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### REGIONAL HEARING CLERK EPA REGION VI

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 6 DALLAS, TX

IN THE MATTER OF:	§	
	§	
	§	
United States Department of Veterans Affairs		
Southeast Louisiana Veterans Health Care System	§	Consent Agreement and Final Order
	§	USEPA Docket No. RCRA-06-2023-0922
	§	
	§	
RESPONDENT	§	(2)
	§	

#### CONSENT AGREEMENT AND FINAL ORDER

#### I. PRELIMINARY STATEMENT

- This Consent Agreement and Final Order ("CAFO") is entered into by the United States
   Environmental Protection Agency, Region 6 ("EPA" or "Complainant") and Respondent,
   United States Department of Veterans Affairs, Southeast Louisiana Veterans Health Care
   System ("Respondent") and concerns the facility located at 4301 Poche Court West New
   Orleans, LA 75129 ("The Michoud Warehouse" Facility).
- 2. Notice of this action has been given to the State of Louisiana, under Section 3008(a)(2) of the Resource Conservation and Recovery Act ("RCRA"), 42 U.S.C. § 6928(a)(2).
- 3. For the purpose of these proceedings, Respondent admits the jurisdictional allegations herein; however, the Respondent neither admits nor denies the specific factual allegations and conclusions of law contained in this CAFO. This CAFO states a claim upon which relief may be granted.
- 4. Respondent explicitly waives any right to contest the allegations or to appeal the proposed final order contained in this CAFO and waives all defenses that have been raised or could have been raised to the claim set forth in the CAFO.

- 5. The CAFO resolves only those violations which are alleged herein.
- 6. Respondent consents to the issuance of this CAFO as the most appropriate means of settling EPA's allegations without any adjudication of issues of law or fact, consents to the assessment and payment of the civil penalty in the amount and by the method set out in this CAFO, and consents to the compliance order in this CAFO.

#### II. JURISDICTION

- 7. This CAFO is issued by EPA pursuant to Section 3008(a) of RCRA, 42 U.S.C. § 6928(a), as amended by the Hazardous and Solid Waste Amendments of 1984 and is simultaneously commenced and concluded through the issuance of this CAFO under 40 Code of Federal Regulations ("C.F.R.") §§ 22.13(b) and 22.18(b)(2) and (3).
- 8. Respondent agrees to undertake and complete all actions required by the terms and conditions of this CAFO. In any action by EPA or the United States to enforce the terms of this CAFO, Respondent agrees not to contest the authority or jurisdiction of EPA to issue or enforce this CAFO and agrees not to contest the validity of this CAFO or its terms or conditions.

#### III. FINDINGS OF FACT AND CONCLUSIONS OF LAW

- Respondent is the United States Department of Veterans Affairs, a department, agency, or
  instrumentality of the United States Government doing business in the State of Louisiana.
   Respondent is the owner and operator of the New Orleans VA Medical Center.
- 10. Respondent is a "person" within the meaning of Section 1004(15) of RCRA, 42 U.S.C. § 6903(15), and Title 33 of the Louisiana Administrative Code ("LAC") LAC 33: V.109 1<sup>1</sup>,

<sup>&</sup>lt;sup>1</sup> On January 24, 1985, the State of Louisiana received final authorization for its base Hazardous Waste Management Program (50 FR 3348). Subsequent revisions have been made to the Louisiana Hazardous Waste Program and authorized

[40 C.F.R. § 260.10].

- 11. Respondent owns or operates the Michoud Warehouse Facility.
- 12. The Michoud Warehouse Facility is a storage warehouse. The Michoud Warehouse Facility is a "facility" within the meaning of LAC 33: V.109, [40 C.F.R. § 260.1 0].
- 13. During the period from March 2021 April 2022, EPA conducted a RCRA record review of the Michoud Warehouse Facility's activities as a generator of hazardous waste including a review of the information voluntarily provided to EPA by Respondent (the "Investigation").
- 14. During the Investigation, EPA discovered that Respondent, at a minimum, generated and offered for transport and treatment, hazardous waste having the:
  - A. Characteristic of Ignitability: D001 (Ignitability); D002 (Corrosivity)
- The waste streams identified in Paragraph 14 are "hazardous waste" as defined in LAC 33:
   V.4901.B &F, and 4903.E, [40 C.F.R. §§ 261.21, 261.22, 261.24, and 261.33].
- Respondent is a "generator" of "hazardous waste" as those terms are defined in LAC 33:
   V.109, [40 C.F.R. § 260.10].
- 17. As a generator of hazardous waste, Respondent is subject to Sections 3002 and 3010 of RCRA, 42 U.S.C. §§ 6922 and 6930, and the regulations set forth in Title 33 of LAC Part V, Chapters 1 through 51, [40 C.F.R Part 262 and/or 270].
- 18. EPA submitted to Respondent on March 04, 2021, a Notice of Potential Violation and Opportunity to Confer ("Notice"). In a conference call on March 24, 2021, the EPA

by the EPA. Except as otherwise provided, all citations found within this order are to the "EPA-Approved Louisiana Statutory and Regulatory Requirements Applicable to the Hazardous Waste Management Program" dated November 2015, incorporated by reference under 40 C.F.R. § 272. 951(c)(1)(i) effective on December 26, 2018. 83 Fed. Reg. 66143 (December 26, 2018); 40 C.F.R. 272. 951: Louisiana State-Administered Program: Final Authorization. References and citations to the "EPA-Approved Louisiana Statutory and Regulatory Requirements Applicable to the Hazardous Waste Management Program" may vary slightly from the State of Louisiana's published version. The corresponding C.F.R. citations are also provided.

conferred with Respondent regarding the violations alleged therein and provided an opportunity for Respondent to submit additional information or materials. In response to EPA's request, on Respondent submitted additional information and materials on or about April 24, 2021. After reviewing the additional information and materials received from Respondent, the EPA found the number of alleged violations contained in the Notice to the violations alleged in the following Section.

#### Claims i. Notification Requirements

- 19. The allegations in Paragraphs 1-18 are re-alleged and incorporated herein by reference.
- 20. Pursuant to Section 3010(a) of RCRA, 42 U.S.C. § 6930(a), any person generating a characteristic or listed hazardous waste shall file with EPA or the authorized state a notification stating the location and general description of such activity and the identified characteristic or listed hazardous waste handled by such person. No identified characteristic or listed hazardous waste subject to this subchapter may be transported, treated, stored, or disposed of unless notification has been given as required by Section 3010(a) of RCRA, 42 U.S.C. § 6930(a).
- 21. Respondent did not file with EPA or Louisiana an initial or subsequent adequate notification to accurately update the general description of its hazardous waste activities and its generation and management of hazardous waste at the Michoud Warchouse facility in 2019, in violation of Section 3010(a) of RCRA, 42 U.S.C. § 6930(a).
- Additionally, Respondent did not use the correct EPA identification registration number for manifesting hazardous waste generated at the facility in 2019.

23. In 2019, Respondent failed to comply with its notification requirements in violation of Section 3010(a) of RCRA, 42 U.S.C. § 6930(a).

#### IV. COMPLIANCE ORDER

- 24. Pursuant to Section 3008(a) of RCRA, 42 U.S.C. § 6928(a), Respondent is hereby ordered to take the following actions, and within 30 calendar days of the effective date of this CAFO, Respondent shall provide in writing the following:
  - A. Respondent shall certify that it has accurately and adequately complied with its RCRA Section 3010 notification for the Michaud Warehouse Facility and within the prescribed time period.
  - B. Respondent shall certify that this facility is no longer in operation for the storage of hazardous waste.
- 25. In all instances in which this CAFO requires written submission to EPA, the submittal made by Respondent shall be signed by an owner or officer of the Respondent and shall include the following certification:

"I certify under the penalty of law that this document and all its attachments were prepared by me or under my direct supervision in accordance with a system designed to assure that qualified personnel properly gathered and evaluated the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

Copies of all documents required by this CAFO shall be sent to the following:

U.S. EPA, Region 6 1201 Elm Street, Suite 500 Enforcement and Compliance Assurance Division (ECDSR) ATTN: Ashley Pederson Dallas, Texas 75270-2102 Where possible, notice shall be sent electronically by email or facsimile to Enforcement Officer Ashley Pederson, respectively at pederson.ashley@epa.gov or at 214-665-7561.

#### V. TERMS OF SETTLEMENT

#### A. Penalty Provisions

- 26. Pursuant to the authority granted in Section 3008 of RCRA, 42 U.S.C. § 6928, and upon consideration of the entire record herein, including the above referenced Findings of Fact and Conclusions of Law, which are hereby adopted and made a part hereof, upon the seriousness of the alleged violations, and Respondent's good faith efforts to comply with the applicable regulations, it is ordered that Respondent be assessed a civil penalty of twenty six thousand, five hundred and fifty six dollars (\$26,556).
- 27. The penalty shall be paid within 60 calendar days of the effective date of this CAFO and made payable to the Treasurer United States.
- 28. The EPA web address, https://www.epa.gov/financial/additional-instructions-making-payments-epa, provides a list of options available for transmitting payment of penalties.
  Options for payment include:
  - A. Electronic payments via Pay.gov. https://www.pay.gov/public/form/start/11751879
  - B. Remittance by Regular Mail, U.S. Postal Mail (including certified mail) or U.S.

Postal Service Express Mail. The check should be remitted to:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, Missouri 63197-9000

C. Overnight Mail (non-U.S. Postal Service), the check should be remitted to:

U.S. Bank Government Lockbox 979077 U.S. EPA Fines and Penalties

1005 Convention Plaza SL-MO-C2-GL St. Louis, Missouri 63101 314-418-1028

Wire Transfer:

Federal Reserve Bank of New York ABA: 021030004 Account No. 68010727 SWIFT address = FRNYUS33 33 Liberty Street New York, NY 10045

The case name and docket number (In the Matter of Southeast Louisiana Veterans Health Care System, Docket No. RCRA-06-2023-0922 shall be clearly documented on or within the chosen method of payment to ensure proper credit.

29. The Respondent shall send a simultaneous notice of such payment to the following via email:

Ashley Pederson, U.S. EPA, Region 6
Enforcement and Compliance Assurance Division (ECDSR)
pederson.ashley@epa.gov

Respondent's adherence to this request will ensure proper credit is given when penalties are received by EPA.

30. Pursuant to 31 U.S.C. § 3717 and 40 C.F.R. § 13.11, unless otherwise prohibited by law, EPA will assess interest and late payment penalties on outstanding debts owed to the United States and a charge to cover the cost of processing and handling a delinquent claim. Interest on the civil penalty assessed in this CAFO will begin to accrue on the effective date of the CAFO and will be recovered by EPA on any amount of the civil penalty that is not paid within thirty (30) calendar days of the civil penalty's due date and will be assessed at the rate of the United States Treasury tax and loan rate in accordance with 40 C.F.R. § 13.11(a).

31. Moreover, the costs of the Agency's administrative handling overdue debts will be charged and assessed monthly throughout the period the debt is overdue. 40 C.F.R.§ 13.11(b). EPA will also assess a \$15.00 administrative handling charge for administrative costs on unpaid penalties for the thirty (30) day period after the payment is due and an additional \$15.00 for each subsequent thirty (30) day period the penalty remains unpaid. In addition, a penalty charge of up to six percent (6%) per year will be assessed monthly on any portion of the debt which remains delinquent more than ninety (90) days. 40 C.F.R. § 13.11(b). Should a penalty charge on the debt be required, it shall accrue from the first day payment is delinquent.31 C.F.R. § 901.9(d). Other penalties for failure to make a payment may also apply.

#### B. Costs

32. Each party shall bear its own costs and attorney's fees. Furthermore, Respondent specifically waives its right to seek reimbursement of its costs and attorney's fees under the Equal Access to Justice Act (5 U.S.C. § 504), as amended by the Small Business Regulatory Enforcement Fairness Act (P.L. 04-121), and any regulations promulgated pursuant to those Acts.

#### C. Termination and Satisfaction

33. The CAFO constitutes a settlement by EPA of all claims for civil penalties for the specific violations alleged CAFO. This CAFO constitutes the entire agreement and understanding of the parties regarding settlement of all claims pertaining to specific violations alleged herein, and there are no representations, warranties, covenants, terms or conditions agreed upon between the parties other than those expressed in the CAFO. Respondent shall also certify this in writing and in accordance with the certification language set forth in Section IV (Compliance Order), Paragraph 25. Unless the EPA, Region 6 objects in writing within sixty

(60) days of EPA's receipt of Respondent's in this certification, then this CAFO is terminated on the basis of Respondent's certification.

#### D. Anti-Deficiency Act

34. Respondent shall seek all existing funds to meet the requirements of the CAFO. Failure to obtain adequate funds or appropriations from Congress does not release Respondent from its obligation to comply with RCRA, the applicable regulations thereunder, or with this CAFO. Nothing in this CAFO shall be interpreted to require obligation or payment of funds in violation of the Anti-Deficiency Act, 31 U.S.C. § 1341.

#### E. Effective Date of Settlement

35. This CAFO shall become effective upon filing with the Regional Hearing Clerk.

## THE UNDERSIGNED PARTIES CONSENT TO THE ENTRY OF THIS CONSENT AGREEMENT AND FINAL ORDER:

FOR THE RESPONDENT:

Date: 9-14-2023

Southeast Louisiana Veterans Health Care System

#### FOR THE COMPLAINANT:

Charge & Seeyer

Digitally signed by CHERYL SEAGER Date: 2023.04.19 16:23:37 -05'00'

Cheryl T. Seager
Director
Enforcement and
Compliance Assurance Division
U. S. EPA Region 6, Dallas, Texas

#### FINAL ORDER

Pursuant to the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, 40 C.F.R. Part 22, the foregoing CAFO is hereby ratified. This Final Order shall not in any case affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. This Final Order shall resolve only those causes of action alleged herein. Nothing in this Final Order shall be construed to waive, extinguish or otherwise affect Respondent's (or its officers, agents, servants, employees, successors, or assigns) obligation to comply with all applicable federal, state, and local statutes and regulations, including the regulations that were the subject of this action. Respondent is ordered to comply with the terms of settlement and the civil penalty payment instructions as set forth in the CAFO. Pursuant to 40 C.F.R. § 22.31(b) this Final Order shall become effective upon filing with the Regional Hearing Clerk.

THOMAS RUCKI

Digitally signed by THOMAS RUCKI
DN: c=US, o=U.S. Government, ou=Environmental
Protection Agency, cn=THOMAS RUCKI,
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Date: 2023.04.20.09.42.19.-04'00'

Thomas Rucki Regional Judicial Officer

#### CERTIFICATE OF SERVICE

I certify that that a true and correct copy of the foregoing Consent Agreement and Final Order was delivered to the Regional Hearing Clerk, U.S. EPA, Region 6, 1201 Elm Street, Dallas, Texas 75270-2102, and that a true and correct copy was sent this day in the following manner to the addressees:

Copy via Email to Complainant: <u>mcdonald.ashley@epa.gov</u>

Copy via Email to Respondent:

michael.adams5@ya.gov

michelle.degrandi@epa.gov

Dated this	day of	

ASHLEY MCDONALD Digitally signed by ASHLEY MCDONALD Date: 2023.04.20 11:02-27 - 05'00'

Signed
Office of Regional Counsel
U.S. EPA, Region 6