



friable asbestos. Section 203(i) of TSCA, 15 U.S.C. § 2643(i), required the Administrator of EPA to, among other things, promulgate regulations requiring each LEA to develop and implement an asbestos management plan (“AMP”) for school buildings under its authority. These regulations are codified at 40 C.F.R. Part 763, Subpart E (the “Subpart E regulations”).

3. Section 763.85(a)(2) of the Subpart E regulations states that any building leased or acquired on or after October 12, 1988 that is to be used as a school building shall be inspected as described under paragraphs (a)(3) and (4) of Section 763.85 prior to use as a school building and that, in the event that emergency use of an uninspected building as a school building is necessary, such buildings shall be inspected within 30 days after commencement of such use. Section 763.85(b) of the Subpart E regulations states that at least once every 3 years after a management plan is in effect, each LEA shall conduct a reinspection of all friable and nonfriable known or assumed asbestos-containing building material, in each school building that they lease, own, or otherwise use as a school building. Section 763.93(g)(2) of the Subpart E regulations provides that each LEA shall maintain in its administrative office a complete, updated copy of an AMP for each school under its administrative control or direction. Section 763.93(g)(3) of the Subpart E regulations provides that each school shall maintain in its administrative office a complete, updated copy of the AMP for that school. 40 C.F.R. § 763.93(g)(3).

4. Sections 207(a)(1) and (3) of TSCA, 15 U.S.C. §§ 2647(a) (1) and (3), provide that any LEA that fails to conduct an inspection or fails to develop an AMP pursuant to regulations under Section 203(i) of TSCA, 15 U.S.C. § 2643(i), is liable for a civil penalty. Section 207(a) of TSCA, 15 U.S.C. § 2647(a), the Federal Civil Penalties Inflation Adjustment Act of 1990 (as amended by the Debt Collection Improvement Act of 1996), and the subsequent Civil Monetary Penalty Inflation Adjustment Rule, 40 C.F.R. Part 19, authorize a civil penalty, for each day that a violation continues, of (1) not more than \$5,000 for violations on or before January 30, 1997;

(2) not more than \$5,500 for violations after January 30, 1997 but on or before March 15, 2004; (3) not more than \$6,500 for violations after March 15, 2004 through January 12, 2009; and (4) not more than \$7,500 for violations after January 12, 2009.

5. Section 207(a) of TSCA, 15 U.S.C. § 2647(a), further provides that any civil penalty shall be assessed and collected in the same manner, and subject to the same provisions, as in the case of civil penalties assessed and collected under Section 16 of TSCA, 15 U.S.C. § 2615. Section 16(a)(2)(B) of TSCA, 15 U.S.C. § 2615(a)(2)(B), requires EPA to take into account the nature, circumstances, extent, and gravity of the violation(s), and, with respect to the violator, ability to pay, effect on ability to continue to do business, any history of prior such violations, the degree of culpability, and such other matters as justice may require. Section 207(a) states that any civil penalty collected shall be used by the LEA to comply with TSCA Title II, with any portion remaining unspent to be deposited into the Asbestos Trust Fund established pursuant to Section 5 of the Asbestos Hazard Emergency Response Act of 1986, codified at 20 U.S.C. § 4022. In addition, Section 207(c) of TSCA, 15 U.S.C. § 2647(c), requires EPA to consider the significance of the violation, the culpability of the violator, including any history of previous TSCA violations, the ability of the violator to pay the penalty, and the ability of the violator to continue to provide educational services to the community.

#### **B. AUTHORITY AND PARTIES**

6. Respondent operates a high school, middle school, and intermediate school in Eager, Arizona and a primary school in Springerville, Arizona. The Round Valley Unified School District schools are public, state-funded schools constituted within the state of Arizona. The Round Valley Unified School District is a public authority legally constituted within the State of Arizona for administrative control or direction of public elementary schools and secondary schools.

7. The authority to take action under Section 207 of TSCA, 15 U.S.C. § 2647, is vested in the Administrator of EPA (“**Administrator**”). By EPA Delegation Order Number 12-2-A, dated May 11, 1994, the Administrator delegated to the Regional Administrator of EPA Region IX the authority to commence administrative proceedings under TSCA and to sign consent agreements memorializing settlements in such proceedings. By EPA Regional Order Number R9 1260.06A dated May 19, 2005, the Regional Administrator of EPA Region IX redelegated this authority to the Director of the Communities and Ecosystems Division. The Director of the Communities and Ecosystems Division has the authority to commence and settle an enforcement action in this matter.

### **C. COMPLAINANT’S ALLEGATIONS**

8. Respondent began operating its High School at 550 North Butler Street, Eagar, Arizona in or around 1927; its Middle School at 126 West 2nd Street, Eagar Arizona in or around 1987; its Primary School at 940 East Maricopa Street, Springerville, Arizona in or around 1987; and its Intermediate School at 165 South Brown Street, Eagar, Arizona in or around 1992. Respondent owns, leases, or otherwise uses, at the minimum, one (1) "school building," as defined in Section 202(13) of TSCA Title II, 15 U.S.C. § 2642(13), and in 40 C.F.R. § 763.83. Respondent is a LEA, as defined in Section 202(7) of TSCA Title II, 15 U.S.C. § 2642(7), and in 40 C.F.R. § 763.83.

9. Sections 203(i) and 205(d) of TSCA, 15 U.S.C. §§ 2643(i) and 2645(d), require that Respondent, prior to using a building as a school after October 12, 1988, conduct an inspection and develop a valid AMP. Section 207(a)(3) of TSCA, 15 U.S.C. § 2647(a)(3), and 40 C.F.R. § 763.97(a), make it unlawful for Respondent to fail to conduct such inspections and develop such an AMP, and provide that each separate failure to comply with respect to a single school building constitutes a violation of Section 207(a)(3) of TSCA. If a signed statement of an architect or

project engineer has been submitted to EPA pursuant to Section 763.99(a)(7), then the LEA is not required to perform an inspection.

10. In April 2011, the EPA Region IX Toxics Office inspected the High School but none could be produced. In a November 21, 2011 letter, the Toxics Office asked Respondent to send all AMPs for all schools operated by Respondent. Respondent provided EPA with AMPs prepared in 1989 for the High School, Middle School and Elementary School, and engaged a consultant to conduct inspections and prepare new AMPs. Respondent had not conducted an inspection and did not have an AMP for the Intermediate School. In March, 2012, Respondent provided EPA with newly prepared AMPs based upon inspections conducted in November and December of 2011. The AMPs documented that the High School and Middle School contained asbestos-containing building material ("ACBM") but that prior to 2011 no reinspections had occurred when due. The 2011 AMPs documented that: the High School contains 195 square feet of ACBM; the Middle School contains 1110 square feet of ACBM; the Primary School contains 100 square feet of ACBM; Respondent's District Facility buildings contain 1245 square feet of ACBM; and the Intermediate School contains no ACBM.

11. Respondent violated Section 207(a)(1) of TSCA Title II, 15 U.S.C. § 2647(a)(1), by failing to conduct inspections pursuant to Section 203(b), 203(e)(3) and 203(g)(2) of TSCA Title II, 15 U.S.C. §§ 2643(b), 2643(e)(3) and 2643(g)(2) and the Subpart E regulations thereunder at 40 C.F.R. Part 763, Subpart E, for the High School, Middle School, and Intermediate School school buildings referenced in Paragraph 8 above. Respondent also violated Section 207(a)(3) of TSCA, 15 U.S.C. § 2647(a)(3), by failing to develop or keep current an AMP, pursuant to Section 203(i) of TSCA Title II, 15 U.S.C. § 2643(i), and the regulations thereunder at 40 C.F.R. Part 763, Subpart E, for the school buildings referenced in Paragraph 8 above.

#### **D. RESPONDENT'S ADMISSIONS**

12. To avoid the disruption of orderly educational activities and the expense of protracted and costly litigation, Respondent, in accordance with 40 C.F.R. § 22.18(b)(2), and for the purpose of this proceeding, (i) admits that EPA has jurisdiction over the subject matter of this CAFO and over Respondent; (ii) neither admits nor denies the specific factual allegations contained in Section I.C. of this CAFO; (iii) consents to any and all conditions specified in this CAFO; (iv) agrees to pay, and consents to the assessment of, the civil administrative penalty under Section I.G of this CAFO; (v) waives any right to contest the allegations contained in Section I.C. of this CAFO, including but not limited to its right under Section 16(a)(2)(A) of TSCA to request a hearing; and (vi) waives the right to appeal the proposed final order contained in this CAFO.

#### **E. COMPLIANCE WITH AHERA**

13. AHERA and the Subpart E regulations specify the steps which must be taken to evaluate whether a school building contains or is assumed to contain ACBM. When a LEA has properly determined that **no** buildings in a school contains ACBM, compliance by the LEA with AHERA and the Subpart E regulations include:

**(A) Development and updating of AMP.** The AMP shall include: (1) a list of the name and address of each school building; (2) for each school building, a statement of inspection, as specified by 40 C.F.R. § 763.93(c)(1), and the information that is required to be detailed in the inspection, as specified by 40 C.F.R. § 763.93(c), unless, for each school building that qualifies, the LEA has a signed statement from an architect as specified by 40 C.F.R. § 763.99(a)(7) in lieu of inspection; (3) the name, address, and telephone number of a person designated under 40 C.F.R. § 763.84 to ensure that the duties of Respondent, as the LEA, are carried out (the “**Designated Person**”); (4) the course name, and the dates and number of hours

of training taken by that person to carry out the duties; (5) a dated copy of each year's annual notification of the AMP's availability to workers and building occupants or their legal guardians (including parents, teachers and employees), along with a description of the steps taken to effect the notification; (6) a true and correct statement, signed by the Designated Person, that certifies that the general LEA responsibilities, as stipulated by 40 C.F.R. § 763.84, have been met or will be met; (7) the name of each consultant that contributed to the AMP and the applicable statement that each such consultant is accredited, as required by 40 C.F.R. § 763.93(e)(12). Pursuant to 40 C.F.R. § 763.93(f), if Respondent requires, the AMP may also include a statement signed by an accredited AMP developer that such a person has prepared or assisted in the preparation of the AMP or has reviewed such plan and that such plan is in compliance with the Subpart E regulations.

**(B) Identification and training for Designated Person** identified by the Respondent, as required by 40 C.F.R. § 763.84(g)(1). Training for the Designated Person shall be in accordance with the training requirements listed in 40 C.F.R. § 763.84(g)(2).

**(C) Maintenance of a complete copy of the AMP** for each school in Respondent's administrative office and in each school administrative office, as required by 40 C.F.R. §§ 763.93(g)(2) and (3). The AMP shall be available to representatives of EPA and the State, the public, including teachers, other school personnel, parents, and their representatives without cost or restriction.

**(D) Written Notifications of the availability of the AMP** to parent, teacher and employee organizations of the availability of the AMP and a description of the steps used to make such notification, as required by 40 C.F.R. § 763.93(g)(4), and subsequent notification to these organizations at least once each school year.

Additional requirements apply to LEA's with school buildings that contain, or are assumed to contain, ACBM.

#### **F. RESPONDENT'S CERTIFICATION**

14. In executing this CAFO, Respondent certifies that it has complied with AHERA and the AHERA Subpart E regulations at the High School, Middle School, Intermediate School, and Primary School and all other facilities under its control which are subject to AHERA requirements. Respondent had abatement of identified asbestos conducted. The AMPs for the above-listed schools now document that the High School, Middle School, and Primary School contain no asbestos containing building materials. Respondent certifies that all accounting of the costs incurred by Respondent in complying with AHERA and the AHERA Subpart E regulations provided to EPA are true and accurate.

#### **G. CIVIL ADMINISTRATIVE PENALTY**

15. Respondent consents to the assessment of a penalty in the amount of **TEN THOUSAND ONE HUNDRED DOLLARS (\$10,100)**, as specified in this Paragraph as final settlement and complete satisfaction of the civil claims against Respondent arising from the facts alleged in Section I.C. of the CAFO and under the Act, as alleged in Section I.C. of the CAFO. **As the Respondent's EPA-approved costs of compliance with AHERA and the Subpart E regulations exceeds the civil penalty amount, the costs of compliance already expended by Respondent shall represent full payment of penalty.**

16. Issuance of this CAFO does not constitute a waiver by EPA of its right to enforce the terms of this CAFO or to seek other civil or criminal relief for violations, if any, of any provision of federal law not specifically settled by this Consent Agreement. Nothing in this CAFO shall relieve Respondent of its duty to comply with all applicable provisions of the Act, rules

promulgated thereunder, and other Federal, state or local laws or statutes.

17. The provisions of this CAFO shall be binding on Respondent and on Respondent's officers, directors, employees, agents, servants, authorized representatives, successors, and assigns.

18. Each party shall bear its own costs, fees, and disbursements in this action.

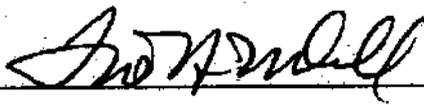
19. This Consent Agreement constitutes the entire agreement between the Respondent and EPA. This Consent Agreement and Final Order is for the purpose of fully and finally settling the civil claims against Respondent arising from the facts alleged in section I.C. of this CAFO. Full payment of the civil penalty and any applicable interest charges or late fees or penalties as set forth in this Consent Agreement and the Final Order shall constitute full settlement and satisfaction of civil penalty liability against Respondent for the violations alleged in Section I.C. of this CAFO.

20. In accordance with 40 C.F.R. §§ 22.18(b)(3) and 22.31(b), the effective date of this CAFO shall be the date on which the accompanying Final Order, having been signed by the Regional Judicial Officer, is filed.

21. The undersigned representatives of each party to this Consent Agreement certify that each is duly authorized by the party whom he or she represents to enter into the terms and bind

that party to it.

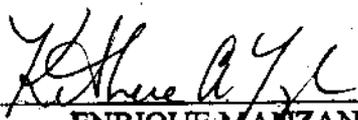
**ROUND VALLEY UNIFIED SCHOOL DISTRICT:**

Date: 11-20-12 By: 

Name: TRAVIS H. UDALL

Title: SUPERINTENDENT

**UNITED STATES ENVIRONMENTAL PROTECTION AGENCY:**

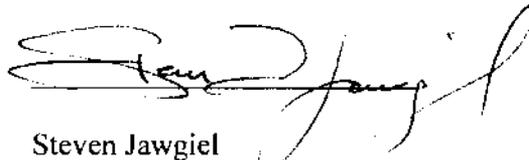
Date: 12/07/2012 By: 

ENRIQUE MANZANILLA  
Director, Communities and Ecosystems Division  
U.S. Environmental Protection Agency, Region IX

**II. FINAL ORDER**

IT IS HEREBY ORDERED that this Consent Agreement and Final Order be entered and that Respondent shall comply with the terms set forth in the Consent Agreement.

Date: 12/18/12



Steven Jawgiel  
Regional Judicial Officer  
U.S. EPA, Region IX

CERTIFICATE OF SERVICE

I certify that the original of the fully executed Consent Agreement and Final Order in the matter of Round Valley Unified School District (**Docket #: TSCA-09-2013-0002**) was filed with the Regional Hearing Clerk, U.S. EPA, Region IX, 75 Hawthorne Street, San Francisco, CA 94105, and that a true and correct copy of the same was sent to the following parties:

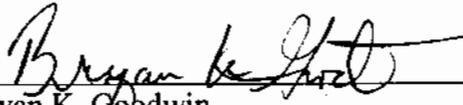
A copy was mailed via CERTIFIED MAIL to:

Mr. Travis Udall  
Superintendent  
Round Valley Unified School District  
940B East Maricopa Street  
Springerville, AZ 85936

**CERTIFIED MAIL NUMBER:** 7001 0320 0002 4540 5058

A copy was hand-delivered to the following U.S. EPA case attorney:

Margaret Alkon, Esq.  
Office of Regional Counsel  
U.S. EPA, Region IX  
75 Hawthorne Street  
San Francisco, CA 94105

  
Bryan K. Goodwin  
Regional Hearing Clerk  
U.S. EPA, Region IX

12/28/12  
Date