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BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

In the Matter of:) DOCKET NO. EPCRA-10-2019-0146
KENYON ZERO STORAGE, INC.,) CONSENT AGREEMENT
Grandview, Washington,)))
Respondent.)

I. STATUTORY AUTHORITY

- 1.1. This Consent Agreement is issued under the authority vested in the Administrator of the U.S. Environmental Protection Agency ("EPA") by Section 325 of the Emergency Planning and Community Right-to-Know Act ("EPCRA"), 42 U.S.C. § 11045, and Section 109 of the Comprehensive Environmental Response, Compensation, and Liability Act ("CERCLA"), 42 U.S.C. § 9609.
- 1.2. Pursuant to Section 325 of EPCRA, 42 U.S.C. § 11045, and Section 109 of CERCLA, 42 U.S.C. § 9609, and in accordance with the "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties," 40 C.F.R. Part 22, EPA issues, and Kenyon Zero Storage, Inc. ("Respondent") agrees to issuance of, the Final Order attached to this Consent Agreement ("Final Order").

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U.S. Environmental Protection Agency 1200 Sixth Avenue, Suite 155, M/S11-C07 Seattle, Washington 98101 (206) 553-1037

II. PRELIMINARY STATEMENT

- 2.1. In accordance with 40 C.F.R. §§ 22.13(b) and 22.18(b), issuance of this Consent Agreement commences this proceeding, which will conclude when the Final Order becomes effective.
- 2.2. The Director of the Enforcement and Compliance Assurance Division, EPA
 Region 10 ("Complainant") has been delegated the authority pursuant to Section 325 of EPCRA,
 42 U.S.C. § 11045, and Section 109 of CERCLA, 42 U.S.C. § 9609, to sign consent agreements
 between EPA and the party against whom an administrative penalty for violations of EPCRA and
 CERCLA are proposed to be assessed.
- 2.3. Part III of this Consent Agreement contains a concise statement of the factual and legal basis for the alleged violations of EPCRA and CERCLA together with the specific provisions of EPCRA and CERCLA and the implementing regulations that Respondent is alleged to have violated.

III. <u>ALLEGATIONS</u>

- 3.1 Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), requires the person in charge of a facility to immediately notify the National Response Center ("NRC") as soon as he or she has knowledge of a release of a hazardous substance from such facility in an amount equal to or greater than the reportable quantity ("RQ") listed in 40 C.F.R. § 302.4.
- 3.2 Under Section 304 of EPCRA, 42 U.S.C. § 11004, and 40 C.F.R. Part 355, if a release of an extremely hazardous substance in an amount equal to or greater than the RQ occurs from a facility at which a hazardous chemical is produced, used, or stored, and the release requires, or occurred in a manner that would require, notice under Section 103(a) of CERCLA,

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42 U.S.C. § 9603(a), the owner or operator of the facility shall immediately notify the State Emergency Response Commission ("SERC") of any state likely to be affected by the release and the Local Emergency Planning Committee ("LEPC") for any area likely to be affected by the release.

- 3.3 Under Section 101(21) of CERCLA, 42 U.S.C. § 9601(21), and Section 329(7) of EPCRA, 42 U.S.C. § 11049(7), "person" means, among other things, an individual, firm, corporation, association, or partnership.
- Under Section 101(9) of CERCLA, 42 U.S.C. § 9601(9), "facility" means, among 3.4 other things, any building, structure, installation, equipment, pipe or pipeline, storage container, or any site or area where a hazardous substance has been deposited, stored, disposed of, or placed, or otherwise come to be located.
- 3.5 Under Section 329(4) of EPCRA, 42 U.S.C. § 11049(4), "facility" means all buildings, equipment, structures, and other stationary items that are located on a single site or on contiguous or adjacent sites and which are owned or operated by the same person (or by any person which controls, is controlled by, or under common control with, such person).
- Subject to certain exclusions not relevant here, Section 101(22) of CERCLA, 42 3.6 U.S.C. § 9601(22), defines "release" as any spilling, leaking, pumping, pouring, emitting, emptying, discharging, injecting, escaping, leaching, dumping, or disposing into the environment.
- Section 329(8) of EPCRA, 42 U.S.C. § 11049(8), defines "release" as any 3.7 spilling, leaking, pumping, pouring, emitting, emptying, discharging, injecting, escaping, leaching, dumping, or disposing into the environment of any hazardous chemical, extremely hazardous substance, or toxic chemical.

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- Pursuant to Section 302(a)(2) of EPCRA, 42 U.S.C. § 11002(a)(2), extremely 3.8
- hazardous substances are listed in 40 C.F.R. Part 355, Appendices A and B.
 - 3.9 Respondent is incorporated in the State of Washington.
- 3.10 Respondent is a "person" as defined in Section 101(21) of CERCLA, 42 U.S.C.
- § 9601(21), and Section 329(7) of EPCRA, 42 U.S.C. § 11049(7).
- Respondent owns and/or operates a cold storage facility located at 110 Old Inland 3.11
- Empire Highway in Grandview, Washington ("the Facility").
- 3.12 The Facility is a "facility" as defined by Section 101(9) of CERCLA, 42 U.S.C.
- § 9601(9) and Section 329(4) of EPCRA, 42 U.S.C. § 11049(4).
 - 3.13 Respondent uses ammonia in its refrigeration system at the Facility.
 - 3.14 Ammonia is a "hazardous substance" listed in 40 C.F.R. Part 302, Table 302.4,
- and an "extremely hazardous substance" listed in 40 C.F.R. Part 355, Appendices A and B, with
- an RQ of 100 pounds.
- On January 13, 2018, there was a release of ammonia from the Facility by means
- of emission into the air in a quantity greater than the RO.

COUNT 1

- Respondent failed to notify the NRC as soon as it had knowledge of the release of 3.16
- ammonia from the Facility in an amount equal to or greater than the RQ on January 13, 2018.
- 3.17 Respondent's failure to immediately notify the NRC of the release of ammonia is
- a violation of Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), and 40 C.F.R. § 302.6.

COUNT 2

- Respondent failed to notify the SERC immediately after the release of ammonia from the Facility in an amount equal to or greater than the RQ on January 13, 2018.
- 3.19 Respondent's failure to immediately notify the SERC of the release of ammonia is a violation of Section 304 of EPCRA, 42 U.S.C. § 11004, and 40 C.F.R. §§ 355.42(a)(2) and 355.43(a).

COUNT 3

- Respondent failed to notify the LEPC immediately after the release of ammonia 3.20 from the Facility in an amount equal to or greater than the RQ on January 13, 2018.
- Respondent's failure to immediately notify the LEPC of the release of ammonia is 3.21 a violation of Section 304 of EPCRA, 42 U.S.C. § 11004, and 40 C.F.R. §§ 355.42(a)(2) and 355.43(a).
- 3.22 Under Section 325 of EPCRA, 42 U.S.C. § 11045, Section 109 of CERCLA, 42 U.S.C. § 9609, and 40 C.F.R. Part 19, EPA may asses a civil penalty of not more than \$57,317 for each day per violation.

TERMS OF SETTLEMENT IV.

- 4.1. Respondent admits the jurisdictional allegations of this Consent Agreement.
- Respondent neither admits nor denies the specific factual allegations contained in 4.2. this Consent Agreement.
- 4.3. In determining the amount of penalty to be assessed, EPA has taken into account the factors specified in Section 325(b) of EPCRA, 42 U.S.C. § 11045(b), and Section 109(a)(3) of CERCLA, 42 U.S.C. § 9609(a)(3). After considering these factors, EPA has determined, and

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U.S. Environmental Protection Agency 1200 Sixth Avenue, Suite 155, M/S11-C07 Seattle, Washington 98101 (206) 553-1037 Respondent agrees, that an appropriate penalty to settle this action is \$34,000.00 (the "Assessed Penalty"), \$13,000.00 of which reflects violations of CERCLA, and \$21,000.00 of which reflects violations of EPCRA.

- 4.4. Respondent agrees to pay the Assessed Penalty within 30 days of the effective date of the Final Order.
- 4.5. Payments under this Consent Agreement and the Final Order may be paid by check (mail or overnight delivery), wire transfer, ACH, or online payment. Payment instructions are available at: http://www2.epa.gov/financial/makepayment. Payments made by a cashier's check or certified check must be payable to the order of "Treasurer, United States of America" and delivered to the following address:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000

Respondent must note on the check the title and docket number of this action. Respondent must also include a note with the payment indicating that \$13,000.00 is for the CERCLA penalty and \$21,000.00 is for the EPCRA penalty.

4.6. Concurrently with payment, Respondent must serve photocopies of the check, or proof of other payment method, described in Paragraph 4.5 on the Regional Hearing Clerk and EPA Region 10 at the following addresses:

Regional Hearing Clerk
U.S. Environmental Protection Agency
Region 10, Mail Stop 11-C07
1200 Sixth Avenue, Suite 155
Seattle, Washington 98101
young.teresa@epa.gov

Erin Williams
U.S. Environmental Protection Agency
Region 10, Mail Stop 20-C04
1200 Sixth Avenue, Suite 155
Seattle, Washington 98101
williams.erin@epa.gov

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- 4.7. If Respondent fails to pay any portion of the Assessed Penalty in full by its due date, the entire unpaid balance of the Assessed Penalty and accrued interest shall become immediately due and owing. If such a failure to pay occurs, Respondent may be subject to a civil action under Section 325(f)(1) of EPCRA, 42 U.S.C. § 11045(f)(1), and/or Section 109 of CERCLA, 42 U.S.C. § 9609, to collect any unpaid penalties, together with interest, handling charges, and nonpayment penalties, as set forth below.
- 4.8. If Respondent fails to pay any portion of the Assessed Penalty in full by its due date, Respondent shall also be responsible for payment of the following amounts:
 - a. Interest. Pursuant to 31 U.S.C. § 3717(a)(1), any unpaid portion of the Assessed Penalty shall bear interest at the rate established by the Secretary of the Treasury from the effective date of the Final Order contained herein, provided, however, that no interest shall be payable on any portion of the Assessed Penalty that is paid within 30 days of the effective date of the Final Order contained herein.
 - b. Handling Charge. Pursuant to 31 U.S.C. § 3717(e)(1), a monthly handling charge of \$15 shall be paid if any portion of the Assessed Penalty is more than 30 days past due.
 - c. Nonpayment Penalty. Pursuant to 31 U.S.C. § 3717(e)(2), a nonpayment penalty of 6% per annum shall be paid on any portion of the Assessed Penalty that is more than 90 days past due, which nonpayment shall be calculated as of the date the underlying penalty first becomes past due.
- 4.9. The Assessed Penalty, including any additional costs incurred under Paragraph 4.8, represents an administrative civil penalty assessed by EPA and shall not be deductible for purposes of federal taxes.

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4.10. The undersigned representative of Respondent certifies that he or she is

authorized to enter into the terms and conditions of this Consent Agreement and to bind

Respondent to this document.

4.11. The undersigned representative of Respondent also certifies that, as of the date of

Respondent's signature of this Consent Agreement, Respondent has corrected the violation(s)

alleged in Part III.

4.12. Except as described in Paragraph 4.8, each party shall bear its own costs and

attorneys' fees in bringing or defending this action.

4.13. For the purposes of this proceeding, Respondent expressly waives any affirmative

defenses and the right to contest the allegations contained in this Consent Agreement and to

appeal the Final Order.

4.14. The provisions of this Consent Agreement and the Final Order shall bind

Respondent and its agents, servants, employees, successors, and assigns.

4.15. Respondent consents to the issuance of any specified compliance or corrective

action order, to any conditions specified in this consent agreement, and to any stated permit

action.

4.16. The above provisions in Part IV are STIPULATED AND AGREED upon by

Respondent and EPA Region 10.

DATED:

9/10/19

FOR RESPONDENT:

SCOTT WINGERT, President Kenyon Zero Storage, Inc.

DATED:

9/11/19

FOR COMPLAINANT:

EDWARD J. KOWALSKI, Director

Enforcement and Compliance Assurance Division

EPA Region 10

BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

In the Matter of:) DOCKET NO. EPCRA-10-2019-0146
KENYON ZERO STORAGE, INC.,) FINAL ORDER
Grandview, Washington,)))
Respondent.	ý)

- 1.1. The Administrator has delegated the authority to issue this Final Order to the Regional Administrator of EPA Region 10, who has redelegated this authority to the Regional Judicial Officer in EPA Region 10.
- 1.2. The terms of the foregoing Consent Agreement are ratified and incorporated by reference into this Final Order. Respondent is ordered to comply with the terms of settlement.
- 1.3. The Consent Agreement and this Final Order constitute a settlement by EPA of all claims for civil penalties under EPCRA and CERCLA for the violations alleged in Part III of the Consent Agreement. In accordance with 40 C.F.R. § 22.31(a), nothing in this Final Order shall affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. This Final Order does not waive, extinguish, or otherwise affect Respondent's obligations to comply with all applicable provisions of EPCRA and CERCLA and regulations promulgated or permits issued thereunder.

1.4. This Final Order shall become effective upon filing with the Regional Hearing Clerk.

SO ORDERED this 14th day of September, 2019.

RICHARD MEDNICK Regional Judicial Officer

EPA Region 10

Certificate of Service

The undersigned certifies that the original of the attached CONSENT AGREEMENT AND FINAL ORDER, In the Matter of: Kenyon Zero Storage, Inc., Docket No.: EPCRA-10-2019-0146, was filed with the Regional Hearing Clerk and served on the addressees in the following manner on the date specified below:

The undersigned certifies that a true and correct copy of the document was delivered to:

Shirin Gallagher, Assistant Regional Counsel U.S. Environmental Protection Agency Region 10, Mail Stop 11-C07 1200 Sixth Avenue, Suite 155 Seattle, Washington 98101

Further, the undersigned certifies that a true and correct copy of the aforementioned document was placed in the United States mail certified/return receipt to:

Mr. Michael A. Nesteroff Lane Powell PC 1420 Fifth Avenue, Suite 4200 Seattle, Washington 98101

Mr. Scott Wingert President Kenyon Zero Storage, Inc. P.O. Box 604 Grandview, Washington 98930

DATED this 16 day of 5eptember 2019.

Regional Hearing Clerk EPA Region 10