of Draft Permit: 2. Carbon Dioxide Stream Analysis –	identify the relevant requirements and obligations of ADM. The
		The permittee shall analyze the carbon dioxide stream with	relevant regulatory provisions are lengthier and more detailed, so
		sufficient frequency to yield data representative of its	that the permit language may summarize those requirements and
		chemical and physical characteristics, as described in the	provide reference to the regulatory details rather than copying
		Testing and Monitoring Plan and to meet the requirements of	them in their entirety. This makes the permit more reader-friendly
		40 CFR 146.90(a).	and easy to follow. Incorporating the additional details by
		Proposed Revision: 2. Carbon Dioxide Stream Analysis – The	reference does not create any conflict or confusion between the
		permittee shall analyze the carbon dioxide stream with	terms of the permit and the regulations.
		sufficient frequency to yield data representative of its	
		chemical and physical characteristics, as described in the	In addition, 40 C.F.R. §146.90 makes it clear that ADM must
		resting and wohltoring Plan and to meet the requirements of	comply with both the permit requirement and the regulatory
		40 CFR 140.90(d).	requirement upon which it is based. For Class VI wells, EPA
		comment: by issuing the permit, EPA has determined that	anticipates that the testing and monitoring plan will be regularly
		requirements of 40 CER 146 90(a)	Section M of the permit. Reference to the relevant regulatory
			provisions provides clarity on the standards against which any
			revisions will be judged
			Therefore the permit language has not been modified based upon
			this comment.
15	CSC	Provision: M(2)	As a general matter, the UIC permit is intended as a roadmap to
		Text of Draft Permit:	identify the relevant requirements and obligations of ADM. The
		2. Carbon Dioxide Stream Analysis – The permittee shall	relevant regulatory provisions are lengthier and more detailed, so
		analyze the carbon dioxide stream with sufficient frequency	that the permit language may summarize those requirements and
		to yield data representative of its chemical and physical	provide reference to the regulatory details rather than copying
		characteristics, as described in the Testing and Monitoring	them in their entirety. This makes the permit more reader-friendly
		Plan and to meet the requirements of 40 CFR 146.90(a).	and easy to follow. Incorporating the additional details by
		Proposed Revision: 2. Carbon Dioxide Stream Analysis – The	reference does not create any conflict or confusion between the
		permittee shall analyze the carbon dioxide stream with	terms of the permit and the regulations.

#	Commenter	Comment	EPA Response
		sufficient frequency to yield data representative of its chemical and physical characteristics, as described in the Testing and Monitoring Plan and to meet the requirements of 40 CFR 146.90(a). <b>Comment:</b> By issuing the permit, EPA has determined that implementing the Testing and Monitoring Plan does meet the requirements of 40 CFR 146.90(a).	In addition, 40 C.F.R. §146.90 makes it clear that ADM must comply with both the permit requirement and the regulatory requirement upon which it is based. For Class VI wells, EPA anticipates that the testing and monitoring plan will be regularly reviewed and revised as required by 40 C.F.R. §146.90(j) and Section M of the permit. Reference to the relevant regulatory provisions provides clarity on the standards against which any revisions will be judged.
			Therefore, the permit language has not been modified based upon this comment.
16	ADM	<ul> <li>Provision: Appendix C, Instrument Calibration</li> <li>Text of Draft Permit: Pressure and temperature instruments shall be calibrated over the full operational range at least annually using ANSI or other recognized standards. Pressure transducers shall have a drift stability of less than 1 psi over the operational period of the instrument and an accuracy of + 5 psi. Sampling rates will be at least once per 5 seconds. Temperature sensors will be accurate to within one degree Celsius.</li> <li>Proposed Revision: Above ground pressure and temperature instruments shall be calibrated over the full operational range at least annually using ANSI or other recognized standards. Pressure transducers shall have a drift stability of less than 1 psi over the operational period of the instrument and an accuracy of + 5 psi. Sampling rates will be at least once per 5 seconds. Temperature sensors will be accurate to within one degree at least annually using ANSI or other recognized standards.</li> <li>Pressure transducers shall have a drift stability of less than 1 psi over the operational period of the instrument and an accuracy of + 5 psi. Sampling rates will be at least once per 5 seconds. Temperature sensors will be accurate to within one degree Celsius.</li> <li>Comment: The permittee will be not be able to calibrate the permanently installed subsurface gauges.</li> </ul>	Monitoring data collected from subsurface gauges may develop significant errors during the life of the project. If the monitors cannot be removed for calibration, other methods of checking calibration, developing calibration curves, and checking for monitor drift should be used to satisfy this requirement. However, EPA acknowledges the comment that ADM will not be able to calibrate the permanently installed subsurface gauges, and has revised the text as follows: <u>Above ground pressure and temperature instruments shall be</u> calibrated over the full operational range at least annually using ANSI or other recognized standards. <u>Downhole gauges, in lieu of</u> <u>removing the injection tubing, will demonstrate accuracy by using</u> <u>a second pressure gauge, with current certified calibration, that</u> will be lowered into the well to the same depth as the permanent <u>downhole gauge.</u> Pressure transducers shall have a drift stability of less than 1 psi over the operational period of the instrument and an accuracy of + 5 psi. Sampling rates will be at least once per 5 seconds. Temperature sensors will be accurate to within one degree Celsius

#	Commenter	Comment	EPA Response
17	ADM	Provision: Appendix C, Continuous Monitoring of Annular	EPA has reviewed the comment and determined that the
		Pressure	proposed change will not impact the protectiveness of the Testing
		Text of Draft Permit: 1. The annulus between the tubing and	and Monitoring Plan.
		the long string of casing will be filled with brine. The brine will	
		have a specific gravity of 1.25 and a density of 10.5 lbs/gal.	Therefore, EPA has revised Attachment C to incorporate the
		The hydrostatic gradient is 0.546 psi/ft. The brine will contain	suggested revision.
		a corrosion inhibitor.	
		<b>Proposed Revision:</b> 1. The annulus between the tubing and	
		the long string of casing will be filled with brine. The brine will	
		have a specific gravity of 1.25 1.26 and a density of 10.5	
		lbs/gal. The hydrostatic gradient is 0.546 psi/ft. The brine will	
		contain a corrosion inhibitor.	
		<b>Comment:</b> The specific gravity of the 10.5 lbs/gal brine will be	
		1.26.	
18	ADM	Provision: Appendix C, Testing and Monitoring Plan	The depths of the well components reflect where the well is
		Text of Draft Permit: During periods of well shut down, the	intended to be placed. Because the permit has numerous citations
		surface annulus pressure will be kept at a minimum pressure	of depths and locations, noting that these are anticipated depths
		to maintain a pressure differential of at least 100 psi between	and are therefore subject to change would overly complicate the
		the annular fluid directly above (higher pressure) and below	permit and be potentially confusing. Small deviations identified
		(lower pressure) the injection tubing packer set at 6,320 ft	after construction is completed can be corrected through the
		KB.	minor modification process identified in 40 C.F.R. § 144.41.
		<b>Proposed Revision:</b> During periods of well shut down, the	Therefore, the newsit lenguage has not been medified based upon
		surface annulus pressure will be kept at a minimum pressure	these comments
		to maintain a pressure differential of at least 100 psi between	these comments.
		(lower process) the injection tubing packer set at	
		(lower pressure) the injection tubing packer set at	
		<b>Comment:</b> The packer depth has not been set and will not be	
		known until well completion	
19		Provision: M(3)	Thank you for your comment. The permit language has not been
1.2		Text of Draft Permit: 3. Continuous Monitoring – The	modified based upon this comment
		nermittee shall maintain continuous monitoring devices and	
		use them to monitor injection pressure, flow rate, volume.	

#	Commenter	Comment	EPA Response
		the pressure on the annulus between the tubing and the long string of casing, annulus fluid level, and temperature. This monitoring shall be performed as described in the Testing and Monitoring Plan to meet the requirements of 40 CFR 146.90(b). <b>Comment:</b> This is excellent because it properly recognizes that performing in accordance with the Testing and	
		Monitoring Plan meets the requirements of 40 CFR	
20	ADM	<ul> <li>Provision: M(4)</li> <li>Text of Draft Permit: 4. Corrosion Monitoring – The permittee shall perform corrosion monitoring of the well materials for loss of mass, thickness, cracking, pitting, and other signs of corrosion on a quarterly basis using the procedures described in the Testing and Monitoring Plan and in accordance with 40 CFR 146.90(c) to ensure that the well components meet the minimum standards for material strength and performance set forth in 40 CFR 146.86(b).</li> <li>Proposed Revision: 4. Corrosion Monitoring – The permittee shall perform corrosion monitoring of the well materials for loss of mass, thickness, cracking, pitting, and other signs of corrosion on a quarterly basis using the procedures described in the Testing and Monitoring – The permittee shall perform corrosion monitoring of the well materials for loss of mass, thickness, cracking, pitting, and other signs of corrosion on a quarterly basis using the procedures described in the Testing and Monitoring Plan and in accordance with 40 CFR 146.90(c) to ensure that the well components meet the minimum standards for material strength and performance set forth in 40 CFR 146.86(b).</li> <li>Comment: By issuing the permit, EPA has determined that implementing the Testing and Monitoring Plan does meet the requirements of 40 CFR 146.86(b) &amp; 40 CFR 146.90(c).</li> </ul>	As a general matter, the UIC permit is intended as a roadmap to identify the relevant requirements and obligations of ADM. The relevant regulatory provisions are lengthier and more detailed, so that the permit language may summarize those requirements and provide reference to the regulatory details rather than copying them in their entirety. This makes the permit more reader-friendly and easy to follow. Incorporating the additional details by reference does not create any conflict or confusion between the terms of the permit and the regulations. In addition, 40 C.F.R. §146.90 makes it clear that ADM must comply with both the permit requirement and the regulatory requirement upon which it is based. For Class VI wells, EPA anticipates that the testing and monitoring plan will be regularly reviewed and revised as required by 40 C.F.R. §146.90(j) and Section M of the permit. Reference to the relevant regulatory provisions provides clarity on the standards against which any revisions will be judged. Therefore, EPA did not make any changes to the permit based on this comment.
21	CSC	Provision: M(4) Text of Draft Permit:	As a general matter, the UIC permit is intended as a roadmap to identify the relevant requirements and obligations of ADM. The

#	Commenter	Comment	EPA Response
		4. Corrosion Monitoring – The permittee shall perform	relevant regulatory provisions are lengthier and more detailed, so
		corrosion monitoring of the well materials for loss of mass,	that the permit language may summarize those requirements and
		thickness, cracking, pitting, and other signs of corrosion on a	provide reference to the regulatory details rather than copying
		quarterly basis using the procedures described in the Testing	them in their entirety. This makes the permit more reader-friendly
		and Monitoring Plan and in accordance with 40 CFR 146.90(c)	and easy to follow. Incorporating the additional details by
		to ensure that the well components meet the minimum	reference does not create any conflict or confusion between the
		standards for material strength and performance set forth in	terms of the permit and the regulations.
		40 CFR 146.86(b).	
		Proposed Revision: 4. Corrosion Monitoring – The permittee	In addition, 40 C.F.R. §146.90 makes it clear that ADM must
		shall perform corrosion monitoring of the well materials for	comply with both the permit requirement and the regulatory
		loss of mass, thickness, cracking, pitting, and other signs of	requirement upon which it is based. For Class VI wells, EPA
		corrosion on a quarterly basis using the procedures described	anticipates that the testing and monitoring plan will be regularly
		in the Testing and Monitoring Plan and in accordance with 40	reviewed and revised as required by 40 C.F.R. §146.90(j) and
		CFR 146.90(c) to ensure that the well components meet the	Section M of the permit. Reference to the relevant regulatory
		minimum standards for material strength and performance	provisions provides clarity on the standards against which any
		set forth in 40 CFR 146.86(b).	revisions will be judged.
		<b>Comment:</b> Once again, this condition is written in a way that	
		suggests that compliance requires something beyond	Therefore, EPA did not make any changes to the permit based on
		following the approved corrosion monitoring process, which	this comment.
		is not the case.	
22	ADM	Provision: Appendix C, Table 5	EPA has reviewed the proposed change and determined that the
		St. Peter	revised sampling depth of 3450 KB/2756 MSL will not impact the
		Fluid Sampling	protectiveness of the Testing and Monitoring Plan.
		Text of Draft Permit: Spatial Coverage GM#2// 1 point	
		location, 1 interval: 3300 KB/2606 MSL	Therefore, EPA has revised Attachment C to incorporate the
		Proposed Revision: Spatial Coverage GM#2// 1 point	suggested revision.
		location, 1 interval: 3450 KB/2756 MSL	
		<b>Comment:</b> Permittee has determined that the St. Peter has	
		greater permeability at the proposed depth and this will	
		facilitate collecting fluid samples.	
23	ADM	Provision: Appendix C, Table 5	EPA has reviewed the proposed change and determined that the
		Quaternary Strata	revised sampling depths will not impact the protectiveness of the
		Fluid Sampling	Testing and Monitoring Plan.

#	Commenter	Comment	EPA Response
		Text of Draft Permit: Spatial Coverage	
		MVA11LG - 135 ft	Therefore, EPA has revised Attachment C to incorporate the
		MVA13LG - 140 ft	suggested revision.
		Proposed Revision:	
		Spatial Coverage	
		MVA11LG - 107 ft	
		MVA13LG - <mark>80 ft</mark>	
		<b>Comment:</b> MVA11LG should be at a depth of 107' and	
		MVA13LG should be at a depth of 80'.	
24	ADM	Provision: Appendix C, Table 7	EPA has reviewed the proposed change and determined that not
		Quaternary Strata	measuring the shallow groundwater density will not impact the
		Fluid Sampling	protectiveness of the Testing and Monitoring Plan.
		Text of Draft Permit:	
		Parameters Analytical Methods	Therefore, EPA has revised Attachment C to incorporate the
		Water Density(field) Oscillating body method	suggested revision.
		Proposed Revision:	
		Parameters Analytical Methods	
		Water Density(field) Oscillating body method	
		<b>Comment:</b> Permittee does not plan to measure the shallow	
		groundwater density. Delete reference to Water Density in	
		this table.	
25	Anthony	Someone didn't think this through. This technology will	EPA disagrees that the project will endanger USDWs. The permit
	Samsel	inadvertently cause aquifer contamination, which will lower	complies with the tailored requirements in the Class VI Rule that
		the acidity of the water and cause massive mineral leaching,	specifically address the unique nature of $CO_2$ GS and focus on
		similar to techniques used in uranium fluid extraction mining	ensuring protection of USDWs, human health and the
		operations.	environment where GS is occurring. Geochemical modeling was
		Expect increases in radionuclide contamination of the aquifer	conducted to assess the compatibility of the injection zone with
		by Uranium, thorium, radium and radon among other	the injected $CO_2$ stream and, based on the results, EPA has
		elemental contaminates.	determined that there is no risk to USDWs due to the mobilization
			of any contaminants, including those cited in the comment. ADM
			will also conduct formation testing to gather data demonstrating
			the compatibility of the CO <sub>2</sub> stream with fluids in the injection
			zone and minerals in both the injection and the confining zone,

#	Commenter	Comment	EPA Response
			pursuant to 40 CFR 146.87 and Part Q of the permit. If the results
			of this testing indicate that there is a concern for mobilization of
			these or any other parameters, the permit and the Testing and
			Monitoring Plan will be modified as appropriate.
			The permit language has not been modified based upon this
			comment.
26	CSC	Provision: M(5)	Thank you for your comment. The permit language has not been
		Text of Draft Permit: 5. Ground Water Quality Monitoring-	modified based upon this comment.
		The permittee shall monitor ground water quality and	
		geochemical changes above the confining zone(s) that may be	
		a result of carbon dioxide movement through the confining	
		zone(s) or additional identified zones. This monitoring shall	
		be performed for the parameters identified in the Testing and	
		Monitoring Plan at the locations and depths, and at	
		frequencies described in the Testing and Monitoring Plan to	
		meet the requirements of 40 CFR146.90(d).	
		Comment: The language in these conditions succeeds better	
		than other formulations in indicating that compliance with	
		the Testing and Monitoring Plan will "meet the	
		requirements" of the respective regulatory provisions. The	
		approach reflected in the Class IH permit provisions used by	
		EPA Region 5 is still preferable to this formulation, but this	
		approach is acceptable.	
27	CSC	Provision: M(6)	Thank you for your comment. The permit language has not been
		Text of Draft Permit: 6. External Mechanical Integrity	modified based upon this comment.
		Testing – The permittee shall demonstrate external	
		mechanical integrity as described in the Testing and	
		Monitoring Plan and Section L of this permit to meet the	
		requirements of 40 CFR 146.90(e).	
		<b>Comment:</b> The language in these conditions succeeds better	
		than other formulations in indicating that compliance with	
		the Testing and Monitoring Plan will "meet the	

#	Commenter	Comment	EPA Response
		requirements" of the respective regulatory provisions. The	
		approach reflected in the Class IH permit provisions used by	
		EPA Region 5 is still preferable to this formulation, but this	
		approach is acceptable.	
28	ADM	Provision: M(8)	As a general matter, the UIC permit is intended as a roadmap to
		Text of Draft Permit: (a) The permittee shall use direct	identify the relevant requirements and obligations of ADM. The
		methods to track the position of the carbon dioxide plume	relevant regulatory provisions are lengthier and more detailed, so
		and the pressure front in the injection zone as described in	that the permit language may summarize those requirements and
		the Testing and Monitoring Plan and to meet the	provide reference to the regulatory details rather than copying
		requirements of 40 CFR 146.90(g)(1).	them in their entirety. This makes the permit more reader-friendly
		(b) The permittee shall use indirect methods to track the	and easy to follow. Incorporating the additional details by
		position of the carbon dioxide plume and pressure front as	reference does not create any conflict or confusion between the
		described in the Testing and Monitoring Plan and to meet the	terms of the permit and the regulations.
		requirements of 40 CFR 146.90(g)(2).	
		Proposed Revision: (a) The permittee shall use direct	In addition, 40 C.F.R. §146.90 makes it clear that ADM must
		methods to track the position of the carbon dioxide plume	comply with both the permit requirement and the regulatory
		and the pressure front in the injection zone as described in	requirement upon which it is based. For Class VI wells, EPA
		the Testing and Monitoring Plan <del>and</del> to meet the	anticipates that the testing and monitoring plan will be regularly
		requirements of 40 CFR 146.90(g)(1). (b) The permittee shall	reviewed and revised as required by 40 C.F.R. §146.90(j) and
		use indirect methods to track the position of the carbon	Section M of the permit. Reference to the relevant regulatory
		dioxide plume and pressure front as described in the Testing	provisions provides clarity on the standards against which any
		and Monitoring Plan and to meet the requirements of 40 CFR	revisions will be judged.
		146.90(g)(2).	
		<b>Comment:</b> By issuing the permit, EPA has determined that	Therefore, EPA did not make any changes to the permit based on
		implementing the Testing and Monitoring Plan does meet the	this comment.
		applicable requirements of 40 CFR 146.90(g)(1) & 40 CFR	
		146.90(g)(2).	
29	CSC	Provision: M(8)	As a general matter, the UIC permit is intended as a roadmap to
		Text of Draft Permit:	identify the relevant requirements and obligations of ADM. The
		(a) The permittee shall use direct methods to track the	relevant regulatory provisions are lengthier and more detailed, so
		position of the carbon dioxide plume and the pressure front	that the permit language may summarize those requirements and
		in the injection zone as described in the Testing and	provide reference to the regulatory details rather than copying
		Monitoring Plan and to meet the requirements of 40 CFR	them in their entirety. This makes the permit more reader-friendly

#	Commenter	Comment	EPA Response
		146.90(g)(1).	and easy to follow. Incorporating the additional details by
		(b) The permittee shall use indirect methods to track the	reference does not create any conflict or confusion between the
		position of the carbon dioxide plume and pressure front as	terms of the permit and the regulations.
		described in the Testing and Monitoring Plan and to meet the	
		requirements of 40 CFR 146.90(g)(2).	In addition, 40 C.F.R. §146.90 makes it clear that ADM must
		Proposed Revision:	comply with both the permit requirement and the regulatory
		(a) The permittee shall use direct methods to track the	requirement upon which it is based. For Class VI wells, EPA
		position of the carbon dioxide plume and the pressure front	anticipates that the testing and monitoring plan will be regularly
		in the injection zone as described in the Testing and	reviewed and revised as required by 40 C.F.R. §146.90(j) and
		Monitoring Plan and to meet the requirements of 40 CFR	Section M of the permit. Reference to the relevant regulatory
		146.90(g)(1). (b) The permittee shall use indirect methods to	provisions provides clarity on the standards against which any
		track the position of the carbon dioxide plume and pressure	revisions will be judged.
		front as described in the Testing and Monitoring Plan and to	
		meet the requirements of 40 CFR 146.90(g)(2).	Therefore, EPA did not make any changes to the permit based on
		<b>Comment:</b> By issuing the permit, EPA has determined that	this comment.
		implementing the Testing and Monitoring Plan does meet the	
		applicable requirements.	
30	NRDC	Table 9 in the Testing and Monitoring Plan indicates that a	As documented in the Post-Injection Site Care (PISC) and Site
		repeat 3D surface seismic survey will be performed in Year 2	Closure Plan (Attachment E to the permit), two additional 3D
		of injection, but planned activities are not described in the	seismic surveys will take place during the PISC period. Vertical
		permit. The Applicant should provide additional details about	seismic profile (VSP) measurements will also be collected one time
		the planned repeat seismic survey, including a discussion of	during the injection phase. Based on the results of the site-specific
		why only one repeat survey will be performed, and conditions	modeling conducted for this project, and in combination with the
		that could potentially affect this decision and trigger	other techniques included in the planned testing and monitoring
		additional repeat surveys.	program, EPA believes that one 3D seismic survey conducted
			during the second year of the project's 5-year injection phase is
			sufficient to demonstrate the location of the $CO_2$ plume. If data
			suggest that a significant change in the size or shape of the actual
			$CO_2$ plume as compared to the predicted $CO_2$ plume is occurring,
			or that there are deviations from modeled predictions such that
			the actual plume may extend vertically or horizontally beyond the
			modeled plume, ADM will initiate an AoR reevaluation according

#	Commenter	Comment	EPA Response
			to the procedures in the AoR and Corrective Action Plan
			(Attachment B to the permit).
			Therefore, EPA did not make any changes to the permit based on
			this comment.

## SECTION 7. PLUGGING AND POST-INJECTION SITE CARE COMMENTS

#	Commenter	Comment Text	EPA Response
1	ADM	Provision: O(1)	As a general matter, the UIC permit is intended as a roadmap to
		Text of Draft Permit: 1. Well Plugging Plan – The permittee	identify the relevant requirements and obligations of ADM. The
		shall maintain and comply with the approved Well Plugging	relevant regulatory provisions for plugging the injection well are
		Plan (Attachment D of this permit) which is an enforceable	relatively lengthy and technical, so that the permit language may
		condition of this permit and shall meet the requirements of	summarize those requirements and provide reference to the
		40 CFR 146.92.	regulatory details rather than copying them in their entirety. This
		Proposed Revision: 1. Well Plugging Plan – The permittee	makes the permit more reader-friendly and easy to follow.
		shall maintain and comply with the approved Well Plugging	Incorporating the additional details by reference does not create
		Plan (Attachment D of this permit) which is an enforceable	any conflict or confusion between the terms of the permit and the
		condition of this permit and shall meets the requirements of	regulations.
		40 CFR 146.92.	In addition, 40 C E D, \$14C 02 makes it clear that A DNA must
		<b>Comment:</b> By issuing the permit, EPA has determined that	In addition, 40 C.F.R. 9146.92 makes it clear that ADM must
		applicable requirements of 40 CEP 146 02	comply with both the permit requirement and the regulatory
		applicable requirements of 40 CFR 146.92.	requirement upon which it is based.
			Therefore, EPA did not make the suggested changes to the permit.
2	CSC	Provision: O(1)	As a general matter, the UIC permit is intended as a roadmap to
		Text of Draft Permit: 1. Well Plugging Plan – The permittee	identify the relevant requirements and obligations of ADM. The
		shall maintain and comply with the approved Well Plugging	relevant regulatory provisions for plugging the injection well are
		Plan (Attachment D of this permit) which is an enforceable	relatively lengthy and technical, so that the permit language may
		condition of this permit and shall meet the requirements of	summarize those requirements and provide reference to the
		40 CFR 146.92.	regulatory details rather than copying them in their entirety. This
		Proposed Revision: 1. Well Plugging Plan – The permittee	makes the permit more reader-friendly and easy to follow.
		shall maintain and comply with the approved Well Plugging	Incorporating the additional details by reference does not create
		Plan (Attachment D of this permit) which is an enforceable	any conflict or confusion between the terms of the permit and the
		condition of this permit and <del>shall</del> meets the requirements of	regulations.
		40 CFR 146.92.	
		<b>Comment:</b> By issuing the permit, EPA has determined that	In addition, 40 C.F.R. §146.92 makes it clear that ADM must
		Implementing the Well Plugging Plan does meet the	comply with both the permit requirement and the regulatory
		applicable requirements.	requirement upon which it is based.

#	Commenter	Comment Text	EPA Response
			Therefore, EPA did not make the suggested changes to the permit.
3	ADM	Provision: O(6)(b)	As a general matter the UIC permit is intended as a roadmap to
		Text of Draft Permit: (b) The permittee shall monitor the site	identify the relevant requirements and obligations of ADM. The
		following the cessation of injection to show the position of	relevant regulatory provisions for testing and monitoring, and for
		the carbon dioxide plume and pressure front and	the PISC, are relatively lengthy and technical, so that the permit
		demonstrate that USDWs are not being endangered, as	language may summarize those requirements and provide
		specified in the Post-Injection Site Care and Site Closure Plan	reference to the regulatory details rather than copying them in
		and in 40 CFR 146.90, and 40 CFR 146.93, including:	their entirety. This makes the permit more reader-friendly and
		Proposed Revision: (b) The permittee shall monitor the site	easy to follow. Incorporating the additional details by reference
		following the cessation of injection to show the position of	does not create any conflict or confusion between the terms of the
		the carbon dioxide plume and pressure front and	permit and the regulations.
		demonstrate that USDWs are not being endangered, as	
		specified in the Post-Injection Site Care and Site Closure Plan	In addition, 40 C.F.R. §146.93(a) makes it clear that ADM must
		and in to meet the requirements of	comply with both the permit requirement and the regulatory
		40 CFR 146.90, and 40 CFR 146.93, including:	requirement upon which it is based. For Class VI wells, EPA
		<b>Comment:</b> By issuing the permit, EPA has determined that	anticipates that the PISC Plan may require revisions. See 75 Fed.
		implementing the Post-Injection Site Care and Site Closure	Reg. 77266 (Dec. 10, 2010) and Section H of the permit. Reference
		Plan does meet the applicable requirements of	to the relevant regulatory provisions provides clarity on the
		40 CFR 146.90, and 40 CFR 146.93.	standards against which any revisions will be judged.
			Therefore, EPA did not make the suggested changes to the permit.
4	CSC	Provision: O(6)(b)	As a general matter the UIC permit is intended as a roadmap to
		<b>Text of Draft Permit: (</b> b) The permittee shall monitor the site	identify the relevant requirements and obligations of ADM. The
		following the cessation of injection to show the position of	relevant regulatory provisions for testing and monitoring, and for
		the carbon dioxide plume and pressure front and	the PISC, are relatively lengthy and technical, so that the permit
		demonstrate that USDWs are not being endangered, as	language may summarize those requirements and provide
		specified in the Post-Injection Site Care and Site Closure Plan	reference to the regulatory details rather than copying them in
		and in 40 CFR 146.90, and 40 CFR 146.93, including:	their entirety. This makes the permit more reader-friendly and
		<b>Proposed Revision: (</b> b) The permittee shall monitor the site	easy to follow. Incorporating the additional details by reference
		following the cessation of injection to show the position of	does not create any conflict or confusion between the terms of the
		the carbon dioxide plume and pressure front and	permit and the regulations.
		demonstrate that USDWs are not being endangered, as	

#	Commenter	Comment Text	EPA Response
		specified in the Post-Injection Site Care and Site Closure Plan	In addition, 40 C.F.R. §146.93(a) makes it clear that ADM must
		and in 40 CFR 146.90, and 40 CFR 146.93, including:	comply with both the permit requirement and the regulatory
		<b>Comment:</b> By issuing the permit, EPA has determined that	requirement upon which it is based. For Class VI wells, EPA
		implementing the Post-Injection Site Care and Site Closure	anticipates that the PISC Plan may require revisions. See 75 Fed.
		Plan does meet the applicable requirements.	Reg. 77266 (Dec. 10, 2010) and Section H of the permit. Reference
			to the relevant regulatory provisions provides clarity on the
			standards against which any revisions will be judged.
			Therefore, EPA did not make the suggested changes to the permit.
5	ADM	Provision: O(6)(b)(v)	Per 40 C.F.R. § 146.93(a), the owner or operator must submit the
		<b>Text of Draft Permit:</b> (v) The permittee shall continue to	post-injection site care and site closure plan as a part of the permit
		conduct post-injection site monitoring for at least 50 years or	application to be approved by the Director. Among other
		for the duration of any alternative timeframe approved	requirements cited at 40 C.F.R. § 146.93(a)(2), the post-injection
		pursuant to 40 CFR 146.93(c) and the Post-Injection Site Care	site care and site closure plan must include the duration of the
		and Site Closure Plan.	post-injection site care timeframe and, if approved by the
		<b>References:</b> 146.93(b) (2) If the owner or operator can	Director, the demonstration of the alternative post-injection site
		demonstrate to the satisfaction of the Director before 50	care timeframe that ensures non-endangerment of USDWs.
		years or prior to the end of the approved alternative	
		timeframe based on monitoring and other site-specific data,	ADM submitted, and EPA approved, a request for an alternative
		that the geologic sequestration project no longer poses an	PISC timeframe, which was incorporated into the Post-Injection
		endangerment to USDWs, the Director may approve an	Site Care and Site Closure Plan. As the approved Plan, and 40 C.F.R.
		amendment to the post-injection site care and site closure	§ 146.93 require, ADM must continue post-injection monitoring
		plan to reduce the frequency of monitoring or may authorize	and site care until EPA approves ADM's non-endangerment
		site closure before the end of the 50-year period or prior to	demonstration and authorizes site closure, even if this results in
		the end of the approved alternative timeframe, where he or	more than 10 years of post-injection monitoring, as described in
		she has substantial evidence that the geologic sequestration	the currently approved plan.
		project no longer poses a risk of endangerment to USDWs.	
		Proposed Revision: (v) The permittee shall continue to	At any time during the life of the GS project, ADM may modify and
		conduct post- injection site monitoring until the Director has	resubmit the post-injection site care and site closure plan for the
		authorized site closure. for at least 50 years or for the	Director's approval. The language cited by the commenter
		duration of any alternative timeframe approved pursuant to	provides information on the process and standards that would
		40 CFR 146.93(c) and the Post-Injection Site Care and Site	apply if ADM seeks a change.
		Closure Plan .	

#	Commenter	Comment Text	EPA Response
		<b>Comment:</b> There are a number of different scenarios that	The post injection site care plan for ADM's permit meets the
		would allow the permittee to cease post-injection monitoring	federal UIC regulations in 40 C.F.R. § 146.93, and there is no basis
		before 50 years, but all involve obtaining authorization for	or need to amend the language of this attachment to the permit.
		site closure.	(1)
			However, the permit language at O(6)(b)(v) has been modified as
			follows: The permittee shall continue to conduct post-injection
			site monitoring for the duration of the alternative timeframe
			approved pursuant to 40 CFR 146.93(c) and the Post-Injection Site
			Care and Site Closure Plan and until the Director has authorized
			site closure as described in Section O(6)(c) and O(6)(d) of this
			permit.
6	CSC	Provision: O(6)(b)(v)	Per 40 C.F.R. § 146.93(a), the owner or operator must submit the
		<b>Text of Draft Permit:</b> (v) The permittee shall continue to	post-injection site care and site closure plan as a part of the permit
		conduct post-injection site monitoring for at least 50 years or	application to be approved by the Director. Among other
		for the duration of any alternative timeframe approved	requirements cited at 40 C.F.R. § 146.93(a)(2), the post-injection
		pursuant to 40 CFR 146.93(c) and the Post-Injection Site Care	site care and site closure plan must include the duration of the
		and Site Closure Plan.	post-injection site care timeframe and, if approved by the
		<b>References:</b> 146.93(b) (2) If the owner or operator can	Director, the demonstration of the alternative post-injection site
		demonstrate to the satisfaction of the Director before 50	care timeframe that ensures non-endangerment of USDWs.
		years or prior to the end of the approved alternative	
		timeframe based on monitoring and other site-specific data,	ADM submitted, and EPA approved, a request for an alternative
		that the geologic sequestration project no longer poses an	Fisc timetrame, which was incorporated into the Post-injection
		amendment to the post-injection site care and site closure	5.146.03 require ADM must continue post-injection monitoring
		amendment to the post-injection site care and site closure	and site care until EPA approves ADM's pop-endangerment
		site closure before the end of the 50-year period or prior to	demonstration and authorizes site closure even if this results in
		the end of the approved alternative timeframe, where he or	more than 10 years of post-injection monitoring, as described in
		she has substantial evidence that the geologic sequestration	the currently approved plan.
		project no longer poses a risk of endangerment to USDWs.	· A · b.b. · · · b ·

#	Commenter	Comment Text	EPA Response
#	Commenter	Comment TextProposed Revision: (v) The permittee shall continue to conduct post- injection site monitoring until the Director has authorized site closure. for at least 50 years or for the duration of any alternative timeframe approved pursuant to 40 CFR 146.93(c) and the Post-Injection Site Care and Site Closure Plan.Comment: There are a number of different scenarios that would allow the permittee to cease post-injection monitoring before 50 years, but all involve obtaining authorization for site closure. Therefore, this wording is sufficient to cover all of those contingencies.	<b>EPA Response</b> At any time during the life of the GS project, ADM may modify and resubmit the post-injection site care and site closure plan for the Director's approval. The language cited by the commenter provides information on the process and standards that would apply if ADM seeks a change. The post injection site care plan for ADM's permit meets the federal UIC regulations in 40 C.F.R. § 146.93, and there is no basis or need to amend the language of this attachment to the permit. However, the permit language at O(6)(b)(v) has been modified as follows: The permittee shall continue to conduct post-injection site monitoring for the duration of the alternative timeframe approved pursuant to 40 CFR 146.93(c) and the Post-Injection Site Care and Site Closure Plan and until the Director has authorized site closure as described in Section O(6)(c) and O(6)(d) of this permit.
7	CSC	Section O(6)(b)(v) incorrectly states that "[t]he permittee shall continue to conduct post- injection site monitoring for at least 50 years or for the duration of any alternative timeframe approved pursuant to 40 CFR 146.93(c) and the Post-Injection Site Care and Site Closure Plan." The permittee may discontinue post-injection site monitoring earlier than either of those dates if, pursuant to section 146.93(b)(2) the Director "authorize[s] site closure before the end of the 50- year period or prior to the end of the approved alternative	Per 40 C.F.R. § 146.93(a), the owner or operator must submit the post-injection site care and site closure plan as a part of the permit application to be approved by the Director. Among other requirements cited at 40 C.F.R. § 146.93(a)(2), the post-injection site care and site closure plan must include the duration of the post-injection site care timeframe and, if approved by the Director, the demonstration of the alternative post-injection site care timeframe that ensures non-endangerment of USDWs.
#	Commenter	Comment Text	EPA Response
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		timeframe". A permittee is never subject to an absolute requirement to continue monitoring for at least 50 years, and the permit should not suggest otherwise. Given the potential alternative scenarios for discontinuation of monitoring, it would be more accurate to simply state: "The permittee shall continue to conduct post-injection site monitoring until the Director has authorized site closure."	ADM submitted, and EPA approved, a request for an alternative PISC timeframe, which was incorporated into the Post-Injection Site Care and Site Closure Plan. As the approved Plan and 40 C.F.R. § 146.93 require, ADM must continue post-injection monitoring and site care until EPA approves ADM's non-endangerment demonstration and authorizes site closure, even if this results in more than 10 years of post-injection monitoring, as described in the currently approved plan.
			At any time during the life of the GS project, ADM may modify and resubmit the post-injection site care and site closure plan for the Director's approval. The language cited by the commenter provides information on the process and standards that would apply if ADM seeks a change.
			federal UIC regulations in 40 C.F.R. § 146.93, and there is no basis or need to amend the language of this section of the permit.
			Therefore, the permit language has not been modified based upon this comment. See response to comments 5 and 6 for related permit language change.
8	ADM	<b>Provision:</b> O(6)(d) <b>Text of Draft Permit:</b> (d) Prior to authorization for site closure, the permittee shall submit to the Director for review and approval, in an electronic format, a demonstration, based on information collected pursuant to Section O(5)(b) of this permit, that the carbon dioxide plume and the associated pressure front do not pose an endangerment to USDWs and that no additional monitoring is needed to ensure that the project does not pose an endangerment to USDWs, as	As EPA's "Geologic Sequestration of Carbon Dioxide: Underground Injection Control (UIC) Program Class VI Well Project Plan Development Guidance" (Aug. 2012) states at p. 50, [t]he purpose of reviewing the PISC and Site Closure Plan is to consider: • Whether post-injection site care is adequate to ensure that USDWs are protected from endangerment from carbon dioxide injection activities (or provide early warning of potential endangerment);

#	Commenter	Comment Text	EPA Response
		right to amend the post-injection site monitoring	• Whether changes to monitoring are needed, e.g., if the types of
		requirements (including extend the monitoring period) if the	monitoring can be reduced as data indicate post-injection
		carbon dioxide plume and the associated pressure front have	stabilization of the carbon dioxide plume and pressure front; and
		not stabilized or there is a concern that USDWs are being	<ul> <li>Whether appropriate amounts and types of data are being</li> </ul>
		endangered.	collected to support an eventual non-endangerment
		<b>References:</b> 146.93(b) (3) Prior to authorization for site	demonstration, and whether making this demonstration before
		closure, the owner or operator must submit to the Director	the required fifty (50) year PISC timeframe is appropriate. The UIC
		for review and approval a demonstration, based on	Program Director may determine whether a shorter or longer PISC
		monitoring and other site-specific data, that no additional	timeframe is necessary.
		monitoring is needed to ensure that the geologic	
		sequestration project does not pose an endangerment to	Since the concern about the "stabilization" of the CO <sub>2</sub> plume
		USDWs.	and/or injection pressure front in the guidance is based upon the
		<b>Proposed Revision:</b> (d) Prior to authorization for site closure,	protection of USDWs, EPA did make the change suggested by the
		the permittee shall submit to the Director for review and	commenter to reflect the regulatory language more precisely. It
		approval, in an electronic format, a demonstration, based on	should be clear, however, that plume and pressure front stability
		information collected pursuant to Section O(5)(b) of this	will be factors EPA considers in evaluating whether there is a risk
		permit, that the carbon dioxide plume and the associated	to USDWs.
		pressure front do not pose an endangerment to USDWs and	
		that no additional monitoring is needed to ensure that the	
		project does not pose an endangerment to USDWs, as	
		required under 40 CFR 146.93(b)(3). The Director reserves the	
		right to amend the post-injection site monitoring	
		requirements (including extend the monitoring period) if the	
		carbon dioxide plume and the associated pressure front have	
		not stabilized or there is a concern that USDWs are being	
		endangered.	
		<b>Comment:</b> There is no requirement for the carbon dioxide	
		plume and the associated pressure front to "stabilize",	
		whatever that means. Indeed, the word stabilize does not	
		appear in any form in the final Class VI regulations and is	
		unnecessary here.	
		If the term is retained in this condition, it must be clear that	
		the use of the word "stabilized" in this context is not	

#	Commenter	Comment Text	EPA Response
		intended to imply that a complete cessation in the movement	
		of injected or formation fluids in the injection zone is	
		necessary to meet the closure requirement. It should be	
		sufficient to demonstrate that current monitoring and	
		model(s) show that the injected CO2 stream is not expected	
		to migrate in the future in a manner likely to result in	
		endangerment of a USDW.	
9	CSC	Provision: O(6)(d)	As EPA's "Geologic Sequestration of Carbon Dioxide: Underground
		Text of Draft Permit:	Injection Control (UIC) Program Class VI Well Project Plan
		(d) Prior to authorization for site closure, the permittee shall	Development Guidance" (Aug. 2012) states at p. 50, [t]he purpose
		submit to the Director for review and approval, in an	of reviewing the PISC and Site Closure Plan is to consider:
		electronic format, a demonstration, based on information	<ul> <li>Whether post-injection site care is adequate to ensure that</li> </ul>
		collected pursuant to Section O(5)(b) of this permit, that the	USDWs are protected from endangerment from carbon dioxide
		carbon dioxide plume and the associated pressure front do	injection activities (or provide early warning of potential
		not pose an endangerment to USDWs and that no additional	endangerment);
		monitoring is needed to ensure that the project does not	• Whether changes to monitoring are needed, e.g., if the types of
		pose an endangerment to USDWs, as required under 40 CFR	monitoring can be reduced as data indicate post-injection
		146.93(b)(3). The Director reserves the right to amend the	stabilization of the carbon dioxide plume and pressure front; and
		post-injection site monitoring requirements (including extend	<ul> <li>Whether appropriate amounts and types of data are being</li> </ul>
		the monitoring period) if the carbon dioxide plume and the	collected to support an eventual non-endangerment
		associated pressure front have not stabilized or there is a	demonstration, and whether making this demonstration before
		concern that USDWs are being endangered.	the required fifty (50) year PISC timeframe is appropriate. The UIC
		References: 146.93(b) (3) Prior to authorization for site	Program Director may determine whether a shorter or longer PISC
		closure, the owner or operator must submit to the Director	timeframe is necessary.
		for review and approval a demonstration, based on	
		monitoring and other site-specific data, that no additional	Since the concern about the "stabilization" of the CO <sub>2</sub> plume
		monitoring is needed to ensure that the geologic	and/or injection pressure front in the guidance is based upon the
		sequestration project does not pose an endangerment to	protection of USDWs, EPA made the change suggested by the
		USDWs.	commenter to reflect the regulatory language more precisely. It
		<b>Proposed Revision:</b> (d) Prior to authorization for site closure,	should be clear, however, that plume and pressure front stability
		the permittee shall submit to the Director for review and	will be factors EPA considers in evaluating whether there is a risk
		approval, in an electronic format, a demonstration, based on	to USDWs.
		information collected pursuant to Section O(5)(b) of this	

#	Commenter	Comment Text	EPA Response
		permit, that the carbon dioxide plume and the associated	
		pressure front do not pose an endangerment to USDWs and	
		that no additional monitoring is needed to ensure that the	
		project does not pose an endangerment to USDWs, as	
		required under 40 CFR 146.93(b)(3). The Director reserves the	
		right to amend the post-injection site monitoring	
		requirements (including extend the monitoring period) if the	
		carbon dioxide plume and the associated pressure front have	
		not stabilized or there is a concern that USDWs are being	
		endangered.	
		<b>Comment:</b> There is no requirement for the carbon dioxide	
		plume and the associated pressure front to "stabilize",	
		whatever that means. Indeed, the word stabilize does not	
		appear in any form in the final Class VI regulations and is	
		unnecessary here.	
10	ADM	Provision: O(6)(f)	Good stewardship of the facility at the time of closure is a logical
		<b>Text of Draft Permit:</b> (f) After the Director has authorized site	extension of the closure process. As EPA's "Geologic Sequestration
		closure, the permittee shall plug all monitoring wells as	of Carbon Dioxide: Underground Injection Control (UIC) Program
		specified in Attachment E of this permit – the Post-Injection	Class VI Well Project Plan Development Guidance" (Aug. 2012)
		Site Care and Site Closure Plan – in a manner which will not	states at p. 47: "EPA recommends that owners or operators also
		allow movement of injection or formation fluids that	describe in their PISC and Site Closure Plan how they plan to close
		endangers a USDW. The permittee shall also restore the site	the site following the conclusion of the PISC period. Site closure
		to its pre- injection condition.	activities may include: plugging all monitoring wells, removing all
		<b>Proposed Revision:</b> (f) After the Director has authorized site	surface equipment, and restoring the site to its prior condition
		closure, the permittee shall plug all monitoring wells as	(e.g., planting vegetation)." The guidance also states on p. D-6 that
		specified in Attachment E of this permit – the Post-Injection	the template for a PISC and Site Closure Plan, "Describe plans for
		Site Care and Site Closure Plan – in a manner which will not	removing all surface equipment and restoring vegetation."
		allow movement of injection or formation fluids that	
		endangers a USDW. The permittee shall also restore the site	In EPA's April 2013, "Draft Underground Injection Control (UIC)
		to its pre-injection condition.	Program Guidance on Class VI Well Plugging, Post-Injection Site
		<b>Comment:</b> There is no regulatory requirement for site	Care, and Site Closure, this same concepts are reiterated at p. 47,
		restoration. To restore the site to its pre-injection condition	p. D-4 and at p. G-2 that a template for a site closure report
		following site closure, the permittee will be guided by the	"Include a description of completed site restoration activities such

#	Commenter	Comment Text	EPA Response
		state rules for plugging and abandonment of wells located on leased property under The Illinois Oil and Gas Act: Title 62: Mining Chapter I: Department of Natural Resources - Part 240, Section 240.1170 - Plugging Fluid Waste Disposal and Well Site Restoration.	<ul> <li>as removing all surface equipment and restoring vegetation (or status, as appropriate)."</li> <li>On page 27 of its Post-Injection Site Care (PISC) plan, ADM states that the site will be restored to its pre-injection condition and identifies the steps ADM will take to restore the site. The PISC plan is part of the final permit and is therefore enforceable. Retaining the language in Part (O)(6)(f) is consistent with the permit condition in the PISC Plan.</li> </ul>
			Therefore, the permit language has not been modified based upon this comment.
11	CSC	<ul> <li>Provision: O(6)(f)</li> <li>Text of Draft Permit: (f) After the Director has authorized site closure, the permittee shall plug all monitoring wells as specified in Attachment E of this permit – the Post-Injection Site Care and Site Closure Plan – in a manner which will not allow movement of injection or formation fluids that endangers a USDW. The permittee shall also restore the site to its pre- injection condition.</li> <li>Proposed Revision: (f) After the Director has authorized site closure, the permittee shall plug all monitoring wells as specified in Attachment E of this permit – the Post-Injection Site Care and Site Closure Plan – in a manner which will not allow movement of injection or formation fluids that endangers a USDW. The permittee shall also restore the site to its pre-injection condition.</li> <li>Comment: The UIC regulations do not include a requirement for site restoration.</li> </ul>	Good stewardship of the facility at the time of closure is a logical extension of the closure process. As EPA's "Geologic Sequestration of Carbon Dioxide: Underground Injection Control (UIC) Program Class VI Well Project Plan Development Guidance" (Aug. 2012) states at p. 47: "EPA recommends that owners or operators also describe in their PISC and Site Closure Plan how they plan to close the site following the conclusion of the PISC period. Site closure activities may include: plugging all monitoring wells, removing all surface equipment, and restoring the site to its prior condition (e.g., planting vegetation)." The guidance also states on p. D-6 that the template for a PISC and Site Closure Plan, "Describe plans for removing all surface equipment and restoring vegetation." In EPA's April 2013, "Draft Underground Injection Control (UIC) Program Guidance on Class VI Well Plugging, Post-Injection Site Care, and Site Closure, this same concepts are reiterated at p. 47, p. D-4 and at p. G-2 that a template for a site closure report "Include a description of completed site restoration activities such as removing all surface equipment and restoring vegetation (or status, as appropriate)."

#	Commenter	Comment Text	EPA Response
			On page 27 of its Post-Injection Site Care (PISC) plan, ADM states that the site will be restored to its pre-injection condition and identifies the steps ADM will take to restore the site. The PISC plan is part of the final permit and is therefore enforceable. Retaining the language in Part (O)(6)(f) is consistent with the permit condition in the PISC Plan.
			Therefore, the permit language has not been modified based upon this comment.
12	NRDC	Post Injection Site Care 1. We note that contact of CO2 with the confining zone (Eau Claire) is not projected to occur during the injection period or within the 10-year PISC timeframe, meaning that the ability of the Eau Claire to serve as an appropriate confining zone will not have been tested in practice when the PISC period ends. Although available data indicates that the geologic and geomechanical properties of the Eau Claire are excellent for a confining zone, the position of the CO2 plume should be given further consideration in the alternate PISC timeframe approval. The Applicant should discuss the projected time when the CO2 plume is projected to contact the Eau Claire, the possibility of faults or fractures compromise is theoretical and projected properties as a confining zone and any testing or monitoring during the injection period that will be used to identify those. Although we do not necessarily question the proposed 10-year PISC as inappropriate, EPA should consider the reliability of existing information at this point when setting the PISC duration to 10 years and also when evaluating whether the appropriate criteria for closure have been met when the Applicant applies for closure.	The results of the site-specific AoR delineation modeling conducted by ADM indicate that the CO <sub>2</sub> plume is not projected to come into contact with the Eau Claire by the end of the 50-year simulation period. At the end of this period, the projected top of the plume is approximately 900 ft below the base of the Eau Claire. The independent modeling assessment conducted by EPA agrees with this result. EPA acknowledges that this initial assessment is based on initial site characterization data; however, additional data on the characteristics of the confining zone collected by ADM pursuant to 40 CFR 146.87 will be used to update the AoR delineation modeling or demonstrate that no update is needed and be considered prior to EPA's authorizing injection (as specified in Part Q of the permit). In addition, if, during the life of the project, data suggest that a significant change in the size or shape of the actual CO <sub>2</sub> plume as compared to the predicted CO <sub>2</sub> plume is occurring, or that there are deviations from modeled predictions such that the actual plume may extend beyond the modeled plume, ADM must initiate an AoR reevaluation according to the procedures in the AoR and Corrective Action Plan (Attachment B to the permit).

#	Commenter	Comment Text	EPA Response
			Although the current modeling and site characterization data
			supports a determination that an alternative PISC timeframe may
			be applicable for this project, the authorization of site closure will
			be contingent upon a demonstration of non-endangerment that
			will be supported by both modeling and testing and monitoring
			data, per 40 CFR 146.93(b)(3).
			Therefore, the permit language has not been modified based upon
			this comment.
13	ADM	Provision: Appendix E, Table 3	EPA has reviewed the proposed change and determined that not
		Quaternary Strata	measuring the shallow groundwater density will not impact the
		Fluid Sampling	protectiveness of the post-injection testing and monitoring plan.
		Text of Draft Permit:	
		Parameters Analytical Methods	Therefore, EPA has revised Attachment E to incorporate the
		Water Density(field) Oscillating body method	suggested revision.
		Proposed Revision: Parameters Analytical	
		Methods	
		Water Density(field) Oscillating body method	
		Comment: Permittee does not plan to measure the shallow	
		groundwater density. Delete reference to Water Density in	
		this table.	
14	ADM	Provision: Appendix E, Evaluation of CO2 Plume	EPA agrees that this clarification is appropriate, and has
		Text of Draft Permit: Also, limited 2D and 3D seismic surveys	incorporated the requested change into Attachment E of the final
		may be employed to determine the plume location at specific	permit.
		times.	
		Proposed Revision: Also, limited 2D and 3D seismic surveys	
		may be employed to determine the plume location at specific	
		times. Figure 5 presents an example of how the data from a	
		time lapse 3D seismic surveys may be correlated against the	
		model prediction.	
		Comment: No reference to Figure 5 in the text. Added text	
		for clarity.	

## SECTION 8. EMERGENCY AND REMEDIAL RESPONSE COMMENTS

#	Commenter	Comment Text	EPA Response
1	ADM	Provision: P(1) Text of Draft Permit: 1. The Emergency and Remedial	As a general matter the UIC permit is intended as a roadmap to identify the relevant requirements and obligations of ADM. The
		address movement of the injection or formation fluids that may cause an endangerment to a USDW during construction, operation, and post-injection site care periods. The permittee shall maintain and comply with the approved Emergency and Remedial Response Plan (Attachment F of this permit), which	that the permit language may summarize those requirements and provide reference to the regulatory details rather than copying them in their entirety. This makes the permit more reader-friendly and easy to follow. EPA has determined that incorporating additional details by reference does not create any conflict or
		is an enforceable condition of this permit, and with 40 CFR 146.94. <b>Proposed Revision:</b> 1. The Emergency and Remedial	confusion between the terms of the permit and the regulations. In addition, 40 C.F.R. §146.94(a) makes it clear that ADM must
		Response Plan describes actions the permittee must take to address movement of the injection or formation fluids that may cause an endangerment to a USDW during construction, operation, and post- injection site care periods. The permittee shall maintain and comply with the approved	comply with both the permit requirement and the regulatory requirement upon which it is based. For Class VI wells, EPA anticipates that the Emergency and Remedial Response Plan will be regularly reviewed and revised as required by 40 C.F.R. §146.94(d) and Section P of the Permit. Reference to the relevant
		permit, and with meets the requirements of 40 CFR 146.94.	which any revisions will be judged.
		<b>Comment:</b> By issuing the permit, the EPA has determined that implementing the Emergency and Remedial Response Plan does meet the applicable requirements of 40 CFR 146.94.	EPA did not change the permit based on this comment.

#	Commenter	Comment Text	EPA Response
2	CSC	Provision: P(1)	As a general matter the UIC permit is intended as a roadmap to
		Text of Draft Permit: 1. The Emergency and Remedial	identify the relevant requirements and obligations of ADM. The
		Response Plan describes actions the permittee must take to	relevant regulatory provisions are lengthier and more detailed so
		address movement of the injection or formation fluids that	that the permit language may summarize those requirements and
		may cause an endangerment to a USDW during construction,	provide reference to the regulatory details rather than copying
		operation, and post-injection site care periods. The permittee	them in their entirety. This makes the permit more reader-friendly
		shall maintain and comply with the approved Emergency and	and easy to follow. EPA has determined that incorporating
		Remedial Response Plan (Attachment F of this permit), which	additional details by reference does not create any conflict or
		is an enforceable condition of this permit, and with 40 CFR 146.94.	confusion between the terms of the permit and the regulations.
		Proposed Revision: 1. The Emergency and Remedial	In addition, 40 C.F.R. §146.94(a) makes it clear that ADM must
		Response Plan describes actions the permittee must take to	comply with both the permit requirement and the regulatory
		address movement of the injection or formation fluids that	requirement upon which it is based. For Class VI wells, EPA
		may cause an endangerment to a USDW during construction,	anticipates that the Emergency and Remedial Response Plan will
		operation, and post- injection site care periods. The	be regularly reviewed and revised as required by 40 C.F.R.
		permittee shall maintain and comply with the approved	§146.94(d) and Section P of the Permit. Reference to the relevant
		Emergency and Remedial Response Plan (Attachment F of this	regulatory provisions provides clarity on the standards against
		permit), which is an enforceable condition of this permit <del>, and</del>	which any revisions will be judged.
		with 40 CFR 146.94.	
		<b>Comment:</b> Once again, this condition is written in a way that	EPA has not made any change to the permit based on this
		suggests that compliance requires something beyond	comment.
		following the approved Emergency and Remedial Response	
		Plan, which is not the case. The revision recommended here	
		should be adopted and incorporated in the final permit.	
3	Evelyn Carter	I'll say this as succinctly as I can. My concern is, of course,	Site suitability is based on an evaluation of extensive site-specific
		with this new idea of this well being established here in the	information, including the geology of the site, seismic history of
		township of Decatur or city of Decatur, I guess, the concern	the area, the location of faults and fractures, operating data
		is to the safety of the well and how ADM will be responsive to	(including the volume of $CO_2$ to be injected) and computational
		the community if it's necessary.	modeling analyses of plume and pressure front behavior over the
			duration of the project. Based on this review, EPA determined that

#	Commenter	Comment Text	EPA Response
			the project can be safely managed in a manner to ensure protection of USDWs.
			Additionally, the Emergency and Remedial Response Plan (Attachment F), which is an enforceable condition of ADM's permit, includes procedures ADM must implement if any adverse event, such as a seismic event or $CO_2$ leakage, were to occur. It includes the actions ADM must take to identify the extent of contamination (if any), implement appropriate remedial actions, and communicate with the public.
4	Anthony Samsel	This also presents the potential for a disaster with mass casualties in the event of an earthquake which could disrupt and release volumes of stored CO2. This would kill both human and animal populations in the vicinity of the release.	Site suitability is based on an evaluation of extensive site-specific information, including the geology of the site, seismic history of the area, the location of faults and fractures, operating data (including the volume of $CO_2$ to be injected) and computational modeling analyses of plume and pressure front behavior over the duration of the project. Based on this review, EPA determined that the project can be safely managed in a manner to ensure protection of USDWs.
			Additionally, ADM's permit limits the injection pressure to 90% of the fracture pressure in the injection zone; this pressure limitation is designed to reduce the potential for inducing any seismic events. Also, throughout the life of the project, ADM will monitor for induced and naturally occurring seismic events using five passive seismic monitoring stations.
			In the unlikely event of a large magnitude seismic event or CO <sub>2</sub> leakage from the injection zone formation, remedial response procedures will need to be tailored to the specific circumstances, the extent of the contamination, and the risk factors involved. The Emergency and Remedial Response Plan (Attachment F of the permit) outlines the protocol to be implemented (based on a

#	Commenter	Comment Text	EPA Response
			range of Magnitudes and attributes of the event), including the process and actions to be implemented to shut in the injection well(s), mitigate risks, and communicate with EPA, other relevant authorities, and the public.
5	NRDC	Testing and Monitoring 1. We support Applicant's proposal to perform passive microseismic monitoring to help identify induced seismicity that may be caused by injection operations. However, we suggest that EPA require additional information and planning to address the risk of induced seismicity. Documented incidences of induced seismicity caused by UIC Class II injection operations have often occurred on previously unknown and/or sub- seismic faults.1 [FN: Ohio Department of Natural Resources. (2012). Preliminary Report on the Northstar 1 Class II Injection Well and the Seismic Events in the Youngstown, Ohio Area 1	EPA's review of the potential for induced seismicity included evaluation of extensive site-specific information, including the seismic history of the area, the location of faults and fractures, operating data (including the volume of CO <sub>2</sub> to be injected) and computational modeling analyses of plume and pressure front behavior over the duration of the project. This evaluation was much more extensive than the evaluations typically performed for Class II permits such as those associated with the events in Ohio and Oklahoma to which the commenter refers, and supports a conclusion that the wells pose a low risk of inducing felt seismic events. See "Induced Seismicity Evaluation Using the EPA- Developed Decision Model" (April 2014) in the Administrative Record for this permit.
		According to the comprehensive report on induced seismicity and energy technologies produced by the National Academy of Sciences, "The factor that appears to have the most direct consequence in regard to induced seismicity is the net fluid balance (total balance of fluid introduced into or removed from the subsurface)"2 [FN: Clarke, D., Detournay, E., Diederich, J., Dillon, D., Green, S., Habiger, R., & Smith, J. (2012). Induced seismicity potential in energy technologies. National Academies Press.] Projects that do not balance injection and withdrawal, like carbon capture and sequestration or storage ("CCS"), may have a greater potential to cause induced seismicity, although more research is needed. Induced earthquakes caused by Class II injection operations have been large enough to cause	Although the components suggested by Lawrence Berkeley National Laboratory and the National Academy of Sciences are not required by the UIC regulations, EPA agrees with the need to monitor for and potentially address induced seismicity. The Emergency and Remedial Response Plan, which is an enforceable condition of ADM's permit, includes protocols for natural and induced seismic events that include many of the same things as are recommended in the National Academy of Sciences publication the commenter cited. (The Emergency and Remedial Response Plan does not address criteria for ground vibration and noise, as these are outside the scope of the Class VI Rule.) The Plan includes response protocols that correspond to the site's potential risk and the level of seismic activity and an emergency communications plan.

#	Commenter	Comment Text	EPA Response
		property damage and injury.3 [FN: Keranen, K. M., Savage, H.	
		M., Abers, G. A., & Cochran, E. S. (2013). Potentially induced	Required passive seismic monitoring (described in the enforceable
		earthquakes in Oklahoma, USA: Links between wastewater	Testing and Monitoring Plan) will inform ADM and EPA when any
		injection and the 2011 Mw 5.7 earthquake sequence.	natural or induced events occur; any such event will require
		Geology, 41(6), 699-702.] Even in the absence of actual	implementation of the Emergency and Remedial Response Plan.
		damage, induced seismicity is a nuisance and source of	
		anxiety for nearby communities, and may undermine public	
		trust and support for CCS projects. Researchers at Lawrence	
		Berkeley National Laboratory4 [FN: See, e.g. Majer, E.,	
		Nelson, J., Robertson-Tait, A., Savy, J., & Wong, I. (2012).	
		Protocol for addressing induced seismicity associated with	
		enhanced geothermal systems. US Department of Energy.;	
		Majer, E., Nelson, J., Robertson-Tait, A., Savy, J., & Wong, I.	
		(2013). Best Practices for Addressing Induced Seismicity	
		Associated With Enhanced Geothermal Systems (EGS). US	
		Department of Energy.] and the National Academy of	
		Sciences5 [FN: Id. fn 3.] have published detailed information	
		on the elements that should be considered for inclusion in a	
		protocol for addressing induced seismicity, including but not	
		limited to 1) a stakeholder communications and outreach	
		plan; 2) criteria for ground vibration and noise; 3) a hazard	
		assessment; 4) a risk assessment; 5) seismic monitoring, and;	
		6) mitigation plans. <u>Using these guidelines we request that</u>	
		EPA require Applicant to develop a protocol to address	
		induced seismicity.	

In accordance with 40 C.F.R. § 124.19(a), any person who filed comments on the draft permit or participated in the public hearing may petition the EAB to review any condition of the final permit decision. Additionally, any person who failed to file comments or failed to participate in the public hearing on the draft permit may petition the EAB for administrative review of any permit conditions set forth in the final permit decision, but only to the extent that those final permit conditions reflect changes from the proposed draft permit. Any petition shall identify the contested permit condition or other specific challenge to the permit decision and clearly set forth, with legal and factual support, petitioner's contentions for why the permit decision should be reviewed, as well as a demonstration that any issue raised in the petition was raised previously during the public comment period (to the extent required), if the permit issuer has responded to an issue previously raised, and an explanation of why the permit issuer's response to comments was inadequate as required by 40 C.F.R. § 124.19(a)(4).

If you wish to request an administrative review, documents in EAB proceedings may be filed by mail (either through the U.S. Postal Service ("USPS") or a non-USPS carrier), hand-delivery, or electronically. The EAB does not accept notices of appeal, petitions for review, or briefs submitted by facsimile. All submissions in proceedings before the EAB may be filed electronically, subject to any appropriate conditions and limitations imposed by the EAB. To view the Board's Standing Orders concerning electronic filing, click on the "Standing Orders" link on the Board's website at

<u>www.epa.gov/eab</u>. All documents that are sent through the USPS, except by USPS Express Mail, must be addressed to the EAB's mailing address, which is: Clerk of the Board, U.S. Environmental Protection Agency, Environmental Appeals Board, 1200 Pennsylvania Avenue, NW, Mail Code 1103M, Washington, D.C. 20460-0001. Documents that are hand-carried in person or that are delivered via courier or a non-USPS carrier such as UPS or Federal Express must be delivered to: Clerk of the Board, United States Environmental Protection Agency, Environmental Appeals Board, 1201 Constitution Avenue, NW, WJC East Building, Room 3334, Washington, D.C. 20004.

A petition for review of any condition of a UIC permit decision must be filed with the EAB within 30 days after EPA serves notice of the issuance of the final permit decision. 40 C.F.R. § 124.19(a)(3). When EPA serves the notice by mail, service is deemed to be completed when the notice is placed in the mail, not when it is received. However, to compensate for the delay caused by mailing, the 30-day deadline for filing a petition is extended by three days if the final permit decision being appealed was served on the petitioner by mail. 40 C.F.R. § 124.20(d). Petitions are deemed filed when they are received by the Clerk of the Board at the address specified for the appropriate method of delivery. 40 C.F.R. § 124.19(a)(3) and 40 C.F.R. § 124.19(i). The request will be timely if received within the time period described above. For this request to be valid, it must conform to the requirements of 40 C.F.R. § 124.19. A copy of these requirements is enclosed. The regulations are also available electronically at http://www.gpo.gov/fdsys/pkg/CFR-2013-title40-vol23/pdf/CFR-2013-title40-vol23-sec124-19.pdf This request for review must be made prior to seeking judicial review of any permit decision. Additional information regarding petitions for review may be found in the Environmental Appeals Board Practice Manual (August 2013) and A Citizen's Guide to EPA's Environmental Appeals Board, both of which are

## available at

http://yosemite.epa.gov/oa/EAB Web Docket.nsf/General+Information/Environmental+Appeals+Board+Guidance+Documents?OpenDocument

The EAB may also decide on its own initiative to review any condition of any UIC permit. The EAB must act within 30 days of the service date of notice of the Regional Administrator's action. Within a reasonable time following the filing of the petition for review, the EAB shall issue an order either granting or denying the petition for review. To the extent review is denied, the conditions of the final permit decision become final agency action when a final permit decision is issued by the EPA pursuant to 40 C.F.R. § 124.19(I).

## **Final Permit**

The final permit and Response to Comments document are available for viewing at the Decatur Public Library, 130 N. Franklin Street, Decatur, Illinois.

Please contact Allan Batka of my staff at (312) 353-7316, or via email at <u>batka.allan@epa.gov</u> if you have any questions about the Archer Daniels Midland injection well permit.

Tinka G. Hyde Director, Water Division U.S. Environmental Protection Agency Region 5