



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

SEP 13 2016

CERTIFIED MAIL 7015 1730 0002 0524 3617
RETURN RECEIPT REQUESTED

John P. Babel
Secretary
Standard Pacific of Florida GP, Inc.
Standard Pacific of Tampa GP, Inc.
220 West New England Ave, Suite 220
Winter Park, Florida 33609

Re: Consent Agreement and Final Orders

Docket No. CWA-04-2016-4507(b); Standard Pacific of Florida GP, Inc. Waterside Winter Garden
Docket No. CWA-04-2016-4508(b); Standard Pacific of Florida GP, Inc. Wiregrass Ranch 1A
Docket No. CWA-04-2016-4511(b); Standard Pacific of Florida GP, Inc. Wiregrass Ranch 1B
Docket No. CWA-04-2016-4512(b); Standard Pacific of Florida GP, Inc. Wiregrass Ranch 1C
Docket No. CWA-04-2016-4520(b); Standard Pacific of Florida GP, Inc. Wiregrass Ranch 1D
Docket No. CWA-04-2016-4516(b); Standard Pacific of Tampa GP, Inc. Waterleaf Phases 1 & 2
Docket No. CWA-04-2016-4526(b); Standard Pacific of Florida GP, Inc. The Reserve at Alaqua
Docket No. CWA-04-2016-4527(b); Standard Pacific of Tampa GP, Inc. The Retreat at Carrollwood
Docket No. CWA-04-2016-4528(b); Standard Pacific of Florida GP, Inc. Eagle Lake 4B

Dear Mr. Babel:

Enclosed please find a fully executed copy of the referenced Consent Agreement and Final Orders that have been finalized by the U.S. Environmental Protection Agency Region 4 and the Regional Judicial Officer. Please make note of the provisions under Paragraph IV. Payment.

Should you have any questions or problems, please contact LCDR Tara Houda at (404) 562-9762 or via email at houda.tara@epa.gov.

Sincerely,

Denisse D. Diaz, Chief
Clean Water Enforcement Branch
Water Protection Division

Enclosures

**UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 4**

IN THE MATTER OF:)
)
WATERSIDE – WINTER GARDEN) **CONSENT AGREEMENT AND**
WINTER GARDEN,) **FINAL ORDER**
ORANGE COUNTY, FLORIDA)
)
STANDARD PACIFIC OF) **DOCKET NO. CWA-04-2016-4507(b)**
FLORIDA GP, INC.)
)
RESPONDENT.)

USEPA, REGION 4
OFFICE OF REGIONAL
COUNSEL
2016 SEP 13 PM 3:59
HEARING CLERK

CONSENT AGREEMENT

I. Statutory Authority

1. This is a civil penalty proceeding pursuant to Section 309(g)(2)(A) of the Clean Water Act (“CWA”), 33 U.S.C. § 1319(g)(2)(A), and the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits*, including Subpart I, published at 64 Fed. Reg. 40,176 (July 23, 1999) and codified at 40 Code of Federal Regulations (“C.F.R.”) Part 22.

2. The authority to take action under Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), is vested in the Administrator of the United States Environmental Protection Agency. The Administrator has delegated this authority to the Regional Administrator, Region 4, who in turn has delegated this authority to the Director of the Water Protection Division, of the EPA, Region 4, who in turn has delegated this authority to the Chief of the NPDES Permitting and Enforcement Branch of the EPA, Region 4 (“Complainant”).

II. Allegations

3. Standard Pacific of Florida GP, Inc. (“Respondent”) is a corporation duly organized and existing under the laws of the State of Delaware and is therefore a “person” within the meaning of Section 502(5) of the CWA, 33 U.S.C. § 1362(5).

4. At all times relevant to this action, the Respondent owned and/or operated a construction site known as the Waterside – Winter Garden (“Development”) located at 16851 Marsh Road, in Winter Garden, Orange County, Florida.

5. To accomplish the objective of the CWA, defined in Section 101(a) of the CWA, 33 U.S.C. § 1251(a), to restore and maintain the chemical, physical and biological integrity of

the nation's waters, Section 301(a) of the CWA, 33 U.S.C. § 1311(a), prohibits the discharge of pollutants by any person into waters of the United States except as in compliance with a National Pollutant Discharge Elimination System ("NPDES") permit issued pursuant to Section 402 of the CWA, 33 U.S.C. § 1342.

6. Section 402 of the CWA, 33 U.S.C. § 1342, establishes an NPDES Permit Program authorizing the EPA or authorized states to administer the NPDES Permit Program, including the issuance of NPDES permits allowing for the discharge of pollutants, including stormwater, into navigable waters subject to specific terms and conditions. The EPA has granted the State of Florida, through the Florida Department of Environmental Protection ("FDEP"), approval to issue NPDES permits pursuant to Section 402(b) of the CWA.

7. FDEP issued the Generic Permit for Stormwater Discharge from Large and Small Construction Activities, National Pollutant Discharge Elimination System Permit FLR100000 ("Permit") in accordance with the provisions of Section 403.0885, Florida Statutes, and applicable rules of the Florida Administrative Code, and the CWA. The Permit was effective February 17, 2009. Coverage under the Permit is obtained by submitted a Notice of Intent ("NOI") to FDEP.

8. On March 14, 2014, Respondent submitted an NOI to FDEP requesting coverage under the Permit at the Development. The authorization became effective on March 21, 2014, and will expire on March 20, 2019, with a project identification number FLR10NV91, and requires Respondent to comply with all provisions of the Permit.

9. Part V.A of the Permit states: "A stormwater pollution prevention plan ("plan") shall be developed and implemented for each construction site covered by this permit. Stormwater pollution prevention plans shall be prepared in accordance with good engineering practices."

- a. Part V.D.2.a.(2) requires plans to include structural practices that provide, *inter alia*, storm drain inlet protection.
- b. Part V.D.2.c.(1) requires plans to assure that waste, such as discarded building materials, chemicals, litter and sanitary waste are properly controlled in accordance with all applicable state, local and federal regulations. The Permit does not authorize the discharge of solid materials, including building materials, to surface waters of the State or an MS4.
- c. Part V.D.3 requires plans to contain procedures that will be followed to ensure the timely maintenance of vegetation, erosion and sediment controls, stormwater management practices and other protective measures and BMPs so they will remain in good and effective operating condition.

10. Part V.B.1.a of the Permit states: “[the pollution prevention plan shall] be completed (including certification by the operator in accordance with Part VII.C.) prior to the submittal of an NOI to be covered under this permit and updated as appropriate.”

11. Part V.D.2.a(1) of the Permit states: “Each plan shall provide a description of interim and permanent stabilization practices, including site-specific scheduling of the implementation of the practices.”*** “A record of the dates when major grading activities occur, when construction activities temporarily or permanently cease on a portion of the site and when stabilization measures are initiated shall be included in the plan.”*** “Stabilization measures shall be initiated as soon as practicable, but in no case more than 7 days, in portions of the site where construction activities have temporarily or permanently ceased.”

12. Part V.D.2.a(3) of the Permit states: “At a minimum, silt fences or equivalent sediment controls are required for all sideslope and downslope boundaries of the construction area.”

13. Part V.D.4 of the Permit states: “At least once every seven calendar days and within 24 hours of the end of a storm that is 0.50 inches or greater, a qualified inspector (provided by the operator) shall inspect all points of discharge into surface waters of the State or an MS4; disturbed areas of the construction site that have not been finally stabilized; areas used for storage of materials that are exposed to precipitation; structural controls; and locations where vehicles enter or exit the site.

14. Part V.D.4.b of the Permit states: “Based on the results of the inspection, all maintenance operations needed to assure proper operation of all controls, BMPs, practices or measures identified in the stormwater pollution prevention plan shall be done in a timely manner, but in no case later than 7 calendar days following the inspection.

15. Part V.D.4.c of the Permit states: “A report summarizing the scope of the inspection; name(s) and qualifications of personnel making the inspection; the date(s) of the inspection; rainfall data; major observations relating to the implementation of the stormwater pollution prevention plan; and actions taken in accordance with paragraph V.D.4.b of the permit, shall be made and retained, in accordance with Part VI of the permit, as part of the stormwater pollution prevention plan.”

16. Part VI.B of the Permit states: “The permittee shall retain a copy of the stormwater pollution prevention plan and all reports, records and documentation required by this permit at the construction site ... as specified in the NOI...”

17. On March 25, 2015, the EPA, FDEP, and Orange County performed a Compliance Stormwater Evaluation Inspection (“CSWEI”) at the Development to evaluate the treatment and disposal of stormwater in accordance with the CWA, the regulations promulgated thereunder at 40 C.F.R. § 122.26, and the Permit.

18. On July 1, 2015, the EPA sent to the Respondent a Request for Information (RFI) pursuant to Section 308 of the CWA, 33 U.S.C. § 1318 requesting the Respondent to provide information specific to records and documents related to the Permit. On July 16, 2015, the Respondent provided its response to the RFI. On August 5, 2015, the Respondent provided additional information responsive to the RFI.

19. As a result of the CSWEI, response to the RFI, and subsequent investigative efforts, the EPA has determined that stormwater associated with construction activity was discharged from the Development within the meaning of Section 402(p) of the CWA, 33 U.S.C. § 1342(p), and its implementing regulations.

20. Based on the CSWEI and review of additional information, the EPA alleges that the Respondent has failed to comply with the CWA, its implementing regulations, and the Permit as follows:

- a. During the CSWEI, EPA observed inlet protection that was incorrectly installed and damaged, apparent lack of adequate waste controls (no concrete washout/paint washout location for contractor use), and situations with unmaintained silt fence, in violation of Part V.A, V.D.2 and V.D.3 of the Permit.
- b. During the CSWEI, EPA observed that the SWPPP was not signed by the Respondent prior to filing of the NOI, in violation of Part V.B.1.a of the Permit.
- c. During the CSWEI and during the review of materials submitted to the RFI, EPA observed that the Respondent did not keep a record of the dates of major construction activities and did not properly stabilize all portions of the site where construction activities had temporarily or permanently ceased, in violation of Part V.D.2.a(1) of the Permit.
- d. During the CSWEI EPA observed that the Respondent did not properly install silt fences or equivalent sediment controls for every sideslope and downslope boundary, in violation of Part V.D.2.a(3) of the Permit.
- e. During the CSWEI and during the review of materials submitted to the RFI, EPA observed that the Respondent did not, at every required instance since filing its NOI, inspect the site, using a qualified inspector, every 7 days or within 24 hours of a rainfall event of 0.5 inches or greater, in violation of Part V.D.4 of the Permit.
- f. During the CSWEI, EPA observed that the Respondent had not always properly maintained or repaired damaged or missing BMPs within 7 days of being discovered during site inspections, in violation of Part V.D.4.b of the Permit.

- g. During the CSWEI and during the review of materials submitted to the RFI, EPA observed that the Respondent did not always record all of the information required to be in site inspection reports, in violation of Part V.D.4.c of the Permit.
- h. During the CSWEI, EPA observed that the Respondent did not maintain all copies of the records and reports required by the plan at the location specified in the NOI, in violation of Part VI.B of the Permit.

21. Therefore, EPA alleges that the Respondent has violated Sections 301 and 402(p) of the CWA, 33 U.S.C. §§ 1311 and 1342(p).

III. Stipulations and Findings

22. Complainant and the Respondent have conferred for the purpose of settlement pursuant to 40 C.F.R. § 22.18 and desire to resolve this matter and settle the allegations described in Part II above without a formal hearing. Therefore, without the taking of any evidence or testimony, the making of any argument or the adjudication of any issue in this matter, and in accordance with 40 C.F.R. § 22.13(b), this Consent Agreement and Final Order (“CA/FO”) will simultaneously commence and conclude this matter.

23. For the purposes of this CA/FO, the Respondent admits the jurisdictional allegations set out above and neither admits nor denies the factual allegations set out above.

24. The Respondent hereby waives its right to contest the allegations set out above and its right to appeal the Final Order accompanying this Consent Agreement.

25. The Respondent consents to the assessment of and agrees to pay the civil penalty as set forth in this CA/FO and consents to the other conditions set forth in this CA/FO.

26. By signing this CA/FO, the Respondent certifies that the information it has supplied concerning this matter was at the time of submission, and is, truthful, accurate, and complete for each such submission, response and statement. The Respondent realizes that there are significant penalties for submitting false or misleading information, including the possibility of fines and/or imprisonment for knowing submission of such information.

27. The EPA reserves the right to assess and collect any and all civil penalties for any violation described herein to the extent that any information or certification provided by the Respondent was materially false or inaccurate at the time such information or certification was provided to the EPA.

28. Complainant and the Respondent agree to settle this matter by their execution of this CA/FO. The parties agree that the settlement of this matter is in the public interest and that this CA/FO is consistent with the applicable requirements of the CWA.

IV. Payment

29. Pursuant to Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), and 40 C.F.R. Part 19, and considering the nature of the violations and other relevant factors, the EPA has determined that twenty thousand one hundred sixty dollars (\$20,160) is an appropriate civil penalty to settle this action.

30. The Respondent shall submit payment of the penalty specified in the preceding paragraph within thirty (30) days of the effective date of this CA/FO via a cashier's or certified check, payable to the order of "Treasurer, United States of America." The check shall reference on its face the name of the Respondent and the Docket Number of this CA/FO. Such payment shall be tendered to:

U.S. Environmental Protection Agency
Fines and Penalties
Cincinnati Finance Center
P.O. Box 979077
St. Louis, Missouri 63197-9000

31. At the time of payment, the Respondent shall send a separate copy of the check, and a written statement that payment has been made in accordance with this CA/FO, to the following persons at the following addresses:

Regional Hearing Clerk
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

and

Ms. Mary Mattox
U.S. Environmental Protection Agency, Region 4
Water Protection Division
NPDES Permitting and Enforcement Branch
Municipal and Industrial Enforcement Section
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

32. The penalty amount specified above shall represent civil penalties assessed by the EPA and shall not be deductible for purposes of federal taxes.

33. Pursuant to Section 309(g)(9) of the CWA, 33 U.S.C. § 1319(g)(9), failure by the Respondent to pay the penalty assessed by the CA/FO in full by its due date may subject the Respondent to a civil action to collect the assessed penalty plus interest (at currently prevailing rates from the effective date of this CA/FO), attorney's fees, costs for collection proceedings and

a quarterly nonpayment penalty for each quarter during which such failure to pay persists. Such nonpayment penalty shall be in an amount equal to twenty percent (20%) of the aggregate amount of such penalty and nonpayment penalty which are unpaid as of the beginning of such quarter. In any such collection action, the validity, amount and appropriateness of the penalty and of this CA/FO shall not be subject to review.

V. General Provisions

34. This CA/FO shall not relieve the Respondent of its obligation to comply with all applicable provisions of federal, state, or local law, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state or local permit. Other than as expressed herein, compliance with this CA/FO shall not be a defense to any actions subsequently commenced pursuant to federal laws and regulations administered by the EPA.

35. Issuance of this CA/FO shall not be deemed as prohibiting, altering, or in any way limiting the ability of the EPA to pursue any other enforcement actions available to it under law. Such actions may include, without limitation, any administrative, civil, or criminal action to seek penalties, fines, injunctive, or other appropriate relief, or to initiate an action for imminent and substantial endangerment, under the CWA or any other federal or state statute, regulation, or permit.

36. Except as otherwise set forth herein, this CA/FO constitutes a settlement by Complainant and the Respondent of all claims for civil penalties pursuant to the CWA with respect to only those violations alleged in this CA/FO. Except as otherwise set forth herein, compliance with this CA/FO shall resolve the allegations of violations contained herein.

37. Nothing in this CA/FO is intended to nor shall be construed to operate in any way to resolve any criminal liability of the Respondent, or other liability resulting from violations that were not alleged in this CA/FO.

38. Each undersigned representative of the parties to this CA/FO certifies that he or she is fully authorized to enter into the terms and conditions of this CA/FO and to execute and legally bind that party to it.

39. This CA/FO applies to and is binding upon the Respondent and its officers, directors, employees, agents, successors and assigns.

40. Any change in the legal status of the Respondent, including but not limited to any transfer of assets of real or personal property, shall not alter the Respondent's responsibilities under this CA/FO.

41. Each party shall bear its own costs and attorney fees in connection with the action resolved by this CA/FO.

42. In accordance with 40 C.F.R. § 22.5, the individuals below are authorized to receive service related to this proceeding:

For Complainant:

Wayne Lee
Associate Regional Counsel
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960
(404) 562-9523

For Respondent:

Jeffrey S. Longworth
Partner
Barnes & Thornburg LLP
1717 Pennsylvania Avenue N.W.
Suite 500
Washington, District of Columbia 20006-4623
(202) 408-6918

43. The parties acknowledge and agree that this CA/FO is subject to the requirements of 40 C.F.R. § 22.45(c)(4), which provides a right to petition to set aside a proposed CA/FO based on comments received during the public comment period.

44. Pursuant to Section 309(g) of the CWA, 33 U.S.C. § 1319(g), and 40 C.F.R. § 22.38(b), Complainant represents that the State of Florida was provided a prior opportunity to consult with Complainant regarding this matter.

45. Effective upon signature of this CA/FO by the Respondent, the Respondent agrees that the time period commencing on the date of its signature and ending on the date the EPA receives from the Respondent the payment required by this CA/FO shall not be included in computing the running of any statute of limitations potentially applicable to any action brought by the EPA related to the matters addressed in this CA/FO and that, in any action brought by the EPA related to the matters addressed, the Respondent will not assert, and may not maintain, any defense or claim based upon principles of statute of limitations, waiver, laches, estoppel, or other defense based on the passage of time during such period. If the EPA gives notice to the Respondent that it will not make this CA/FO effective, the statute of limitations shall begin to run again commencing ninety days after the date such notice is sent by the EPA.

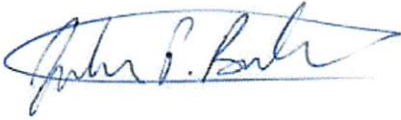
VI. Effective Date

46. The effective date of this CA/FO shall be the date on which the CA/FO is filed with the Regional Hearing Clerk.

WATERSIDE – WINTER GARDEN -- DOCKET NO. CWA-04-2016-4507(b)

AGREED AND CONSENTED TO:

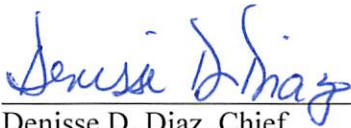
For the RESPONDENT, STANDARD PACIFIC OF FLORIDA GP, INC.:



Date: 8/1/16

JOHN P. BABEL
Secretary
Standard Pacific of Florida GP, Inc.
220 West New England Ave, Suite 220,
Winter Park, FL 33609
and
15360 Barranca Parkway,
Irvine, CA 92618
Direct: (949) 789-1649

For COMPLAINANT, U.S. ENVIRONMENTAL PROTECTION AGENCY, REGION 4:



Date: 9/13/14

Denisse D. Diaz, Chief
NPDES Permitting and Enforcement Branch
Water Protection Division
U.S. EPA, Region 4

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 4

IN THE MATTER OF:)
)
WATERSIDE – WINTER GARDEN) CONSENT AGREEMENT AND
) FINAL ORDER
WINTER GARDEN,)
ORANGE COUNTY, FLORIDA)
) DOCKET NO. CWA-04-2016-4507(b)
STANDARD PACIFIC OF)
FLORIDA GP, INC.)
)
RESPONDENT.)
_____)

FINAL ORDER

In accordance with the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits*, including Subpart I, 40 C.F.R. Part 22, and authorities delegated to me, the foregoing Consent Agreement is hereby approved and incorporated by reference into this Final Order. Pursuant to Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), the Respondent is hereby ordered to comply with the terms of the foregoing Consent Agreement.

U.S. ENVIRONMENTAL PROTECTION AGENCY

Date: 13 Sep 2014



Robin B. Allen
Regional Judicial Officer

CERTIFICATE OF SERVICE

The undersigned certifies that a true and correct copy of the attached **CONSENT AGREEMENT AND FINAL ORDER** in the matter of **Standard Pacific of Florida GP, Inc.**, **Docket No. CWA-04-2016-4507(b)** (filed with the Regional Hearing Clerk on 09-13, 2016) was served on 09-13, 2016, in the manner specified to each of the persons listed below.

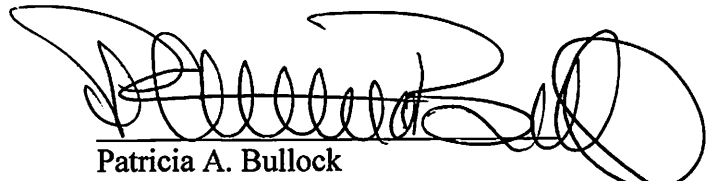
By hand-delivery:

Wayne Lee
Associate Regional Counsel
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

By certified mail,
return receipt requested:

Jeffrey S. Longworth
Partner
Barnes & Thornburg LLP
1717 Pennsylvania Avenue N.W.
Suite 500
Washington, District of Columbia 20006-4623

Jessica Kleinfelter
Program Administrator, Water Compliance Assurance Program
Florida Department of Environmental Protection
Division of Water Resource Management
2600 Blairstone Rd., MS-3550
Tallahassee, FL 32399-2400



Patricia A. Bullock
Regional Hearing Clerk
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960
(404) 562-9511