

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

JAN 24 2012

# CERTIFIED MAIL 70102780000182160331 RETURN RECEIPT REQUESTED

Mr. Joseph C. Pizzo, Jr. JOCO Construction, LLC 45 Shorts Landing Road Beaufort, South Carolina 29907

> Re: Consent Agreement and Final Order Docket No. CWA-04-2012-4500(b) Liberty/Palmetto Point Subdivision Port Royal, South Carolina

Dear Mr. Pizzo:

Enclosed please find a fully executed copy of the Consent Agreement and Final Order, finalized by the U.S. Environmental Protection Agency, Region 4 and the Regional Judicial Officer. Please make note of the provisions under Section IV. <u>Payment</u>.

Should you have any questions or concerns regarding this matter, please contact Ms. Sara Schiff at (404) 562-9870.

Sincerely,

Denisse D. Diaz, Chief Clean Water Enforcement Branch

Water Protection Division

#### Enclosure

cc: Mr. Glenn Trofatter

South Carolina Department of Health

and Environmental Control

	NMEN REGIO	TAL PROTECTION AGENCES	TOUT JAN 24	EPA REGI
IN THE MATTER OF:	)	Ω.	2	25
	)	CONSENT AGREEMENT AND	r <sub>s</sub>	
JOCO CONSTRUCTION, LLC	)	FINAL ORDER 3		<b>-</b> -
LIBERTY/PALMETTO POINT	)		<b>₹</b>	
SUBDIVISION	)			
PORT ROYAL, SOUTH CAROLINA	)			
RESPONDENT.	) ) )	DOCKET NO. CWA-04-2012-45	500(b)	

#### **CONSENT AGREEMENT**

### I. Statutory Authority

- 1. This is a civil penalty proceeding pursuant to Section 309(g)(2)(A) of the Clean Water Act ("CWA"), 33 U.S.C. § 1319(g)(2)(A), and the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits, including Subpart I, published at 64 Fed. Reg. 40176 (July 23, 1999) and codified at 40 Code of Federal Regulations ("C.F.R.") Part 22.
- 2. The authority to take action under Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), is vested in the Administrator of the United States Environmental Protection Agency ("EPA"). The Administrator has delegated this authority to the Regional Administrator of the EPA, Region 4, who in turn has delegated this authority to the Director of the Water Protection Division, who in turn has delegated this authority to the Chief of the Clean Water Enforcement Branch of the EPA, Region 4 ("Complainant").

#### II. Allegations

- 3. JOCO Construction, LLC is a limited liability corporation formed under the laws of the State of South Carolina and is a "person" within the meaning of Section 502(5) of the CWA, 33 U.S.C. § 1362(5).
- 4. At all times relevant to this action, JOCO Construction, LLC ("Respondent") owned and/or operated a construction site known as Liberty/Palmetto Point Subdivision ("Development") located off of South Carolina Highway 802, also known as Savannah Highway, and Baynard Road, in Port Royal, South Carolina.

- 5. To accomplish the objective of the CWA defined in Section 101(a) of the CWA, 33 U.S.C. § 1251(a), to restore and maintain the chemical, physical and biological integrity of the nation's waters, Section 301(a) of the CWA, 33 U.S.C. § 1311(a), prohibits the discharge of pollutants by any person into waters of the United States except as in compliance with a National Pollutant Discharge Elimination System ("NPDES") permit issued pursuant to Section 402 of the CWA, 33 U.S.C. § 1342.
- 6. Section 402 of the CWA, 33 U.S.C. § 1342, establishes an NPDES Permit Program authorizing the EPA or authorized States to administer the NPDES Permit Program, including the issuance of NPDES permits allowing for the discharge of pollutants, including stormwater, into navigable waters subject to specific terms and conditions. The EPA has granted the State of South Carolina through the South Carolina Department of Health and Environmental Control ("SCDHEC") approval to issue NPDES permits pursuant to Section 402(b) of the CWA.
- 7. The SCDHEC issued an NPDES General Permit for Stormwater Discharges From Construction Activities That Are Classified As "Associated With Industrial Activity", Permit No. SCR100000 ("Permit") in accordance with the South Carolina Pollution Control Act (S.C. Code Sections 48-1-10 et seq., 1976) and the CWA. The Permit became effective September 1, 2006, and expired August 31, 2011. The Permit has been administratively extended.
- 8. The SCDHEC is responsible for the issuance, compliance and enforcement of the South Carolina Pollution Control Act (S.C. Code Sections 48-1-10 et seq., 1976), and the CWA. Further, SCDHEC is responsible for the approval of coverage under the Permit upon submission and approval of a Notice of Intent ("NOI") requesting Permit Coverage and development and implementation of a Stormwater Pollution Prevention Plan ("SWPPP").
- 9. On October 15, 2010, Joseph C. Pizzo, the registered agent of JOCO Construction, LLC, submitted to SCDHEC an NOI requesting permit coverage for the Development. A Notice of Coverage was sent to Mr. Pizzo with an effective date of November 1, 2010, and an expiration date of August 31, 2011. The Permit has been administratively extended.
- 10. Part 3.6.A of the Permit requires all crossion and sediment control measures and other protection measures be maintained in effective operating condition. If self-inspections identify best management practices ("BMPs") that are not operating effectively, maintenance must be performed as soon as practical or as reasonably possible and before the next storm event.
- 11. Part 3.6.B of the Permit requires that if modification of existing BMPs or additional BMPs are necessary to comply with the requirements of the Permit or with water quality standards, such modifications or additions must be completed before the next storm event whenever practicable.
- 12. Part 3.10.G of the Permit requires the completion of an inspection report which must include, at a minimum: (1) the inspection date; (2) names, titles and qualifications of

personnel making the inspection; (3) weather information for the period since the last inspection, including the best estimate of the beginning, duration, and approximate amount of rainfall for each storm event (in inches) and whether any discharges occurred; (4) weather information and a description of any discharges occurring at the time of the inspection; (5) locations of discharges of sediment or other pollutants; (6) locations of BMPs requiring maintenance; (7) locations of BMPs failing to operate as designed or proven inadequate; (8) locations where additional BMPs are needed; and (9) corrective action required, including any changes to SWPPP and implementation dates. A record of each inspection and any actions taken must be retained as part of the SWPPP for at least three (3) years from the date that permit coverage expires or is terminated.

- 13. Part 3.12.A of the Permit requires retention of the SWPPP, copy of the Permit, NOI, and Notice of Permit Coverage letter at the construction site or other location easily accessible during normal business hours, with a notice of the location posted at the construction entrance.
- 14. Part 3.13.A of the Permit requires control measures to be properly selected, installed and maintained in accordance with any relevant manufacturer specifications and good engineering practices.
- 15. Part 4.4 of the Permit requires the selection, implementation and maintenance of BMPs that minimize pollutants in the discharge as necessary to meet water quality standards.
- 16. On March 30, 2011, representatives of the EPA, in conjunction with the South Carolina Department of Health and Environmental Control-Ocean and Coastal Resource Management ("SCDHEC-OCRM"), performed a Compliance Stormwater Evaluation Inspection ("CSWEI") at the Development to evaluate the treatment and disposal of stormwater in accordance with the CWA, the regulations promulgated thereunder at 40 C.F.R. § 126.26, and the Permit.
  - 17. During the CSWEI, the EPA inspectors observed the following:
    - A. The SWPPP, copy of the Permit, Notice of Intent and Notice of Permit Coverage letter were not retained on-site, nor was a notice of their location posted at the entrance of the construction site as required by Part 3.12.A of the Permit.
    - B. The silt fencing that was placed on-site was along the road (Savannah Highway) only. Additional areas along the southern portion of the Development were in need of silt fencing as required by Parts 3.13.A and 4.4 of the Permit. Existing silt fencing was not properly maintained as required by Parts 3.6, 3.13 and 4.4 of the Permit.

- 18. EPA issued an Administrative Order, Docket No. CWA-04-2011-4769, to the Respondent on July 27, 2011, requiring compliance with the Permit and the CWA, and documentation showing its compliance therewith.
- 19. On August 15, 2011, the Respondent submitted copies of weekly inspection reports in response to the Administrative Order. Based upon EPA's review of the inspection reports submitted by the Respondent and its observations during the March 30, 2011 CSWEI, EPA found that the Respondent failed to list accurate amounts of rainfall for each storm event in inches, locations of BMPs requiring maintenance, locations of BMPs failing to operate as designed or proven inadequate, locations where additional BMPs were needed, and corrective action needed as required by Part 3.10.G of the Permit.
- 20. Therefore, the Respondent has violated Sections 301 and 402(p) of the CWA, 33 U.S.C. §§ 1311 and 1342(p), by failing to comply with the SCDHEC Permit.

#### III. Stipulations and Findings

- 21. Complainant and the Respondent have conferred for the purpose of settlement pursuant to 40 C.F.R. § 22.18 and desire to resolve this matter and settle the allegations described herein without a formal hearing. Therefore, without the taking of any evidence or testimony, the making of any argument, or the adjudication of any issue in this matter, and in accordance with 40 C.F.R. § 22.13(b), this Consent Agreement and Final Order ("CA/FO") will simultaneously commence and conclude this matter.
- 22. For the purposes of this CA/FO, the Respondent admits the jurisdictional allegations set out above and admits the factual allegations set out above.
- 23. The Respondent hereby waives its right to contest the allegations set out above and its right to appeal the Final Order accompanying this Consent Agreement.
- 24. The Respondent consents to the assessment of and agrees to pay the civil penalty as set forth in this CA/FO and consents to the other conditions set forth in this CA/FO.
- 25. By signing this CA/FO, the Respondent certifies that the information it has supplied concerning this matter was at the time of submission, and is, truthful, accurate, and complete for each such submission, response and statement. The Respondent realizes that there are significant penaltics for submitting false or misleading information, including the possibility of fines and/or imprisonment for knowing submission of such information.
- 26. The EPA reserves the right to assess and collect any and all civil penalties for any violation described herein to the extent that any information or certification provided by the Respondent was materially false or inaccurate at the time such information or certification was provided to the EPA.

27. Complainant and the Respondent agree to settle this matter by their execution of this CA/FO. The parties agree that the settlement of this matter is in the public interest and that this CA/FO is consistent with the applicable requirements of the CWA.

#### IV. Payment

- 28. Pursuant to Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), and 40 C.F.R. Part 19, and considering the nature of the violations and other relevant factors, the EPA has determined that one thousand, five hundred dollars (\$1,500) is an appropriate civil penalty to settle this action.
- 29. The Respondent shall submit payment of the penalty specified in the preceding paragraph within thirty (30) days of the effective date of this CA/FO via a cashier's or certified check, payable to the order of "Treasurer, United States of America." The check shall reference on its face the name of the Respondent and the Docket Number of this CA/FO. Such payment shall be tendered to:

U.S. Environmental Protection Agency Fines and Penaltics Cincinnati Finance Center P.O. Box 979077 St. Louis, Missouri 63197-9000

30. At the time of payment, the Respondent shall send a separate copy of the check, and a written statement that payment has been made in accordance with this CA/FO, to the following persons at the following addresses:

Regional Hearing Clerk
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

and
Ms. Mary Mattox
U.S. Environmental Protection Agency, Region 4
Water Protection Division
Clean Water Enforcement Branch
Municipal and Industrial Enforcement Section

61 Forsyth Street, S.W. Atlanta, Georgia 30303-8960

31. The penalty amount specified above shall represent civil penalties assessed by the EPA and shall not be deductible for purposes of federal taxes.

32. Pursuant to Section 309(g)(9) of the CWA, 33 U.S.C. § 1319(g)(9), failure by the Respondent to pay the penalty assessed by the CA/FO in full by its due date may subject the Respondent to a civil action to collect the assessed penalty plus interest (at currently prevailing rates from the effective date of this CA/FO), attorney's fees, costs for collection proceedings and a quarterly nonpayment penalty for each quarter during which such failure to pay persists. Such nonpayment penalty shall be in an amount equal to twenty percent (20%) of the aggregate amount of such penalty and nonpayment penalty which are unpaid as of the beginning of such quarter. In any such collection action, the validity, amount and appropriateness of the penalty and of this CA/FO shall not be subject to review.

### V. General Provisions

- 33. This CA/FO shall not relieve the Respondent of its obligation to comply with all applicable provisions of federal, state or local law, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state or local permit. Other than as expressed herein, compliance with this CA/FO shall not be a defense to any actions subsequently commenced pursuant to federal laws and regulations administered by the EPA.
- 34. Nothing in this CA/FO shall be construed as prohibiting, altering, or in any way limiting the ability of the United States to seek any other remedies or sanctions available by virtue of the Respondent's violation of this CA/FO or of the statutes and regulations upon which this CA/FO is based, or for the Respondent's violation of any federal or state statute, regulation or permit.
- 35. Except as otherwise set forth herein, this CA/FO constitutes a settlement by Complainant and the Respondent of all claims for civil penalties pursuant to the CWA with respect to only those violations alleged in this CA/FO. Except as otherwise set forth herein, compliance with this CA/FO shall resolve the allegations of violations contained herein. Nothing in this CA/FO is intended to nor shall be construed to operate in any way to resolve any criminal liability of the Respondent, or other liability resulting from violations that were not alleged in this CA/FO. Other than as expressed herein, Complainant does not waive any right to bring an enforcement action against the Respondent for violation of any federal or state statute, regulation or permit, to initiate an action for imminent and substantial endangerment, or to pursue criminal enforcement.
- 36. Each undersigned representative of the parties to this CA/FO certifies that he or she is fully authorized to enter into the terms and conditions of this CA/FO and to execute and legally bind that party to it.
- 37. This CA/FO applies to and is binding upon the Respondent and its officers, directors, employees, agents, successors and assigns.
  - 38. Any change in the legal status of the Respondent, including but not limited to any

transfer of assets of real or personal property, shall not alter the Respondent's responsibilities under this CA/FO.

- 39. Each party shall bear its own costs and attorneys fees in connection with the action resolved by this CA/FO.
- 40. In accordance with 40 C.F.R. § 22.5, the individuals below are authorized to receive service relating to this proceeding.

For Complainant:

Ms. Tanya Floyd
Associate Regional Counsel
Office of Environmental Accountability
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960
(404) 562-9813

For the Respondent:

Mr. Joseph Pizzo
JOCO Construction, LLC
P.O. Box 102
Beaufort, South Carolina 29901
(843) 522-9908

- 41. The parties acknowledge and agree that this CA/FO is subject to the requirements of 40 C.F.R. § 22.45(c)(4), which provides a right to petition to set aside a consent agreement and proposed final order based on comments received during the public comment period.
- 42. Pursuant to Section 309(g) of the CWA, 33 U.S.C. § 1319(g), and 40 C.F.R. § 22.38(b), Complainant represents that the State of South Carolina was provided a prior opportunity to consult with Complainant regarding this matter.

# VI. Effective Date

43. The effective date of this CA/FO shall be the date on which the CA/FO is filed with the Regional Hearing Clerk.

# AGREED AND CONSENTED TO:

For RESPONDENT, JOCO CONSTRUCTION, LLC:

Joseph C. Pyzzo, Owner JOCO Construction, LLC Date: 10.24.11

# For COMPLAINANT, U.S. ENVIRONMENTAL PROTECTION AGENCY:

Denisse D. Diaz, Chief

Clean Water Enforcement Branch

Water Protection Division

U.S. EPA, Region 4

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4

IN THE MATTER OF:	)
	) CONSENT AGREEMENT AND
JOCO CONSTRUCTION, LLC	) FINAL ORDER
LIBERTY/PALMETTO POINT	)
SUBDIVISION	)
PORT ROYAL, SOUTH CAROLINA	)
RESPONDENT.	) ) DOCKET NO. CWA-04-2012-4500(b)
	<b>)</b>

# FINAL ORDER

In accordance with the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits, including Subpart I, 40 C.F.R. Part 22, and authorities delegated to me, the foregoing Consent Agreement is hereby approved and incorporated by reference into this Final Order. Pursuant to Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), the Respondent is hereby ordered to comply with the terms of the foregoing Consent Agreement.

U.S. ENVIRONMENTAL PROTECTION AGENCY

Date: Jan. 24, 2012

Susan B. Schub Regional Judicial Officer

## **CERTIFICATE OF SERVICE**

By certified mail,

return receipt requested: Mr. Joseph C. Pizzo

Owner, JOCO Construction, LLC

P.O. Box 102

Beaufort, South Carolina 29901

Mr. Glenn Trofatter Chief, Bureau of Water

South Carolina Department of Health and Environmental Control

2600 Bull Street

Columbia, South Carolina 29201

Ms. Patricia A. Bullock Regional Hearing Clerk Sam Nunn Federal Center

U.S. Environmental Protection Agency, Region 4

61 Forsyth Street, S.W.

Atlanta, Georgia 30303-8960

(404) 562-9511

#### EFA ACCOUNTS RECEIVABLE CONTROL NUMBER FORM

(attach a copy of the final order and transmittal	1 letter to Defendant/Respondent)
This form was originated by: Mary Mattox	11/4/11
[Name]	(Date)
in the WPD/CWEB/Municipal and Industrial Section	at 404-562-9733
[Office]	[Telephone Number]
Non-SF Judicial Order/Consent Decree. USAO COLLECTS.	Administrative Order/Consent Agreement FMS COLLECTS PAYMENT.
SF Judicial Order/Consent Decree. FMS COLLECTS.	Other Receivables
☐ This is an original debt.	This is a modification.
PAYEE: JOCO Construction, LLC - Liberty/Palmetto [Name of person and/or Company/Municipality making	
The Total Dollar Amount of Receivable: \$ 1,500 [If in installments, attach schedule of amounts and	respective due dates]
The Case Docket Number: CWA-04-2012-4500(b)	
The Site-Specific Superfund (SF) Account Number:	The state of the s
The Designated Regional/Headquarters Program Office	
TO BE COMPLETED BY LOCAL FINANCIAL MANAGEMENT SECTI	
The IFMS Accounts Receivable Control Number is:	in the Financial Management Section,
Telephone Number:	
DISTRIBUTION:	
A. <u>JUDICIAL ORDERS</u> : Copies of this form with an at FINAL JUDICIAL ORDER should be mailed to:	ttached copy of the front page of the
<ol> <li>Debt Tracking Officer         Environmental Enforcement Section         Department of Justice/RH 1647         P.O. BOX 7611, Benjamin Franklin Station         Washington, DC 20044</li> </ol>	<ol> <li>Originating Office (ORC)</li> <li>Designated Program Office</li> </ol>

B. ADMINISTRATIVE ORDERS: Copies of this form with an attached copy of the front page of

- the ADMINISTRATIVE ORDER should be sent to: 1. Originating Office
  - 3. Regional Hearing Clerk

TO BE COMPLETE BY ORIGINATING OFFICE:

- 2. Designated Program Office
- 4. Regional Counsel

# EPA ACCOUNTS RECEIVABLE CONTROL NUMBER FORM PROGRAM SPECIFIC INFORMATION

Case	Docket Control Number: CWA	-04-2012-4500 (b)	
Total	L Amount Due: \$ 1.500		
	X Full payment due wit	thin 30 days of the effective date of the	e CAFO.
	Installment payment	_	
	Amount Due:	Date Due:	
	\$		
	\$		
	\$	<del></del>	