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#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

MAR 1 9 2009

#### <u>CERTIFIED MAIL</u> 7008 1140 0002 7576 8877 <u>RETURN RECEIPT REQUESTED</u>

Mr. George M. Heckmen
Project Coordinator
Gwinnett County Department
of Support Services
75 Langley Drive
Lawrenceville, Georgia 30045

Re: Consent Agreement and Final Order Docket No. CWA-04-2009-4506(b) Gwinnett Braves Stadium Lawrenceville, Georgia

Dear Mr. Heckmen:

Enclosed please find a fully executed copy of the Consent Agreement and Final Order that has been finalized by the Environmental Protection Agency and the Regional Judicial Officer. Please make note of the provisions under Paragraph IV. <u>Payment</u>.

Should you have any questions or problems, please contact Maurice Horsey at (404) 562-9764.

Sincerely,

Douglas H. Mundrick, P.E.

Chief, Clean Water Enforcement Branch

Water Protection Division

#### **Enclosure**

cc:

Georgia Environmental Protection

Division

internet Address (URL) ● http://www.epa.gov Recycled/Recyclable ● Printed with Vegetable Oil Based Inks on Recycled Paper (Minimum 30% Postconsumer)

## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4

IN THE MATTER OF:	) CONSENT AGREEMEN ) FINAL ORDER	CONSENT AGREEMENT AND FINAL ORDER		
GWINNETT CONVENTION & VISITORS BUREAU GWINNETT BRAVES STADIUM	DOCKET NO. CWA-04-2009-4506(b)			
LAWRENCEVILLE, GEORGIA	)	<u> </u>	263 H	Ĺij
RESPONDENT.	ک	A PARTS	#3 <u>19</u>	
CONSEI	NT AGREEMENT	5		1 - <u>1</u>
I. Sta	tutory Authority	F	7:	

- 1. This is a civil penalty proceeding pursuant to Section 309(g)(2)(A) of the Clean Water Act ("CWA"), 33 U.S.C. § 1319(g)(2)(A), and the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits, including Subpart I, published at 64 Fed. Reg. 40176 (July 23, 1999) and codified at 40 Code of Federal Regulations ("C.F.R.") Part 22.
- 2. The authority to take action under Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), is vested in the Administrator of the United States Environmental Protection Agency ("EPA"). The Administrator has delegated this authority to the Regional Administrator, Region 4, who in turn has delegated this authority to the Director of the Water Management Division, who in turn has delegated this authority to the Chief of the Water Programs Enforcement Branch of EPA, Region 4 ("Complainant").

#### II. Allegations

- 3. At all times relevant to this action, Gwinnett Convention & Visitors Bureau ("GCVB" or "Respondent"), was an association doing business in the State of Georgia and is therefore a "person" within the meaning of Section 502(5) of the CWA, 33 U.S.C. § 1362(5).
- 4. At all times relevant to this action, GCVB owned and/or operated a construction site known as the Gwinnett Braves Stadium ("Development") located at 2500 Buford Drive, Lawrenceville, Georgia.
- 5. To accomplish the objective of the CWA, defined in Section 101(a) of the CWA, 33 U.S.C. § 1251(a), to restore and maintain the chemical, physical and biological integrity of the nation's waters, Section 301(a) of the CWA, 33 U.S.C. § 1311(a), prohibits the discharge of

pollutants by any person into waters of the United States except as in compliance with a National Pollutant Discharge Elimination System ("NPDES") permit issued pursuant to Section 402 of the CWA, 33 U.S.C. § 1342.

- 6. Section 402 of the CWA, 33 U.S.C. § 1342, establishes a NPDES Permit Program authorizing EPA or authorized states to administer the NPDES Permit Program, including the issuance of NPDES permits allowing for the discharge of pollutants, including storm water, into navigable waters subject to specific terms and conditions. Pursuant to Section 402(b) of the CWA, EPA has granted the State of Georgia, through the Georgia Environmental Protection Division ("GAEPD"), approval to administer the NPDES permit program.
- 7. GAEPD issued the Authorization to Discharge Under The National Pollutant Discharge Elimination System Storm Water Discharges Associated With Construction Activity For Stand Alone Construction Projects, Permit No. GAR100001 ("Permit"), in accordance with the Georgia Water Quality Control Act (O.C.G.A. Code Sections 12-5-20 et seq., 1964), the Georgia Rules and Regulations for Water Quality Control, Chapter 391-3-6, and the CWA. The Permit became effective on August 1, 2008, and shall expire on July 31, 2013. Regulated facilities must submit a Notice of Intent ("NOI") to GAEPD requesting coverage under the Permit, and must develop and implement a Construction Best Management Plan ("CBMPP") designed to minimize pollutant discharge in storm water runoff to the maximum extent practicable during land disturbance activities,.
- 8. The Permit is a Georgia statewide NPDES general permit governing all storm water discharges associated with stand alone construction projects including clearing, grading, and excavation activities that result in land disturbance equal to or greater than one (1) acre.
- 9. On September 9, 2008, GCVB submitted an NOI to GAEPD requesting permit coverage, and classifying the receiving water as a warm water fishery.
- 10. Part III.D.3 of the Permit states that the Permittee's discharge of storm water runoff from disturbed areas where Best Management Practices ("BMPs") have not been properly designed, installed and maintained shall constitute a separate violation for each day on which such discharge results in the turbidity of receiving waters being increased by more than 25 National Turbidity Units ("NTUs") for water supporting warm water fisheries.
- 11. Part V.D of the Permit requires the Permittee to take all reasonable steps to minimize or prevent any discharge which has a reasonable likelihood of adversely affecting human health or the environment.
- 12. On October 22, 2008, representatives of EPA and GAEPD performed a Compliance Storm Water Evaluation Inspection ("CSWEI") at GCVB's Development to evaluate the treatment and disposal of storm water in accordance with the CWA, the regulations promulgated thereunder at 40 C.F.R. § 122.26, and the GAEPD Permit.

- 13. As a result of the CSWEI, EPA, Region 4 has determined that storm water associated with industrial activity was discharged from the Development within the meaning of Section 402(p) of the CWA, 33 U.S.C. § 1342(p), and its implementing regulations.
  - 14. During the CSWEI, EPA inspectors observed the following:
  - A. GCVB's discharge of sediment-laden storm water resulted in the turbidity of the receiving water being increased by more than 25 NTUs in violation of Part III.D.3 of the Permit, as documented by storm water monitoring data on June 30, 2008 and July 30, 2008.
  - B. GCVB failed to take all reasonable steps to minimize or prevent any discharge which has a reasonable likelihood of adversely affecting human health or the environment, in violation of Part V.D of the Permit, as documented by observable discharges on October 22, 2008.
- 15. Therefore, GCVB has violated Sections 301 and 402(p) of the CWA, 33 U.S.C. §§ 1311 and 1342(p) for discharges not authorized by the Permit.

#### III. Stipulations and Findings

- 16. Complainant and Respondent have conferred for the purpose of settlement pursuant to 40 C.F.R. § 22.18 and desire to resolve this matter and settle the allegations described herein without a formal hearing. Therefore, without the taking of any evidence or testimony, the making of any argument, or the adjudication of any issue in this matter, and in accordance with 40 C.F.R. § 22.13(b), this Consent Agreement and Final Order ("CA/FO") will simultaneously commence and conclude this matter.
- 17. For the purposes of this CA/FO, Respondent admits the jurisdictional allegations set out above and neither admits nor denies the factual allegations set out above.
- 18. Respondent hereby waives its right to contest the allegations set out above and its right to appeal the Final Order accompanying this Consent Agreement.
- 19. Respondent consents to the assessment of and agrees to pay the civil penalty as set forth in this CA/FO and consents to the other conditions set forth in this CA/FO.
- 20. By signing this CA/FO, Respondent certifies that the information it has supplied concerning this matter was at the time of submission, and is, truthful, accurate, and complete for each such submission, response and statement. Respondent realizes that there are significant penalties for submitting false or misleading information, including the possibility of fines and/or imprisonment for knowing submission of such information.

- 21. EPA reserves the right to assess and collect any and all civil penalties for any violation described herein to the extent that any information or certification provided by Respondent was materially false or inaccurate at the time such information or certification was provided to EPA.
- 22. Complainant and Respondent agree to settle this matter by their execution of this CA/FO. The parties agree that the settlement of this matter is in the public interest and that this CA/FO is consistent with the applicable requirements of the CWA.

#### IV. Payment

- 23. Pursuant to Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), and 40 C.F.R. Part 19, and considering the nature of the violations and other relevant factors, EPA has determined that Nine Thousand dollars (\$9,000.00) is an appropriate civil penalty to settle this action.
- 24. Respondent shall submit payment of the penalty specified in the preceding paragraph within thirty (30) days of the effective date of this CA/FO via a cashier's or certified check, payable to the order of "Treasurer, United States of America." The check shall reference on its face the name of Respondent and the Docket Number of this CA/FO. Such payment shall be tendered to:

U.S. Environmental Protection Agency
Fines and Penalties
Cincinnati Finance Center
P.O. Box 979077
St. Louis, Missouri 63197-9000.

25. At the time of payment, Respondent shall send a separate copy of the check, and a written statement that payment has been made in accordance with this CA/FO, to the following persons at the following addresses:

Regional Hearing Clerk
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

and

Mary Mattox
U.S. Environmental Protection Agency, Region 4
Water Management Division
Water Programs Enforcement Branch
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960.

- 26. The penalty amount specified above shall represent civil penalties assessed by EPA and shall not be deductible for purposes of federal taxes.
- 27. Pursuant to 40 C.F.R. Part 13 and 31 U.S.C. § 3717 et seq., if EPA does not receive payment of the penalty assessed by this CA/FO in full by its due date, interest shall accrue on the unpaid balance from the due date through the date of payment at an annual rate equal to the rate of the current value of funds to the United States Treasury as prescribed and published by the Secretary of the Treasury. If all or part of the payment is overdue, EPA will assess a late-payment handling charge of \$15.00, with an additional delinquent notice charge of \$15.00 for each subsequent thirty (30) day period. EPA will also assess on a monthly basis an up to six percent (6%) per annum penalty on any principal amount not paid within ninety (90) days of the due date.
- 28. Pursuant to Section 309(g)(9) of the CWA, 33 U.S.C. § 1319(g)(9), failure by Respondent to pay the penalty assessed by the CA/FO in full by its due date may subject Respondent to a civil action to collect the assessed penalty plus interest (at currently prevailing rates from the effective date of this CA/FO), attorney's fees, costs for collection proceedings and a quarterly nonpayment penalty for each quarter during which such failure to pay persists. Such nonpayment penalty shall be in an amount equal to twenty percent (20%) of the aggregate amount of such penalty and nonpayment penalty which are unpaid as of the beginning of such quarter. In any such collection action, the validity, amount and appropriateness of the penalty and of this CA/FO shall not be subject to review.

#### V. General Provisions

- 29. This CA/FO shall not relieve Respondent of its obligation to comply with all applicable provisions of federal, state, or local law, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state, or local permit. Other than as expressed herein, compliance with this CA/FO shall not be a defense to any actions subsequently commenced pursuant to federal laws and regulations administered by EPA.
- 30. Nothing in this CA/FO shall be construed as prohibiting, altering, or in any way limiting the ability of the United States to seek any other remedies or sanctions available by virtue of Respondent's violation of this CA/FO or of the statutes and regulations upon which this CA/FO is based, or for Respondent's violation of any federal or state statute, regulation or permit.

- 31. Except as otherwise set forth herein, this CA/FO constitutes a settlement by Complainant and Respondent of all claims for civil penalties pursuant to the CWA with respect to only those violations alleged in this CA/FO. Except as otherwise set forth herein, compliance with this CA/FO shall resolve the allegations of violations contained herein. Nothing in this CA/FO is intended to nor shall be construed to operate in any way to resolve any criminal liability of Respondent, or other liability resulting from violations that were not alleged in this CA/FO. Other than as expressed herein, Complainant does not waive any right to bring an enforcement action against Respondent for violation of any federal or state statute, regulation or permit, to initiate an action for imminent and substantial endangerment, or to pursue criminal enforcement.
- 32. Each undersigned representative of the parties to this CA/FO certifies that he or she is fully authorized to enter into the terms and conditions of this CA/FO and to execute and legally bind that party to it.
- 33. This CA/FO applies to and is binding upon Respondent and its officers, directors, employees, agents, successors and assigns.
- 34. Any change in the legal status of Respondent, including but not limited to any transfer of assets of real or personal property, shall not alter Respondent's responsibilities under this CA/FO.
- 35. Each party shall bear its own costs and attorneys fees in connection with the action resolved by this CA/FO.
- 36. In accordance with 40 C.F.R. § 22.5, the individuals below are authorized to receive service relating to this proceeding.

For Complainant:

Judy Marshall
Associate Regional Counsel
Office of Environmental Accountability
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960
(404) 562-9533

#### For Respondent:

# George M. Heckman Gwinnett County Department of Support Services Gwinnett Convention and Visitors Bureau 6400 Sugarloaf Parkway Duluth, Georgia 30076.

- 37. The parties acknowledge and agree that this CA/FO is subject to the requirements of 40 C.F.R. § 22.45(c)(4), which provides a right to petition to set aside a consent agreement and proposed final order based on comments received during the public comment period.
- 38. Pursuant to Section 309(g) of the CWA, 33 U.S.C. § 1319(g), and 40 C.F.R. § 22.38(b), Complainant represents that the State of Georgia was provided a prior opportunity to consult with Complainant regarding this matter.

#### VI. Effective Date

39. The effective date of this CA/FO shall be the date on which the CA/FO is filed with the Regional Hearing Clerk.

AGREED AND CONSENTED TO:

For COMPLAINANT, U.S. ENVIRONMENTAL PROTECTION AGENCY:

Douglas F. Mundrick, P.E.

Chief, Water Programs Enforcement Branch

Water Management Division

U.S. EPA, Region 4

For RESPONDENT, GWINNETT CONVENTION AND VISITORS BUREAU:

Tommy Hughes

Chairman of the Board

Date: Janey 28, 2009

### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4

IN THE MATTER OF:	)
	) CONSENT AGREEMENT AND
Gwinnett Convention and Visitors Bureau	) FINAL ORDER
Gwinnett Braves Stadium	)
Lawrenceville, Georgia	)
, 0	) Docket No. CWA-04-2009-4506(b)
Respondent.	)
•	)
	)

#### **FINAL ORDER**

In accordance with the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits, including Subpart I, 40 C.F.R. Part 22, and authorities delegated to me, the foregoing Consent Agreement is hereby approved and incorporated by reference into this Final Order. Pursuant to Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), Respondent is hereby ordered to comply with the terms of the foregoing Consent Agreement.

#### U.S. ENVIRONMENTAL PROTECTION AGENCY:

Date: March 18, 2009.

Regional Judicial Officer

use s. Sehus

\_\_\_\_\_, 2009, in the manner specified to each of the persons listed below.

By hand-delivery:

Judy K. Marshall

Associate Regional Counsel

U.S. EPA, Region 4 61 Forsyth Street, S.W. Atlanta, Georgia 30303

By certified mail,

return receipt requested:

Mr. George M. Heckmen, Project Coordinator

Gwinnett County Department of Support Services

Gwinnett Convention and Visitors Bureau

75 Langley Drive

Lawrenceville, Georgia 30045

Mr. James A. Sommerville

Chief, Program Coordination Branch

Georgia Environmental Protection Division

2 Martin Luther King Jr Drive SE East Floyd Tower, Suite 1452 Atlanta, Georgia 30334-9000

Patricia A. Bullock, Regional Hearing Clerk

United States Environmental Protection Agency, Region 4 Sam Nunn Atlanta Federal Center

61 Forsyth Street, S.W. Atlanta, Georgia 30303 (404) 562-9511

TO BE COMPLETED BY THE ORIGINATION (Attach a copy of the final order and transmit			•			
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A. <u>JUDICIAL ORDERS</u> : Copies of this form with an att should be mailed to:	ached copy of	the front page of the <u>FINAL JUDICI</u>	AL ORDER			
Debt Tracking Officer     Environmental Enforcement Section     Department of Justice RM 1647     P.O. Box 7611, Benjamin Franklin Station     Washington, D.C. 20044	2. 3.	Originating Office (EAD) Designated Program Office				
B. ADMINISTRATIVE ORDERS: Copies of this form	B. <u>ADMINISTRATIVE ORDERS</u> : Copies of this form with an attached copy of the front page of the Administrative Order should be to:					
Originating Office     Regional Hearing Clerk	3. 4.	Designated Program Office Regional Counsel (EAD)				