

### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 2 290 BROADWAY NEW YORK, NY 10007-1866

### EXPRESS MAIL

January 22, 2010

Jorge Marrero-Narvaez, Esq. Puerto Rico Aqueduct and Sewer Authority P.O. Box 7066 604 Barbosa Avenue Hato Rey, Puerto Rico 00917

Re: In the Matter of: Anones Public Water System (Docket No. SDWA-02-2009-8405) Maricao Public Water System (Docket No. SDWA-02-2009-8404) Guzman Arriba Public Water System (Docket No. SDWA-02-2009-8407)

Dear Jorge:

Enclosed are three (3) Consent Agreement and Final Orders (CA/FOs) in the above-referenced matter.

Please note that penalties are required to be paid in full and received by EPA no later than forty-five days after the Order's effective date.

Sincerely,

Diane T. Gomes, Esq.

Enclosure

cc: Karen Maples Regional Hearing Clerk (w/original CA/FO and copy)

Emma Blanco, PRASA

bcc: R. Brignoni, DECA (w/enclosure) M. Angel, CFC (w/enclosure) DOCKET (w/enclosure)

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 2 290 BROADWAY NEW YORK, NY 10007-1866

# IN THE MATTER OF:

Jose F. Ortiz Vázquez, Executive President Puerto Rico Aqueduct and Sewer Authority 604 Barbosa Avenue Hato Rey, Puerto Rico 00917

Respondent

Proceeding Pursuant §1414(g)(3)(B) of the Safe Drinking Water Act, 42 U.S.C. §300g-3(g)(3)(B) <u>CONSENT AGREEMENT</u> <u>AND</u> FINAL ORDER

> Docket No. SDWA-02-2009-8405

### I. Preliminary Statement

This administrative proceeding for the assessment of a civil penalty was instituted pursuant to Section 1414(g)(3)(B) of the Safe Drinking Water Act (the "Act"), 42 U.S.C. §300g-3(g)(3)(B).

The Complainant in this proceeding, the Director of the Division of Enforcement and Compliance Assistance, Region 2, United States Environmental Protection Agency ("EPA"), issued a "Complaint, Findings of Violation, Notice of Proposed Assessment of a Civil Penalty and Notice of Opportunity to Request a Hearing" ("Complaint") to the Puerto Rico Aqueduct and Sewer Authority ("Respondent") on UN 29, 2009.

The Complaint charges Respondent with violating the Act and terms and conditions of an Administrative Order ("AO") issued to Respondent pursuant to Section 1414(g) of the Act, 42 U.S.C. §300g-3(g), requiring compliance with an applicable requirement of the Act at Respondent's Anones public water system ("PWS"), located in Naranjito, Puerto Rico.

### II. Findings of Fact and Conclusions of Law

1. Respondent owns and/or operates the Anones "public water system," within the meaning of Section 1401(4) of the SDWA, 42 U.S.C. §300f(4), and 40 C.F.R. §141.2, located in Naranjito, Puerto Rico.

- 2. Respondent is a "supplier of water" within the meaning of Section 1401 (5) of the SDWA, 42 U.S.C. §300f (5), and 40 C.F.R. §141.2.
- 3. Respondent is a public corporation and an autonomous governmental instrumentality of the Commonwealth of Puerto Rico, organized and existing under the Laws of Puerto Rico, P.R. Laws Ann. Tit. 22, §§142, 144 (1987), is a "person" as defined in Section 1401(12) of the SDWA, 42 U.S.C. §300f(12), and 40 C.F.R. §141.2, and is subject to an AO issued under Section 1414(g)(1) of the SDWA, 42 U.S.C. §300g-3(g)(1).
- 4. The Anones PWS is supplied by a surface water source, and provides piped water for human consumption and regularly serves at least 15 service connections used by yearround residents or regularly serves at least 25 individuals, and is therefore a "community water system" ("CWS") as defined by Section 1401(15) of the SDWA, 42 U.S.C. §300f(15) and 40 C.F.R. §141.2.

5. The Anones PWS uses conventional filtration, as defined in 40 C.F.R. §141.2.

- 6. On January 14, 2002, EPA promulgated the Long Term I Enhanced Surface Water Treatment Rule ("LT1ESWTR"), 40 C.F.R. Part 141 Subpart T. LT1ESWTR increases public health protection from microbial pathogens, particularly *Cryptosporidium*. LT1ESWTR builds upon existing treatment technique requirements established by the 1989 Surface Water Treatment Rule by requiring systems using conventional or direct filtration to comply with strengthened turbidity standards and conduct continuous monitoring of individual filter effluent turbidity.
- 7. The Puerto Rico Department of Health ("PRDOH") administers the Public Water Supply Supervision Program in Puerto Rico pursuant to Section 1413 of the SDWA. The approval and delegation of primary enforcement responsibility from EPA to PRDOH was effective as of March 1, 1980. However, at the time the LT1ESWTR came into effect, the PRDOH had not obtained enforcement responsibility for this rule; therefore, EPA issued enforcement actions against PRASA for violations to the LT1ESWTR. On October 18, 2005, EPA granted enforcement primacy for the LT1ESWTR to the PRDOH; however, EPA retained enforcement responsibility for the LT1ESWTR in regard to the Anones PWS.
- 8. Public water systems using surface water or ground water under the direct influence ("GWUDI") of surface water as a source and serving fewer than 10,000 people are required to comply with the LTIESWTR by January 1, 2005, as per 40 C.F.R. §§141.501 and 141.502.
- 9. Pursuant to 40 C.F.R. §141.551, public water systems that provide conventional or direct filtration treatment must meet a 95<sup>th</sup> percentile turbidity limit of 0.3 NTU of the combined filter effluent measurements taken each month and, at no time, may the turbidity exceed 1 NTU.

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- 10. The Respondent's Anones PWS utilizes a surface water source and serves fewer than 10,000 people, and, therefore, is required to comply with the requirements of the LT1ESWTR by January 1, 2005.
- Based on reports submitted to EPA by PRDOH, the Anones PWS failed to meet the 0.3 NTU turbidity limit in at least 95% of the combined filter effluent measurements taken during the months of January 2005 (37.72%), February 2005 (32.77%), March 2005 (55.5%), April 2005 (33.10%), May 2005 (33.75%) and June 2005 (31.65%).
- 12. On September 2, 2005, EPA issued an AO, Docket No. SDWA-02-2005-8183, to Respondent, under authority of Section 1414 (g) of the SDWA, 42 U.S.C. §300g-3(g), for failure to comply with the requirements of the LT1ESWTR and the SDWA. The AO required the Anones PWS to comply with the combined filter effluent turbidity limits by December 2, 2005. A copy of the AO is attached hereto and incorporated by reference.
- 13. Based on information available to EPA, Respondent has failed to comply with the requirements specified in 40 C.F.R. §141.551 and Paragraph 11 of the AO.

### III. Consent Agreement

Based upon the foregoing, and pursuant to Section 1414(g)(3)(B) of the Act, 42 U.S.C. \$300g-3(g)(3)(B), and the "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation or Suspension of Permits" ("CROP") (40 C.F.R. \$22.18), it is hereby agreed by and between the parties and Respondent voluntarily and knowingly agrees as follows:

#### Jurisdiction

1. For the purpose of this proceeding, Respondent a) admits the jurisdictional allegations of the Complaint as applied to the facility; and b) neither admits nor denies the specific factual allegations and legal conclusions contained in the Complaint and Findings of Fact.

### Payment of Civil Penalty

2. Respondent shall pay a civil penalty to EPA in the amount of Sixteen Thousand Dollars (\$16,000.00). Such payment shall be made by cashier's or certified check or by Electronic Fund Transfer (EFT). If the payment is made by check, then the check shall be payable to the "Treasurer, United States of America", and shall be mailed to:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center PO Box 979077 St. Louis, MO 63197-9000

The check shall be identified with a notation thereon listing the following: IN THE MATTER OF ANONES PWS, and shall bear thereon the Docket Number SDWA-02-

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- 10. The Respondent's Anones PWS utilizes a surface water source and serves fewer than 10,000 people, and, therefore, is required to comply with the requirements of the LT1ESWTR by January 1, 2005.
- 11. Based on reports submitted to EPA by PRDOH, the Anones PWS failed to meet the 0.3 NTU turbidity limit in at least 95% of the combined filter effluent measurements taken during the months of January 2005 (37.72%), February 2005 (32.77%), March 2005 (55.5%), April 2005 (33.10%), May 2005 (33.75%) and June 2005 (31.65%).
- 12. On September 2, 2005, EPA issued an AO, Docket No. SDWA-02-2005-8183, to Respondent, under authority of Section 1414 (g) of the SDWA, 42 U.S.C. §300g-3(g), for failure to comply with the requirements of the LT1ESWTR and the SDWA. The AO required the Anones PWS to comply with the combined filter effluent turbidity limits by December 2, 2005. A copy of the AO is attached hereto and incorporated by reference.
- 13. Based on information available to EPA, Respondent has failed to comply with the requirements specified in 40 C.F.R. §§141.551 and Paragraph 11 of the AO.

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The check shall be identified with a notation thereon listing the following: IN THE MATTER OF ANONES PWS, and shall bear thereon the Docket Number SDWA-02-

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2.

**2009-8405.** Payment of the penalty must be received at the above address on or before 45 calendar days after the Effective Date of this Consent Agreement and Final Order ("CA/FO") (the "due date").

If Respondent chooses to make the payment by EFT, then Respondent shall provide the following information to its remitter bank:

- a. Amount of Payment
- b. SWIFT address: FRNYUS33, 33 Liberty Street, New York, NY 10045
- c. Account Code for Federal Reserve Bank of New York receiving payment: 68010727
- d. Federal Reserve Bank of New York ABA routing number: 021030004
- e. Field Tag 4200 of the Fedwire message should read "D 68010727 Environmental Protection Agency"
- f. Name of Respondent: Anones PWS
- g. Case Number: SDWA-02-2009-8405

Such EFT must be received on or before 45 calendar days after the Effective Date of this CA/FO.

Whether the payment is made by check or by EFT, the Respondent shall promptly thereafter furnish reasonable proof that such payment has been made, to both:

## Diane Gomes, Esq. Assistant Regional Counsel Office of Regional Counsel U.S. Environmental Protection Agency - Region 2 290 Broadway - 16<sup>th</sup> Floor New York, NY 10007 -1866

### And

## Karen Maples, Regional Hearing Clerk U.S. Environmental Protection Agency - Region 2 290 Broadway – 16<sup>th</sup> Floor New York, NY 10007-1866

- h. Failure to pay the amount in full within the time period set forth above may result in the referral of this matter to the United States Department of Justice or the United States Department of the Treasury for collection.
  - Further, if the payment is not received on or before the due date, interest will be assessed at the annual rate established by the Secretary of Treasury pursuant to the Debt Collection Act, 31 U.S.C. §3717, on the overdue amount from the due date through the date of payment. In addition, a late payment handling charge of \$15.00 will be assessed for each 30 day period (or any portion thereof) following

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i.

the due date in which the balance remains unpaid. A 6% per annum penalty also will be applied on any principal amount not paid within 90 days of the due date.

- j. The civil penalty constitutes a penalty within the meaning of 26 U.S.C. §162(f).
- k. The penalty to be paid is a civil penalty assessed by the EPA and shall not be deductible from Respondent's federal or state taxes.

### **General Provisions**

3. This Consent Agreement is being voluntarily and knowingly entered into by the parties in full and final settlement of the civil liabilities that might have attached as a result of the allegations contained in the Complaint. Respondent has read the Consent Agreement, understands its terms, finds it to be reasonable and consents to its issuance and its terms. Respondent consents to the issuance of the accompanying Final Order. Respondent agrees that all terms of settlement are set forth herein.

4. Respondent explicitly and knowingly consents to the assessment of the civil penalty as set forth in this Consent Agreement and agrees to pay the penalty in accordance with the terms of this Consent Agreement.

5. Respondent knowingly and explicitly waives its right under §1414(g)(3)(B) of the Act, 42 U.S.C. §300g-3(g)(3)(B), to request or to seek any Hearing on or Judicial review of the Complaint or on any of the allegations therein asserted, on this Consent Agreement or the Findings of Fact and Conclusions of Law herein, or on the accompanying Final Order.

Respondent waives any right it may have pursuant to 40 C.F.R. §22.8 to be present during discussions with or to be served with and to reply to any memorandum or communication addressed to the Regional Administrator or the Deputy Regional Administrator where the purpose of such discussion, memorandum, or communication is to discuss a proposed settlement of this matter or to recommend that such official accept this Consent Agreement and issue the accompanying Final Order.

7. Issuance of the Consent Agreement and Final Order does not constitute a waiver by EPA of its right to enforce the substantive legal requirements underlying this penalty assessment, either administratively or judicially pursuant to Sections 1414 of the Act, 42 U.S.C. §300g-3. Issuance of or compliance with this Consent Agreement/Final Order does not waive, extinguish or otherwise affect Respondent's obligation to comply with all applicable requirements of the Act, of regulations promulgated thereunder and of any legal order or permit issued thereunder.

8. Each undersigned signatory to this Consent Agreement certifies that he or she is duly and fully authorized to enter into and ratify this Consent Agreement and all the terms and conditions set forth in this Consent Agreement.

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6.

- 9. The provisions of this Consent Agreement and Final Order shall be binding upon the Respondent, its officers, directors, agents, servants, authorized representatives and successors or assigns.
- 10. Each party hereto agrees to bear its own costs and fees in this matter.
- 11. Respondent consents to service upon Respondent by a copy of this Consent Agreement and Final Order by an EPA employee other than the Regional Hearing Clerk.

FOR THE RESPONDENT:

FOR THE COMPLAINANT:

Dated this 18 day of: november 2009 JOSE F. ORTIZ VAZOUEZ

Executive President Puerto Rico Aqueduct and Sewer Authority Anones Public Water System 604 Barbosa Avenue Hato Rey, Puerto Rico 00917

Γ	Dated this <u>30</u> day of: <u>December</u> , 2009
~	NE
	DORE LAPOSTA
<b>h</b> rt	Director
Ē	Division of Enforcement and Compliance
A	Assistance ·
L	J.S. Environmental Protection Agency
F	Region 2
N	lew York, NY 10007-1866

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# IV. Final Order

The Regional Administrator of the U.S. Environmental Protection Agency, Region 2, ratifies the foregoing Consent Agreement. The Agreement entered into by the parties is hereby approved, incorporated herein, and issued as an Order. The effective date of this Order shall be the date of filing with the Regional Hearing Clerk, U.S. EPA Region 2, New York, New York.

DATE: 12 31 09

JUDITH A. ENCK

Acting Regional Administrator United States Environmental Protection Agency Region 2 290 Broadway New York, NY 10007-1866

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To: Jose F. Ortiz Vázquez, Executive President Puerto Rico Aqueduct and Sewer Authority Anones Public Water System 604 Barbosa Avenue Hato Rey, Puerto Rico 00917

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