# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 2

In the Matter of

Jersey Central Power & Light Company,

Respondent.

Proceeding under Section 16(a) of the Toxic Substances Control Act.

# CONSENT AGREEMENT AND FINAL ORDER

Docket No. TSCA-02-2016-9101

## PRELIMINARY STATEMENT

This administrative proceeding for the assessment of a civil penalty was instituted pursuant to Section 16(a) of the Toxic Substances Control Act ("TSCA"), 15 U.S.C. § 2615(a). The Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation, Termination or Suspension of Permits, 40 C.F.R. Part 22 (July 1, 2000) ("Consolidated Rules"), provide in 40 C.F.R. § 22.13(b) that when the parties agree to settle one or more causes of action before the filing of an Administrative Complaint, a proceeding may be simultaneously commenced and concluded by the issuance of a Consent Agreement and Final Order ("CAFO") pursuant to 40 C.F.R. § 22.18(b)(2) and (3). The Director of the Division of Enforcement and Compliance Assistance, United States Environmental Protection Agency, Region 2 (hereinafter "EPA" or "Complainant"), alleges that the Jersey Central Power & Light Company (hereinafter "JCP&L" or "Respondent") violated Section 6(e) of TSCA, 15 U.S.C. § 2605(e), and the regulations promulgated pursuant to that Section, set forth at 40 C.F.R. Part 761, relating to polychlorinated biphenyls ("PCBs") and Section 15(1) of TSCA, 15 U.S.C. § 2614(1). EPA and Respondent agree that settling this matter by entering into this CAFO pursuant to 40 C.F.R. § 22.13(b) and 40 C.F.R. § 22.18(b)(2) and (3) is an appropriate means of resolving this case without further litigation. This CAFO is being issued pursuant to said provisions of 40 C.F.R. Part 22. No formal or adjudicated findings of fact or conclusions of law have been made. The following constitute Complainant's findings of fact and conclusions of law.

### FINDINGS OF FACT

1. Respondent is Jersey Central Power & Light Company.

Respondent owns, operates, and/or controls the facilities in and around
175 Center Street, Landing, New Jersey (hereinafter "Respondent's facility").

3. On or about December 14, 2015, duly authorized representatives of EPA conducted an inspection of and at Respondent's facility (hereinafter "the inspection").

4. As a result of the inspection, EPA determined that Respondent had shipped PCB waste for off-site disposal without identifying it as PCB waste on EPA Manifest Form 8700-22 as required pursuant to the regulations at 40 C.F.R. § 761.207(a).

5. As a result of the inspection, EPA determined that Respondent had failed to develop and maintain complete records of visual inspections of a PCB Transformer as required pursuant to the regulations at 40 C.F.R. § 761.30(a)(1)(xii).

4. Subsequent to the inspection, EPA determined that Respondent had failed to remove bulk PCB remediation waste from storage on Respondent's facility after 180 days, and had failed to install a cover over the stored waste and a liner under the stored waste as required pursuant to the regulations at 40 C.F.R. § 761.65(c)(9).

2

#### CONCLUSIONS OF LAW

1. Respondent, as the owner and/or operator of the facility which is the subject of this CAFO, is subject to the regulations and requirements pertaining to PCBs and PCB Items promulgated pursuant to Section 6(e) of TSCA, 15 U.S.C. § 2605(e), and set forth at 40 C.F.R. Part 761.

2. Respondent is a "person" within the meaning of 40 C.F.R. § 761.3.

3. Failure to identify PCB waste submitted for off-site disposal on EPA Manifest Form 8700-22 is a violation of 40 C.F.R. § 761.207(a), which is a violation of Section 6(e) and Section 15(1)(C) of TSCA, 15 U.S.C. §§ 2605(e) and 2614(1)(C).

3. Failure to develop and maintain complete records of visual inspections of a PCB Transformer is a violation of 40 C.F.R. § 761.30(a)(1)(xii), which is a violation of Section 6(e) and Section 15(1)(C) of TSCA, 15 U.S.C. §§ 2605(e) and 2614(1)(C).

4. Storage of bulk PCB remediation waste for more than 180 days, and storage of such waste without a cover over it and a liner under it, is a violation of 40 C.F.R. § 761.65(c)(9), which is a violation of Section 6(e) and Section 15(1)(C) of TSCA, 15 U.S.C. §§ 2605(e) and 2614(1)(C).

### TERMS OF CONSENT AGREEMENT

Based on the foregoing, and pursuant to Section 16(a) of TSCA, 15 U.S.C. § 2615(a) and in accordance with the Consolidated Rules of Practice at 40 C.F.R. Part 22, it is hereby agreed by and between the parties hereto, and accepted by Respondent, that Respondent voluntarily and knowingly agrees to, and shall comply with, the following terms:

1. Respondent shall hereinafter comply with all applicable provisions of TSCA and the regulations promulgated pursuant to it.

For the purposes of this Consent Agreement, Respondent (a) admits that EPA has jurisdiction pursuant to Section 16(a) of TSCA, 15 U.S.C. § 2615(a), to commence a civil administrative proceeding for the violations alleged in the "Conclusions of Law" section, above;
(b) neither admits nor denies the specific factual allegations contained in the "Findings of Fact" section, above; and (c) neither admits nor denies the assertions set forth in the "Conclusions of Law" section, above.

3. Respondent shall pay, by cashier's or certified check, a civil penalty in the amount of **FIFTY THOUSAND FIVE HUNDRED DOLLARS (\$50,500)** to the "Treasurer of the United States of America". The check shall be identified with a notation of the name and docket number of this case, set forth in the caption on the first page of this document. Such check shall be mailed to:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center PO Box 979077 St. Louis, Missouri 63197-9000

Alternatively, payment may be made by Electronic Fund Transfer (EFT) directed to the Federal

Reserve Bank of New York. Respondent shall provide the following information to its remitter

bank:

- 1) Amount of Payment
- 2) SWIFT address: FRNYUS33, 33 Liberty Street, New York, NY 10045
- 3) Account: 68010727
- 4) ABA number: 021030004
- 5) Field Tag 4200 of the Fedwire message should read "D 68010727 Environmental Protection Agency"
- 6) Name of Respondent
- 7) Docket Number

Payment must be received at the above address (or account of EPA) on or before 45 calendar days

after the date of the signature of the Final Order at the end of this document (the date by which

payment must be received shall hereinafter be referred to as the "due date"). Promptly after

payment has been made, Respondent shall send copies of this payment or furnish reasonable proof

that such payment has been made to both:

Regional Hearing Clerk U.S. Environmental Protection Agency, Region 2 290 Broadway, 16th Floor New York, New York 10007

and

Ann Finnegan Pesticides and Toxic Substances Branch 2890 Woodbridge Avenue, MS 105 Edison, New Jersey 08837

a. Failure to pay the penalty in full according to the above provisions will result in the referral of this matter to the U.S. Department of Justice or the U.S. Department of the Treasury for collection.

b. Further, if payment is not received on or before the due date, interest will be assessed, at the annual rate established by the Secretary of the Treasury pursuant to the Debt Collection Act, 31 U.S.C. § 3717, on the overdue amount from the due date through the date of payment. In addition, a late payment handling charge of \$15 will be assessed for each 30-day period (or any portion thereof) following the due date in which the balance remains unpaid. A 6% per annum penalty also will be applied on any principal amount not paid within 90 days of the due date.

4. This Consent Agreement is being voluntarily and knowingly entered into by the parties in full and final settlement of the civil liabilities under the Toxic Substances Control Act, 15 U.S.C. § 2601 et seq., and the regulations promulgated thereunder in 40 C.F.R. Part 761, that attach or might have attached as a result of the "Findings of Fact" section, above, and the allegations contained in the "Conclusions of Law" section, above. Respondent has read the Consent

Agreement, understands its terms, finds it to be reasonable, and consents to its issuance and its terms. Respondent consents to the issuance of the accompanying Final Order. Respondent agrees that all terms of settlement are set forth herein.

5. Respondent explicitly and knowingly consents to the assessment of the civil penalty as set forth in this Consent Agreement and agrees to pay the penalty in accordance with the terms of this Consent Agreement.

6. Respondent hereby waives its right to seek or to obtain any hearing (pursuant to Subpart D of 40 C.F.R. Part 22) or other judicial proceeding on the assertions contained in the "Findings of Fact" section, above, and the allegations contained in the "Conclusions of Law" section, above, or on any allegations arising thereunder. Respondent further waives its right otherwise to contest all such assertions and/or allegations.

7. Respondent waives any right it may have pursuant to 40 C.F.R. § 22.8 to be present during discussions with or to be served with and to reply to any memorandum or communication addressed to the Regional Administrator, the Deputy Regional Administrator, or the Regional Judicial Officer where the purpose of such discussion, memorandum, or communication is to discuss a proposed settlement of this matter or to recommend that such official accept this Consent Agreement and issue the Final Order.

8. This Consent Agreement does not waive, extinguish, or otherwise affect Respondent's obligation to comply with all applicable federal, state, or local laws, rules, or regulations.

9. Each undersigned signatory to this Consent Agreement certifies that he or she is duly and fully authorized to enter into and ratify this Consent Agreement and all terms and conditions set forth in this Consent Agreement.

10. Each party shall bear its own costs and fees in this matter.

In the Matter of Jersey Central Power & Light Company - Docket Number TSCA-02-2016-9101

6

Respondent consents to service upon Respondent of a copy of this Consent 11. Agreement and Final Order by an EPA employee other than the Regional Hearing Clerk.

**RESPONDENT:** 

Jersey Central Power & Light Company

DATE: 7-22-2016

**COMPLAINANT:** 

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Dore LaPosta, Director Division of Enforcement and **Compliance** Assistance U.S. Environmental Protection Agency, Region 2 290 Broadway New York, New York 10007

DATE: 7-29-2016

In the Matter of Jersey Central Power & Light Company Docket Number TSCA-02-2016-9101

### FINAL ORDER

The Regional Administrator of the U.S. Environmental Protection Agency, Region 2, concurs in the foregoing Consent Agreement in the case of "In the Matter of Jersey Central Power & Light Company", bearing Docket Number TSCA-02-2016-9101. Said Consent Agreement, having been duly accepted and entered into by the parties, shall be, and hereby is, ratified, incorporated into and issued, as this Final Order, which shall become effective when filed with the Regional Hearing Clerk of EPA, Region 2 (40 C.F.R. § 22.31(b)). This Final Order is being entered into pursuant to the authority of 40 C.F.R. § 22.18(b)(3) and shall constitute an order issued under Section 6 of the Toxic Substances Control Act, 15 U.S.C. § 2605 for purposes of Section 15(1)(C) of TSCA, 15 U.S.C. § 2614(1)(C).

DATE: 8-1-16

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Judith Enck Regional Administrator U.S. Environmental Protection Agency, Region 2 290 Broadway New York, New York 10007 In the Matter of Jersey Central Power & Light Docket Number TSCA-02-2016-9101

## CERTIFICATE OF SERVICE

This is to certify that on the

2016, I served a true and correct

copy of the foregoing fully executed Consent Agreement and Final Order bearing Docket

3ed day of August

Number TSCA-02-2016-9101, by certified mail, return receipt requested, to:

Patricia Mullin Director, Regional Operations Support Jersey Central Power & Light 331 Newman Springs Rd Building 3, Suite 325 Red Bank NJ 07701

On the same date, I mailed via EPA internal mail to the Region 2 Regional Hearing Clerk at 290

Broadway, New York, New York 10007 the original and one copy of the foregoing Consent

Agreement and Final Order.