

### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 8, MONTANA OFFICE FEDERAL BUILDING, 10 W. 15<sup>th</sup> STREET, SUITE 3200 HELENA, MONTANA 59626

Ref: 8MO

CERTIFIED MAIL 7001 2510 0000 9829 9380

RETURN RECEIPT REQUESTED

Mr. Robert B. Page, Owner Bull River Country Store Public Water System 1027 MT Hwy 200 E Noxon, MT 59853

Re:

Administrative Order

Docket No. SDWA-08-2008-0111

PWS ID # MT0004394

Dear Mr. Page:

Enclosed is an Administrative Order issued by the Environmental Protection Agency (EPA) under the authority of the Safe Drinking Water Act (SDWA), 42 U.S.C. section 300g-3(g). Among other things, the Order describes how the Bull River Country Store Public Water System has violated the National Primary Drinking Water Regulations.

The Order is effective upon the date received. Please review the Order and within 10 days provide EPA with any information you believe EPA may not have. If you comply with the Order for twelve months, EPA may close the Order without further action. Failure to comply with the Order may lead to substantial civil penalties and/or a Federal court injunction ordering compliance.

Also enclosed is a small business resources information sheet that describes compliance assistance resources and tools available to small businesses and small governments in case these resources apply to your situation.

You may submit information or request an informal conference with EPA by contacting Eric Finke at the above address or by phone at toll free (866) 457-2690 extension 5026, or (406) 457-5026. For legal questions, the attorney assigned to this matter is Marc Weiner, who can be reached at EPA Region 8, 1595 Wynkoop Street, Denver, CO 80202-1129 (with the mailcode 8ENF-L) or by phone at toll free (800) 227-8917 extension 6913, or (303) 312-6913.



I urge your prompt attention to this matter.

Sincerely

John F. Wardell, Director

EPA Montana Office

Enclosures

Order

Information sheet

Public notice samples/templates

bcc: Tina Artemis, 8RC

Brenda Cazier, 8ENF-PT Marc Weiner, 8ENF-L Jack Rychecky, 8P-W-MS Lisa Kahn, 8ENF-W

John Arrigo/Frank Gessaman/Nicole Olmstead, MDEQ Enforcement Division Jon Dilliard/Shelley Nolan/John Brown, MDEQ Public Water and Subdivisions Bureau

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# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

	TOTAL DESCRIPTION
IN THE MATTER OF	).
	)
Robert B. Page, owner	)
Bull River Country Store	)
Noxon, Montana	)
PWS ID# MT0004394	)
	)
Respondent	)
	) ADMINISTRATIVE ORDER
Proceedings under section 1414(g)	)
of the Safe Drinking Water Act,	)
42 U.S.C. § 300g-3(g)	) Docket No. SDWA-08-2008-0111
	)

The following Findings are made and Order issued under the authority vested in the Administrator of the U.S. Environmental Protection Agency (EPA) by section 1414(g) of the Safe Drinking Water Act (the Act), 42 U.S.C. § 300g-3(g) and its implementing regulations, as properly delegated to the Supervisors of the Legal Enforcement Program of the Office of Enforcement, Compliance and Environmental Justice and the Director of the EPA Montana Office, EPA Region 8.

#### **FINDINGS**

- Robert B. Page (Respondent) is an individual and therefore a "person" within the meaning of 40 C.F.R. § 141.2.
- Respondent owns and/or operates the Bull River Country Store Public Water System (the System), located in Sanders County, Montana, for the provision of water to the public for human consumption.
- 3. According to records maintained by the Montana Department of Environmental Quality

- (MDEQ), the System has at least 15 service connections or regularly serves an average of at least 25 individuals daily at least 60 days out of the year and is therefore a "public water system" within the meaning of section 1401(4) of the Act, 42 U.S.C. § 300f(4). The System is a "transient, non-community water system" within the meaning of 40 C.F.R. § 141.2.
- 4. Respondent owns and/or operates a public water system and is therefore a "supplier of water" within the meaning of section 1401(5) of the Act, 42 U.S.C. § 300f(5), and 40 C.F.R. § 141.2. Respondent is subject to the requirements of Part B of the Act, 42 U.S.C. § 300g, and its implementing regulations found at 40 C.F.R. Part 141.
- According to records maintained by MDEQ, the System is supplied solely by a
  groundwater source consisting of one well and serves an average of approximately 60
  persons daily, year round.
- 6. MDEQ has primary enforcement authority for the Act in the State of Montana. On March 11, 2008, EPA issued a Notice of Violation pursuant to section 1414(a) of the Act, 42 U.S.C. § 300g-3(a) to the MDEQ regarding the violations at the System. The MDEQ elected not to commence an appropriate enforcement action against the System for the violations within the thirty day time frame set forth in section 1414(a) of the Act, 42 U.S.C. § 300g-3(a).
- EPA has provided the State, through MDEQ, with an opportunity to confer with EPA
  regarding this Order pursuant to section 1414(g)(2) of the Act, 42 U.S.C. § 300g-3(g)(2).
- EPA has provided a copy of this Order to MDEQ pursuant to section 1414(g)(2) of the Act, 42 U.S.C. § 300g-3(g)(2).

- EPA is issuing this Order requiring the System to comply with the "applicable requirements" it violated pursuant to section 1414(g) of the Act, 42 U.S.C. § 300g-3(g).
- An "applicable requirement" includes requirements of an applicable approved State program, such as Montana's "Public Water Supply Requirements," at Administrative Rules of Montana (ARM) 17.38.101 through 703. See 42 U.S.C. § 300g-3(I).

## FINDINGS OF VIOLATION

- I. Failure to sample for Nitrate.
  - A. 40 C.F.R. § 141.23(d) requires the owner and/or operator of a public water system to collect one water sample per year to determine compliance with the Maximum Contaminant Level (MCL) for nitrate, as stated in 40 C.F.R. § 141.62.
  - B. Respondent failed to sample for nitrate in calendar years 2004 and 2007, in violation of 40 C.F.R. § 141.23(d).
- II. Failure to collect repeat total coliform samples after experiencing a positive total coliform test result.
  - A. 40 C.F.R. § 141.21(b) requires public water systems that normally collect one total coliform sample per month and that experience a positive total coliform test result to collect at least 4 repeat samples within 24 hours of being notified of the positive result.
  - B. Respondent failed to collect a sufficient number of repeat total coliform samples during the month of July 2005 following a total coliform positive sample in violation of 40 C.F.R. § 141.21(b). Respondent collected 2 repeat samples instead of the required 4.

- III. Failure to collect a sufficient number of total coliform samples during a month following a positive total coliform test result.
  - A. 40 C.F.R. § 141.21(b)(5) requires public water systems that collect fewer than 5 routine total colliform samples per month and that experience a positive test result to collect at least 5 routine samples during the month following the positive test result.
  - B. Respondent failed to collect the required 5 total coliform samples during the month of August 2005 following a total coliform positive sample in the preceding month, in violation of 40 C.F.R.§ 141.21(b)(5).
- IV. Exceeded the Maximum Contaminant Level (MCL) for total coliform bacteria.
  - A. 40 C.F.R. § 141.63(a)(2) states a system which collects fewer than 40 total coliform samples per month is in compliance with the MCL if no more than one sample per month is positive.
  - B. More than one total coliform positive sample occurred during July 2005 and October 2007, placing the System in violation of the total coliform MCL at 40 C.F.R. § 141.63(a)(2).
- V. Failure to provide public notice of a violation.
  - A. 40 C.F.R. § 141.201 et seq. requires owners and/or operators of public water systems to notify the public of any violations of the national primary drinking water regulations (NPDWR).
  - B. Respondent has not provided public notice of the violations detailed in Sections I through IV above, in violation of 40 C.F.R. § 141.201 et seq. Public notice for

the violation for failure to sample for nitrate in 2007 as described in Section I B is not yet overdue.

VI. Failure to report total coliform monitoring violations to the State.

- A. 40 C.F.R. § 141.21(g)(2) requires public water systems to report any failure to comply with a coliform monitoring violation to the State within 10 days after the system discovers the violation.
- B. Respondent failed to report to MDEQ the violations detailed in Sections II and III above, in violation of 40 C.F.R. § 141.21(g)(2).

VII. Failure to report total coliform MCL violations to the State.

- A. Respondent was required to report any total coliform MCL to the State by the end of the next business day after it learned of the violation.
   40 C.F.R. § 141.21(g)(1).
- B. Respondent failed to report to EPA the MCL violation listed in Section IV above and, therefore, violated this requirement.

VIII. Failure to report other NPDWR violations to the State.

- A. 40 C.F.R. § 141.31(b) requires public water systems to report any failure to comply with any other NPDWR to the State within 48 hours.
- B. Respondent failed to report to the State the violations described in Sections I, and V above, in violation of 40 C.F.R. § 141.31(b).

#### ORDER

Based on the foregoing Findings, and pursuant to section 1414(g) of the Act,

#### IT IS ORDERED:

- Not later than 30 days from the effective date of this Order, Respondent shall comply
  with the nitrate sampling requirements, as stated in 40 C.F.R. § 141.23(d), for calendar
  year 2008. Thereafter, Respondent shall comply annually with the requirements to
  sample for nitrate.
- Upon the effective date of this Order, Respondent shall collect at least 4 repeat coliform samples within 24 hours after a positive total coliform sample result is received, as required by 40 C.F.R. § 141.21(b).
- Upon the effective date of this Order, Respondent shall collect at least 5 total coliform samples during the month following a positive total coliform result, as required by 40 C.F.R. § 141.21(b)(5).
- Upon the effective date of this Order, Respondent shall comply with the total coliform MCL at 40 C.F.R. § 141.63(a)(2).
- Upon the effective date of this Order, Respondent shall comply with
   C.F.R. § 141.21(g)(2) by reporting any failure to comply with a coliform monitoring requirement to EPA and MDEQ within 10 days.
- 6. Upon the effective date of this Order, Respondent shall comply with 40 C.F.R. § 141.21(g)(1) by reporting any total coliform MCL violation to EPA and MDEQ by the end of the next business day.
- 7. Upon the effective date of this Order, Respondent shall comply with

- 40 C.F.R. § 141.31(b) by reporting any failure to comply with any other NPDWR to EPA and MDEQ within 48 hours.
- Upon the effective date of this Order, Respondent shall comply with the public notice requirements at 40 C.F.R. § 141.201, et seq., following any future NPDWR violation.
- 9. No later than 30 days from the effective date of this Order, Respondent shall return to compliance with 40 C.F.R. § 141,201 et seq. by providing public notice of the violations specified in Findings of Violation I through IV in this Order. Respondent shall submit a copy of the public notice to EPA and the State within 10 days of completion of the public notice, as required by 40 C.F.R. § 141.31(d). This notice shall be given by (1) posting the notice in conspicuous locations throughout the distribution system frequented by persons served by the System or by mail or direct delivery to each customer and service connection; AND (2) any other method reasonably calculated to reach other persons served by the System if they would not normally be reached by the notice required above, such as publication in a local newspaper; delivery of multiple copies for distribution by customers that provide their drinking water to others; posting in public places or on the Internet; or deliver to community organizations. The System must repeat the notice annually for as long as the violation persists. If the public notice is posted, the notice must remain in place for as long as the violation persists, but in no case less than seven days.

10. Documents, certifications, analytical results, and public notices required by this Order shall be sent by certified mail to:

Eric Finke

Shelley Nolan, Chief

EPA Montana Office

**PWS** Compliance Section

10 West 15th Street, Suite 3200

Public Water and Subdivisions Bureau

Helena, MT 59626

MT Dept. of Environmental Quality

P.O. Box 200901

Helena, MT 59620

# GENERAL PROVISIONS

- 1. This Order does not constitute a waiver, suspension, or modification of the requirements of 40 C.F.R. § 141.1 et seq., or the Act, which remain in full force and effect. Issuance of this Order is not an election by EPA to forgo any civil or criminal action otherwise authorized under the Act.
- Violation of any term of this Order may subject the Respondent to an administrative civil 2. penalty of up to \$27,500 under section 1414(g)(3)(B) of the Act, 42 U.S.C. § 300g-3(g)(3)(B), or a civil penalty of not more than \$32,500 per day of violation assessed by an appropriate U.S. District Court under section 1414(g)(3)(C) of the Act, 42 U.S.C. § 300g-3(g)(3)(C).
- Violation of any requirement of the Act or its implementing regulations may subject 3. Respondent to a civil penalty of not more than \$32,500 per day of violation assessed by an appropriate U.S. District Court under section 1414(b) of the Act, 42 U.S.C. § 300g-3(b).

4.	The e	ffective date o	f this Order shall be the date of issuance of	of this Order.
	201	Issued this _	day of Solo,	2008.
		8	David J. Janik Director	•
	9	545	Matthew Cohn, Supervisory Attorney	
	e e		Legal Enforcement Program Office of Enforcement, Compliance and Environmental Justice	
			A Gallardon	20
			John F. Wardell, Director	
			EPA Montana Office	

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