

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 5

In the Matter of:)	Docket No. TSCA-05-2025-0018
)	
Miller Waste Mills, Inc.,)	Proceeding to Assess a Civil Penalty
(dba RTP Company))	Under Section 16(a) of the Toxic Substances
580 East Front Street)	Control Act, 15 U.S.C. § 2615(a)
Winona, Minnesota,)	
)	
Respondent.)	
<hr/>)	

Consent Agreement and Final Order**Preliminary Statement**

1. This is an administrative action commenced and concluded under Section 16(a) of the Toxic Substances Control Act (TSCA), 15 U.S.C. § 2615(a), and the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation, Termination or Suspension of Permits (Consolidated Rules) as codified at 40 C.F.R. Part 22.

2. The Complainant is, by lawful delegation, the Director of the Enforcement and Compliance Assurance Division, U.S. Environmental Protection Agency, Region 5 ("EPA").

3. Respondent is Miller Waste Mills, Inc., dba RTP Company ("Miller Waste Mills"), a corporation organized under the laws of the State of Minnesota.

4. Where the parties agree to settle one or more causes of action before the filing of a complaint, the administrative action may be commenced and concluded simultaneously by the issuance of a consent agreement and final order (CAFO). 40 C.F.R. § 22.13(b).

5. The parties agree that settling this action without the filing of a complaint or the adjudication of any issue of fact or law is in their interest and in the public interest.

6. Respondent consents to the assessment of the civil penalty specified in this CAFO, and to the terms of this CAFO.

Jurisdiction and Waiver of Right to Hearing

7. Respondent admits the jurisdictional allegations in this CAFO and neither admits nor denies the factual allegations in this CAFO.

8. Respondent waives its right to request a hearing as provided at 40 C.F.R. § 22.15(c), any right to contest the allegations in this CAFO and its right to appeal this CAFO. In addition, by signing the consent agreement portion of this CAFO, Respondent waives any rights or defenses that Respondent has or may have for this matter to be resolved in federal court, including but not limited to any right to a jury trial, and waives any right to challenge the lawfulness of the final order accompanying the consent agreement.

Statutory and Regulatory Background

9. The term “chemical substance” is defined to mean “any organic or inorganic substance of a particular molecular identity including any combination of such substances occurring in whole or in part as a result of a chemical reaction or occurring in nature and any element or uncombined radical.” 15 U.S.C. § 2602(2)(A) and 40 C.F.R. § 720.3(e).

10. The term “mixture” means, in part, “any combination of two or more chemical substances if the combination does not occur in nature and is not, in whole or in part, the result of a chemical reaction.” 15 U.S.C. § 2602(8).

11. The term “manufacture” is defined to mean “to import into the customs territory of the United States ..., produce, or manufacture.” 15 U.S.C. § 2602(7) and 40 C.F.R. § 720.3(q).

12. For purposes of Section 5 of TSCA, the terms “manufacture” and “process” mean manufacturing or processing for commercial purposes. 15 U.S.C. § 2604(i)(1).

13. The term “manufacture for a commercial purpose” is defined to mean “to import, produce, or manufacture with the purpose of obtaining an immediate or eventual commercial advantage for the manufacturer or importer, and includes, among other things ‘manufacture’ of any amount of a chemical substance or mixture for commercial distribution, including for test marketing, and for use by the manufacturer, including use for product research and development or as an intermediate.” 40 C.F.R. § 720.3(r).

14. Section 8(a) of TSCA, 15 U.S.C. § 2607(a), states, in pertinent part, that the Administrator shall promulgate rules under which each person (other than a small manufacturer or processor) who manufactures or processes or proposes to manufacture or process a chemical substance shall maintain records, and shall submit to the Administrator such reports, as the Administrator may reasonably require. Section 8(a) of TSCA authorizes the Administrator to require reporting of information necessary for the administration of TSCA, including issuing regulations for the purpose of compiling and keeping current the TSCA Chemical Substance Inventory (TSCA Inventory) as required by Section 8(b) of TSCA, 15 U.S.C. § 2607(b).

15. Section 8(b) of TSCA, 15 U.S.C. § 2607(b), states that the Administrator shall compile, keep current, and publish a list (TSCA Inventory) of each chemical substance which is manufactured or processed in the United States.

16. Under the authority of Section 8(a) of TSCA, 15 U.S.C. § 2607(a), EPA promulgated the Chemical Data Reporting regulations at 40 C.F.R. Part 711, which specify reporting and recordkeeping procedures for certain manufacturers (including importers) of chemical substances.

17. The term “master inventory file” means “EPA’s comprehensive list of chemical substances which constitutes the TSCA inventory compiled under TSCA Section 8(b).” 40 C.F.R. § 711.3.

18. The term “site” means a contiguous property unit. Property divided only by a public right-of-way shall be considered one site. More than one manufacturing plant may be located on a single site. The site for an importer who imports a chemical substance described in 40 C.F.R. § 711.5 is the U.S. site of the operating unit within the person’s organization that is directly responsible for importing the chemical substance. The import site, in some cases, may be the organization’s headquarters in the United States. If there is no such operating unit or headquarters in the United States, the site address for the importer is the U.S. address of an agent acting on behalf of the importer who is authorized to accept service of process for the importer. 40 C.F.R. § 711.3.

19. The term “submission period” means “the period in which the manufacturing, processing, and use data are submitted to EPA.” 40 C.F.R. § 711.3.

20. The regulation at 40 C.F.R. § 711.5 provides that information must be reported for any chemical substance that is in the master inventory file at the beginning of a submission period described in 40 C.F.R. § 711.20, unless the chemical substance is specifically excluded by 40 C.F.R. § 711.6.

21. The regulation at 40 C.F.R. § 711.8(a) provides that any person who manufactured (including imported) for commercial purposes 25,000 lbs. (11,340 kg) or more of a chemical substance described in 40 C.F.R. § 711.5 at any single site owned or controlled by that person during any calendar year since the last principal reporting year is subject to the Chemical Data Reporting Requirements.

22. The regulation at 40 C.F.R. § 711.8(b) sets forth an exception which provides that any person who manufactured (including imported) for commercial purposes any chemical substance that is the subject of a rule proposed or promulgated under TSCA section 5(a)(2), 5(b)(4), or 6, or is the subject of an order in effect under TSCA section 4, 5(e) or 5(f), or is the subject of relief that has been

granted under a civil action under TSCA sections 5 or 7 is subject to the Chemical Data Reporting Requirements as described in 40 C.F.R. § 711.8(a), except that the applicable production volume threshold is 2,500 lbs. (1,134 kg).

23. For the 2020 submission period, any person who manufactured, including imported, for commercial purposes 25,000 pounds or more of a chemical substance described in 40 C.F.R. § 711.5 at any single site owned or controlled by that person during any calendar year since the previous submission period (*e.g.*, during 2016, 2017, 2018, or 2019) was subject to the Chemical Data Reporting Requirements. 40 C.F.R. § 711.8.

24. For the 2020 submission period, any person who manufactured, including imported, for commercial purposes 2,500 pounds or more of a chemical substance described in 40 C.F.R. § 711.5 and covered by the exception set forth in 40 C.F.R. 711.8(b) at any single site owned or controlled by that person during any calendar year since the previous submission period (*e.g.*, during 2016, 2017, 2018, or 2019) was subject to the Chemical Data Reporting Requirements. 40 C.F.R. § 711.8.

25. The 2020 Chemical Data Reporting submission period ran from June 1, 2020, to January 29, 2021. 40 C.F.R. § 711.20.

26. The regulation at 40 C.F.R. § 711.15 requires that any person subject to the Chemical Data Reporting Requirements must submit a “Form U” for each chemical substance described in 40 C.F.R. § 711.5 that the person manufactured (including imported) for commercial purposes in an amount of 25,000 lbs. or more at any one site during any calendar year since the last principal reporting year (*e.g.*, for the 2020 submission period, consider calendar years 2016, 2017, 2018, and 2019, because 2015 was the last principal reporting year). The regulation further requires that, for all submission periods, a separate report must be submitted for each chemical substance at each site for which the submitter is required to report.

27. Any person subject to the Chemical Data Reporting requirements must submit the “Form U” during the applicable submission period. 40 C.F.R. § 711.20.

28. For the 2020 submission period, the deadline for submitting the “Form U” was January 29, 2021.

29. Information that must be included on each “Form U” includes, *inter alia*, a certification statement signed and dated by an authorized official of the submitter company, company and plant site information, chemical-specific information (*e.g.*, the Chemical Abstract Index name as used to list the chemical substance on the TSCA Inventory and the correct corresponding CASRN for each reportable chemical substance at each site), and chemical-specific information related to processing and use. 40 C.F.R. § 711.15.

30. Section 15(1) of TSCA, 15 U.S.C. § 2614(1), among other things, makes it unlawful for any person to fail to comply with any requirement of TSCA, or any rule promulgated under TSCA, including Subsection II and any rule promulgated thereunder.

31. Section 15(3)(B) of TSCA, 15 U.S.C. § 2614(3)(B), makes it unlawful for any person to fail or refuse to submit reports, notices, or other information as required by TSCA or any rule promulgated thereunder.

32. Section 16 of TSCA, 15 U.S.C. § 2615(a), states that any person who violates a provision of Section 15 of TSCA, 15 U.S.C. § 2614, shall be liable to the United States for a civil penalty.

General Allegations

33. According to information submitted by Respondent, Miller Waste Mills (dba “RTP Company”) “is a world leader in specialty thermoplastic compounding, ... [w]ith manufacturing operations in the U.S., Mexico, Europe, and Asia,” producing “thousands of products each year for a

variety of markets, including electronics, business machines, automotive, appliance, consumer, medical, sports and leisure, and industrial.”

34. At all times relevant to this CAFO, Respondent was a person, as defined at 40 C.F.R. § 710.3.

35. At all times relevant to this CAFO, Respondent owned or controlled a site at 580 East Front Street, Winona, Minnesota (the facility).

Chemical Data Reporting

36. During calendar years 2016, 2017, 2018 and 2019, Respondent manufactured – *i.e.*, imported – for a commercial purpose at least the following four (4) chemical substances, identified by CAS Number, in the following amounts at the facility:

Table 1

Pounds per Calendar Year

Chemical	CAS Number	2016	2017	2018	2019
1	1317-65-3	0	0	0	35,726
2	1333-86-4	30,706	21,710	63,895	37,780
3	64742-54-7	0	748	0	39,362
4	1163-19-5	0	5,565	0	0

37. Each of the chemical substances identified in Table 1, above, is listed on EPA’s master inventory file and as such is included in the TSCA Inventory, and each such chemical substance was included in the TSCA Inventory at the beginning of the applicable submission period.

38. The amounts of the chemical substances Respondent imported (*i.e.*, manufactured) at the facility subjected Respondent to the Chemical Data Reporting requirements for the 2020 submission period.

Alleged Failure to Submit Required “Form U’s” for Imported Chemical Substances

39. Between 2016 and 2019, Respondent manufactured (*i.e.*, imported) for a commercial purpose the four (4) chemical substances listed in Table 1, above, at its facility.

40. The annual importation volume of each of the first three (3) chemical substances listed in Table 1, above, exceeded 25,000 pounds during at least one of the calendar years between 2016 and 2019, as set forth in Table 1, above.

41. The fourth (4th) chemical substance listed in Table 1, above, was the subject of a rule proposed under TSCA Section 6, 15 U.S.C. § 2605, on July 29, 2019, and promulgated on February 5, 2021. The annual importation volume of the fourth (4th) chemical substance listed in Table 1, above, exceeded 2,500 pounds during at least one of the calendar years between 2016 and 2019, as set forth in Table 1, above.

42. Respondent was required to submit a “Form U” during the applicable submission period from June 1, 2020, to January 29, 2021, for the three (3) chemical substances manufactured (*i.e.*, imported) at the facility in calendar years 2016 through 2019. 40 C.F.R. §§ 711.15 and 711.20.

43. Respondent did not submit a Form U during the applicable submission period from June 1, 2020, to January 29, 2021, for the three (3) chemical substances identified in Table 1, above, that were manufactured (*i.e.*, imported) at its facility during at least one of the calendar years 2016 through 2019, in violation of 40 C.F.R. §§ 711.15 and 711.20.

44. Respondent was required to submit a “Form U” during the applicable submission period from June 1, 2020, to January 29, 2021, for the fourth (4th) chemical substance manufactured (*i.e.*, imported) at the facility in calendar years 2016 through 2019. 40 C.F.R. §§ 711.15 and 711.20.

45. Respondent did not submit a Form U during the applicable submission period from June 1, 2020, to January 29, 2021, for the fourth (4th) chemical substance identified in Table 1, above, that

was manufactured (*i.e.*, imported) at its facility during at least one of the calendar years 2016 through 2019, in violation of 40 C.F.R. §§ 711.15 and 711.20.

46. Respondent's failure to submit a Form U during the applicable submission period from June 1, 2020, to January 29, 2021, for the manufacture (*i.e.*, importation) of the four (4) chemical substances identified in Table 1, above, at the facility constitutes four (4) separate and distinct violations of 40 C.F.R. §§ 711.15 and 711.20 and Sections 15(1) and 15(3)(B) of TSCA, 15 U.S.C. §§ 2614(1) and (3)(B).

Civil Penalty

47. Pursuant to Section 16(a) of TSCA, 15 U.S.C. § 2615(a), Complainant determined that an appropriate civil penalty to settle this action is **\$112,155**. In determining the penalty amount, Complainant considered the nature, circumstances, extent and gravity of the violations, and, with respect to Respondent, ability to pay, effect on ability to continue to do business, any history of such prior violations, the degree of culpability. Complainant also considered EPA's *Enforcement Response Policy for Reporting and Recordkeeping Rules and Requirements for TSCA Sections 8, 12 and 13*.

48. Respondent agrees to pay a civil penalty in the amount of **\$112,155** ("Assessed Penalty") within thirty (30) days after the date the Final Order ratifying this Agreement is filed with the Regional Hearing Clerk ("Filing Date").

49. Respondent shall pay the Assessed Penalty and any interest, fees, and other charges due using any method, or combination of appropriate methods, as provided on the EPA website: <https://www.epa.gov/financial/makepayment>. For additional instructions see: <https://www.epa.gov/financial/additional-instructions-making-payments-epa>.

50. When making a payment, Respondent shall:

- a. Identify every payment with Respondent's name and the docket number of this

Agreement, **TSCA-05-2025-0018**.

- b. Concurrently with any payment, or within 24 hours of any payment,

Respondent shall serve proof of such payment to the following person(s):

Regional Hearing Clerk
U.S. Environmental Protection Agency, Region 5
r5hearingclerk@epa.gov

Angela Bouche
Enforcement Officer
Pesticides and Toxics Compliance Section
U.S. EPA, Region 5
bouche.angela@epa.gov
and
R5LEECAB@epa.gov

James Cha
Office of Regional Counsel
U.S. Environmental Protection Agency, Region 5
Cha.james@epa.gov

U.S. Environmental Protection Agency
Cincinnati Finance Center
CINWD_AcctsReceivable@epa.gov

“Proof of payment” means, as applicable, a copy of the check, confirmation of credit card or debit card payment, or confirmation of wire or automated clearinghouse transfer, and any other information required to demonstrate that payment has been made according to EPA requirements, in the amount due, and identified with the appropriate docket number and Respondent’s name.

51. Interest, Charges, and Penalties on Late Payments. Pursuant to 15 U.S.C. § 2615, 31 U.S.C. § 3717, 31 C.F.R. § 901.9, and 40 C.F.R. § 13.11, if Respondent fails to timely pay any portion of the Assessed Penalty per this Agreement, the entire unpaid balance of the Assessed Penalty and all accrued interest shall become immediately due and owing, and EPA is authorized to recover the following amounts.

- a. Interest. Interest begins to accrue from the Filing Date. If the Assessed Penalty is paid in full within thirty (30) days, interest accrued is waived. If the Assessed Penalty is not paid in full within thirty (30) days, interest will continue to accrue until any unpaid portion of the Assessed Penalty as well as any interest, penalties, and other charges are paid in full. To protect the interests of the United States the rate of interest is set at the IRS standard underpayment rate, any lower rate would fail to provide Respondent adequate incentive for timely payment.
- b. Handling Charges. Respondent will be assessed monthly a charge to cover EPA's costs of processing and handling overdue debts. If Respondent fails to pay the Assessed Penalty in accordance with this Agreement, EPA will assess a charge to cover the costs of handling any unpaid amounts for the first thirty (30) day period after the Filing Date. Additional handling charges will be assessed each subsequent thirty (30) days, or any portion thereof, until the unpaid portion of the Assessed Penalty, as well as any accrued interest, penalties, and other charges are paid in full.
- c. Late Payment Penalty. A late payment penalty of six percent (6%) per annum, will be assessed monthly on all debts, including any unpaid portion of the Assessed Penalty, interest, and other charges, that remain delinquent more than ninety (90) days.

52. Late Penalty Actions. In addition to the amounts described in the prior Paragraph, if Respondent fails to timely pay any portion of the Assessed Penalty, interest, or other charges and penalties per this Agreement, EPA may take additional actions. Such actions may include, but are not limited to, the following.

- a. Refer the debt to a credit reporting agency or a collection agency, per 40 C.F.R. §§ 13.13 and 13.14.
- b. Collect the debt by administrative offset (i.e., the withholding of money payable by the United States government to, or held by the United States government for, a person to satisfy the debt the person owes the United States government), which includes, but is not limited to, referral to the Internal Revenue Service for offset against income tax refunds, 40 C.F.R. Part 13, Subparts C and H.
- c. Suspend or revoke Respondent's licenses or other privileges, or suspend or disqualify Respondent from doing business with EPA or engaging in programs EPA sponsors or funds, 40 C.F.R. § 13.17.
- d. Per 15 U.S.C. § 2615(a), the Attorney General will bring a civil action in the appropriate district court to recover the full remaining balance of the debt plus interest. In such an action, the validity, amount, and appropriateness of the Assessed Penalty shall not be subject to review.

53. Pursuant to 26 U.S.C. § 6050X and 26 C.F.R. § 1.6050X-1, EPA is required to send to the Internal Revenue Service ("IRS") annually, a completed IRS Form 1098-F ("Fines, Penalties, and Other Amounts") with respect to any court order or settlement agreement (including administrative settlements), that require a payor to pay an aggregate amount that EPA reasonably believes will be equal to, or in excess of, \$50,000 for the payor's violation of any law or the investigation or inquiry into the payor's potential violation of any law, including amounts paid for "restitution or remediation of property" or to come "into compliance with a law." EPA is further required to furnish a written statement, which provides the same information provided to the IRS, to each

payor (i.e., a copy of IRS Form 1098-F). Failure to comply with providing IRS Form W-9 or Tax Identification Number (“TIN”), as described below, may subject Respondent to a penalty, per 26 U.S.C. § 6723, 26 U.S.C. § 6724(d)(3), and 26 C.F.R. § 301.6723-1. In order to provide EPA with sufficient information to enable it to fulfill these obligations, EPA herein requires, and Respondent herein agrees, that:

- a. Respondent shall complete an IRS Form W-9 (“Request for Taxpayer Identification Number and Certification”), which is available at <https://www.irs.gov/pub/irs-pdf/fw9.pdf>;
- b. Respondent shall therein certify that its completed IRS Form W-9 includes Respondent’s correct TIN or that Respondent has applied and is waiting for issuance of a TIN;
- c. Respondent shall email its completed Form W-9 to Milton Wise at EPA’s Cincinnati Finance Center at wise.milton@epa.gov, within 30 days after the effective date of this CAFO, and EPA recommends encrypting IRS Form W-9 email correspondence; and
- d. In the event that Respondent has certified in its completed IRS Form W-9 that it does not yet have a TIN but has applied for a TIN, Respondent shall provide EPA’s Cincinnati Finance Center with Respondent’s TIN, via email, within five (5) days of Respondent’s receipt of a TIN issued by the IRS.

General Provisions

54. The parties consent to service of this CAFO by e-mail at the following valid e-mail addresses: cha.james@epa.gov (for Complainant), and rdahl@rtpcompany.com (for

Respondent).

55. This CAFO resolves only Respondent's liability for federal civil penalties for the violations alleged in the CAFO.

56. This CAFO does not affect the rights of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law.

57. This CAFO does not affect Respondent's responsibility to comply with TSCA and other applicable federal, state and local laws.

58. Respondent certifies that it is complying with TSCA.

59. The terms of this CAFO bind Respondent, and its successors and assigns.

60. Each person signing this agreement certifies that he or she has the authority to sign for the party whom he or she represents and to bind that party to its terms.

61. Each party agrees to bear its own costs and attorneys' fees in this action.

62. This CAFO constitutes the entire agreement between the parties.

Consent Agreement and Final Order
In re: Miller Waste Mills, Inc., Respondent
Docket No. TSCA-05-2025-0018

Miller Waste Mills, Inc., Respondent

Date

Rolf Dahl
Vice President of Production
Miller Waste Mills, Inc.

Consent Agreement and Final Order
In re: Miller Waste Mills, Inc., Respondent
Docket No. TSCA-05-2025-0018

United States Environmental Protection Agency, Complainant

Date

Michael D. Harris
Director
Enforcement and Compliance Assurance Division

Consent Agreement and Final Order
In re: Miller Waste Mills, Inc.
Docket No. TSCA-05-2025-0018

Final Order

This Consent Agreement and Final Order, as agreed to by the parties, shall become effective immediately upon filing with the Regional Hearing Clerk. This Final Order concludes this proceeding pursuant to 40 C.F.R. §§ 22.18 and 22.31. IT IS SO ORDERED.

Date

Ann L. Coyle
Regional Judicial Officer
United States Environmental Protection Agency
Region 5