

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 5

<b>In the Matter of:</b>	)	<b>Docket No. RCRA-05-2020-0014</b>
	)	
<b>ZionSolutions, LLC</b>	)	<b>Consent Agreement and Final Order</b>
<b>Zion, Illinois</b>	)	<b>Under Section 3008(a) of the Resource</b>
	)	<b>Conservation and Recovery Act,</b>
<b>EPA ID No.: ILD010217156</b>	)	<b>42 U.S.C. § 6928(a)</b>
	)	
<b>Respondent.</b>	)	
<hr/>	)	

**Consent Agreement and Final Order**

**Preliminary Statement**

1. This is an administrative action commenced and concluded under Section 3008(a) of the Solid Waste Disposal Act, as amended, also known as the Resource Conservation and Recovery Act (RCRA), 42 U.S.C. § 6928(a), and Sections 22.13(b) and 22.18(b)(2) and (3) of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits (Consolidated Rules) as codified at 40 C.F.R. Part 22.

2. The Complainant is the Director of the Enforcement and Compliance Assurance Division, United States Environmental Protection Agency (U.S. EPA), Region 5.

3. Respondent is ZionSolutions, LLC, a limited liability company doing business in the State of Illinois.

4. U.S. EPA provided notice of this action to the State of Illinois pursuant to Section 3008(a)(2) of RCRA, 42 U.S.C. § 6928(a)(2).

5. Where the parties agree to settle one or more causes of action before the filing of a complaint, the administrative action may be commenced and concluded simultaneously by the

issuance of a consent agreement and final order (CAFO). 40 C.F.R. § 22.13(b).

6. The parties agree that settling this action without the filing of a complaint or the adjudication of any issue of fact or law is in their interest and in the public interest.

#### **Jurisdiction and Waiver of Right to Hearing**

7. Jurisdiction for this action is conferred upon U.S. EPA by Sections 3006 and 3008 of RCRA, 42 U.S.C. §§ 6926 and 6928.

8. Respondent admits the jurisdictional allegations in this CAFO and neither admits nor denies the factual allegations in this CAFO.

9. Respondent waives its right to request a hearing as provided at 40 C.F.R. § 22.15(c), any right to contest the allegations in this CAFO, and its right to appeal this CAFO.

#### **Statutory and Regulatory Background**

10. Pursuant to Sections 3002-3005 of RCRA, 42 U.S.C. §§ 6922-6925, U.S. EPA promulgated regulations codified at 40 C.F.R. Parts 260 through 279, governing generators and transporters of hazardous waste and facilities that treat, store, and dispose of hazardous waste.

11. Pursuant to Section 3006 of RCRA, 42 U.S.C. § 6926, U.S. EPA may authorize a state to administer the RCRA hazardous waste program in lieu of the federal program when the Administrator finds that the state program meets certain conditions.

12. Any violation of regulations promulgated pursuant to Subtitle C, or any state provision authorized pursuant to Section 3006 of RCRA, constitutes a violation of RCRA, subject to the assessment of civil penalties and issuance of compliance orders as provided in Section 3008 of RCRA, 42 U.S.C. § 6928.

13. Pursuant to Section 3006(b) of RCRA, 42 U.S.C. § 6926(b), the Administrator of U.S. EPA granted the State of Illinois final authorization to administer a state hazardous waste

program in lieu of the federal government's base RCRA program effective January 31, 1986. 51 Fed. Reg. 3778 (January 31, 1986).

14. Under Section 3008(a) of RCRA, 42 U.S.C. § 6928(a), U.S. EPA may issue an order assessing a civil penalty for any past or current violation, requiring compliance immediately or within a specified period, or both.

### **Factual Allegations**

15. Respondent was and is a "person" as defined by Ill. Admin. Code tit. 35 § 720.110, and Section 1004(15) of RCRA, 42 U.S.C. § 6903(15).

16. Respondent is an "operator" or "owner," as those terms are defined under Ill. Admin. Code tit. 35 § 720.110, of a facility located at 101 Shiloh Boulevard in Zion, Illinois 60099 (Facility).

17. At all times relevant to this Complaint, Respondent's Facility consisted of land and structures, other appurtenances, and improvements on the land, used for treating, storing, or disposing of hazardous waste.

18. Respondent's Facility is a "facility," as that term is defined under Ill. Admin. Code tit. 35 § 720.110.

19. Respondent's actions and processes at the Facility cause the production of "hazardous waste," as that term is defined under Ill. Admin. Code tit. 35 §§ 720.110 and 721.103.

20. Respondent is a hazardous waste "generator," as that term is defined under Ill. Admin. Code tit. 35 § 720.110.

21. In 2017, Respondent generated and shipped off-site to a treatment, storage, or disposal facility within the United States, greater than 1,000 kilograms of hazardous waste in a

calendar month, which qualified Respondent as “Large Quantity Generator,” as that term is defined under Ill. Admin. Code tit. 35 § 720.110.

22. On August 14, 2020, U.S. EPA sent to Respondent a Notice of Potential RCRA Violations and Opportunity for Settlement.

23. The Notice letter identified potential RCRA violations as well as an option and timeline for resolution of the matter through a streamlined settlement process.

24. The goal of the streamlined settlement process is to quickly and efficiently assess and resolve the matter, bring the facility into compliance, and enter into an agreed upon CAFO.

25. Thereafter, Respondent engaged with U.S. EPA to expeditiously assess the matter and to agree to the entry of this CAFO.

### **Alleged Violations**

#### **Count I: Notification of Change of Hazardous Waste Activity**

26. Complainant incorporates paragraphs 1 through 25 of this CAFO as though set forth in this paragraph.

27. Pursuant to Section 3010(a) of RCRA, 42 U.S.C. § 6930(a), generators are required to file, with an authorized State, accurate subsequent notifications which include the types of wastes handled and the type of hazardous waste activity (*e.g.*, change to Large Quantity Generator status).

28. Section 3010(a) of RCRA, 42 U.S.C. § 6930(a), is implemented through EPA Form 8700-12 (OMB 2050-0024), which requires notification if, among other things, a generator’s hazardous waste activity changes to Large Quantity Generator status.

29. For any month of the year 2017 in which Respondent generated 1,000 kilograms or greater of hazardous waste, Respondent failed to submit a notification of the change of the

facility's type of hazardous waste activity to Large Quantity Generator status for those relevant months, in violation of Section 3010(a) of RCRA, 42 U.S.C. § 6930(a).

**Count II: Annual Reporting**

30. Complainant incorporates paragraphs 1 through 25 of this CAFO as though set forth in this paragraph.

31. Pursuant to Ill. Admin. Code tit. 35 § 722.141, a Large Quantity Generator who ships any hazardous waste off-site to a treatment, storage, or disposal facility within the United States shall prepare and submit a single copy of an annual report to the Illinois Environmental Protection Agency by March 1 of the following year. The annual report shall be submitted on Agency forms and cover generator activities during the previous calendar year.

32. In 2018, Respondent did not submit an annual report to the Illinois Environmental Protection Agency by March 1 for the preceding calendar year, in violation of Ill. Admin. Code tit. 35 § 722.141.

**Compliance Order**

33. Pursuant to Section 3008(a)(3) of RCRA, 42 U.S.C. § 6928(a)(3), Respondent is hereby ordered to comply with the following requirements as expeditiously as possible and no later than 30 days from the effective date of this CAFO.

34. Respondent shall file with the Illinois Environmental Protection Agency a corrected Notification of RCRA Subtitle C Activities (*i.e.*, Site Identification Form 8700-12), including the types of wastes handled and the type of hazardous waste activity including, but not limited to, a change to Large Quantity Generator status for 2017. This updated Notification may be filed along with the Annual Hazardous Waste Reports.

35. Respondent shall file with the Illinois Environmental Protection Agency an Annual Hazardous Waste Report for 2017.

36. Respondent shall submit the following certification to U.S. EPA that it has complied with the requirements in paragraphs 34 and 35, above:

I certify under the penalty of law that based on my review of all relevant information and documents and inquiring of those individuals immediately responsible for providing all relevant information and documents, Zion Solutions, LLC is in compliance with the requirements of this Compliance Order. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment.

Date 09/04/2020 Signature   
Gerard P. Van Noordennen  
Title Senior Vice President Regulatory Affairs

37. If unable to certify compliance in paragraph 36, Respondent shall submit notification explaining why it is unable to comply, the actions it is taking to comply, and a proposed date that it will comply.

38. Respondent shall submit all certifications and notifications required under the Compliance Order to:

Brenda Whitney  
Enforcement and Compliance Assurance Division  
U.S. EPA, Region 5  
[whitney.brenda@epa.gov](mailto:whitney.brenda@epa.gov)

Land Enforcement and Compliance Assurance Branch  
Enforcement and Compliance Assurance Division  
U.S. EPA, Region 5  
[R5LEECAB@epa.gov](mailto:R5LEECAB@epa.gov)

**Civil Penalty Order**

39. Pursuant to Section 3008(a)(3) of RCRA, 42 U.S.C. § 6928(a)(3), Complainant determined that an appropriate civil penalty to settle this action is \$11,472. In determining the

penalty amount, Complainant took into account the above Factual Allegations, the seriousness of the violations, any good faith efforts to comply with the applicable requirements, and other factors as justice may require. Complainant also considered U.S. EPA's RCRA Civil Penalty Policy, dated June 23, 2003.

40. Within 30 days after the effective date of this CAFO, Respondent must pay a \$11,472 civil penalty for the RCRA violations by:

***For checks sent by regular U.S. Postal Service mail***, sending a cashier's or certified check, payable to "Treasurer, United States of America," to:

U.S. EPA  
Fines and Penalties  
Cincinnati Finance Center  
P.O. Box 979077  
St. Louis, Missouri 63197-9000

The check must state Respondent's name and the docket number of this CAFO.

***For checks sent by express mail***, sending a cashier's or certified check, payable to "Treasurer, United States of America," to:

U.S. Bank  
Government Lockbox 979077  
U.S. EPA Fines and Penalties  
1005 Convention Plaza  
Mail Station SL-MO-C2-GL  
St. Louis, Missouri 63101

The check must state Respondent's name and the docket number of this CAFO.

***For electronic funds transfer***, sending funds electronically, payable to "Treasurer, United States of America," and to:

Federal Reserve Bank of New York  
ABA No. 021030004  
Account No. 68010727  
33 Liberty Street  
New York, New York 10045  
Field Tag 4200 of the Fedwire message should read:  
“D 68010727 Environmental Protection Agency”

In the comment or description field of the electronic funds transfer, state Respondent’s name and the docket number of this CAFO.

41. Respondent must send an electronic notice of payment that states Respondent’s name and the case docket number to EPA at the following addresses when it pays the penalty:

Regional Hearing Clerk (E-19J)  
U.S. EPA, Region 5  
77 West Jackson Boulevard  
Chicago, Illinois 60604  
[whitehead.ladawn@epa.gov](mailto:whitehead.ladawn@epa.gov)

Brenda Whitney  
Enforcement and Compliance Assurance Division  
U.S. EPA, Region 5  
[whitney.brenda@epa.gov](mailto:whitney.brenda@epa.gov)

Jeffery Cahn  
Office of Regional Counsel  
U.S. EPA, Region 5  
[cahn.jeff@epa.gov](mailto:cahn.jeff@epa.gov)

Land Enforcement and Compliance Assurance Branch  
Enforcement and Compliance Assurance Division  
U.S. EPA, Region 5  
[R5LEECAB@epa.gov](mailto:R5LEECAB@epa.gov)

42. This civil penalty is not deductible for federal tax purposes.

43. If Respondent does not timely pay the civil penalty, U.S. EPA may bring an action to collect any unpaid portion of the penalty with interest, handling charges, nonpayment penalties, and the United States enforcement expenses for the collection action. The validity, amount, and appropriateness of the civil penalty are not reviewable in a collection action.

44. Pursuant to 31 C.F.R. § 901.9, Respondent must pay the following on any amount overdue under this CAFO. Interest will accrue on any amount overdue from the date payment was due at a rate established by the Secretary of the Treasury pursuant to 31 U.S.C. § 3717(a)(1). Respondent must pay a \$15 handling charge each month that any portion of the penalty is more than 30 days past due. In addition, Respondent must pay a 6 percent per year penalty on any principal amount 90 days past due.

### **General Provisions**

45. Respondent certifies that it is complying fully with the statutory and regulatory provisions alleged violated in this CAFO.

46. The parties consent to service of this CAFO by e-mail at the following valid e-mail addresses: cahn.jeff@epa.gov (for Complainant), and gpvan Noordennen@energysolutions.com (for Respondent).

47. This CAFO resolves only Respondent's liability for federal civil penalties for the violations alleged in the CAFO.

48. This CAFO does not affect the right of U.S. EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law.

49. Payment of the civil penalty does not affect Respondent's continuing obligation to comply with RCRA and other applicable federal, state, local laws or permits.

50. This CAFO is a "final order" for purposes of 40 C.F.R. § 22.31, U.S. EPA's RCRA Civil Penalty Policy, and U.S. EPA's Hazardous Waste Civil Enforcement Response Policy (December 2003).

51. The terms of this CAFO bind Respondent, its successors, and assigns.

52. Each person signing this agreement certifies that he or she has the authority to sign



**In the Matter of:**  
**ZionSolutions, LLC**  
**Docket No. RCRA-05-2020-0014**

**Final Order**

This Consent Agreement and Final Order, as agreed to by the parties, shall become effective immediately upon filing with the Regional Hearing Clerk. This Final Order concludes this proceeding pursuant to 40 C.F.R. §§ 22.18 and 22.31. IT IS SO ORDERED.

**ANN COYLE** Digitally signed by ANN  
COYLE  
Date: 2020.09.15 11:25:11  
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Date

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Ann L. Coyle  
Regional Judicial Officer  
United States Environmental Protection Agency  
Region 5