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# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY EPA REGION VI REGION 6 DALLAS, TEXAS

IN THE MATTER OF:	<b>§</b>
	<b>S</b> DOCKET NO. FIFRA 06-2010-0312
Cheminova, Inc.	<b>§</b>
1600 Wilson Boulevard	§
Suite 700	§ COMPLAINT AND
Arlington, Virginia 22209	§ CONSENT AGREEMENT AND
	§ FINAL ORDER
RESPONDENT	§

### COMPLAINT AND CONSENT AGREEMENT AND FINAL ORDER

The Director, Multimedia Planning and Permitting Division, United States

Environmental Protection Agency, Region 6 (EPA) as Complainant, and Cheminova, Inc.,
located in Arlington, Virginia (Respondent) in the above referenced action, have consented to
the terms of this Complaint and Consent Agreement and Final Order (Complaint and CAFO).

NOW THEREFORE, before the taking of any testimony, without any adjudication of any issues of law or fact herein, the parties agree to the terms of this Complaint and CAFO.

### I. PRELIMINARY STATEMENT

1. This enforcement proceeding is instituted by EPA pursuant to Section 14(a) of the Federal Insecticide, Fungicide, and Rodenticide Act, 7 U.S.C. § 136*l*(a) (FIFRA) which authorizes the Administrator to bring an administrative action to assess a penalty of up to \$7,500<sup>1</sup> for each violation of Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E)

<sup>&</sup>lt;sup>1</sup>The Civil Penalty Inflation Adjustment Rule (61 Fed. Reg. 69360, December 31, 1996 and 62 Fed Reg. 13514, March 20, 1997) provides for increases in the statutory penalty provisions by ten percent (10%) for violations which occur after the date the increases took effect, January 30, 1997. The potential maximum penalty for such violations will then change from \$5,000 to \$5,500. The Agency is required to review its penalties once every four years and adjust them for inflation. Therefore, a Final Rule was published at 69 Fed Reg. 7121 (February 13, 2004) and raised the FIFRA penalty to \$6,500, effective March 14, 2004.

(misbranding of a registered pesticide). This proceeding was instituted by Cheminova's Voluntary Disclosure of its potential violation under Section 12 of FIFRA that resulted in the issuance of the Complaint and Notice of Opportunity for Hearing [hereinafter "Complaint"] incorporated herein.

- 2. The Complaint alleges Respondent violated regulations promulgated pursuant to the FIFRA.
- 3. For purposes of this proceeding, Respondent admits the jurisdictional allegations of this Complaint; however, Respondent neither admits nor denies the specific factual allegations contained in this Complaint.
- 4. Respondent consents to the issuance of this Complaint and CAFO hereinafter recited and consents to the assessment and payment of the stated civil penalty in the amount and by the method set out in this Complaint and CAFO.
- 5. By signature on this Complaint and CAFO, Respondent waives any right to an appeal of this proceeding.
- 6. Respondent represents that it is duly authorized to execute this Complaint and CAFO and that the party signing this Complaint and CAFO on behalf of the Respondent is duly authorized to bind the Respondent to the terms and conditions of this Complaint and CAFO.
- 7. Respondent agrees that the provisions of this Complaint and CAFO shall be binding on its officers, directors, employees, agents, servants, authorized representatives, successors, and assigns, including but not limited to, subsequent purchasers.

### II. STATUTORY AND REGULATORY BACKGROUND

8. Section 2(s) of FIFRA defines a "person" as any individual, partnership, association, corporation, or any organized group of persons whether incorporated or not.

- 9. Section 2(u) of FIFRA defines the term "pesticide" as any substance or mixture of substances intended for preventing, destroying, repelling, or mitigating any pest.
- 10. Section 2(gg) of FIFRA defines the term "to distribute or sell" as distribute, sell, offer for sale, hold for distribution, hold for shipment, or receive and (having so received) deliver or offer to deliver.
- 11. Section 2(p) of FIFRA defines "label" as the written, printed, or graphic matter on, or attached to, the pesticide or device or any of its containers or wrappers.
- 12. Section 2(q) of FIFRA defines "misbranded" as the label having a statement, design, or graphic representation that is false or misleading.
- 13. Importation procedures are outlined under Section 17(c) of FIFRA, whereby the EPA determines whether or not a pesticide is adulterated or misbranded.
- 14. Pursuant to Section 14(a)(1) of FIFRA, 7 U.S.C. § 136*l*(a)(1), any registrant, commercial applicator, wholesaler, dealer, retailer, or other distributor who violates any provision of FIFRA may be assessed a civil penalty by the Administrator of not more than \$7,500<sup>2</sup> for each offense.

### III. <u>FINDINGS OF FACT AND CONCLUSIONS OF LAW</u>

- 15. The Respondent is Cheminova, Inc., located at 1600 Wilson Boulevard, Suite 700, Arlington, Virginia 22209.
  - 16. Respondent is a "person" as that term is defined in Section 2(s) of FIFRA.

<sup>&</sup>lt;sup>2</sup>See footnote 1.

- 17. Respondent is a registrant, wholesaler, dealer, retailer or other distributor subject to the civil penalty provisions of Section 14(a)(1) of FIFRA, 7 U.S.C. § 136*l*(a)(1).
- 18. Respondent's product, EPA Registration Number 67760-34, Fyfanon® ULV Mosquito, is a pesticide as defined in FIFRA Section 2(u).
- 19. Respondent's product, EPA Registration Number 67760-35, Fyfanon® ULV AG, is a pesticide as defined in FIFRA Section 2(u).
- 20. At all relevant times, the Respondent was a "distributor," as that term is defined at Section 2(gg) of FIFRA, of the following pesticide: EPA Registration Numbers 67760-34, and 67760-35, both with the major active ingredient and percentage being 95.6% Malathion.
- 21. On or about July 1, 2010, Respondent submitted a Self-Disclosure for the pesticide described in paragraphs 18 to 20. The disclosure stated that the products described in paragraphs 18 to 20 were mislabeled, and distributed.

### IV. <u>VIOLATIO</u>NS

- 22. Complainant incorporates by reference the allegations contained in paragraphs 1-21 of this Complaint and CAFO.
- 23. Section 12(a)(1)(E) of FIFRA states that it shall be unlawful for any person in any State to distribute or sell to any person any pesticide, which is misbranded.
- 24. By shipping the pesticides described in paragraphs 18 to 20, the Respondent distributed these pesticides.
- 25. Respondent's distribution or sale of the misbranded pesticide products, EPA Registration Numbers 67760-34, and 67760-35, constituted an unlawful act in violation of Section 12(a)(1)(E) of FIFRA.

## V. <u>CIVIL PENALTY AND</u> TERMS OF SETTLEMENT

26. For the reasons set forth above, Respondent has agreed to pay a civil penalty, which has been determined in accordance with Section 14(a)(1) of FIFRA, 7 U.S.C. § 136l(a)(1), and the Civil Penalty Inflation Adjustment Rule<sup>3</sup> which authorizes EPA to assess a civil penalty of up to SEVEN THOUSAND FIVE HUNDRED DOLLARS (\$7,500.00) for each violation of FIFRA. Upon consideration of the entire record herein, including the Findings of Fact and Conclusions of Law, which are hereby adopted and made a part hereof, and upon consideration of (1) the size of the Respondent's business, (2) the affect upon Respondent's ability to continue in business, and (3) the gravity of the alleged violation, the parties agree to the terms of this settlement. To develop the proposed penalty in this Complaint, the Complainant has taken into account the particular facts and circumstances of this case with specific reference to EPA's "Enforcement Response Policy for the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA)" dated December 2009, which is located at: http://www.epa.gov/compliance/resources/policies/civil/fifra/fifra-erp1209.pdf, a copy of which is enclosed with this Complaint and CAFO. It is ORDERED that Respondent be assessed a civil penalty of FIFTEEN THOUSAND EIGHT HUNDRED DOLLARS AND NO CENTS (\$15,800.00).

27. Within thirty (30) days of Respondent's receipt of this fully executed Complaint and CAFO, Respondent shall pay the assessed civil penalty by cashier's or certified check, made payable to "Treasurer, United States of America, EPA - Region 6."

<sup>&</sup>lt;sup>3</sup> See footnote 1.

Payment shall be remitted in one of the alternatives provided in the collection information section below:

#### **COLLECTION INFORMATION**

#### **CHECK PAYMENTS:**

US Environmental Protection Agency Fines and Penalties Cincinnati Finance Center PO Box 979077 St. Louis, MO 63197-9000

#### WIRE TRANSFERS:

Wire transfers should be directed to the Federal Reserve Bank of New York

Federal Reserve Bank of New York ABA = 021030004 Account = 68010727 SWIFT address = FRNYUS33 33 Liberty Street New York NY 10045

Field Tag 4200 of the Fedwire message should read "D 68010727 Environmental Protection Agency"

#### **OVERNIGHT MAIL:**

U.S. Bank 1005 Convention Plaza Mail Station SL-MO-C2GL St. Louis, MO 63101 Contact: Natalie Pearson 314-418-4087

#### ACH (also known as REX or remittance express)

Automated Clearinghouse (ACH) for receiving US currency PNC Bank 808 17<sup>th</sup> Street, NW Washington, DC 20074 Contact – Jesse White 301-887-6548 ABA = 051036706 Transaction Code 22 - checking Environmental Protection Agency

Account 310006 CTX Format

#### ON LINE PAYMENT:

There is now an On Line Payment Option, available through the Dept. of Treasury. This payment option can be accessed from the information below:

WWW.PAY.GOV

Enter "sfo 1.1" in the search field;

Open form and complete required fields following directions for EPA Miscellaneous payments.

#### EPA Miscellaneous Payments - Cincinnati Finance Center

Form Number: SFO Form Number 1.1

Use this form to pay civil penalties, FOIA request, Superfund, Citations, Compliance Orders, and other miscellaneous payments

PLEASE NOTE: Docket number FIFRA-06-2010-0312 shall be clearly typed on the check to ensure proper credit. Respondent shall send a simultaneous notice of such payment, including a copy of the money order or check to the following:

> Gerardo Acosta Pesticides Section (6PD-P) U.S. EPA, Region 6 1445 Ross Avenue, Suite 1200 Dallas, TX 75202-2733

The check shall reference the Respondent's name and address, the case name and the docket number of the administrative complaint, and the check shall be accompanied by a transmittal letter. A photocopy of each check and its accompanying transmittal letter shall be mailed to:

> Region 6 Hearing Clerk U.S. EPA, Region 6 1445 Ross Avenue, Suite 1200 Dallas, Texas 75202-2733

Respondent's adherence to this request will ensure proper credit is given when penalties are received in the Region.

- 28. Respondent agrees not to claim, or attempt to claim, a federal income tax deduction or credit covering all or any part of the civil penalty paid to the United States Treasurer.
- 29. Pursuant to 31 U.S.C. § 3717 and 40 C.F.R. § 13.11 unless otherwise prohibited by law, EPA will assess interest and late payment penalties on outstanding debts owed to the United States and a charge to cover the costs of processing and handling a delinquent claim. Interest on the civil penalty assessed in this CAFO will begin to accrue thirty (30) days after the effective date of the CAFO and will be recovered by EPA on any amount of the civil penalty that is not paid by the respective due date. Interest will be assessed at the rate of the United States Treasury tax and loan rate in accordance with 40 C.F.R. § 13.11(a). Moreover, the costs of the Agency's administrative handling of overdue debts will be charged and assessed monthly throughout the period the debt is overdue. See 40 C.F.R. § 13.11(b).
- 30. The EPA will also assess a \$15.00 administrative handling charge for administrative costs on unpaid penalties for the first thirty (30) day period after the payment is due and an additional \$15.00 for each subsequent thirty (30) day period that the penalty remains unpaid. In addition, a penalty charge of up to six percent per year will be assessed monthly on any portion of the debt which remains delinquent more than ninety (90) days. See 40 C.F.R. § 13.11 (c). Should a penalty charge on the debt be required, it shall accrue from the first day payment is delinquent. See 31 C.F.R. § 901.9(d). Other penalties for failure to make a payment may also apply.

#### VI. COSTS

31. Each party shall bear its own costs and attorneys fees.

IT IS SO AGREED:

FOR THE RESPONDENT:

Date: August 16, 2010

Diane Allemang

Cheminova, Inc.

1600 Wilson Boulevard

Suite 700

Arlington, Virginia 22209

FOR THE COMPLAINANT:

Date: August 18, 2010

Carl E. Edlund, P.E.

Director

Multimedia Planning and Permitting Division

#### **FINAL ORDER**

Pursuant to Section 14(a) of FIFRA, 7 U.S.C. § 136*l*(a), and the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, 40 C.F.R. Part 22, the foregoing Consent Agreement is hereby ratified. This Final Order shall not in any case affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. This Final Order shall resolve only those causes of action alleged in the Complaint. Nothing in this Final Order shall be construed to waive, extinguish or otherwise affect Respondent's (or its officers, agents, servants, employees, successors, or assigns) obligation to comply with all applicable federal, state, and local statutes and regulations, including the regulations that were the subject of this action. The Respondent is ordered to comply with the terms of settlement and the civil penalty payment instructions as set forth in the Consent Agreement. In accordance with 40 C.F.R. § 22.31(b), this Final Order shall become effective upon filing with the Regional Hearing Clerk.

Dated August 19, 2010

Michael C. Barra

Regional Judicial Officer

#### **CERTIFICATE OF SERVICE**

I hereby certify that on the 19th day of August, 2010, the original and one copy of the foregoing Complaint and Consent Agreement and Final Order ("Complaint and CAFO") was hand delivered to the Regional Hearing Clerk, U.S. EPA - Region 6, 1445 Ross Avenue, Dallas, Texas 75202-2733, and a true and correct copy was delivered to the following individual by method indicated below:

#### CERTIFIED MAIL - RETURN RECEIPT REQUESTED 4001490 0000 30690 552

Diane Allemang Cheminova, Inc. 1600 Wilson Boulevard Suite 700 Arlington, Virginia 22209

poc

Gerardo Acosta Enforcement Officer

Pesticides Section