

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

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JUN 27 2007

Ref: 8ENF-W

CERTIFIED MAIL LETTER RETURN RECEIPT REQUESTED

Bill and Hayli Thompson, Owners The Ranch House of Dupuyer PO Box 142 Dupuyer, MT 59432

Re:

Administrative Order The Ranch House of Dupuyer

Docket No. SDWA-08-2007-0052

PWS ID #MT0002032

Dear Mr. and Ms. Thompson:

Enclosed you will find an Administrative Order (Order), which the Environmental Protection Agency (EPA) has issued under the authority of the Safe Drinking Water Act (the Act), 42 U.S.C. Section 300f et seq., and its implementing regulations. Among other things, the Administrative Order finds that The Ranch House of Dupuyer Water System is a supplier of water as defined by the Act and that it has violated Montana's "Public Water Supply Requirements" and the National Primary Drinking Water Regulations (NPDWRs) at Administrative Rules of Montana (ARM) 17.38.215(1)(b), 17.38.207(1) and 40 Code of Federal Regulations (C.F.R.) §§ 141.63(a)(2), 141.21(a)(3)(i), 141.201, 141.21(g)(1), 141.21(g)(2) and 141.31(b) for: exceeding the total coliform maximum contaminant level (MCL), failure to monitor for bacteriological quality, failure to provide public notice, and failure to notify the State of the violations.

If The Ranch House of Dupuyer complies with the enclosed Order for a period of at least twelve months, EPA may choose to close the Order. Violating the enclosed Order may lead to (1) a penalty of up to \$32,500 per day of violation of the Order, (2) a separate such penalty for violating the regulations themselves, and/or (3) a court injunction ordering compliance.

Among other things, the Order requires The Ranch House of Dupuyer to provide a public notification of violations of the Act. For your convenience, we have enclosed some template forms to assist in providing the required public notice. If you have any questions or comments concerning the form of public notice, please do not hesitate to contact Kimberly Pardue Welch of EPA, whose telephone number is provided below.

Please note that the effective date of the enclosed Order is the date of issuance. Within the next 10 days, please provide EPA with any new information that you believe the Agency is not aware of relating to the alleged violations in the Order. The information may be sent to Kimberly Pardue Welch at the address on the letterhead, include the mailcode 8ENF-W, or you may call Ms. Pardue Welch at (800) 227-8917, extension 6983, or (303) 312-6983. If you wish to have an informal conference with EPA, you may also call or write Ms. Pardue Welch. If you are represented by an attorney or have legal questions, please have your attorney call Amy Swanson at the above 800 number, extension 6906, or at (303) 312-6906.

We urge your prompt attention to this matter.

Sincerely,

Diane L. Sipe, Director

Technical Enforcement Program
Office of Enforcement, Compliance
and Environmental Justice

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Enclosures

Order

Public Notice template

cc: Jenny Chambers, MT DEQ

Kate Miller, MT DEQ

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

	2007 JUN 27 PM 2: 37
IN THE MATTER OF)	FILED
Bill and Hayli Thompson, Owners/Operators) The Ranch House of Dupuyer	EPA REGION VIII HEARING CLERK
Dupuyer, MT	
Respondent)	ADMINISTRATIVE ORDER
Proceedings under Section 1414(g) of the Safe Drinking Water Act, 42 U.S.C. § 300g-3(g)	Docket No. SDWA-08-2007-0052
,	

The following Findings are made and Order issued under the authority vested in the Administrator of the U.S. Environmental Protection Agency ("EPA") by section 1414(g) of the Safe Drinking Water Act ("the Act"), 42 U.S.C. § 300g-3(g), and its implementing regulations, as properly delegated to the Supervisors of the Technical and Legal Enforcement Programs of the Office of Enforcement, Compliance and Environmental Justice, EPA Region 8.

FINDINGS

- 1. Bill and Hayli Thompson (Respondents) are individuals and therefore "persons" within the meaning of section 1401(12) of the Act, 42 U.S.C. § 300f(12), and 40 C.F.R. § 141.2.
- Respondents own and/or operate a system, the Ranch House of Dupuyer Water System (the System), located in Pondera County, Montana, for the provision to the public of piped water for human consumption.

- 3. The System has at least 15 service connections or regularly serves an average of at least 25 individuals daily at least 60 days out of the year and is therefore a "public water system" within the meaning of section 1401(4) of the Act, 42 U.S.C. § 300f (4), and a "transient, non-community" water system within the meaning of 40 C.F.R. § 141.2.
- 4. Respondents own and/or operate a public water system and are therefore "suppliers of water" within the meaning of section 1401(5) of the Act, 42 U.S.C. § 300f(5), and 40 C.F.R. § 141.2. Respondents are therefore subject to the requirements of Part B of the Act, 42 U.S.C. § 300g, and its implementing regulations, 40 C.F.R. Part 141, also known as the National Primary Drinking Water Regulations (NPDWRs).
- 5. According to a March 22, 2006 sanitary survey conducted by the Cadmus Group, on behalf of the Montana Department of Environmental Quality (MDEQ or the State), Respondents operate a system that is supplied solely by a ground water source consisting of one well located on site. Water is supplied to a residence year-round and a restaurant approximately 10 months per year. The System provides water to approximately 25 people per day in the winter and 50 people per day in the summer.
- 6. MDEQ has primary enforcement authority for the Act in the State of Montana.

 On May 8, 2007, EPA issued a Notice of Violation pursuant to section 1414(a) of the Act, 42 U.S.C. § 300g- 3(a), to MDEQ regarding the violations at the public water system. MDEQ elected not to commence an enforcement action against the System for the violations within the thirty day time frame set forth in section

- 1414(a) of the Act, 42 U.S.C. § 300g-3(a).
- 7. EPA has provided the State, through MDEQ, with an opportunity to confer with EPA regarding this Order pursuant to section 1414(g)(2) of the Act, 42 U.S.C. § 300g-3(g)(2).
- 8. EPA has provided a copy of this Order to MDEQ pursuant to section 1414(g)(2) of the Act, 42 U.S.C. § 300g-3(g)(2).
- 9. EPA is issuing this Order requiring the System to comply with the "applicable requirements" it violated pursuant to section 1414(g) of the Act, 42 U.S.C. § 300g-3(g).
- 10. An "applicable requirement" includes requirements of an applicable approved State program, such as Montana's "Public Water Supply Requirements" at Administrative Rules of Montana ("ARM") 17.38.101 through 703. 42 U.S.C. § 300g-3(i).

FINDINGS OF VIOLATION

I

- 40 C.F.R. § 141.63(a)(2) imposes and defines the maximum contaminant level
 (MCL) for total coliform bacteria, applicable to public water systems collecting
 fewer than 40 samples per month, as allowing no more than one sample collected
 during a month to be positive for total coliform bacteria.
- 2. The State adopted 40 C.F.R. § 141.63(a) and incorporated it by reference in ARM 17.38.207(1).

3. Monitoring results submitted by Respondents for the System exceeded the MCL for total coliform bacteria in October 2005, in violation of 40 C.F.R. § 141.63(a)(2).

 Π

- 1. 40 C.F.R. § 141.21(a)(3)(i) requires non-community water systems using only ground water and serving 1,000 persons or fewer to monitor for total coliform each calendar quarter that the system provides water to the public to determine compliance with the MCL for total coliform bacteria as stated in 40 C.F.R. § 141.63.
- 2. The State requires non-community public water systems to sample for total coliform once each month, as set forth in ARM 17.38.215(1)(b), which adopted portions of 40 C.F.R. § 141.21.
- 3. Respondents failed to monitor for total coliform during July 2005, August 2005, December 2005, January 2006, April 2006, June 2006, September 2006, October 2006, November 2006, December 2006, February 2007, March 2007, and May 2007, in violation of ARM 17.38.215(1)(b) and 40 C.F.R. § 141.21 (a)(3)(i).

III

 40 C.F.R. § 141.201 requires owners and/or operators of public water systems to notify the public of any violations of the NPDWRs, including violations of the MCL, maximum residual disinfection level (MRDL), treatment technique (TT), monitoring requirements, and testing procedures in 40 C.F.R. Part 141. Respondents have not provided public notice of the 2005 violations outlined in Sections I and II, in violation of 40 C.F.R. § 141.201. Public notices for the 2006 and 2007 violations listed in section II are not yet overdue.

IV

- 40 C.F.R. § 141.21(g)(1) requires a public water system that has exceeded the MCL for total coliforms in 40 C.F.R. § 141.63 to report the violation to the State no later than the end of the next business day after it learns of the violation.
- 2. Respondents failed to report to the State the total coliform MCL violation detailed in Section I, in violation of 40 C.F.R. § 141.21(g)(1).

V

- 40 C.F.R. § 141.21(g)(2) requires public water systems to report any failure to comply with a coliform bacteria monitoring requirement to the State within ten business days after the system discovers the violation.
- Respondents failed to report to the State instances of noncompliance detailed in Section II, in violation of 40 C.F.R. § 141.21(g)(2).

VI

- 40 C.F.R. § 141.31(b) requires owners and/or operators of public water systems to report any failure to comply with any NPDWR to the State within 48 hours.
- 2. Respondents failed to report to the State the noncompliance detailed in Section III, in violation of 40 C.F.R. § 141.31(b).

ORDER

Based on the foregoing Findings, and pursuant to section 1414(g) of the Act, IT IS ORDERED:

- 1. Upon the effective date of this Order, Respondents shall comply with the MCLs as stated in ARM 17.38.207(1) and 40 C.F.R. § 141.63(a)(2).
- 2. Upon the effective date of this Order, Respondents shall monitor the water monthly for total coliform as required by ARM 17.38.215(1)(b) to determine compliance with the total coliform MCL appearing at ARM 17.38.207(l) and 40 C.F.R. § 141.63(a)(2). Respondents shall report results to EPA and the State within ten days following the end of each monitoring period, as required by 40 C.F.R. § 141.31(a).
- 3. Within 30 days of the effective date of this Order, Respondents must provide public notice of the violation(s) specified under the Findings of Violation Section I and II (for 2005 violations) in this Order, to return to compliance with 40 C.F.R. §§ 141.201, 141.202 and 141.205. Upon the effective date of this Order, Respondents shall comply with the public notification requirements at 40 C.F.R. § 141.201 et seq. following any future NPDWR violation. Respondents shall submit a copy of the public notice to EPA and the State within ten days of completion of the public notice, as required by 40 C.F.R. § 141.31(d). This notice shall be given by (1) posting the notice in conspicuous locations throughout the distribution system frequented by persons served by the System OR (2) by mail or direct delivery to each customer and service connection; AND (3) any other method reasonably calculated to reach other persons served by the System if they

would not normally be reached by the notice required above, such as publication in a local newspaper or newsletter distributed to customers; use of E-mail to notify employees or students; or delivery of multiple copies in central locations. If the public notice is posted, the notice must remain in place for as long as the violation or situation persists, but for no less than seven days. The public water system must repeat the notice every three months as long as the violation or situation persists.

- 4. Upon the effective date of the Order, Respondents shall comply with 40 C.F.R. § 141.21(g)(1) by reporting any total coliform MCL violation under 40 C.F.R. § 141.63 to EPA and the State no later than the end of the next business day after the Respondents learn of the violation.
- 5. Upon the effective date of the Order, Respondents shall comply with 40 C.F.R. § 141.21(g)(2) by reporting any failure to comply with coliform monitoring requirements under 40 C.F.R. § 141.21 to EPA and the State within ten days after the Respondents discover the violation.
- 6. Except where a different reporting period is specified above, upon the effective date of this Order, Respondents shall comply with 40 C.F.R. § 141.31(b) by reporting any failure to comply with any NPDWR to EPA and the State within 48 hours.

The Ranch House of Dupuyer Page 8 of 9

7. Reporting requirements specified in this Order shall be provided by certified mail to the following addresses:

U. S. EPA Region 8 (8ENF-W) 1595 Wynkoop Street Denver, Colorado 80202 Attn: Kimberly Pardue Welch Montana Department of Environmental Quality – PWSS P.O. Box 200901 Helena, MT 59620-0901 Attn: Kate Miller

GENERAL PROVISIONS

- 1. This Order does not constitute a waiver, suspension, or modification of the requirements of 40 C.F.R. § 141.1 et seq., or the Act, which remain in full force and effect. Issuance of this Order is not an election by EPA to forgo any civil or criminal action otherwise authorized under the Act.
- 2. Violation of any term of this Order may subject the Respondents to an administrative civil penalty of up to \$27,500, under section 1414(g)(3)(B) of the Act, 42 U.S.C. § 300g-3(g)(3)(B), or a civil penalty of not more than \$32,500 per day of violation, assessed by an appropriate U.S. district court under section 1414(g)(3)(A) and (C) of the Act, 42 U.S.C. § 300g-3(g)(3)(A) and (C).
- 3. Violation of any requirement of the Act or its implementing regulations may subject Respondents to a civil penalty of not more than \$32,500 per day of violation, assessed by an appropriate U.S. district court under section 1414(b) of the Act, 42 U.S.C. § 300g-3(b).

The Ranch House of Dupuyer Page 9 of 9

4.

Issued this	274	day of	Tune	, 2007.

The effective date of this Order shall be the date of issuance of this Order.

David J. Janik, Acting Director Legal Enforcement Program Office of Enforcement, Compliance and Environmental Justice

Diane L. Sipe, Director Technical Enforcement Program Office of Enforcement, Compliance and Environmental Justice