

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4 ATLANTA FEDERAL CENTER 61 FORSYTH STREET ATLANTA, GEORGIA 30303-8960

SEP 1 5 2009

# <u>CERTIFIED MAIL</u> 70071490000101186366 RETURN RECEIPT REQUESTED

Horace B. Lester, Jr., P.E. Fairview Development Services, Inc. 854 Wilson Drive, Suite D Ridgeland, Mississippi 39157-4521

> Re: Consent Agreement and Final Order Docket No. CWA-04-2009-4525(b) Harbour Pointe Ridgeland, Mississippi

Dear Mr. Lester:

Enclosed please find a fully executed copy of the Consent Agreement and Final Order that has been finalized by the U.S. Environmental Protection Agency and the Acting Regional Administrator. Please make note of the provisions under Paragraph IV. <u>Payment</u>.

Should you have any questions or problems, please contact Mr. Kenneth Kwan at (404) 562-9752.

Sincerely,

then & Plymale for

Douglas F. Mundrick, P.E., Chief Clean Water Enforcement Branch Water Protection Division

Enclosure

cc: Mississippi Department of Environmental Quality

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# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4

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#### IN THE MATTER OF:

LAKE HARBOUR CROSSING INVESTMENTS, LLC Harbour Pointe Ridgeland, Mississippi CONSENT AGREEMENT AND FINAL ORDER

**RESPONDENT.** 

DOCKET NO. CWA-04-2009-4525(b)

## <u>CONSENT AGREEMENT</u>

#### I. <u>Statutory Authority</u>

1. This is a civil penalty proceeding pursuant to Section 309(g)(2)(A) of the Clean Water Act ("CWA"), 33 U.S.C. § 1319(g)(2)(A), and the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties. Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits, including Subpart I, published at 64 Fed. Reg. 40176 (July 23, 1999) and codified at 40 Code of Federal Regulations ("C.F.R.") Part 22.

2. The authority to take action under Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), is vested in the Administrator of the United States Environmental Protection Agency ("EPA"). The Administrator has delegated this authority to the Regional Administrator, Region 4, who in turn has delegated this authority to the Director of the Water Protection Division, Region 4, who in turn has delegated this authority to the Chief of the Clean Water Enforcement Branch of EPA Region 4 ("Complainant").

## II. Allegations

3 Lake Harbour Crossing Investments, LLC ("Respondent") is a limited liability corporation formed under the laws of the State of Mississippi and is a "person" within the meaning of Section 502(5) of the CWA, 33 U.S.C. § 1362(5).

4. At all times relevant to this action, Respondent owned and/or operated a construction site known as Harbour Pointe ("Development") located east of Old Canton Road and south of Lake Harbour Drive, Ridgeland, Mississippi.

5. To accomplish the objective of the CWA, defined in Section 101(a) of the CWA, 33 U.S.C. § 1251(a), to restore and maintain the chemical, physical, and biological integrity of the nation's waters, Section 301(a) of the CWA, 33 U.S.C. § 1311(a), prohibits the discharge of pollutants by any person into waters of the United States except as in compliance with a

National Pollutant Discharge Elimination System ("NPDES") permit issued pursuant to Section 402 of the CWA, 33 U.S.C. § 1342.

6. Section 402 of the CWA, 33 U.S.C. § 1342, establishes an NPDES Permit Program authorizing EPA or authorized states to administer the NPDES Permit Program, including the issuance of NPDES permits allowing for the discharge of pollutants, including storm water, into navigable waters subject to specific terms and conditions. EPA has granted the State of Mississippi, through the Department of Environmental Quality ("MDEQ"), approval to issue NPDES permits pursuant to Section 402(b) of the CWA.

7. MDEQ issued the Large Construction Storm Water General Permit For Land Disturbing Activities of 5 or More Acres to Discharge Storm Water in Accordance with the National Pollutant Discharge Elimination System (NPDES), Permit No. MSR10 ("Permit") in accordance with the provisions of the Mississippi Water Pollution Control Law (Mississippi Code Ann. Sections 49-17-1 et seq., and the regulations and standards adopted and promulgated thereunder) and the CWA. The Permit was effective June 10, 2005, with an expiration date of May 31, 2010.

8. Coverage under the Permit is obtained by submitting a Large Construction Notice of Intent ("LCNOI") form at least thirty (30) days prior to the commencement of construction, or fifteen (15) days if a Storm Water Pollution Prevention Plan ("SWPPP") has previously been approved.

9. On June 7, 2007, Respondent submitted to MDEQ a LCNOI requesting permit coverage. A Notice of Coverage was sent to Respondent with an effective date of June 26, 2007, and an expiration date of May 31, 2010.

10. Section ACT6, Condition T-1 of the Permit requires the development and implementation of a SWPPP. The SWPPP must be prepared in accordance with sound engineering practices and shall identify potential sources of pollution which may affect the quality of storm water discharges associated with construction activity. The SWPPP shall describe and ensure the implementation of best management practices ("BMPs") which will reduce pollutants in storm water discharges and assure compliance with the terms and conditions of the Permit.

11. Section ACT6, Condition T-2(4) of the Permit requires implementation of BMPs to mitigate adverse impacts from storm water runoff.

12. Section ACT6, Condition T-3(1) of the Permit requires the preservation of existing vegetation where possible and re-vegetation of disturbed areas as soon as practicable after grading or construction. When a disturbed area will be left undisturbed for thirty (30) days or more, the appropriate temporary or permanent vegetative practices shall be implemented within seven (7) calendar days.

13. Section ACT6, Condition T-4(3) of the Permit requires for drainage locations that serve an area with ten (10) or more disturbed acres at one time, a temporary (or permanent) sediment basin, providing at least 3,600 cubic feet (133 cubic yards) of storage per acre drained, shall be provided until final stabilization of the site. Sediment basins must be installed before major site grading.

14. Section ACT6, Condition T-4(4) of the Permit requires the SWPPP to contain a description of any post-construction control measures that shall be installed to control pollutants in storm water after construction is complete. Where needed, velocity dissipation devices shall be placed at detention or retention pond outfalls and along the outfall channel to provide for a non-erosive flow.

15. Section ACT6, Condition T-6 of the Permit requires a description and listing of practices appropriate to prevent pollutants from entering storm water from construction sites because of poor housekeeping. The SWPPP shall designate areas for equipment maintenance and repair; concrete wash-off; provide waste receptacles and provide regular collection of waste; provide protected storage areas for chemicals, paints, solvents, fertilizers, and other potentially toxic materials; and provide adequately maintained sanitary facilities.

16. Section ACT6, Condition T-9 of the Permit requires the inclusion of controls to prevent erosion and adverse impacts to water in the SWPPP.

17. Section ACT6, Condition T-10 of the Permit requires a description of procedures to maintain vegetation, erosion and sediment controls and other protective measures in the SWPPP. Procedures shall provide that all erosion controls are inspected weekly for a minimum of four (4) inspections per month.

18. Section ACT7, Condition S-1(1) of the Permit requires the implementation of the SWPPP and retention of a copy of the SWPPP at the permitted site or to make the SWPPP locally available.

19. Section ACT7, Condition S-1(2) of the Permit requires that appropriate BMPs are in place upon commencement of construction.

20. Section ACT7, Condition S-1(5) of the Permit requires installation of needed erosion controls even if they may be located in the way of subsequent activities; i.e., utility installation, grading or construction.

21. Section ACT7, Condition S-2(9) of the Permit requires maintenance of all erosion controls. Except for sedimentation basins, all accumulated sediment shall be removed from structural controls when sediment deposits reach one-third (1/3) to one-half (1/2) the height of the control. For sediment basins, accumulated sediment shall be removed when the capacity has been reduced by fifty percent (50%). All removed sediment deposits shall be disposed of properly. Non-functioning controls shall be repaired, replaced or supplemented with function controls within twenty-four (24) hours of discovery or as soon as field conditions allow.

22. Section ACT7, Condition S-4 of the Permit requires inspections of the construction site at least weekly for a minimum of four (4) inspections per month and as often as is necessary to ensure that appropriate erosion and sediment controls have been properly constructed and maintained, and to determine if additional or alternative control measures are required. It is recommended that the Permittee perform a "walk through" inspection of the construction site before anticipated storm events.

23. Section ACT8, Condition L-1 of the Permit requires that storm water discharges shall be free from: (1) debris, oil, scum and other floating materials other than in trace amounts; (2) eroded soils and other materials that will settle to form objectionable deposits in receiving waters; (3) suspended solids, turbidity and color at levels inconsistent with the receiving waters; and (4) chemicals in concentrations that would cause violations of water quality criteria.

24. Section ACT11, Condition T-2 of the Permit requires that all reasonable steps be taken to minimize or prevent any discharge in violation of the Permit which is likely to adversely affect human health or the environment.

25. Section ACT11, Condition T-12 of the Permit requires the proper operation and maintenance of all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the owner or operator to achieve compliance with the conditions of this permit, including the SWPPP.

26. On November 14, 2007, representatives of EPA in conjunction with MDEQ and the City of Ridgeland performed a Compliance Storm Water Evaluation Inspection ("CSWEI") at Respondent's Development to evaluate the treatment and disposal of storm water in accordance with the CWA, the regulations promulgated thereunder at 40 C.F.R. § 122.26, and the MDEQ Permit.

27. As a result of the CSWEI, EPA, Region 4 determined that storm water associated with industrial activity was discharged from the Development within the meaning of Section 402(p) of the CWA, 33 U.S.C. § 1342(p), and its implementing regulations.

- 28. During the CSWEI, EPA observed the following:
  - A. A majority of BMPs specified in the SWPPP submitted to City of Ridgeland, Mississippi were not installed:
    - No silt fencing was in place at the soil stockpile area, concrete box culvert, Harbour Pointe Drive, sediment basin area, and along Old Canton Road.
    - 2) The storm water outfall was not plugged during construction and flow was not routed to the detention pond.
    - 3) No temporary sediment basin and detention pond were in place and operational prior to any major grading activity.

- 4) No construction entrance and exit controls were in place.
- B. Respondent failed to install the BMPs specified in their SWPPP as required by Section ACT6, Conditions T-1 and T-9 of the Permit. Also, Section ACT6, Condition T-4(3), and Section ACT7, Condition S-1 of the Permit requires that appropriate BMPs, including any necessary sediment basin, must be in place upon commencement of construction.
- C. The silt fencing along the bank area near Harbour Pointe Drive was blown out. Respondent failed to provide for adequate maintenance of the silt fence as required by Section ACT7, Condition S-2(9) and Section ACT11, Condition T-12 of the Permit.
- D. No velocity dissipation devices were specified in the SWPPP along the outfall channel to provide for a non-erosive flow. A huge gully was noted below the storm water outfall. Respondent failed to provide for, where needed, velocity dissipation devices in accordance with Section ACT6, Condition T-4(4) of the Permit.
- E. An open ditch was excavated for the construction of a concrete box culvert. The ditch was routed directly to the creek without the benefit of any of the BMPs specified in the SWPPP. Per Section ACT7, Condition S-1(5) of the Permit, Respondent failed to provide for the installation of needed BMPs even if they may be located in the way of utility installation.
- F. Wood studs were noted in the concrete box culvert ditch leading to the creek. Respondent failed to ensure that storm water discharges are free of debris and floating materials as required by Section ACT6, Condition T-6 and Section ACT8, Condition L-1 of the Permit.
- G. The four gullies and the concrete box culvert ditch have shown evidence of potential discharge of storm water directly to the creek. These discharge point sources were not identified in the SWPPP as permitted outfalls. Any discharges from these five unpermitted point sources are a violation of the Permit and CWA.
- H. Evidence of off-site accumulation of sediment was observed in Lake Shore Creek immediately below the gullies, concrete box culvert ditch, and the unplugged storm water outfall. Respondent failed to provide for adequate BMPs to minimize, prevent, and mitigate the adverse impacts from storm water runoff as required by Section ACT6, Condition T-2(4) and Condition T-9, ACT 8, Condition L-1, and ACT 11, Condition T-2 of the Permit.

- Weekly inspection records of BMPs were not available for review since no representative was available during the inspection. Record keeping requirements are specified in Section ACT6, Condition T-10 and Section ACT7, Condition S-4 of the Permit.
- J. Without reviewing the inspection records, EPA was unable to determine the status of the stabilization requirements on the two (2) disturbed areas near the street which appear to be in final grade. The stabilization requirement is specified in Section ACT6, Condition T-3(1) of the Permit.

29. Therefore, Respondent has violated Sections 301 and 402(p) of the CWA, 33 U.S.C. §§ 1311 and 1342(p), by failing to comply with the MDEQ Permit; and also for discharges not authorized by the MDEQ Permit.

## **III.** Stipulations and Findings

30 On February 27, 2008, MDEQ conducted a follow-up inspection of the Site to determine if the violations discovered during the November 14, 2007, CSWEI had been addressed. In a letter dated April 2, 2008, Respondent provided MDEQ with pictures of the Site from their inspection and advised MDEQ that they had addressed the alleged violations and had stabilized the Site. EPA was provided a copy of the MDEQ inspection report and the Respondent's response. Based on its review of the report and the Respondent's response, EPA determined that the alleged violations had been addressed.

31. Complainant and Respondent have conferred for the purpose of settlement pursuant to 40 C.F.R. § 22.18 and desire to resolve this matter and settle the allegations described herein without a formal hearing. Therefore, without the taking of any evidence or testimony, the making of any argument, or the adjudication of any issue in this matter, and in accordance with 40 C.F.R. § 22.13(b), this Consent Agreement and Final Order ("CA/FO") will simultaneously commence and conclude this matter.

32. For the purposes of this CA/FO, Respondent admits the jurisdictional allegations set out above and neither admits nor denies the factual allegations set out above.

33. Respondent hereby waives its right to contest the allegations set out above and its right to appeal the Final Order accompanying this Consent Agreement.

34. Respondent consents to the assessment of and agrees to pay the civil penalty as set forth in this CA/FO and consents to the other conditions set forth in this CA/FO.

35. By signing this CA/FO, Respondent certifies that the information it has supplied concerning this matter was at the time of submission, and is, truthful, accurate, and complete for each such submission, response and statement. Respondent realizes that there are significant penalties for submitting false or misleading information, including the possibility of fines and/or imprisonment for knowing submission of such information.

36. EPA reserves the right to assess and collect any and all civil penalties for any violation described herein to the extent that any information or certification provided by Respondent was materially false or inaccurate at the time such information or certification was provided to EPA.

37. Complainant and Respondent agree to settle this matter by their execution of this CA/FO. The parties agree that the settlement of this matter is in the public interest and that this CA/FO is consistent with the applicable requirements of the CWA.

# IV. Payment

38. Pursuant to Section 309(g)(2)(B) of the CWA, 33 U.S.C. § 1319(g)(2)(B), and 40 C.F.R. Part 19, and considering the nature of the violations and other relevant factors, EPA has determined that **Ten Thousand Dollars** (\$10,000) is an appropriate civil penalty to settle this action.

39. Respondent shall submit payment of the penalty specified in the preceding paragraph within thirty (30) days of the effective date of this CA/FO via a cashier's or certified check, payable to the order of "Treasurer, United States of America." The check shall reference on its face the name of Respondent and the Docket Number of this CA/FO. Such payment shall be tendered to:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000.

40. At the time of payment, Respondent shall send a separate copy of the check, and a written statement that payment has been made in accordance with this CA/FO, to the following persons at the following addresses:

Regional Hearing Clerk U.S. Environmental Protection Agency, Region 4 61 Forsyth Street, S.W. Atlanta, GA 30303-8960

and

Ms. Mary Mattox U.S. Environmental Protection Agency, Region 4 Water Programs Enforcement Branch, Water Management Division 61 Forsyth Street, S.W. Atlanta, GA 30303-8960.

41. The penalty amount specified above shall represent civil penalties assessed by EPA and shall not be deductible for purposes of federal taxes.

42. Pursuant to 40 C.F.R. Part 13 and 31 U.S.C. § 3717 et seq., if EPA does not receive payment of the penalty assessed by this CA/FO in full by its due date, interest shall accrue on the unpaid balance from the due date through the date of payment at an annual rate equal to the rate of the current value of funds to the United States Treasury as prescribed and published by the Secretary of the Treasury. If all or part of the payment is overdue, EPA will assess a late-payment handling charge of \$15.00, with an additional delinquent notice charge of \$15.00 for each subsequent thirty (30) day period. EPA will also assess on a monthly basis an up to six percent (6%) per annum penalty on any principal amount not paid within ninety (90) days of the due date.

43. Pursuant to Section 309(g)(9) of the CWA, 33 U.S.C. § 1319(g)(9), failure by Respondent to pay the penalty assessed by the CA/FO in full by its due date may subject Respondent to a civil action to collect the assessed penalty plus interest (at currently prevailing rates from the effective date of this CA/FO), attorney's fees, costs for collection proceedings and a quarterly nonpayment penalty for each quarter during which such failure to pay persists. Such nonpayment penalty shall be in an amount equal to twenty percent (20%) of the aggregate amount of such penalty and nonpayment penalty which are unpaid as of the beginning of such quarter. In any such collection action, the validity, amount and appropriateness of the penalty and of this CA/FO shall not be subject to review.

# V. General Provisions

44. This CA/FO shall not relieve Respondent of its obligation to comply with all applicable provisions of federal, state, or local law, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state, or local permit. Other than as expressed herein, compliance with this CA/FO shall not be a defense to any actions subsequently commenced pursuant to federal laws and regulations administered by EPA.

45. Nothing in this CA/FO shall be construed as prohibiting, altering, or in any way limiting the ability of the United States to seek any other remedies or sanctions available by virtue of Respondent's violation of this CA/FO or of the statutes and regulations upon which this CA/FO is based, or for Respondent's violation of any federal or state statute, regulation or permit.

46. Except as otherwise set forth herein, this CA/FO constitutes a settlement by Complainant and Respondent of all claims for civil penalties pursuant to the CWA with respect to only those violations alleged in this CA/FO. Except as otherwise set forth herein, compliance with this CA/FO shall resolve the allegations of violations contained herein. Nothing in this CA/FO is intended to nor shall be construed to operate in any way to resolve any criminal liability of Respondent, or other liability resulting from violations that were not alleged in this CA/FO. Other than as expressed herein, Complainant does not waive any right to bring an enforcement action against Respondent for violation of any federal or state statute, regulation or permit, to initiate an action for imminent and substantial endangerment, or to pursue criminal enforcement.

47. Each undersigned representative of the parties to this CA/FO certifies that he or she is fully authorized to enter into the terms and conditions of this CA/FO and to execute and legally bind that party to it.

48. This CA/FO applies to and is binding upon Respondent and its officers, directors, employees, agents, successors and assigns.

49. Any change in the legal status of Respondent, including but not limited to any transfer of assets of real or personal property, shall not alter Respondent's responsibilities under this CA/FO.

50. Each party shall bear its own costs and attorneys fees in connection with the action resolved by this CA/FO.

51. In accordance with 40 C.F.R. § 22.5, the individuals below are authorized to receive service relating to this proceeding.

For Complainant:

Wilda Watson Cobb Associate Regional Counsel U.S. Environmental Protection Agency, Region 4 61 Forsyth Street Atlanta, GA 30303-8960 (404) 562-9530.

For Respondent:

H. B. Lester, Jr. 854 Wilson Drive, Suite D Ridgeland, Mississippi 39157-4521

52. The parties acknowledge and agree that this CA/FO is subject to the requirements of 40 C.F.R. § 22.45(c)(4), which provides a right to petition to set aside a consent agreement and proposed final order based on comments received during the public comment period.

53. Pursuant to Section 309(g) of the CWA, 33 U.S.C. § 1319(g), and 40 C.F.R. § 22.38(b), Complainant represents that the State of Mississippi was provided a prior opportunity to consult with Complainant regarding this matter.

# VI. Effective Date

54. The effective date of this CA/FO shall be the date on which the CA/FO is filed with the Regional Hearing Clerk.

## **AGREED AND CONSENTED TO:**

For COMPLAINANT, U.S. ENVIRONMENTAL PROTECTION AGENCY:

bor & Mynale Date: 8/14/09

James D. Grattina, Director Water Protection Division Environmental Protection Agency, Region 4

For RESPONDENT, Lake Harbour Crossing Investments, LLC

Walter Baker Printed Name: WALTER BAKER

Date: 8-05-09

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4

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**IN THE MATTER OF:** 

LAKE HARBOUR CROSSING INVESTMENTS, LLC Harbour Pointe Ridgeland, Mississippi CONSENT AGREEMENT AND FINAL ORDER

RESPONDENT.

) DOCKET NO. CWA-04-2009-4525(b)

## FINAL ORDER

In accordance with the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits,* including Subpart I, 40 C.F.R. Part 22, and authorities delegated to me, the foregoing Consent Agreement is hereby approved and incorporated by reference into this Final Order. Pursuant to Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), Respondent is hereby ordered to comply with the terms of the foregoing Consent Agreement.

U.S. ENVIRONMENTAL PROTECTION AGENCY, Region 4:

Date: Supt. 15 2009

isa B. Schub

Susan B. Schub Regional Judicial Officer

## **CERTIFICATE OF SERVICE**

The undersigned certifies that a true and correct copy of the attached CONSENT

AGREEMENT AND FINAL ORDER in the matter of Lake Harbour Crossing Investments,

LLC, Docket No. CWA-04-2009-4525(b) (filed with the Regional Hearing Clerk on

SEP 1 5 2009 \_\_\_\_\_ was served on SEP 1 5 2009 \_\_\_\_, 2009, in the manner

specified to each of the persons listed below.

By hand-delivery: Wilda Watson Cobb Associate Regional Counsel U.S. EPA, Region 4 61 Forsyth Street, S.W. Atlanta, Georgia 30303

By certified mail, return receipt requested:

Horace B. Lester, Jr., P.E. Fairview Development Services, Inc. 854 Wilson Drive, Suite D Ridgeland, Mississippi 39157-4521

Mr. Chris Sanders
Chief, Environmental Compliance and Enforcement Division
Mississippi Department of Environmental Quality
515 East Amite Street
Jackson, Mississippi 39201

Patricia A. Bullock, Regional Hearing Clerk United States Environmental Protection Agency, Region 4 Sam Nunn Atlanta Federal Center 61 Forsyth Street, S.W. Atlanta, Georgia 30303 (404) 562-9511

# EPA ACCOUNTS RECEIVABLE CONTROL NUMBER FORM

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1.	Originating Office	3.	Designated Program Office
2.	Regional Hearing Clerk	4.	Regional Counsel (EAD)