UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 7

IN THE MATTER OF:	
	ADMINISTRATIVE ORDER DIRECTING
Jasper County Site	COMPLIANCE WITH REQUEST FOR
Superfund Site	ACCESS
Jasper County, Missouri	And
	NOTICE OF OPPORTUNITY TO
Mark Russell,	CONFER
Respondent,	U.S. EPA Region 7,
	CERCLA Docket No. CERCLA-07-2014-0006
Proceeding Under Section 104(e) of	
the Comprehensive Environmental	
Response, Compensation, and	
Liability Act, as amended,	
42 U.S.C. 9604(e).	

ADMINISTRATIVE ORDER
DIRECTING COMPLIANCE
WITH REQUEST FOR ACCESS

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I. JURISDICTION

- 1. This Administrative Order is issued to Mark Russell (hereinafter, Respondent) pursuant to the authority vested in the President of the United States by Section 104(e)(5) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA), as amended, 42 U.S.C. 9604(e)(5), and the National Oil and Hazardous Substances Pollution Contingency Plan, 40 C.F.R. 300.400(d)(4). This authority was delegated to the Administrator of the United States Environmental Protection Agency (EPA) on January 23, 1987, by Executive Order 12580, 52 Fed. Reg. 2923, and redelegated to the Regional Administrators of EPA on May 11, 1994, by EPA Delegation No. 14-6. The Regional Administrator, EPA Region 7, further delegated this authority to the Superfund Division Director, EPA Region 7, by Regional Delegation No. R7-14-006, updated September 16, 2007, and the authority was then delegated to the Superfund Branch Chiefs by Region 7, Divisional Delegation No. R7-DIV-14-006, last revised January 2, 2011.
- 2. This Order establishes that Respondent has denied EPA access to his real property, sets forth the relief EPA is seeking, and provides Respondent with an opportunity to confer with EPA regarding access.

II. STATEMENT OF PURPOSE

3. This Order requires Respondent to grant EPA and its authorized representatives entry and access to the property described in Paragraph 4 below (the Property) located in Joplin, Missouri for the purpose of taking a response action that may include, but is not limited to: removing trees, brush and vegetation from areas where metals exceed the action levels; excavating and removing contaminated soil, sediment and mining wastes; transporting the soils,

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sediments and mine wastes to adjacent mine pits for disposal; disposing of soils, sediments and mine wastes in the mine pits, filling the pits to the ground surface, then capping the pits with clay and topsoil, or; consolidating mine wastes into a single pile, either on or off the property, and capping with clay and topsoil; regrading the property to promote drainage and prevent ponding water; revegetating the disturbed areas with fescue grasses and; establishing property use restrictions through a deed notice under the Missouri Environmental Covenant Act for areas where wastes were disposed and capped on the property at the Jasper County Superfund Site (the Site). This Order further requires Respondent to refrain from interfering with access to the Property by EPA and its authorized representatives for the purposes set forth herein.

III. FINDINGS OF FACT

- 4. The Respondent owns certain real property located at 2049 Crane Dr. in

 Joplin, Missouri 64804, identified as Jasper County Assessor Property Identification Number

 Parcel # 54020005000. Appendix A contains the legal description of Respondent's Property.

 The Property is located within the Site. Approximately, 20 acres of the Property is covered with mining wastes that are subject to access and cleanup under this Order. Entry and access to Respondent's Property is necessary to cleanup these mining wastes and prevent exposure to contaminants of concern contained in mining wastes at this Site.
- 5. EPA has taken actions at the Jasper County Superfund Site in response to a release or a substantial threat of a release of hazardous substances within the Superfund Site. On August 30, 1990 (55 Fed. Reg. 35502), pursuant to Section 105 of CERCLA, 42 U.S.C. § 9605, EPA placed the Jasper County Site on the National Priorities List, set forth at 40 C.F.R. Part 300, Appendix B. Pursuant to a Record of Decision (ROD) issued by EPA in September 2004, and

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amended in August, 2013, for the mining waste cleanup operable unit number one (OU1), incorporated herein by reference, the EPA selected a remedial action for this OU in 2004 and 2013, which requires cleanup of the mining wastes and contaminated surface waters at the Site.

- 6. The Site is in the Missouri portion of the Tri-State Mining District, which also includes portions of Kansas and Oklahoma. Historically, lead and zinc mining, milling and smelting operations generated about 150 million tons of mining and milling wastes within the Site, of which about 10 million tons remain on-site and some of these mining and milling wastes are on about 20 acres of the Respondent's Property.
- 7. The Remedial Investigation (RI) conducted at the Site identified that the mining wastes contain concentrations of heavy metals, primarily cadmium, lead, and zinc, (i.e., the contaminants of concern or COCs) that cause unacceptable risk to human health and the environment. In addition, the RI identified COCs in the surface waters due to migration of mining wastes into surface water bodies. The levels of COCs in surface waters at this Site cause unacceptable risk to aquatic life.
- 8. Mining, milling wastes and soil samples collected from the properties adjacent to Respondent's Property contain levels of Lead and Zinc that exceed the soil action levels EPA selected for the remedy, i.e., concentrations at 400 ppm Lead and 6,400 ppm Zinc. The data from samples collected at the adjacent property show that waste materials contain Lead at concentrations that exceed 1,000 ppm and Zinc levels exceed 10,000 ppm. In addition, mining and milling wastes and contaminated run-off from such wastes on the Respondent's Property are eroding and migrating to a tributary on the Property and then to Shoal Creek. Wastes from Respondent's Property contribute to contamination in the tributary and downstream in Shoal

Creek sediments. Sediment samples collected from Shoal Creek downstream of Respondent's Property contain levels of the COCs above the sediment action levels established by EPA in the ROD for OU 1, as amended, which are 17 ppm Cadmium, 220 ppm Lead, and 2,950 ppm Zinc.

- 9. To address the release or threatened release of a hazardous substance, pollutant or contaminant at and adjacent to the Property, EPA is conducting response actions in accordance with the OU1 ROD. These actions include performing selected remedial actions at the Respondent's property.
- 10. To perform the response actions described above, it will be necessary for EPA employees, agents, contractors, and other representatives to enter the Property. The activities for which entry is required may include but are not limited to: removal of vegetation and soil, excavation, capping of mine wastes, and revegetation of the disturbed area.
- 11. EPA estimates that the duration of the required entry and access will be approximately six (6) months.
- 12. EPA has undertaken considerable efforts to obtain consensual access to the Property, but Respondent has refused access.
- a. The EPA project manager and several EPA representatives contacted and met in person with Respondent several times in the spring of 2014. EPA representatives met with Respondent on or about April 17, 2014, and he verbally agreed to provide access to his properties in the area. On April 18, 2014, he signed a voluntary access agreement for another parcel (referred to as the western parcel) that he owns near the Property at issue in this Order (referred to as the eastern parcel). EPA accessed the western parcel and commenced cleanup, which is nearly complete. In addition, on or about April 18, Respondent orally told an EPA employee that he would sign a

second access agreement for the Property at issue in this Order as soon as EPA completed cleanup of the western parcel.

- b. EPA representatives contacted Respondent on or about June 10, 2014, to renew the request for access and cleanup of the Property because cleanup of the western parcel was almost complete. Respondent orally stated that he would not sign another access agreement with EPA. Recently, Respondent has become verbally hostile toward EPA employees and representatives. On or about June 14th, 2014, Respondent left voicemails for EPA representatives threatening acts of violence against government employees and EPA representatives. Although in one message Respondent suggested he would give EPA a list of demands on how to clean up his Property, he did not provide such a list. Instead, on or about July 16, he made further statements to EPA representatives threatening violence against EPA employees if they enter his property. Respondent's statements and behavior are tantamount to unambiguous denial of access. Despite EPA requests for entry and access in the spring of 2014, Respondent has refused to provide access for purposes of performing the response activities described above.
- 13. EPA and its contractors have been ready to perform the sampling activities and initiate cleanup actions since June 10, 2014, but have been prevented from so doing because of the Respondents' refusal to grant access.

IV. CONCLUSIONS OF LAW AND DETERMINATIONS

- 14. The Site is a "facility" within the meaning of Section 101(9) of CERCLA, 42 U.S.C. 9601(9).
- 15. Respondent is a "person" within the meaning of Section 101(21) of CERCLA, 42 U.S.C. 9601(21).

- 16. Cadmium, lead and zinc are hazardous substances or pollutants or contaminants within the meaning of Sections 101(14) and 101(23) of CERCLA, 42 U.S.C. 9601(14), 9601(23).
- 17. The past disposal and migration of a hazardous substance or pollutant or contaminant at or from the Property constitutes an actual release or a threat of such a release into the environment within the meaning of Sections 101(8) and 101(22) of CERCLA, 42 U.S.C. 9601(8) and (22), and thus, there is a reasonable basis to believe that there may be a release or threat of release within the meaning of Section 104(e)(1) of CERCLA, 42 U.S.C. 104(e)(1).
- 18. The property owned or controlled by Respondent, referred to in Paragraphs 3 and 4 above is, or is adjacent to, a facility, establishment, or other place or property:
 - a. where a hazardous substance or pollutant or contaminant has been generated, stored, treated, disposed of, or transported from; and
 - b. from or to which a hazardous substance or pollutant or contaminant has been or may have been released; and
 - c. and where entry is needed to determine the need for response, to identify the appropriate response, or to effectuate a response action within the meaning of Section 104(e)(3) of CERCLA, 42 U.S.C. 9604(e)(3).
- 19. Entry to property owned or controlled by Respondent, by the agents, contractors, or other representatives of the United States is needed for the purposes of taking a response action within the meaning of Section 104(e)(1) of CERCLA, 42 U.S.C. 9604(e)(1).

V. ORDER

- 20. Based upon the foregoing Findings of Fact, Conclusions of Law and Determinations, and the Administrative Record, Respondent is hereby ordered to provide EPA and its officers, employees, agents, contractors, and other representatives, full and unrestricted access at all reasonable times to the Property for the purpose of conducting response activities, including but not limited to:
 - removing trees, brush and vegetation from areas where metals exceed the action levels;
 - excavating and removing contaminated soil, sediments, and mining wastes;
 - transporting the soils, sediments, and mine wastes to adjacent mine pits for disposal;
 - disposing of soils, sediments, and mine wastes in the mine pits, filling the pits to the ground surface, then capping the pits with clay and topsoil, or;
 - consolidating mine wastes into a single pile, either on or off the property, and capping with clay and topsoil;
 - regrading the property to promote drainage and prevent ponding water;
 - revegetating the disturbed areas with fescue grasses;
 - and establishing property use restrictions through the Missouri Environmental Covenant
 Act for areas where wastes were disposed and capped on the property.
- 21. Respondent shall not interfere with EPA's exercise of its access authorities pursuant to 42 U.S.C. 9604(e) and 40 C.F.R. 300.400(d), and shall not interfere with or otherwise limit any activity conducted at the Property pursuant to this Order by EPA, its officers, employees, agents, contractors, or other representatives. Any such interference shall be deemed a violation of this Order.

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- 22. Nothing herein limits or otherwise affects any right of entry held by the United States pursuant to applicable laws, regulations, or permits.
- 23. This Order shall apply to and be binding upon Respondent and his successors, heirs and assigns, and each and every agent of Respondent and upon all other persons and entities who are under the direct or indirect control of Respondent, including any and all lessees of Respondent.
- 24. In the event of any conveyance by Respondent, or Respondent's agents, heirs, successors and assigns, of an interest in the Property, Respondent or Respondent's agents, heirs, successors and assigns shall convey the interest in a manner which insures continued access to the Property by EPA and its representatives for the purpose of carrying out the activities pursuant to this Order. Any such conveyance shall restrict the use of the Property so that the use will not interfere with activities undertaken or to be undertaken by EPA and its representatives.

 Respondent, or Respondent's agents, heirs, successors and assigns shall notify EPA in writing at least thirty (30) days prior to the conveyance of any interest in the Property, and shall, prior to the transfer, notify the other parties involved in the conveyance of the provisions of this Order.

VI. ENFORCEMENT

25. Compliance with this Order shall be enforceable pursuant to Section 104(e)(5) of CERCLA, 42 U.S.C. 9604(e)(5). A court may impose a civil penalty on Respondent of up to \$37,500 for each day that Respondent unreasonably fails to comply with this Order, as provided in Section 104(e)(5) of CERCLA, 42 U.S.C. 9604(e)(5), and the Civil Monetary Penalty Inflation Adjustment Rule, 78 Fed. Reg. 66643 (November 6, 2013), 40 C.F.R. Part 19.4. In addition, any person who is liable for a release or threat of release of a hazardous substance or

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pollutant or contaminant and who fails to comply with this Order may be liable for punitive damages in an amount up to three times the amount of any costs incurred by the United States as a result of such failure, as provided in Section 107(c)(3) of CERCLA, 42 U.S.C. 9607(c)(3). Nothing herein shall preclude EPA from taking any additional enforcement actions, and/or other actions it may deem necessary for any purpose, including the prevention or abatement of a threat to the public health, welfare, or the environment arising from conditions at the Property, and recovery of the costs thereof.

- 26. Nothing in this Order constitutes a waiver, bar, release, or satisfaction of a defense to any cause of action which EPA has now or may have in the future against Respondents, or against any entity that is not a party to this Order.
- 27. Nothing in this Order shall affect in any manner the right of EPA to issue any other orders to or take any other administrative or civil action against Respondent or any other parties under CERCLA that relate to this Property or any other site.
- 28. Nothing in this Order constitutes a decision on preauthorization of funds under Section 111(a)(2) of CERCLA, 42 U.S.C. 9611(a)(2).

VII. ADMINISTRATIVE RECORD

29. EPA has established an Administrative Record that contains the documents that form the basis for the issuance of this Order. It is available for review by appointment at the EPA Regional Office in Kansas City, Kansas. To review the Administrative Record, please contact Jane Kloeckner at (913) 551-7235 to make an appointment. A copy of the Administrative Record is also available for viewing at the following:

Webb City Public Library 101 South Liberty Webb City, Missouri

VIII. OPPORTUNITY TO CONFER

30. Within 15 business days after receipt of this Order by Respondent, Respondent may request a conference with EPA, to be held no later than ten (10) business days after Respondent's request, on any matter pertinent to this Order, including its applicability, the factual findings and the determinations upon which it is based, the appropriateness of any actions Respondent is ordered to take, or any other relevant and material issues or contentions that Respondent may have regarding this Order. Respondent may appear in person or by an attorney or other representative at the conference. Respondent may also submit written comments or statements of position on any matter pertinent to this Order no later than the time of the conference, or at least two business days before the effective date of this Order if Respondent does not request a conference. EPA will deem Respondent to have waived his right to the conference or to submit written comments if he fails to request the conference or submit comments within the specified time period(s). Any request for a conference or written comments or statements should be submitted to:

Jane Kloeckner
Office of Regional Counsel
United States Environmental Protection Agency, Region 7
11201 Renner Boulevard, Lenexa, Kansas 66219
Telephone: (913) 551-723
Kloeckner.jane@epa.gov

IX. EFFECTIVE DATE: COMPUTATION OF TIME

31. This Order shall be effective 21 business days after its receipt by Respondent or Respondent's designated representative (whichever is first) unless a conference is timely

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requested as provided above. If a conference is timely requested, then at the conclusion of the conference or after the conference, if EPA determines that no modification to the Order is necessary, the Order shall become effective immediately upon notification by EPA of such determination. If modification of the Order is determined by EPA to be necessary, the Order shall become effective upon notification by EPA of such modification. Any EPA notification under this paragraph may, at EPA's discretion, be provided to Respondent by facsimile, electronic mail, or oral communication; provided that if EPA does use such a form of notification, it will also confirm such notification by first class, certified or express mail to Respondent or his legal counsel. Any amendment or modification of this Order by EPA shall be made or confirmed in writing.

32. For purposes of this Order, the term "day" shall mean a calendar day unless expressly stated to be a business day. Business day shall mean a day other than a Saturday, Sunday, or federal legal holiday. When computing any period of time under this Order, if the last day would fall on a Saturday, Sunday, or federal legal holiday, the period shall run until the next business day.

X. NOTICE OF INTENT TO COMPLY

33. On or before the effective date of this Order, Respondent shall notify EPA in writing whether Respondent will comply with the terms of this Order. Respondent's failure to notify EPA of his unconditional intent to fully comply with this Order by the time the Order becomes effective shall be (1) construed as a denial of EPA's request for access, and (2) as of the effective date of the Order, treated as a violation of the Order. Such written notice shall be sent to:

Jane Kloeckner
Office of Regional Counsel
United States Environmental Protection Agency, Region 7
11201 Renner Boulevard, Lenexa, Kansas 66219
Telephone: (913) 551-7235
Kloeckner.jane@epa.gov

XI. TERMINATION

34. This Order shall remain in effect until Gene Gunn, Chief SPEB Branch, or his designee notifies Respondent in writing that access to the Property is no longer needed.

SO ORDERED.

Date: 10/7/14

Gene Gunn

Chief

SPEB Branch

Superfund Division

APPENDIX A, Property Legal Description

Warranty Deed

THIS DEED, Made and entered into this 24TH day of MARCH, 2000, by and between

JANICE E. DREYER, A SINGLE PERSON AND ROBERT M. ALUMBAUGH AND JOAN

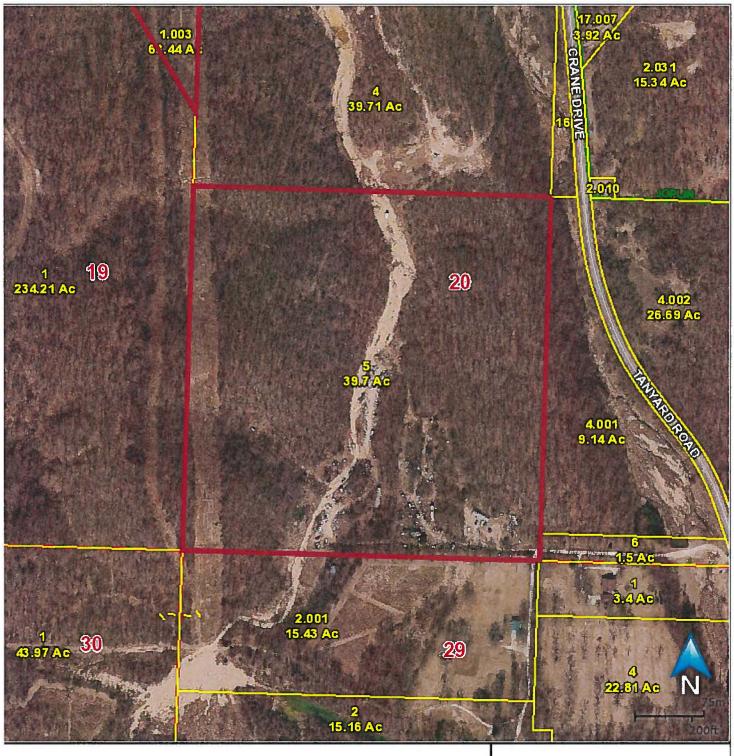
ALUMBAUGH, HUSBAND AND WIFE hereinaster reserred to as GRANTOR, and MARK L. RUSSELL hereinaster reserved to as GRANTEE. (Grantee's mailing address is P.O. BOX 13, CARTERVILLE, MO 64835 WITNESSETH, that Grantor, for and in consideration of the sum of One Dollar and other valuable considerations paid by Grantee, the receipt of which is hereby acknowledged, does by these presents GRANT, BARGAIN AND SELL, CONVEY AND CONFIRM unto Grantee the following described Real Estate, situated in the County of NEWTON and State of Missouri, to wit: ALL OF THE SOUTHWEST QUARTER OF THE SOUTHWEST QUARTER OF SECTION 20, TOWNSHIP 27, RANGE 33, NEWTON COUNTY, MISSOURI. TO HAVE AND TO HOLD THE SAME, together with all rights, immunities, privileges and appurtenances to the same belonging, unto Grantee forever, Grantor covenanting that it, and the heirs, executors, administrators and assigns of such, shall and will WARRANT AND DEFEND the title to the premises unto Grantee, and to the heirs and assigns of such forever, against the lawful claims of all persons whomsoever, excepting however, the general taxes for the current calendar year, and thereafter, and special taxes becoming a lien after the date of this deed, and restrictions, easements and building set back lines of record if any, and zoning laws. IN WITNESS WHEREOF, Grantor has executed this Warranty Deed the day and year first above written. STATE OF MISSOURI COUNTY OF NEWTON On this 1314 day of MARCH, 2000, before me, personally appeared JANICE E. DREYER, A SINGLE PERSON AND ROBERT M. ALUMBAUGH AND JOAN ALUMBAUGH, HUSBAND AND WIFE to me known to be the persons described in and who executed the foregoing instrument, and acknowledged that they executed the same as their free act and deed. IN TESTIMONY WHEREOF, I have hereunto set my hand and affixed my official seal at my office in day and year first above written. STATESTAL STATES Janice Gray Commission expires April 25, 2001 NOTARY RUBLIC (Seal) My term expires: STATE OF MISSOURI 002823 IN THE RECORDER'S OFFICE COUNTY OF NEWTON) I, Peggy L. Spicer, Circuit Clerk & Ex-Officio Recorder, within and for the county aforesaid, do certify that the within instrument of writing hereto attached, with the certificate thereon was filed for record in my office on the 18 May of Word 20<u>00 at 11 o'clock and 28 minutes 4.</u> M. and the same is duly recorded in said office, in Book 349 at Page 2856. IN WITNESS WHEREOF, I have hereunto set my hand and affixed the seal of said office. Done at my office in Neosho,

> \$18.00 RECORDED COMPARED INDEXED

Peggy L. Spicer Circuit Clerk & Ex-Officio Recorder By Marlons Merrell Deputy

3160 \$ 18.00

Newton County, MO_ Mark Russen



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Parcel: 0540200000000005000

Parcel Identifier: 054020000000005000

Dwner Name: RUSSELL, MARK L. Situs Address: 4256 ANNETTA LANE Dwner Address: 2049 CRANE DRIVE

Owner Address 2:
Owner City: JOPLIN
Owner State: MO

Dwner Zip: 64804-0000

Deed Book and Page: 349-02856

Acres: 39.7

Section: 20 Township: 27 Range: 33

School District: R8
Road District: JS
City District: RM
Fire District: NONE
Id Number: 15430
Split Number: 0

Legal Description: SW1/4 SW1/4

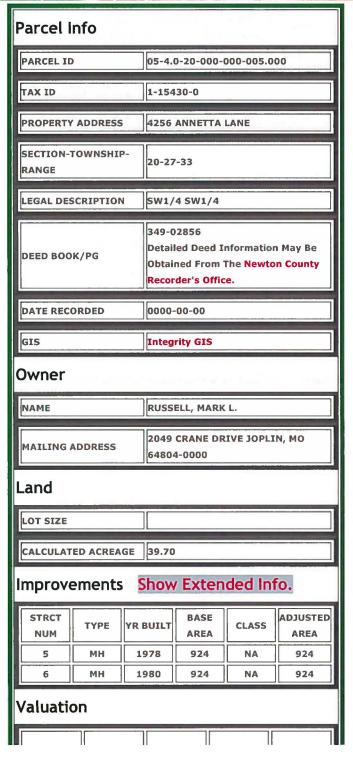
Newton County Assessor



Account Menu

Logout

Main Account Info



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RES	6,000	7,500	13,500	2,570
AGR	7,500	0	7,500	900
СОММ	0	0	0	0
VAC	0	0	0	0
axes	13,500	7,500	21,000	3,470
				3,470
	BASE AMOUNT	AMOUNT DUE	PAID AMOUNT	DATE PAID
axes	BASE	AMOUNT	PAID	
axes YEAR	BASE AMOUNT	AMOUNT DUE	PAID AMOUNT	DATE PAID
YEAR 2010	BASE AMOUNT 165.42	AMOUNT DUE	PAID AMOUNT 165.42	DATE PAID

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fruuhfwhrq/#dqg#xsgdwh1

CERTIFICATE OF SERVICE

I certify that on the date noted below, I hand delivered a true and exact copy of this letter, the Administrative
Order Directing Compliance with Request for Access and Opportunity to Confer (Docket No.: CERCLA-07-2014
0006) and attached documents to:

Michelle Moulder Attorney for Mark Russell Assistant Federal Defender 901 St. Louis Street Suite 801 Springfield, Missouri 65806

DATE	SIGNATURE

Ms. Jane Kloeckner
Office of Regional Counsel
United States Environmental Protection Agency, Region 7
11201 Renner Boulevard
Lenexa, Kansas 66219

RE: In the Matter of: Jasper County Site Superfund Site, Jasper County, Missouri, Mark Russell, Respondent, Proceeding Under Section 104(e) of the Comprehensive Environmental Response, Compensation, and Liability Act, as amended, 42 U.S.C. 9604(e).

Dear Ms. Kloeckner:

Please accept this letter as my notice of unconditional intent to fully comply with the Administrative Order Directing Compliance with Request for Access, U.S. EPA Region 7, CERCLA Docket No. CERCLA-07-2014-0006.

Sincerely,

Mark Russell Mark Russell