

Statutory and Regulatory Authority

3. Section 301(a) of the CWA, 33 U.S.C. §1311(a), prohibits the discharge of pollutants except in compliance with, *inter alia*, Section 402 of the CWA, 33 U.S.C. § 1342.
4. Section 402 of the CWA, 33 U.S.C. § 1342, provides that pollutants may be discharged only in accordance with the terms of a National Pollutant Discharge Elimination System (“NPDES”) permit issued pursuant to that Section.
5. Section 504(12) of the CWA, 33 U.S.C. § 1362(12), defines the term “discharge of pollutant” to include “any addition of any pollutant to navigable waters from any point source.”
6. To implement Section 402 of the CWA, the EPA promulgated regulations codified at 40 C.F.R. § 122. Under C.F.R. § 122.1, a NPDES permit is required for the discharge of pollutants from any point source into waters of the United States.
7. “Pollutant” is defined by Section 502(6) of the CWA, 33 U.S.C. 1362 to include, *inter alia*, biological materials and agricultural waste discharged to water.
8. “Point source” is defined by Section 502(14) of the CWA, 33 U.S.C. § 1362 to include “any discernible, confined and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation . . . from which pollutants are or may be discharged.”
9. “Animal feeding operation” or “AFO” is defined by 40 C.F.R. § 122.23(b)(1) as a lot or facility where animals have been, are, or will be stabled or confined and fed or maintained for a total of 45 days or more in any twelve month period, and where crops, vegetation, forage growth, or post-harvest residues are not sustained in the normal growing season over any portion of the lot or facility.
10. “Concentrated animal feeding operation” or “CAFO” is defined by 40 C.F.R. § 122.23(b)(2) as an animal feeding operation that is defined as a Large CAFO in accordance with 40 C.F.R. § 122.23(b)(3).
11. “Large CAFO” is defined according to 40 C.F.R. § 122.23(b)(4)(iii) as an animal feeding operation that stables or confines more than “1,000 cattle other than mature dairy cows or veal calves.”

12. "Waters of the United States" are defined in 40 C.F.R. § 122.2 to include intrastate rivers and streams, and tributaries thereto.
13. The Nebraska Department of Environmental Quality ("NDEQ") is the agency within the State of Nebraska with the delegated authority to administer the federal NPDES Program pursuant to Section 402 of the CWA, the Nebraska Environmental Protection Act (Secs. 81-1504 (11), Reissue 1987), and the State of Nebraska Department of Environmental Quality, Title 119, Rules and Regulations Pertaining to the Issuance of Permits Under the National Pollutant Discharge Elimination System. The EPA maintains concurrent enforcement authority with delegated state NPDES programs for violations of the CWA.

Factual Background and Findings of Violation

14. Respondent is a corporation and therefore a person as defined by Section 502(5) of the CWA, 33 U.S.C. § 1362.
15. Respondent owns and operates an animal feeding operation located in Section 14, Township 20N, Range 4E in Dodge County, Nebraska.
16. Respondent does not have an NPDES permit for the Facility. In August 2002, Respondent was advised by NDEQ that controls were needed and that they must apply for a construction permit. At the time of the EPA inspection, Respondent had not applied for a construction permit.
17. On May 5, 2004, EPA personnel conducted an inspection of the Facility.
18. At the time of the EPA inspections, the Facility was confining and feeding approximately 2,500 head of cattle. The number of cattle confined and fed at the Facility is greater than 1,000 and therefore the facility is a large CAFO as that term is defined in 40 C.F.R. § 122.23(b)(4).
19. The Facility confines and feeds or maintains cattle for a total of forty-five (45) days or more in any twelve-month period.
20. Neither crops, vegetation, forage growth, nor post-harvest residues were sustained over any portion of the Facility at the time of inspection.
21. The Facility is a "concentrated animal feeding operation" as defined by 40 C.F.R. § 122.23(b)(3), and as that phrase is used in Section 502(14) of the CWA, 33 U.S.C. § 1362(14).

22. The Facility has been in operation since 1981 and surpassed more than 1000 head of cattle in 1987, making them a Large CAFO, subject to an NPDES permit under Section 402 of the CWA. The facility is situated on 240 acres of land, of which 50 acres is devoted to production.
23. The Facility has minimal livestock waste controls to control wastewater runoff from the open feedlots. A settling basin is on-site and is channeled to an unnamed tributary of Pebble Creek via a series of perforated standpipes. Runoff from the facility flows east to the unnamed tributary of Pebble Creek. The tributary flows across Respondent's facility and meets up with Pebble Creek approximately two miles east of the feedlot.
24. Pebble Creek and its tributaries are waters of the United States, as defined under 40 C.F.R. § 122.2.
25. Based on the size of the Facility, the distance from the Facility to waters of the United States, and the slope and condition of the land across that distance, wastewater containing pollutants from open lots at the Facility will continue to flow into tributaries of Pebble Creek and Pebble Creek during precipitation events less than a 25 year, 24 hour storm event.
26. The ongoing flow of wastewater from Respondent's Facility to the tributary of Pebble Creek and Pebble Creek constitutes unauthorized discharges of pollutants from a point source to waters of the United States. This is a violation of Sections 301 and 402 of the Clean Water Act, 33 U.S.C. §1311 and 1342, and implementing regulations.
27. Respondent submitted an application for a Construction Permit to NDEQ on May 15, 2004, ten days after the EPA inspection. The application was not approved because it had not been prepared and sealed by a Nebraska registered engineer.

Order For Compliance

Based on the Findings of Violation set forth above, and pursuant to Sections 308(a) and 309(a)(3) of the CWA, 33 U.S.C. §§ 1318(a) and 1319(a)(3), Respondent is hereby ORDERED to take the following actions to eliminate its violations of the CWA:

28. Within fifteen (15) days of the effective date of this Order, Respondent shall submit an Interim Measures Plan to the EPA for review and approval. The Plan shall describe, in detail, actions that Respondent will take to reduce the discharge of runoff from the feedlot to waters of the United States. The interim controls shall remain in place and operated until Respondent completes construction of the feedlot waste control structures necessary to comply with the Clean Water Act. The Interim Measures Plan shall include specific

actions to immediately reduce the runoff of pollutants from the facility, including, but not limited to, protection of runoff from manure piles. The Plan shall also include a schedule for implementation of the interim measures. Upon EPA approval of the Interim Measures Plan, Respondent shall implement the Plan immediately.

29. Within one (1) year of the effective date of this Order, Respondent shall complete construction of feedlot waste control structures that prevent the unauthorized discharges from the Facility to waters of the United States. If construction is not completed by this date, Respondent shall cease operations within areas of the Facility where feedlot runoff cannot be managed to prevent discharges to waters of the United States.
30. Respondent shall submit to the EPA a Notice of Construction Completion within thirty (30) days of when the construction of all feedlot waste control structures is completed. This notification shall be in writing and shall include as-built drawings of the constructed improvements.
31. Beginning thirty (30) days after the effective date of this Order and continuing monthly on the seventh of each month until Respondent submits a Notice of Construction Completion to the EPA, Respondent shall submit written monthly progress reports to the EPA that describe, in detail, the construction and related activities that occurred at the facility during the reporting period, construction and related activities anticipated during the upcoming reporting period, and a description of any problems encountered or anticipated and how these problems were/will be addressed.
32. Upon completion of construction and continuing until such time as Respondent is issued an NPDES Permit for the Facility, Respondent shall maintain the following operational records: 1) storage facility liquid levels after every event with the potential to change the amount of liquid in the storage facility; 2) land application records, including dates, location, amounts applied, and application rates; and 3) precipitation records. Respondent shall submit copies of these records to the EPA on a quarterly basis for the periods of January-March, April-June, July-September and October-December. Records must be submitted on or before the 7th day of the month following the end of the period (October 7, January 7, April 7 and July 7). Upon issuance of an NPDES permit, Respondent shall maintain and submit records as required by the NPDES permit.
33. Within one (1) week of completion of feedlot waste controls, Respondent must submit an application for an NPDES permit to NDEQ. Respondent shall provide written notice to the EPA that an NPDES application was submitted to NDEQ.

Effect of Order

34. Compliance with the terms of this Order shall not relieve Respondent of liability for, or preclude the EPA from initiating an administrative or judicial enforcement action to recover penalties for any violations of the CWA, or seek additional injunctive relief, pursuant to Section 309 of the CWA, 42 U.S.C. § 1319.
35. This Order shall not constitute a permit under the CWA. Compliance with the terms of this Order shall not relieve Respondent of its responsibility to obtain any required local, state and/or federal permits.
36. Nothing in this Order shall limit the EPA's right to obtain access to, and/or inspect Respondent's Facility, and/or to request additional information from Respondent, pursuant to the authority of Section 308 of the CWA, 33 U.S.C. § 1318.
37. The EPA may subsequently amend this Order in accordance with the authority of the CWA. For example, the EPA may amend this Order to address any noncompliance with the CWA, including, but not limited to, any noncompliance with the requirements of Section 402 of the CWA. In the event of any such subsequent amendment to this Order, all requirements for performance of this Order not affected by the amendment shall remain as specified by this original Order.
38. If any provision or authority of this Order or the application of this Order to Respondent is held by federal judicial authority to be invalid, the application to Respondent of the remainder of this Order shall remain in full force and effect and shall not be affected by such a holding.
39. All submissions to the EPA required by this Order shall be sent to:

Kimberly Harbour
CAFO Enforcement Program
Water, Wetlands and Pesticides Division
U.S. Environmental Protection Agency Region VII
901 N. 5th Street
Kansas City, KS 66101
40. Pursuant to 40 C.F.R. 2.201-2.311, Respondent may assert a business confidentiality claim covering any portion of the submitted information which is entitled to confidential treatment and which is not effluent data. For any such claim, describe the basis for the claim under the applicable regulation. Any material for which business confidentiality is claimed should be placed in a separate envelope labeled, "Confidential Business Information." Failure to assert a claim in the manner described in 40 C.F.R. § 2.203(b)

allows the EPA to release the submitted information to the public without further notice. The EPA may disclose information subject to the business confidentiality claim only to the extent set forth in the above-cited regulations. Special rules governing information obtained under the Clean Water Act appear in 40 C.F.R. § 2.302.

41. Notice is hereby given that violation of, or failure to comply with, any of the provisions of the foregoing Order may subject Respondent to (1) civil penalties of up to \$32,500 per day for each violation, pursuant to Section 309(d) of the Act, 33 U.S.C. § 1319(d); or (2) civil action in federal court for injunctive relief, pursuant to Section 309(b) of the Act, 33 U.S.C. § 1319(b).
42. The terms of this Order shall be effective and enforceable against Respondent upon its receipt of the Order.

Date 12/10/07


for Leo J. Alderman
Director
Water, Wetlands and Pesticides Division


Daniel Breedlove
Assistant Regional Counsel

CERTIFICATE OF SERVICE

I certify that on the date note below I filed the original and one true and correct copy of the signed original Findings of Violation and Order of Compliance with the Regional Hearing Clerk, Region VII.

I further certify that I sent by certified mail, return receipt requested, a true and correct copy of the signed original Findings of Violation and Order for Compliance together with cover letter and small business assistance information, to the following registered agent for J & S Feedyards:

Steven and Joan Ruskamp
J & S Feedlots, Inc.
451 2nd Street
Dodge, NE 68633

I further certify that on the date noted below, I sent by certified mail, return receipt requested, a true and correct copy of the signed original Findings of Violation and Order for Compliance to the following representative of the State of Nebraska:

Dennis Heitmann
Supervisor, Agriculture Section
Water Quality Division
Nebraska Department of Environmental Quality
Suite 400, 1200 N Street, The Atrium
Lincoln, NE 68509



12/27/04
Date