

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

APR 1 1 2017.

<u>CERTIFIED MAIL</u> RETURN RECEIPT REQUESTED

Gerald Clements Corporate Engineering Director City Brewing Company, LLC 925 South 3rd Street Lacrosse, Wisconsin 54601

Re: Blues City Brewery, LLC

Consent Agreement and Final Order Docket Number: CAA-04-2017-8014(b)

Dear Mr. Clements:

Enclosed please find an executed copy of the Consent Agreement and Final Order (CAFO) that resolves the Clean Air Act (CAA) matter (Docket No. CAA-04-2017-8014(b)) involving Blues City Brewery, LLC. The CAFO was filed with the Regional Hearing Clerk, as required by 40 CFR Part 22, and became effective on the date of the filing.

Also, enclosed please find a copy of the "Notice of Securities and Exchange Commission Registrants' Duty to Disclose Environmental Legal Proceedings." This document puts Blues City Brewery, LLC, on notice of its potential duty to disclose to the Securities and Exchange Commission (SEC) any environmental enforcement actions taken by the U. S. Environmental Protection Agency Region 4.

Should you have any questions concerning the SEC's environmental disclosure requirements or Blues City Brewery, LLC's compliance status in the future, please contact Mr. Victor Weeks at (404) 562-9189.

Sincerely,

Anthony G. Toney

Chief

Chemical Safety and Enforcement Branch

Enclosures

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4 BEFORE THE ADMINISTRATOR

IN THE MATTER OF:)		Ţ.	7 P	e egili ili eneriti
Blues City Brewery, LLC)	Docket No.		3	
Respondent.)	CAA-04-2017-8014(b)	CL	731	
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CONSENT AGREEMENT

A. PRELIMINARY STATEMENT

- 1. This is an administrative penalty assessment proceeding brought under Section 113(d) of the Clean Air Act (the "Act"), 42 U.S.C. § 7413(d), and Sections 22.13 and 22.18 of the Consolidated Rules of Practice Governing Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits ("Consolidated Rules"), as codified at 40 C.F.R. Part 22.
- 2. Complainant is the United States Environmental Protection Agency, Region 4 (the "EPA"). The Director of the Air, Pesticides and Toxics Management Division, EPA Region 4, is delegated the authority to settle civil administrative penalty proceedings under Section 113(d) of the Act.
- 3. Respondent is Blues City Brewery, LLC, a limited liability company doing business in the State of Tennessee. Respondent is a "person" as defined in Section 302(e) of the Act, 42 U.S.C. § 7602(e).
- 4. Complainant and Respondent, having agreed that settlement of this action is in the public interest, consent to the entry of this consent agreement ("Consent Agreement" or "Agreement") and the attached final order ("Final Order" or "Order") without adjudication of any issue of law or fact herein, and Respondent agrees to comply with the terms of this Consent Agreement and Final Order.

B. JURISDICTION

- 5. This Consent Agreement is entered into under Section 113(d) of the Act, as amended, 42 U.S.C. § 7413(d), and the Consolidated Rules, 40 C.F.R. Part 22. The alleged violations in this Consent Agreement are pursuant to Section 112(r)(7), 42 U.S.C. § 7412(r)(7).
- 6. The EPA and the United States Department of Justice jointly determined that this matter, although it involves alleged violations that occurred more than one year before initiation of this proceeding, is appropriate for an administrative penalty assessment. 42 U.S.C. § 7413(d); 40 C.F.R. § 19.4.

- 7. On July 14, 2015, the EPA issued to Respondent a Notice of Potential Violation ("NOPV"), providing Respondent an opportunity to confer with the EPA regarding potential violations. On October 13, 2015, March 9, 2016, and December 7, 2016, representatives of Respondent and the EPA discussed potential violations.
- 8. The Regional Judicial Officer is authorized to ratify this Consent Agreement which memorializes settlement between Complainant and Respondent. 40 C.F.R. § 22.4(b) and 22.18(b).
- 9. The issuance of this Consent Agreement and attached Final Order simultaneously commences and concludes this proceeding. 40 C.F.R. § 22.13(b).

C. GOVERNING LAW

- 10. Section 112(r) of the Act, 42 U.S.C. § 7412(r), addresses the prevention of releases of substances listed pursuant to Section 112(r)(3) of the Act, 42 U.S.C. § 7412(r)(3). The purpose of this section is to prevent the accidental release of extremely hazardous substances and to minimize the consequences of such releases. Pursuant to Section 112(r)(7) of the Act, 42 U.S.C. § 7412(r)(7), the EPA is authorized to promulgate regulations for accidental release prevention.
- 11. Pursuant to Sections 112(r)(3) and 112(r)(7) of the Act, 42 U.S.C. §§ 7412(r)(3) and 7412(r)(7), the EPA promulgated rules codified at 40 C.F.R. Part 68, Chemical Accident Prevention Provisions. These regulations are collectively referred to as the "Risk Management Program" (RMProgram) and apply to an owner or operator of a stationary source that has a threshold quantity of a regulated substance in a process. Pursuant to Sections 112(r)(3) and 112(r)(5) of the Act, 42 U.S.C. §§ 7412(r)(3) and 7412(r)(5), the list of regulated substances and threshold levels are codified at 40 C.F.R. § 68.130.
- 12. Pursuant to Section 112(r)(7)(B)(iii) of the Act, 42 U.S.C. § 7412(r)(7)(B)(iii), and 40 C.F.R. §§ 68.10 and 68.150, the owner or operator of a stationary source that has a regulated substance in an amount equal to or in excess of the applicable RMProgram threshold in a "process" as defined in 40 C.F.R. § 68.3, must develop an RMProgram accidental release prevention program, and submit and register a single Risk Management Plan (RMPlan) to the EPA.

D. FACTUAL ALLEGATIONS

- 13. Respondent operates a "stationary source" as that term is defined by Section 302(z) of the Act, 42 U.S.C. § 7602(z). Respondent's stationary source is located at 5151 E. Raines Road, Memphis, Tennessee 38118 (stationary source).
- 14. Respondent has submitted and registered an RMPlan to the EPA for its stationary source and has developed an RMProgram accidental release prevention program for the stationary source.

- 15. EPA alleges for the purpose of this Agreement:
 - (a) At its stationary source, Respondent operates a beverage production plant with the capacity to produce energy drinks, teas and beer. The production plant uses 160,300 pounds of anhydrous ammonia, an RMProgram regulated substance, in its refrigeration system to provide cooling capabilities for its beverage products.
 - (b) At its stationary source, Respondent has one RMProgram level 3 covered process, which stores or otherwise uses anhydrous ammonia in an amount exceeding its applicable RMProgram threshold of 10,000 pounds.
 - (c) On August 22, 2013, the EPA conducted an onsite inspection of Respondent's RMProgram related records and equipment for the purpose of assessing Respondent's compliance with the RMProgram requirements including applicable recognized and generally accepted good engineering practices (RAGAGEP) for its covered process at its stationary source.
 - (d) As of the date of inspection, Respondent's accident prevention program documentation identified various accident prevention program individual responsibilities, but Respondent's documentation did not define the lines of authority through an organization chart or similar management system document.
 - (e) As of the date of inspection, Respondent had not documented, and could not document, that the covered ammonia process equipment, including ammonia compressors and associated controls, high and control pressure ammonia receiver groups, and ammonia accumulator control groups, was in compliance with RAGAGEP. On October 31, 2016, Respondent notified EPA that the covered ammonia process equipment was "now in compliance with [RAGAGEP]" following the completion of improvement projects on that equipment.
 - (f) As of the date of inspection, Respondent did not have the necessary training records for several employees involved in operating the covered ammonia process that included the identity of the employee, the date of the training, and the means used to verify that the employee understood the training.
 - (g) As of the date of inspection, Respondent's process equipment inspection and test documentation for several compressor inspections and systems analyses on the ammonia process equipment did not include the date of the inspection or test or the name of the person who performed the inspection or test.

E. ALLEGED VIOLATIONS OF LAW

- 16. Based on EPA's compliance monitoring investigation, the EPA alleges that Respondent violated the codified rules governing the Act's Chemical Accident Prevention Provisions, because Respondent did not adequately implement provisions of 40 C.F.R. Part 68 when it:
 - (a) Failed to define and document the lines of authority for persons responsible for implementing individual requirements of the risk management program through an organization chart or similar management system document as required by 40 C.F.R. § 68.15(c);

- (b) Failed to document that the ammonia process equipment complies with recognized and generally accepted good engineering practices as required by 40 C.F.R. § 68.65(d)(2);
- (c) Failed, for several training episodes required under 40 C.F.R. §§ 68.71(a) and (b), to prepare a record which contains the identity of the employee being trained, the date of the training, and the means used to verify that the employee understood the training as required by 40 C.F.R. § 68.71(c); and
- (d) Failed, for several process equipment inspections and tests, to document the date of the inspection or test or the name of the person who performed the inspection or test as required by 40 C.F.R. § 68.73(d)(4).

F. TERMS OF CONSENT AGREEMENT

- 17. For the purpose of this proceeding, as required by 40 C.F.R. § 22.18(b)(2), Respondent:
 - (a) admits that the EPA has jurisdiction over the subject matter alleged in this Agreement;
 - (b) neither admits nor denies the factual allegations stated above;
 - (c) consents to the assessment of a civil penalty as stated below;
 - (d) consents to the issuance of any specified compliance or corrective action order;
 - (e) consents to the conditions specified in this Agreement;
 - (f) consents to any Permit Action;
 - (g) waives any rights to contest the alleged violations of law set forth in Section E of this Consent Agreement; and
 - (h) waives its rights to appeal the Order accompanying this Agreement.
- 18. For the purpose of this proceeding, Respondent:
 - (a) agrees that this Agreement states a claim upon which relief may be granted against Respondent;
 - (b) acknowledges that this Agreement constitutes an enforcement action for purposes of considering Respondent's compliance history in any subsequent enforcement actions;
 - (c) waives any and all remedies, claims for relief and otherwise available rights to judicial or administrative review that Respondent may have with respect to any issue of fact or law set forth in this Order, including any right of judicial review under Section 307(b)(1) of the Act, 42 U.S.C. § 7607(b)(1);
 - (d) consents to personal jurisdiction in any action to enforce this Agreement or Order, or both, in the United States District Court for the Western District of Tennessee;
 - (e) waives any rights it may possess at law or in equity to challenge the authority of the EPA to bring a civil action in a United States District Court to compel compliance with the Agreement or Order, or both, and to seek an additional penalty for such noncompliance, and agrees that federal law shall govern in any such civil action; and
 - (f) certifies that as of its execution of this Agreement, it is in compliance with all relevant requirements of 40 C.F.R. Part 68.

19. Penalty Payment. Respondent agrees to:

- (a) pay the civil penalty of **EIGHTY-ONE THOUSAND TWO HUNDRED DOLLARS (\$81,200)** ("EPA Penalty") within 30 calendar days of the Effective Date of this Agreement;
- (b) pay the EPA Penalty by forwarding a cashier's or certified check payable to the "Treasurer, United States of America," or by electronic transfer to one of the following addresses:

For payment sent via electronic transfer

Federal Reserve Bank of New York

ABA = 021030004

Account = 68010727

SWIFT address = FRNYUS33

33 Liberty Street

New York, New York 10045

Beneficiary: "U.S. Environmental Protection Agency";

For payment sent via standard delivery

U.S. Environmental Protection Agency Cincinnati Finance Center Box 979077 St. Louis, MO 63197-9000; or

For payment sent for signed receipt confirmation (FedEx, DSL, UPS, USPS Certified)

U.S. Environmental Protection Agency Cincinnati Finance Center Box 979077 1005 Convention Plaza SL-MO-C2-GL St. Louis, MO 63101 (Delivery Location Phone Number: 314-425-1819).

The check shall reference on its face the name and the Docket Number of the CAFO. Within 24 hours of payment of the EPA Penalty, Respondent shall send a separate copy of the check or confirmation of electronic transfer, and a written statement that payment has been made in accordance with this Agreement, to the following persons at the following addresses:

Regional Hearing Clerk U.S. EPA Region 4 61 Forsyth Street, S.W. Atlanta, Georgia 30303 Deanne Grant
Chemical Management and Emergency
Planning Section
U.S. EPA Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303

- 20. If Respondent fails to timely pay any portion of the penalty assessed under this Agreement, the EPA may:
 - request the Attorney General to bring a civil action in an appropriate district court to recover: the amount assessed; interest at rates established pursuant to 26 U.S.C. § 6621(a)(2); the United States' enforcement expenses; and a 10 percent quarterly nonpayment penalty, 42 U.S.C. § 7413(d)(5);
 - (b) refer the debt to a credit reporting agency or a collection agency, 42 U.S.C. § 7413(d)(5), 40 C.F.R. §§ 13.13, 13.14, and 13.33;
 - collect the debt by administrative offset (i.e., the withholding of money payable by the United States to, or held by the United States for, a person to satisfy the debt the person owes the Government), which includes, but is not limited to, referral to the Internal Revenue Service for offset against income tax refunds, 40 C.F.R. Part 13, Subparts C and H; and
 - (d) suspend or revoke Respondent's licenses or other privileges, or suspend or disqualify Respondent from doing business with the EPA or engaging in programs the EPA sponsors or funds, 40 C.F.R. § 13.17.
- 21. By signing this Agreement, Respondent acknowledges that this Agreement and Order will be available to the public and agrees that this Agreement does not contain any confidential business information or personally identifiable information.
- 22. By signing this Agreement, the undersigned representative of Complainant and the undersigned representative of Respondent each certify that he or she is fully authorized to execute and enter into terms and conditions of this Agreement and has the legal capacity to bind the party he or she represents to this Agreement.
- 23. By signing this Agreement, both parties agree that each party's obligations under this Consent Agreement and attached Final Order constitute sufficient consideration for the other party's obligations.
- 24. By signing this Agreement, Respondent certifies that the information it has supplied concerning this matter was at the time of submission true, accurate, and complete for each such submission, response, and statement. Respondent acknowledges that there are significant penalties for submitting false or misleading information, including the possibility of fines and imprisonment for knowing submission of such information, under 18 U.S.C. § 1001.
- 25. Except as qualified by Paragraph 20, each party shall bear its own attorney's fees, costs, and disbursements incurred in this proceeding.

G. EFFECT OF CONSENT AGREEMENT AND ATTACHED FINAL ORDER

- 26. In accordance with 40 C.F.R. § 22.18(c), completion of the terms of this Consent Agreement and Final Order resolves only Respondent's liability for federal civil penalties for the violations and facts specifically alleged above.
- 27. Penalties paid pursuant to this Agreement shall not be deductible for purposes of federal taxes.
- 28. This Agreement constitutes the entire agreement and understanding of the parties and supersedes any prior agreements or understandings, whether written or oral, among the parties with respect to the subject matter hereof.
- 29. The terms, conditions, and compliance requirements of this Agreement may not be modified or amended except upon written agreement of both parties, and approval of the Regional Judicial Officer.
- 30. Any violation of this Order may result in a civil judicial action for an injunction or civil penalties as provided in Section 113(b)(2) of the Act, 42 U.S.C. § 7413(b)(2), and pursuant to 40 CFR Part 19, as well as criminal sanctions as provided in Section 113(c) of the Act, 42 U.S.C. § 7413(c). The EPA may use any information submitted under this Order in an administrative, civil judicial, or criminal action.
- 31. Nothing in this Agreement shall relieve Respondent of the duty to comply with all applicable provisions of the Act and other federal, state, or local laws or statutes, nor shall it restrict the EPA's authority to seek compliance with any applicable laws or regulations, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state, or local permit.
- 32. Nothing herein shall be construed to limit the power of the EPA to undertake any action against Respondent or any person in response to conditions that may present an imminent and substantial endangerment to the public health, welfare, or the environment.
- 33. The EPA reserves the right to revoke this Agreement and settlement penalty if and to the extent that the EPA finds, after signing this Agreement, that any information provided by Respondent was materially false or inaccurate at the time such information was provided to the EPA, and the EPA reserves the right to assess and collect any and all civil penalties for any violation described herein. The EPA shall give Respondent notice of its intent to revoke, which shall not be effective until received by Respondent in writing.

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H. EFFECTIVE DATE

34. Respondent and Complainant agree to issuance of the attached Final Order. Upon filing, the EPA will transmit a copy of the filed Consent Agreement to Respondent. This Consent Agreement and attached Final Order shall become effective after execution of the Final Order by the Regional Judicial Officer, on the date of filing with the Regional Hearing Clerk. The foregoing Consent Agreement in the Matter of Blues City Brewery, LLC, Docket No. CAA-04-2017-8014(b), is Hereby Stipulated, Agreed, and Approved for Entry.

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Blues City Brewery, LLC

By: _____ Da

Date: 3-13-17.

Name: Tronge Panica

(Typed or Printed)

Title: MESIMENT

(Typed or Printed)

FOR COMPLAINANT:

U.S. Environmental Protection Agency

Beverly H. Banister

Director

Air, Pesticides and Toxics Management Division

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY **REGION 4** BEFORE THE ADMINISTRATOR

IN THE MATTER OF:	
Blues City Brewery, LLC	Docket No. CAA-04-2017-8014(b)
Respondent.	C/M-04-2017-001-1(0)

FINAL ORDER

Pursuant to 40 C.F.R. § 22.18(b) of the EPA's Consolidated Rules of Practice and section 113(d) of the Clean Air Act, 42 U.S.C. § 7413(d), the attached Consent Agreement resolving this matter is incorporated by reference into this Final Order and is hereby ratified.

Respondent is ORDERED to comply with all terms of the Consent Agreement, effective on the date that the Consent Agreement and Final Order are filed by the Regional Hearing Clerk.

SO ORDERED this ______day of _____

Regional Judicial Officer

CERTIFICATE OF SERVICE

I hereby certify that I have this day served a true and correct copy of the foregoing Consent Agreement and Final Order, in the matter of Blues City Brewery, LLC, CAA-04-2017-8014(b), on the parties listed below in the manner indicated:

Robert W. Bookman U. S. EPA, Region 4 Air, Pesticides and Toxics Management Division 61 Forsyth Street Atlanta, GA 30303 (Via EPA's internal mail)

Eric Triplett U. S. EPA, Region 4 Office of Regional Counsel 61 Forsyth Street Atlanta, GA 30303 (Via EPA's internal mail)

Gerald Clements Corporate Engineering Director City Brewing Company, LLC 925 South 3rd Street Lacrosse, Wisconsin 54601 (Via Certified Mail -Return Receipt Requested)

Date: 4-1/-17

Patricia A. Bullock, Regional Hearing Clerk

United States Environmental Protection Agency, Region 4 Atlanta Federal Center 61 Forsyth Street, S.W. Atlanta, GA 30303 (404) 562-9511