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REGIONAL HEARING CLERK EPA REGION 6

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 6 DALLAS, TEXAS

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IN THE MATTER OF:

Trinity Rail Group, LLC

Consent Agreement and Final Order USEPA Docket No. RCRA-06-2024-0909

RESPONDENT

#### CONSENT AGREEMENT AND FINAL ORDER

# I. PRELIMINARY STATEMENT

- This Consent Agreement and Final Order ("CAFO") is entered into by the United States
   Environmental Protection Agency, Region 6 ("EPA" or "Complainant") and Respondent,
   Trinity Rail Group, LLC ("Respondent" or "Trinity Industries Plant 192") and concerns Trinity
   Industries Plant 192 located at 104 E. Bailey Boswell Road, Saginaw, TX 76179 ("Facility").
- Notice of this action has been given to the State of Texas, under Section 3008(a)(2) of the Resource Conservation and Recovery Act ("RCRA"), 42 U.S.C. § 6928(a)(2)<sup>1</sup>.

On December 26, 1984, the State of Texas received final authorization for its base Hazardous Waste Management Program (49 FR 48300). Subsequent revisions have been made to the Texas Hazardous Waste Program and authorized by the EPA. Except as otherwise provided, all citations found within this order are to the "EPA-Approved Texas Statutory and Regulatory Requirements Applicable to the Hazardous Waste Management Program" dated December 2015, incorporated by reference under 40 C.F.R. § 272.2201(c)(1)(i) effective on April 10, 2020. 85 Fed. Reg. 20190 (April 10, 2020); 40 C.F.R. 272.2201: Texas State-Administered Program: Final Authorization. References and citations to the "EPA-Approved Texas Statutory and Regulatory Requirements Applicable to the Hazardous Waste Management Program" may vary slightly from the State of Texas' published version. The corresponding C.F.R. citations are also provided.

- For the purpose of this CAFO, Respondent admits the jurisdictional allegations herein; however, Respondent neither admits nor denies the specific factual allegations and conclusions of law contained in this CAFO. This CAFO states a claim upon which relief may be granted.
- 4. Respondent waives any right to contest the allegations and its right to appeal the proposed final order contained in this CAFO and waives all defenses which have been raised or could have been raised to the claim in the CAFO.
- 5. The CAFO resolves only those violations which are alleged herein.
- 6. Respondent consents to the issuance of this CAFO as the most appropriate means of settling EPA's allegations without any adjudication of issues of law or fact, consents to the assessment and payment of the civil penalty in the amount and by the method set out in this CAFO, and consents to the compliance order in this CAFO.

#### II. JURISDICTION

- 7. This CAFO is issued by EPA pursuant to Section 3008(a) of RCRA, 42 U.S.C. § 6928(a), as amended by the Hazardous and Solid Waste Amendments of 1984 and is simultaneously commenced and concluded through the issuance of this CAFO under 40 Code of Federal Regulations (C.F.R.) §§ 22.13(b) and 22.18(b)(2) and (3).
- 8. Respondent agrees to undertake and complete all actions required by the terms and conditions of this CAFO. In any action by EPA or the United States to enforce the terms of this CAFO, Respondent agrees not to contest the authority or jurisdiction of EPA to issue or enforce this CAFO and agrees not to contest the validity of this CAFO or its terms or conditions.

# III. FINDINGS OF FACT AND CONCLUSIONS OF LAW

9. Respondent is a corporation authorized to do business in the State of Texas.

- 10. Respondent is a "person" within the meaning of Section 1004(15) of RCRA, 42 U.S.C. § 6903(15), and 30 Texas Admin. Code § 335.2(25), [40 C.F.R. § 260.10].
- 11. Respondent owns and operates the Facility.
- 12. The Facility is a business that operates a railroad rolling stock manufacturing site.
- The Facility is a "facility" within the meaning of 30 Texas Admin. Code § 335.1(60) [40 C.F.R. § 260.10].
- 14. During July of 2021, EPA conducted a RCRA record review of the Facility's activities as a generator of hazardous waste.
- 15. EPA discovered that Respondent generated, and offered for transport and treatment, hazardous wastes as defined in 30 Texas Admin. Code § 335.1 (70), [40 C.F.R. §§ 261.21, 261.22, 261.24, and 261.33].
- 16. Based on its review, EPA determined that Respondent generated hazardous waste being classified as universal waste in quantities that exceeded the threshold amount of 5,000 kilograms, corresponding to a Large Quantity Handler of Universal Waste under 30 Texas Admin. Code, Chapter 335.261, [40 C.F.R Part 273.9].
- 17. Respondent is a "generator" of "hazardous waste" as those terms are defined in 30 Texas Admin. Code §§ 335.1(66) & (70) [40 C.F.R. § 260.10].
- As a generator of hazardous waste, Respondent is subject to Sections 3002 and 3010 of RCRA,
   U.S.C. §§ 6922 and 6930, and the regulations set forth in 30 Texas Admin. Code Chapter
   Subchapter C, [40 C.F.R Part 262].
- 19. Respondent is a "generator" of "universal waste" as those terms are defined in 30 Texas Admin. Code §§ 335.1(66) & (165) [40 C.F.R. § 260.10].

Respondent is a "Large Quantity Handler of Universal Waste" as defined in 30 Texas Admin.
 Code §§ 335.261 and 40 C.F.R. § 273.9.

#### IV. VIOLATIONS

# Claims 1. Notification Requirements

- 21. The allegations in Paragraphs 1-20 are re-alleged and incorporated herein by reference.
- 22. Pursuant to Section 3010(a) of RCRA, 42 U.S.C. § 6930(a), any person generating a characteristic or listed hazardous waste shall file with EPA or the authorized state a notification stating the location and general description of such activity and the identified characteristic or listed hazardous waste handled by such person. No identified characteristic or listed hazardous waste subject to this subchapter may be transported, treated, stored, or disposed of unless notification has been given as required by Section 3010(a) of RCRA, 42 U.S.C. § 6930(a).
- 23. Pursuant to 30 Texas Admin. Code § 335.6(c)(1), generator registration, any person, by site, that generates in any calendar month more than 100 kilograms of non-acute hazardous waste, more than 1 kilogram of acute hazardous waste, or more than 100 kilograms of Class 1 industrial waste shall register in a method approved by the executive director of the authorized state's agency.
- 24. Pursuant to 30 Texas Admin. Code § 335.262, under standards for management of paint and paint related waste, requirements for managing paint and paint-related waste are set forth to provide an alternative set of management standards in lieu of otherwise applicable regulations.
- 25. Pursuant to 30 Texas Admin. Code § 335.262(b), paint and paint related waste is used or unused paint or paint-related waste which is "hazardous waste" as defined under 30 Texas Admin. Code § 335.1, as determined under 30 Texas Admin. Code § 335.405. Paint is a pigmented or unpigmented mixture of binder and suitable liquid which forms a closely

adherent coating when spread on a surface. Paint-related waste is material contaminated with paint that results from packaging of paint, wholesale and retail operations, paint manufacturing, and paint application or removal activities, or a material derived from the reclamation of paint-related wastes that is recycled in a manner other than burning for energy recovery or used in a manner constituting disposal.

- 26. Pursuant to 30 Texas Admin. Code § 335.262(c)(1), except as otherwise provided in such section, the following definitions and requirements apply to persons managing paint and paint-related wastes: Those requirements which apply to universal wastes in general and the definitions under the following regulations, as adopted by reference under 30 Texas Admin. Code § 335.261: 40 C.F.R. §§273.5, 273.6, 273.10 273.12, 273.15 273.20, 273.30 273.32, 273.35 273.40, 273.50 273.56, 273.60 273.62, and 273.70.
- 27. Pursuant to 40 C.F.R. § 273.32, except as provided in paragraphs (a)(2) and (a)(3) of such section, a large quantity handler of universal waste must have sent written notification of universal waste management to the Regional Administrator, and received an EPA Identification Number, before meeting or exceeding the 5,000-kilogram storage limit. Pursuant to § 273.32(a)(2), a large quantity handler of universal waste who has already notified EPA of his hazardous waste management activities and has received an EPA Identification Number is not required to renotify under this section.
- 28. Respondent did not have an adequate record that it filed with the EPA or the State of Texas, an authorized state, an adequate and timely notification of its hazardous waste activities at the Facility prior to 2019, or in 2020 or 2021 to document its status as a large quantity handler of universal waste in violation of Section 3010(a) of RCRA, 42 U.S.C. § 6930(a) and 30 Texas Admin. Code § 335.6(c), or 30 Texas Admin. Code § 335.262(c)(1) and 40 C.F.R. § 273.32.

Respondent filed notice of its status as a large quantity handler of universal waste on August 2022 with the authorized state, in the manner specified by such authorized state; such status as a large quantity handler of universal waste is reflected on the authorized state's Solid Waste Registration No. 32104.

#### V. COMPLIANCE ORDER

- 29. Pursuant to RCRA § 3008(a), 42 U.S.C. § 6928(a), Respondent is hereby ordered to take the following actions, and within 30 calendar days of the effective date of this CAFO, Respondent shall provide in writing the following:
  - A. Respondent shall certify that it has notified the authorized state that Trinity Plant 192 generates universal waste at quantities that qualify it as a large quantity handler of universal waste; and
  - B. A copy of such notification; and
  - C. A certification containing the cost of implementation of injunctive relief.
- 30. In all instances in which this CAFO requires written submission to EPA, the submittal made by Respondent shall be signed by an owner or officer of the Respondent and shall include the following certification:

"I certify under the penalty of law that this document and all its attachments were prepared by me or under my direct supervision in accordance with a system designed to assure that qualified personnel properly gathered and evaluated the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

Copies of all documents required by this CAFO shall be sent to the following:

U.S. EPA, Region 6
Enforcement and Compliance Assurance Division (ECADSR)
1201 Elm Street, Suite 500

Dallas, Texas 75270-2102

ATTN: Gabriel Salinas

Where required, notice shall be sent electronically by email to Enforcement Officer Gabriel

Salinas, respectively at salinas.gabriel@epa.gov.

VI. TERMS OF SETTLEMENT

A. Penalty Provisions

31. Pursuant to the authority granted in Section 3008 of RCRA, 42 U.S.C. § 6928, and upon

consideration of the entire record herein, including the above referenced Findings of Fact and

Conclusions of Law, which are hereby adopted and made a part hereof, upon the seriousness

of the alleged violations, and Respondent's good faith efforts to comply with the applicable

regulations, it is ordered that Respondent be assessed a civil penalty of Eight Thousand Five

Hundred Thirty Two Dollars (\$8,532).

32. The penalty shall be paid within thirty (30) calendar days of the effective date of this CAFO

and made payable to the Treasurer United States.

33. The EPA web address, https://www.epa.gov/financial/additional-instructions-making-

payments-epa, provides a list of options available for transmitting payment of penalties.

Options for payment include:

A. Electronic payments via Pay.gov. https://www.pay.gov/public/form/start/11751879

B. Remittance by Regular Mail, U.S. Postal Mail (including certified mail) or U.S. Postal

Service Express Mail. The check should be remitted to:

U.S. Environmental Protection Agency

Fines and Penalties

Cincinnati Finance Center

P.O. Box 979078

St. Louis, Missouri 63197-9000

C. Overnight Mail (non-U.S. Postal Service), the check should be remitted to:

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> U.S. Environmental Protection Agency Government Lockbox 979078 3180 Rider Trail S. Earth City, MO 63045

# D. Wire Transfer:

Federal Reserve Bank of New York ABA: 021030004 Account No. 68010727 SWIFT address = FRNYUS33 33 Liberty Street New York, NY 10045

The case name and docket number (In the Matter of Trinity Rail Group, LLC, Docket No. RCRA-06-2024-0909) shall be clearly documented on or within the chosen method of payment to ensure proper credit.

34. The Respondent shall send a simultaneous notice of such payment to the following:

Lorena S. Vaughn Regional Hearing Clerk (ORC) U.S. EPA, Region 6 1201 Elm Street, Suite 500 Dallas, Texas 75270-2102

U.S. EPA, Region 6
Enforcement and Compliance Assurance Division (ECADSR)
1201 Elm Street, Suite 500
Dallas, Texas 75270-2102
ATTN: Gabriel Salinas

Respondent's adherence to this request will ensure proper credit is given when penalties are received by EPA.

35. Pursuant to 31 U.S.C. § 3717 and 40 C.F.R. § 13.11, unless otherwise prohibited by law, EPA will assess interest and late payment penalties on outstanding debts owed to the United States and a charge to cover the cost of processing and handling a delinquent claim. Interest on the civil penalty assessed in this CAFO will begin to accrue on the effective date of the CAFO and will be recovered by EPA on any amount of the civil penalty that is not paid within thirty (30)

- calendar days of the civil penalty's due date and will be assessed at the rate of the United States

  Treasury tax and loan rate in accordance with 40 C.F.R. § 13.11(a).
- 36. Moreover, the costs of the Agency's administrative handling overdue debts will be charged and assessed monthly throughout the period the debt is overdue. 40 C.F.R.§ 13.11(b). EPA will also assess a \$15.00 administrative handling charge for administrative costs on unpaid penalties for the thirty (30) day period after the payment is due and an additional \$15.00 for each subsequent thirty (30) day period the penalty remains unpaid. In addition, a penalty charge of up to six percent per year will be assessed monthly on any portion of the debt which remains delinquent more than ninety (90) days. 40 C.F.R. § 13.11(b). Should a penalty charge on the debt be required, it shall accrue from the first day payment is delinquent.31 C.F.R. § 901.9(d). Other penalties for failure to make a payment may also apply.
- 37. For purposes of the identification requirement in Section 162(f)(2)(A)(ii) of the Internal Revenue Code, 26 U.S.C. § 162(f)(2)(A)(ii), and 26 C.F.R. § 1.162-21(b)(2), performance of the Compliance Order and payment of the civil penalty are restitution, remediation, or required to come into compliance with the law.

#### B. Costs

38. Each party shall bear its own costs and attorney's fees. Furthermore, Respondent specifically waives its right to seek reimbursement of its costs and attorney's fees under the Equal Access to Justice Act (5 U.S.C. § 504), as amended by the Small Business Regulatory Enforcement Fairness Act (P.L. 04-121), and any regulations promulgated pursuant to those Acts.

# C. Termination and Satisfaction

39. When Respondent believes that it has complied with all the requirements of this CAFO, including compliance with the Compliance Order and payment of the civil penalty, Respondent

shall also certify this in writing and in accordance with the certification language set forth in Section V (Compliance Order). Unless the EPA, Region 6 objects in writing within sixty (60) days of EPA's receipt of Respondent's certification, then this CAFO is terminated on the basis of Respondent's certification.

# D. Effective Date of Settlement

40. This CAFO shall become effective upon filing with the Regional Hearing Clerk.

# THE UNDERSIGNED PARTIES CONSENT TO THE ENTRY OF THIS CONSENT AGREEMENT AND FINAL ORDER:

FOR THE RESPONDENT:

Date: 12.8. 23

Trinity Rail Group, LLC

FOR THE COMPLAINANT:

Date: December 12, 2023

Digitally SEAGE Date: 20

Digitally signed by CHERYL SEAGER Date: 2023.12.12 14:04:01 -06'00'

Cheryl T. Seager, Director Enforcement and Compliance Assurance Division

#### FINAL ORDER

Pursuant to the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, 40 C.F.R. Part 22, the foregoing CAFO is hereby ratified. This Final Order shall not in any case affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. This Final Order shall resolve only those causes of action alleged herein. Nothing in this Final Order shall be construed to waive, extinguish or otherwise affect Respondent's (or its officers, agents, servants, employees, successors, or assigns) obligation to comply with all applicable federal, state, and local statutes and regulations, including the regulations that were the subject of this action. Respondent is ordered to comply with the terms of settlement and the civil penalty payment instructions as set forth in the CAFO. Pursuant to 40 C.F.R. § 22.31(b) this Final Order shall become effective upon filing with the Regional Hearing Clerk.

	THOMAS	Digitally signed by THOMAS RUCKI
Date:	RUCKI	Date: 2023.12.12 19:31:45 -05'00'
	Thomas Rucki	
	Regional Judicial Officer	

# CERTIFICATE OF SERVICE

I certify that a true and correct copy of the foregoing Consent Agreement and Final Order was delivered to the Regional Hearing Clerk, U.S. EPA - Region 6, 1201 Elm Street, Suite 500, Dallas, Texas 75270-2102, and that a true and correct copy was sent this day in the following manner to the email addresses:

Copy via Email to Complainant:

piehl.jacob@epa.gov

Copy via Email to Respondent:

joshua.glubiak@trin.net

JACOB PIEHL Date: 2023.12.13 15:45:41 -06'00'

Ms. Lori Jackson Paralegal