

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4 ATLANTA FEDERAL CENTER 61 FORSYTH STREET ATLANTA, GEORGIA 30303-8960

JUN 28 2016

# <u>CERTIFIED MAIL</u> <u>RETURN RECEIPT REQUESTED</u>

Mr. Dallas D. Crotts President Cekal Specialties, Inc. 101 Brickyard Road Mount Holly, North Carolina 28120

> Re: Cekal Specialties, Inc. Consent Agreement and Final Order Docket No. TSCA-04-2016-2517(b)

Dear Mr. Crotts:

Enclosed is a copy of the ratified Consent Agreement and Final Order (CAFO) in the above-referenced matter. The original CAFO has been filed with the Regional Hearing Clerk and served on the parties as directed in Section 22.6 of the Consolidated Rules of Practice, 40 C.F.R. Part 22. Please refer to Section V of the CAFO for penalty information and payment requirements. To ensure proper processing, the Respondent's name and Docket Number for this case, identified above and in the CAFO, should be noted on any cashier's or certified check submitted in payment of the penalty.

Also enclosed, please find a copy of the "Notice of Securities and Exchange Commission Registrants' Duty to Disclose Environmental Legal Proceedings." This document puts Cekal Specialties, Inc., on notice of its potential duty to disclose to the Securities and Exchange Commission (SEC) any environmental enforcement actions taken by the U. S. Environmental Protection Agency Region 4.

Should you have any questions concerning the SEC's environmental disclosure requirements, or your compliance status in the future, please contact Mr. Verne George of the EPA Region 4 staff at (404) 562-8988.

Sincerel

Kimberly L. Bingham Acting Chief Chemical Safety and Enforcement Branch

Enclosures

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4 ATLANTA, GEORGIA

In the Matter of: Cekal Specialties, Inc.

Respondent.

Docket No. TSCA-04-2016-251

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### **CONSENT AGREEMENT AND FINAL ORDER**

#### I. Nature of the Action

- This is a civil penalty proceeding pursuant to Section 16(a) of the Toxic Substances Control Act (TSCA), 15 U.S.C. § 2615(a), and pursuant to the Consolidated Rules of Practice Governing Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits (Consolidated Rules), 40 C.F.R. Part 22. Complainant is the Director of the Air, Pesticides and Toxics Management Division, U.S. Environmental Protection Agency, Region 4. Respondent is Cekal Specialties, Inc.
- 2. The authority to take action under Section 16(a) of TSCA, 15 U.S.C. § 2615(a), is vested in the Administrator of the EPA. The Administrator of the EPA has delegated this authority under TSCA to the EPA Region 4 Regional Administrator by EPA Delegation 12-2-A, dated May 11, 1994. The Region 4 Regional Administrator has redelegated this authority to the Director of the Air, Pesticides and Toxics Management Division by EPA Region 4 Delegation, the Director of the Air, Pesticides and Toxics Management Division has the authority to

commence an enforcement action as the Complainant in this matter and has the authority to sign Consent Agreements memorializing settlements between the EPA and Respondents.

3. Complainant and Respondent have conferred for the purpose of settlement pursuant to 40 C.F.R. § 22.18 and desire to resolve this matter and settle the allegations described herein without a formal hearing. Therefore, without the taking of any evidence or testimony; the making of any argument; or the adjudication of any issue in this matter, and in accordance with 40 C.F.R. § 22.13(b), this Consent Agreement and Final Order (CAFO) will simultaneously commence and conclude this matter.

#### II. Preliminary Statements

- 4. Pursuant to Section 15 of TSCA, 15 U.S.C. § 2614, it is unlawful for any person to: (1) fail or refuse to comply with any rule promulgated or order issued under Sections 4, 5, or 6 of TSCA , 15 U.S.C. § 2603, § 2604, or § 2605, and any requirement prescribed by Section 5 or 6 of TSCA, 15 U.S.C. § 2604 or § 2605; (2) use for commercial purposes a chemical substance or mixture that the person knew or had reason to know was manufactured, imported, processed, or distributed in commerce in violation of Section 5 or 6 of TSCA, 15 U.S.C. § 2604 or § 2605; (3) fail to maintain records, submit reports or information, or permit access to or allow copying of records including but not limited to records and reports required by Section 8 of TSCA, 15 U.S.C. § 2607, and export notices required by Section 12(b) of TSCA, 15 U.S.C. § 2611(b); and (4) refuse to permit entry or inspection as authorized by Section 11 of TSCA, 15 U.S.C. § 2610.
- 5. Any person who violates a provision of Section 15 of TSCA shall be liable for a civil penalty in an amount not to exceed \$25,000 for each such violation, in accordance with

2

Section 16(a) of TSCA. The Debt Collection Improvement Act of 1996 requires the EPA to review and adjust penalties, as necessary, for inflation at least once every four years. As such, pursuant to the Adjustment of Civil Monetary Penalties for Inflation Rule, 40 C.F.R. Part 19, the revised maximum penalty for each violation occurring after January 30, 1997, through March 15, 2004, is \$27,500; for each violation occurring after March 15, 2004, through January 12, 2009, the maximum penalty for each violation is \$32,500; and for each violation occurring after January 12, 2009, the maximum penalty for each violation is \$37,500. Each day a violation continues may constitute a separate violation.

#### III. Specific Allegations

- Respondent operates a chemical manufacturing and importing business located at 101 Brickyard Road, Mount Holly, North Carolina.
- Respondent is a manufacturer and an importer as those terms are defined in 40 C.F.R.
  § § 710.3 and 711.3.
- 8. Pursuant to 40 C.F.R. § 711.8(a), any person who manufactured (including imported) for commercial purposes 25,000 pounds (11,340 kilogram (kg)) or more of a chemical substance described in 40 C.F.R. § 711.5 at any single site owned or controlled by that person during the principal reporting year (i.e., calendar year 2011) is subject to the chemical data reporting (CDR) requirements under Section 8(a) of TSCA, 15 U.S.C. § 2607(a) and 40 C.F.R. Part 711.
- 9. Pursuant to 40 C.F.R. § 711.9, a person described in 40 C.F.R. § 711.8 is not subject to the requirements of 40 C.F.R. Part 711 if that person qualifies as a small manufacturer as that term is defined in 40 C.F.R. § 704.3.

- 10. Pursuant to 40 C.F.R. § 704.3, a small manufacturer or importer means a manufacturer or importer that meets either of the following standards: (1) First standard. A manufacturer or importer of a substance is small if its total annual sales, when combined with those of its parent company (if any), are less than \$40 million. However, if the annual production or importation volume of a particular substance at any individual site owned or controlled by the manufacturer or importer is greater than 45,400 kilograms (100,000 pounds), the manufacturer or importer shall not qualify as small for purposes of reporting on the production or importation of that substance at that site, unless the manufacturer or importer qualifies as small under standard (2) of this definition; and (2) Second standard. A manufacturer or importer of a substance is small if its total annual sales, when combined with those of its parent company (if any), are less than \$4 million, regardless of the quantity of substances produced or imported by that manufacturer or importer.
- 11. In 2011, Respondent's annual sales were between \$4 million and \$40 million and the import volume for each chemical substance was greater than 100,000 pounds. As a result, although Respondent met the total annual sales limit for being a small manufacturer (less than \$40 million), it exceeded the volume limit of 100,000 pounds and, therefore, it did not qualify for being considered a small manufacturer under the first standard. Additionally, because Respondent's sales exceeded \$4 million, it did not qualify as a small manufacturer under the second standard.
- 12. Pursuant to 40 C.F.R. § 711.15, Respondent was required to submit a CDR for the reportable chemical substances that were manufactured (including imported) for commercial purposes in quantities greater than 100,000 pounds in calendar year 2011.

4

- 13. Pursuant to 40 C.F.R. §§ 711.15 and 711.35, any person who reports CDR information to the EPA must do so using the e-CDRweb reporting tool provided by the EPA at http://www.epa.gov/iur.
- 14. On or about March 25, 2014, Respondent submitted production records and import records to the EPA that revealed in 2011 Respondent: (1) imported a reportable quantity (> 100,000 pounds) of Phosphonium, tetrakis(hydroxymethyl)-,sulfate (2:1) (Chemical Abstract Service Number (CAS) 55566-30-8); and (2) manufactured a reportable quantity (> 100,000 pounds) of Acetic acid, magnesium salt (2:1) (CAS # 142-72-3) for commercial purposes.
- 15. Both Phosphonium, tetrakis(hydroxymethyl)-,sulfate (2:1) and Acetic acid, magnesium salt (2:1) were listed on the TSCA Master Inventory at the beginning of the CDR period (February 1, 2012, through August 13, 2012) referenced at 40 C.F.R. § 711.20.
- The chemical substances referenced in paragraphs 14 and 15 were subject to the 2012 CDR.
- 17. Pursuant to 40 C.F.R. § 711.15, Respondent was required to submit a 2012 CDR Report for the reportable chemical substances that were imported or manufactured in 2011 for commercial purpose in quantities greater than 100,000 pounds.
- By not submitting a 2012 CDR Report to the EPA during the submission period (February 1, 2012, through August 13, 2012) for the chemical substances referenced in paragraphs 14 and 15, Respondent failed to comply with 40 C.F.R. § 711.15.
- 19. Pursuant to 40 C.F.R. § 711.1(c), Section 15(3) of TSCA makes it unlawful for any person to fail or refuse to submit information required under 40 C.F.R. § 711.

20. Section 16 of TSCA provides that any person who violates a provision of Section 15 of TSCA is liable to the United States for a civil penalty and may be criminally prosecuted.

#### IV. Consent Agreement

- 21. For the purposes of this CAFO, Respondent admits the jurisdictional allegations set forth above and neither admits nor denies the factual allegations set forth above.
- 22. Respondent waives its right to a hearing on the allegations contained herein and its right to appeal the proposed Final Order accompanying the Consent Agreement.
- 23. Respondent consents to the assessment of the penalty proposed by the EPA and agrees to pay the civil penalty as set forth in this CAFO.
- 24. Respondent certifies that as of the date of its execution of this CAFO, it is in compliance with the TSCA regulations referenced in this CAFO.
- 25. Compliance with this CAFO shall resolve the allegations of the violations contained herein. This CAFO shall not otherwise affect any liability of Respondent to the United States. Other than as expressed herein, neither the EPA nor Complainant waives any right to bring an enforcement action against Respondent for violation of any federal or state statute, regulation or permit, to initiate an action for imminent and substantial endangerment, or to pursue criminal enforcement.
- 26. Complainant and Respondent agree to settle this matter by their execution of this CAFO. The parties agree that the settlement of this matter is in the public interest and that this CAFO is consistent with the applicable requirements of TSCA.
- 27. Pursuant to 40 C.F.R. § 22.5(c)(4), the following individual is authorized to receive service for the EPA in this proceeding:

6

Verne George Chemical Management and Emergency Planning Section U.S. EPA Region 4 61 Forsyth Street Atlanta, Georgia 30303-8960 (404) 562-8988.

## V. Final Order

28. Respondent is assessed a civil penalty of THIRTY SIX THOUSAND, ONE

HUNDRED FIFTY DOLLARS (\$36,150) which shall be paid within thirty (30) days of

the effective date.

29. Respondent shall remit the penalty payment by either a cashier's or certified check made

payable to the "Treasurer, United States of America." The Respondent shall note on the

## face of the check the Respondent's name and the Docket Number associated with

this CAFO. The penalty payment shall be sent by one of the methods below.

Address for standard delivery:

U.S. Environmental Protection Agency P.O. Box 979077 St. Louis, Missouri 63197-9000

Address for signed receipt confirmation (Fedex, DHL, UPS, USPS certified, registered, etc.):

U.S. Environmental Protection Agency Government Lockbox 979077 1005 Convention Plaza SL-MO-C2-GL St. Louis, Missouri 63101

Delivery Contact Phone Number: (314) 425-1819

30. At the time of payment, Respondent shall send a separate copy of the check and a written

statement that the payment is being made in accordance with this CAFO, to the following

persons at the following addresses:

Regional Hearing Clerk U.S. EPA Region 4 61 Forsyth Street, S.W. Atlanta, Georgia 30303-8960;

Verne George Chemical Management and Emergency Planning Section U.S. EPA Region 4 61 Forsyth Street, S.W. Atlanta, Georgia 30303-8960; and

Saundi Wilson Office of Regional Counsel U.S. EPA Region 4 61 Forsyth Street, S.W. Atlanta, Georgia 30303-8960.

- 31. For the purposes of state and federal income taxation, Respondent shall not be entitled, and agrees not to attempt, to claim a deduction for any civil penalty payment made pursuant to this CAFO. Any attempt by Respondent to deduct any such payments shall constitute a violation of this CAFO.
- 32. Pursuant to 31 U.S.C. § 3717 and 40 C.F.R. § 13.11, the EPA is entitled to assess interest and penalties on debts owed to the United States and a charge to cover the cost of processing and handling a delinquent claim. In accordance with 40 C.F.R. § 13.11(a), interest on any civil penalty assessed in a CAFO begins to accrue on the date that a copy of the CAFO is mailed or hand-delivered to the Respondent. However, the EPA will not seek to recover interest on any amount of such civil penalty that is paid within thirty (30) calendar days after the date on which such interest begins to accrue. Interest will be assessed at the rate of the United States Treasury tax and loan rate in accordance with 40 C.F.R. § 13.11(a). A charge will also be assessed to cover the administrative costs, both direct and indirect, of overdue debts. In addition, a late payment penalty charge shall be applied on any principal amount not paid within 90 days of the due date.

- 33. Complainant and Respondent shall bear their own costs and attorney fees in this matter.
- 34. This CAFO shall be binding upon the Respondent and its successors and assigns.
- 35. Each undersigned representative of the parties to this CAFO certifies that he or she is fully authorized by the party represented to enter into this CAFO and hereby legally binds that party to this CAFO.

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# VI. Effective Date

36. The effective date of this CAFO shall be the date on which the CAFO is filed with the Regional Hearing Clerk.

# AGREED AND CONSENTED TO:

Respondent: Cekal Specialties, Inc. Docket No.: TSCA-04-2016-2517(b) By: Name: Title:

Date: 5/25/16

## Complainant: U.S. Environmental Protection Agency

By:

Carol L. Kemker Acting Director Air, Pesticides and Toxics Management Division

Date: 6/8/16

APPROVED AND SO ORDERED this 33rd no day of

2016

By:

Tanya Floyd Regional Judicial Officer

Cekal Specialties, Inc. CAFO: TSCA-04-2016-2517(b)

### **CERTIFICATE OF SERVICE**

I hereby certify that on the date set out below, I filed the original and one copy of the foregoing Consent Agreement and Final Order and served a true and correct copy of the foregoing Consent Agreement and Final Order, In the Matter of Cekal Specialties, Inc. Docket Number: TSCA-04-2016-2517(b), to the addressees listed below.

(via Certified Mail, Return Receipt Requested)

Mr. Dallas D. Crotts President Cekal Specialties Inc. 101 Brickyard Road Mount Holly, North Carolina 28120

(via EPA's internal mail)

Verne George Chemical Management and Emergency Planning Section U.S. EPA Region 4

(via EPA's internal mail)

Robert Caplan Senior Attorney Office of Regional Counsel U.S. EPA Region 4

By:

Date: (0-28-16

Patricia A. Bullock Regional Hearing Clerk U.S. EPA Region 4 61 Forsyth St., S.W. Atlanta, GA 30303

(404) 562-9511