

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

1595 WYNKOOP STREET DENVER, CO 80202-1129

Phone 800-227-8917 http://www.epa.gov/region08

DOCKET NO.: CWA-08-2008-0024

IN THE MATTER OF:

GORDON CONSTRUCTION CO.

RESPONDENT

THE MATTER OF:

RESPONDENT

DOCKET NO.: CWA-08-2008-0024

Pursuant to 40 C.F.R. §22.18, of EPA's Consolidated Rules of Practice, the Consent Agreement resolving this matter is hereby approved and incorporated by reference into this Final Order. The Respondent is hereby **ORDERED** to comply with all of the terms of the Consent Agreement, effective immediately upon receipt by Respondent of this Consent Agreement and Final Order.

SO ORDERED THIS The DAY OF December , 2008.

Elyana R. Sutin Regional Judicial Officer



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

Region VIII

1595 Wyncoop Street Denver, Colorado 80202-1129 EXPEDITED SETTLEMENT AGREEMENT

IN THE MATTER OF: GORDON CONSTRUCTION COMPANY

Docket Number: CWA- 08-2008-0024 , NPDES No.MTR102850

Corporation registered in the State of Montana to do business and therefore, a "person," within the meaning of section 502(5) of the above payable to the "Treasurer, United States of America," via Clean Water Act ("Act"), 33 U.S.C. § 1362(5), and 40 C.F.R. §122.2.

Attached is an Expedited Settlement Offer Deficiencies Form ("Form"), which is incorporated by reference. By its signature, Complainant ("EPA") finds that Respondent is responsible for the deficiencies specified in the Form.

Respondent failed to comply with its Montana Pollutant Discharge Elimination System ("MPDES") storm water permit issued under Section 402 of the Act, 33 U.S.C. § 1342.

EPA finds, and Respondent admits, that Respondent is subject to section 301(a) of the Act, 33 U.S.C. § 1311, and that EPA has jurisdiction over any "person" who "discharges pollutants" from a "point source" to "waters of the United States." Respondent neither admits nor denies the deficiencies specified in the Form.

EPA is authorized to enter into this Consent Agreement and Final Order ("Agreement") under the authority vested in the Administrator of EPA by section 309(g)(2)(A) of the Act, 33 U.S.C. § 1319(g)(2)(A), and by 40 C.F.R. § 22.13(b). The parties enter into this Agreement in order to settle the civil comments concerning this matter. violation(s) alleged in this Agreement for a penalty of \$9,300. Respondent consents to the assessment of this penalty, and waives the right to: (1) contest the finding(s) specified in the Form; (2) a hearing pursuant to section 309(g)(2) of the Act, 33 U.S.C.§ 1319(g)(2); and (3) appeal pursuant to section 309(g)(8), 33 U.S.C. § 1319(g)(8).

Additionally, Respondent certifies, subject to civil and criminal penalties for making a false statement to the United States Government, that any deficiencies identified in the Form have been corrected. Respondent shall submit a written report with this Agreement detailing the specific actions taken to correct the violations cited herein.

Respondent certifies that, within ten (10) days of receiving notice from EPA that the Agreement is effective (thirty (30) days from the date it is signed by the Regional Judicial Officer)

Gordon Construction Company ("Respondent") is a Respondent shall submit a bank, cashiers or certified check, with case name and docket number noted, for the amount specified certified mail, to:

an 10: 49

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 69197-90000 In the Matter of: Gordon Construction Company Docket No:

This Agreement settles EPA's civil penalty claims against Respondent for the Clean Water Act violations specified in this Agreement. EPA does not waive its rights to take any enforcement action against Respondent for any other past, present, or future civil or criminal violation of the Act or of any other federal statute or regulation. EPA does not waive its right to issue a compliance order for any uncorrected deficiencies or violations described in the Form. EPA has determined this Agreement to be appropriate.

This Agreement is binding on the parties signing below and effective when more than forty (40) days have elapsed since the issuance of the public notice pursuant to section 309(g)(4)(A)of the Act, 33 U.S.C. § 1319(g)(4)(A), and EPA has received no

IN THE MATTER OF: GORDON CONSTRUCTION COMPANY
APPROVED BY EPA:
Date: 9/8/08 Darcy O'Connor Chief, NPDES Enforcement Unit Technical Enforcement Program Office of Enforcement, Compliance And Environmental Justice
David J. Janik Supervisor General Attorney Office of Enforcement, Compliance And Environmental Justice
APPROVED BY RESPONDENT:
Gordon Construction Company
Name: Japan - HAVIH CONDOH
Title: - TEHENT
Signature: Date 9/3/08
Having determined that this Agreement is authorized by law, IT IS SO ORDERED:
Date
Elyana R. Sutin Regional Judicial Officer

Expedited Settlement Offer Worksheet Deficiencies Form

Consult Instructions regarding eligibility criteria and procedures prior to use

version 10.3.4



	Sordon Construction	406-549-0782 MTR10285	۸					
P.	D Boy 17060		<u> </u>					
	P.O. Box 17050 Missoula, MT 59808	Inspector Name: Rosemary Inspector Agency: US EPA	Rosemary Rowe and David Rise US EPA					
		Entrance Interview Conducted:	Yes					
		Exit Interview Conducted:	Yes					
LC	OCATION AND ADDRESS OF SITE	Exit Interview given to Bert Rautio						
2 In	itersection of West Broadway and Scott Streets in Missoula Montana	Exit Interview time: 11.20	Date	07/09/2008				

1	14 1 0 1
Name of Site Contact (ESO Worksheet recipient):	
Name of Authorized Official (40 CFR 122.22):	Kevin Gordon
Inspection Date:	07/09/2008
Start Construction Date:	01/01/2008
Estimated Completion Construction Date:	12/31/2008
If Unpermitted, Number of Months Unpermitted:	
Name of Receiving Water Body (Indicate whether 303(d) listed):	Clark Fork River 303(d) listed
Acres Currently Disturbed Acres to be Disturbed in Whole Common Plan	5.95
Has Operator Requested Rainfall Eroslvity or TMDL Waiver per 44 CFR 122.26(b)(15)?	No

				Citation	R C	No. of Deficien-		Dollar	
		PERMIT COVERAGE	Findings	Reference**	A*	cles		Amount	Total
3		Operator unpermitted formonths (# months unpermitted equals number of violations)		CWA 301			X	\$500.00 =	
		SWPPP REVIEW							
- 4		SWPPP not prepared (If no SWPPP, leave elements 5 - 30 blank)		CGP 3.1.A				\$5,000.00 =	
5		SWPPP prepared but prepared after construction start (# of months = # of violations)		CGP 3.1.A			Х	\$75.00 =	
Ð		SWPPP does not identify all potential sources of poliution to include: porta-pottys, fuel tanks, staging areas, waste containers, chemical storage areas, concrete cure, paints, solvents, etc		CGP 3.1.B				\$250.00 =	
7		SWPPP does not identify all operators for the project site and the areas of the site over which each operator has control		CGP 3.3.A				\$500.00 =	
Ð		SWPPP does not have site description, as follows:	The site map did not show the locations of BMPs.						
	A	Nature of activity in description		CGP 3.3.B.1				\$100.00 -	
	B	Intended sequence of major activities))	CGP 3.3.B.2				\$100.00 =	
- 1	C	Total disturbed acreage		CGP 3.3.B.3			П	\$100.00 =	
- 3	D	General location map		CGP 3.3.B.4				\$100.00 =	
	E	Site map		CGP 3.3.C			П	\$500.00 =	
	F	Site map does not show drainage patterns, slopes, areas of disturbance, locations of major controls, structural practices shown, stabilization practices, offsite materials, waste, borrow or equipment storage ageas, surface waters, discharge points, areas of final stabilization (count each omission under 8F as 1 violation)		CGP 3.3.C.1-8		1	X	\$50.00 =	\$50
	G	Location/description industrial activities, like concrete or asphalt batch plants		CGP 3.3.D				\$500.00 =	
9		SWPPP does not:	1						
	Α	Describe all pollution control measures (e.g. BMPs)		CGP 3.4.A	i e			\$750.00 =	

	B Describe sequence for implementation	CGP 3.4.A	\$250.00 =
	Detail operator(s) responsible for implementation	CGP 3.4.A	\$250,00 =
10	SWPPP does not describe interim stabilization practices	CGP 3.4.B	\$250.00 =
11	SWPPP does not describe permanent stabilization practices	CGP 3.4.B	\$250.00 =
12	SWPPP does not describe a schedule to implement stabilization practices	CGP 3.4.B	\$250.00 =
13	Following dates are not recorded: major grading activities; construction temporarily or permanently ceased; stabilization measures initiated (count each omission under 13 as 1 violation)	CGP 3.4.C.1-3	X \$250.00 =
14	SWPPP does not have description of structural practices to divert flows from exposed soils, retain flows, or limit runoff from exposed areas	CGP 3.4.D	\$500.00 =
15	SWPPP does not have a description of measures that will be installed during the construction process to control pollutants in storm water discharges that will occur AFTER construction operations have been completed	CGP 3.4.E	\$500.00 =
16	SWPPP does not describe measures to prevent discharge of solid materials to waters of the US, except as authorized by 404 permit	CGP 3.4.F	\$500.00 =
17	SWPPP does not describe measures to minimize off-site vehicle tracking and generation of dust	CGP 3.4.G	\$500.00 =
18	SWPPP does not include description of construction or waste materials expected to be stored on site w/updates re: controls used to reduce pollutants from these materials	CGP 3.4.H	\$250.00 =
19	SWPPP does not have description of pollutant sources from areas other than construction (asphalt or concrete plants) w/ updates re: controls to reduce pollutants from these materials	CGP 3.4.I	\$500.00 =
20	SWPPP does not identify allowable sources of non storm water discharges listed in subpart 1.3.B of the CGP	CGP 3.5	\$500.00 =
21	SWPPP does not identify/ensure implementation of pollution prevention measures for non-storm water discharges	CGP 3.5	\$500.00 =
22	Endangered Species Act documentation is not in SWPPP	CGP 3.7	\$500.00 =
23	Historic Properties (Reserved)		
24	Copy of permit and/or NOI not in SWPPP (count each omission under 24 as 1 violation)	CGP 3.8	X \$250.00 =
25	SWPPP is not consistent with requirements specified in applicable sediment and erosion site plans or site permits, or storm water management plans or site permits approved by State, Tribal or local officials (e.g., MS4 requirements)	CGP 3.9	\$750.00 =
26	SWPPP has not been updated to remain consistent with changes applicable to protecting surface waters in State, Tribal or local erosion plant	CGP 3.9	\$250.00 =
27	Copies of inspection reports have not been retained as part of the SWPPP for 3 years from date permit coverage terminates	CGP 3.10,G	\$500.00 =
28	SWPPP has not been updated/modified to reflect change at site effecting discharge, or where inspections identify SWPPP/BMPs as ineffective, updates to SWPPP regarding modifications to BMPs not made within 7 days of such inspection (count each omission under under 28 as 1 violation)	CGP 3.11.C	X
29	Copy of SWPPP not retained on site A SWPPP not made available upon request	CGP 3.12.A CGP 3.12.C	\$500.00 = \$500.00 =
30	SWPPP not signed/certified	CGP 3.12.D	\$500.00 =

	INSPECTIONS							
31	Inspections not performed and documented either	15	CGP 3.10.A.	15	IXI	\$250.00	=	\$3,750
	once every 7 days, or once every 14 days and		3.10.B					
	within 24 hours after storm event greater than 0.5				$I \mid I$			
	inches or greater (not required if: temp				$I \mid I$			
	stabilization; runoff unlikely due to winter				$I \mid I$			
	conditions; construction during and periods in and				$I \mid I$			
					$I \mid I$			
	areas) (Count each failure to inspect and				$I \mid I$			
L-	document as one violation).				\bot		\perp	
	No inspections conducted and documented (if	TRUE				True or		
_	True, then leave elements 32-39 blank)			Line of the second		False		
	Number of Inspections expected if performed	27			П			
- 4	every 7 days:				11			
	Number of Inspections expected if performed bl-	13			+			
	weekly:				+			
	If known, number of days of rainfall of >0.5"	2			1		_	_
- 1	minority flames of days of familian of -0.0	-			ш			
32	Inspections not conducted by qualified personnel		CGP 3.10.D		11	\$50.00	_	_
32.	inspections not conducted by qualified personner		CGP 3.10.0		11	\$50.00	-	
_					4			_
33	All areas disturbed by construction activity or used		CGP 3.10.E.			\$50.00	=	
	for storage of materials and which exposed to					-		
	precipitation not inspected							
34	All pollution control measures not inspected to		CGP 3.10.E.		1	\$50.00	=	
	ensure proper operation							
35	Discharge locations are not observed and		CGP 3.10.E.		╅┈	\$50.00	-	
~	inspected		56F 3.10.E.	 		\$50.00		
-			0000405		+ +	250.00	-	
36	For discharge locations that are not accessible,		CGP 3.10.E.		ш	\$50.00	=	
-	nearby locations are not inspected				+		_	
37	Entrance/exit not inspected for off-site tracking		CGP 3.10.E.		$I \mid I$	\$50.00	=	
-					$I \mid I$			
38	Site inspection report does not include: date, name		CGP 3.10.G		1x	\$50.00	=	
	and qualifications of inspector, weather							
- 1	information, location of sediment/pollutant							
							1	
- 1	discharge, BMP(s) requiring maintenance, BMP(s)							
- 1	that have failed, BMP(s) that are needed,				11			
	corrective action required including							
- 11	changes/updates to SWPPP and schedule/dates							
	(count each omission under 38 as 1 violation)							
- 11								
39	Inspection reports not properly signed/certified		CGP 3.10.G		X	\$50.00	=	
100	(count each failure to to sign/certify as 1 violation)				II			
-1.					II			
_	,1		Sub	total Inspecti	ons	Deficiencie	s	\$3,75
	AVAILABILITY OF RECORDS							
40	Sign/notice not posted		CGP 3.12.B			\$250.00	=	
	A Does not contain copy of complete NOI		CGP 3.12.B			\$50.00	=	
	B Location of SWPPP or contact person for	1	CGP 3.12.B		1	\$50.00		
	scheduling viewing times where on-site location for		0.72.0			· Parties		
-1								
	SWPPP unavailable not noted on sign			Bulbaca-UD-		Doffalarania	-	\$
				Subtotal Reco	oras	Deticiencie	s	Φ
	BEST MANAGEMENT PRACTICES							
41	No velocity dissipation devices located at		CGP 3.13.F		TT	\$500.00	=	_
10	discharge locations or outfall channels to ensure		- U. TU.I		\mathbf{I}	4000.00		
	non-erosive flow to receiving water	2000			++		+-	
42	Control measures are not properly:	4 entrances without trackout controls						
13	A Selected, Installed and maintained	and 7 unprotected inlets were observed	CGP 3.13.A	11		\$500.00	*	\$5,50
В		during the inspection.						
	Maintenance not performed prior to next		CGP 3.6.B			\$250.00	=	
	anticipated storm event							
	(count each failure to select, install, maintain each			1770				
	BMP as one violation			4	+		+	
43	When sediment escapes the site, it is not removed		CGP 3.13.B			\$500.00	=	
3.9	at a frequency necessary to minimize off-site							
	impacts							
					11	\$500,00	=	
44	Litter, construction debris, and construction		□CGP 3.13 C					
44	Litter, construction debris, and construction		CGP 3.13.C		Ш	\$300,000		
44	chemicals exposed to storm water are not		CGP 3.13.C		П	\$300,000		
14			CGP 3.13.C			\$300.330		

.

Date **ROUTING AND TRANSMITTAL SLIP** TO: (Name, office symbol, room number, Initials Date building, Agency/Post) Darcy O'Connor (ENF-W-NP) 2. David Janik (LEP) 3. Tina Artemis (RC) 5. 7. 8. 9 10. Action File Note and Return Per Conversation For Clearance

For Correction

Investigate

Justify

For Your Information

Expedited Settlement Agreement for Gordon Construction

Approval As Requested

Circulate

Comment

REMARKS

Coordination

DO NOT use this form as a RECORD of approvals, concurrences, disposals, clearances, and similar actions

Clearances, and smillar actions				
FROM: (Name, org. symbol, Agency/Post)	Room No. – Bldg. ENF-W-NP			
Darcy O'Connor	Phone No. (303) 312-6392			

Prepare Reply

See Me

Signature

CERTIFICATE OF SERVICE

The undersigned certifies that the original of the attached EXPEDITED SETTLEMENT AGREEMENT/FINAL ORDER in the matter GORDON CONSTRUCTIN CO.; DOCKET NO.: CWA-08-2008-0024. The SETTLEMENT AGREEMENT was filed with the Regional Hearing Clerk on September 9, 2008 and the FINAL ORDER was filed on December 4, 2008.

Further, the undersigned certifies that a true and correct copy of the documents were delivered to Michael Risner, Director of Legal Enforcement Program, U. S. EPA – Region 8, 1595 Wynkoop Street, Denver, CO 80202-1129. True and correct copies of the aforementioned documents were placed in the United States mail certified/return receipt requested on December 4, 2008, to:

Kevin Gordon Gordon Construction Co. P. O. Box 17050 Missoula, MT 59808

E-mailed to:

Michelle Angel
U. S. Environmental Protection Agency
Cincinnati Finance Center
26 W. Martin Luther King Drive (MS-0002)
Cincinnati, Ohio 45268

December 4, 2008

Tina Artemis Paralegal/Regional Hearing Clerk